

Schedule of Expenditures of Federal Awards December 31, 2011 **City of Fargo, North Dakota**

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Honorable Mayor and Members of City Commission City of Fargo, North Dakota Fargo, North Dakota

We have audited the financial statements of the City of Fargo, North Dakota (the City), as of and for the year ended December 31, 2011, and have issued our report thereon dated June 18, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs as finding 11-1 that we consider to be a significant deficiency in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

The City's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the City's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the City Commission, and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

Each Bailly LLP

Fargo, North Dakota June 18, 2012



CPAs & BUSINESS ADVISORS

Independent Auditor's Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

The Honorable Mayor and Members of City Commission City of Fargo, North Dakota Fargo, North Dakota

Compliance

We have audited the compliance of the City of Fargo, North Dakota (the City), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control* over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control* over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be a material weakness, as defined above.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fargo, North Dakota as of and for the year ended December 31, 2011, and have issued our report thereon dated June 18, 2012. Our audit was performed for the purpose of forming our opinions on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements themselves, and other records used to prepare the financial statements themselves, and other records used to prepare the financial statements themselves, and other additional procedures in accordance with the auditing standards generally accepted in the United States of America. In our opinion the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of management, the City Commission, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Ede Bailly LLP

Fargo, North Dakota June 18, 2012

	CFDA	Agency or Pass Through		
Federal Grantor/Pass-through Grantor/Program Title	Numbers	Number	Expenditures	
Department of Agriculture Indirect Federal Funding passed through- North Dakota Department of Health Special Supplemental Nutrition Program for Women, Infants, and Children	- 10.557	G09-933A & G11.350	\$ 413,488	
National Fish and Wildlife Foundation				
Soil and Water Conservation	10.902	2007-0108-000	125,000	
Total Department of Agriculture				\$ 538,488
Department of Commerce	_			
Indirect Federal Funding passed through-				
North Dakota Department of Emergency Services - Division of Homeland Security Public Safety Interoperable Communications Grant Program	11.555	100.000	107,353	
Total Department of Commerce				107,353
Department of Housing and Urban Development Direct Federal Funding:	-			
Community Development Block Grants/Entitlement Grants	14.218	N/A	725,784	
HOME Investment Partnership Program	14.239	N/A	439,829	
Indirect Federal Funding passed through- North Dakota Division of Community Services				
Community Development Block Grants/State's Program Emergency Shelter Grants Program	14.228 14.231	2457-NSP09 2989-ESGP10 & 3196-ESGP11	512,926 16,773	
North Dakota Department of Commerce				
Homeless Prevention and Rapid Re-Housing Program	14.257	2533-HPRP09	216,746	
Total Department of Housing and Urban Development				1,912,058
Department of the Interior	_			
Indirect Federal Funding passed through-				
ND Game & Fish Department Sport Fish Restoration Program	15.605	F11AF01078-0001-	100,000	
· · ·		007B		
National Fish and Wildlife Foundation	15 000		445 000	
Fish and Wildlife Management Assistance	15.608	F07AC00051 & 2007-0108-000	415,000	
North Dakota State Historical Society				
Historic Preservation Fund Grants In-Aid	15.904	,	20,106	
Total Department of the Interior		38-10-21941-26 & 38-11-31941-27		535,106
Department of Justice	_			
Direct Federal Funding:	10 007	N1/A	04 705	
Bulletproof Vest Partnership Program Public Safety Partnership and Community Policing Grants	16.607 16.710	N/A N/A §	21,765 585,289	
ARRA - Public Safety Partnership and Community Policing Grants	16.710	N/A	415,540	
CFDA subtotal			1,000,829	
ARRA - Recovery Act - Edward Byrne Memorial Justice Assistance Grant Program	16.804	N/A	106,108	
Indirect Federal Funding passed through- State of North Dakota Highway Patrol				
Enforcing Underage Drinking Laws Program	16.727	800-08131 & 810-08379	8,157	

City of Fargo, North Dakota Schedule of Expenditures of Federal Awards Year Ended December 31, 2011

Federal Grantor/Pass-through Grantor/Program Title	CFDA Numbers	Agency or Pass Through Number		Expenditures	
				•	
Cass County Edward Byrne Memorial Justice Assistance Grant Program	16.738	2008-F4409-ND-DJ 2010-H6626-ND-DJ	44,367		
Office of Attorney General					
Edward Byrne Memorial Justice Assistance Grant Program CFDA subtotal	16.738	09-216 & 10-216 _	25,440	69,807	
ARRA - Recovery Act - Edward Byrne Memorial Justice Assistance Grant Program	16.803	ST09224		16,127	
Total Department of Justice					1,222,793
U.S. Department of Transportation Direct Federal Funding:					
Airport Improvement Program	20.106	N/A		394,898	
Federal Transit Capital Investment Grants	20.500	N/A	1,250,193	00 1,000	
ARRA - Federal Transit Formula Grants	20.507	N/A	11		
Federal Transit Formula Grants	20.507	N/A	1,860,920		
Indirect Federal Funding passed through-					
North Dakota Department of Transportation		00.440.0040	100 511		
Federal Transit Capital Investment Grants Federal Transit Cluster	20.500	38-116-0610	196,514	2 207 629	
Job Access Reverse Commute	20.516	38-175-1010 & 38-106-0310	153,743	3,307,638	
New Freedom Program	20.521	38-107-0310 &	52,868		
Transit Services Programs Cluster		38,110,020.000	<u> </u>	206,611	
Highway Planning and Construction	20.205	IM-SU-8-094(052) 347, CER-8-984 & CER-8-984	4,584,632		
Metropolitan Council of Governments Highway Planning and Construction CFDA subtotal	20.205	11-1105 & 009-01 _	169,314	4,753,946	
North Dakota Department of Transportation State and Community Highway Safety	20.600	PSHP4021205- 04-09, PHSP4021105-04- 20 & PHSP402- 1109-02-04	42,235		
Alcohol Impaired Driving Countermeasures Incentive Grants Highway Safety Cluster		PHSP4101203-01- 10 & PHSP4101103-	16,414	58,649	
Total Department of Transportation		40,931.000		00,040	8,721,742
					-,,
National Endowment for the Arts					
Direct Federal Funding: Promotion of the Arts Grants to Organizations and Individuals	45.024	N/A		21,702	
Total National Endowment for the Arts					21,702
Environmental Protection Agency					
Indirect Federal Funding passed through-					
North Dakota Department of Health Capitalization Grants for Clean Water State Revolving Funds	66.458	380715-02 &		1,461,780	
	oo :	380684-06		000 177	
ARRA - Capitalization Grants for Clean Water State Revolving Funds Capitalization Grants for Drinking Water State Revolving Funds Performance Partnership Grants	66.458 66.468 66.605	380684-07 0900336-02 09-040, 11.038, 09-135, 11.215 & 09-973		282,163 5,343,493 4,873	
Total Environmental Protection Agency		00 010			7,092,309

City of Fargo, North Dakota Schedule of Expenditures of Federal Awards Year Ended December 31, 2011

		Agency or		
	CFDA	Pass Through		
Federal Grantor/Pass-through Grantor/Program Title	Numbers	Number	Expenditures	
U.S Department of Energy				
Direct Federal Funding:	-			
ARRA - Energy Efficiency and Conservation Block Grant Program	81.128	N/A	165,169	
Indirect Federal Funding passed through-				
North Dakota Department of Commerce Supplemental Energy Efficiency Block Grant - State Energy Program ARRA Fun-	d: 81.041	3072-SEP10R-B	100,000	
Total Department of Energy				265,169
Department of Health and Human Services				
Indirect Federal Funding passed through-	-			
North Dakota Department of Health				
Public Health Emergency Preparedness	93.069	09-224A, 11.238, 09-269A, 11.221, 09-1133, 09-237A & 11.251	499,566	
Project Grants and Cooperative Agreements for Tuberculosis Control Programs	93.116	PF09-296	17,000	
Family Planning Services	93.217	G09-792B & G11.046	191,459	
Immunization Grants	93.268	09-1088A & 09-1110	159,652	
CDC and Prevention Investigations and Technical Assistance	93.283	G09-679 & 09-1210	7,805	
ARRA - LPHU Immunization Coalition	93.712	09-693	11,062	
HIV Care Formula Grants	93.917	PF09-148 & PF09-342	71,350	
Cancer Early Detection Programs	93.919	PF09-203A & PF11.030	107,284	
Epidemiologic Research Studies of AIDS and HIV Infection in Selected Population	on 93.943	PF09-273	19,548	
Preventive Health and Health Services Block Grant	93.991	G09-1056A	3,500	
Maternal and Child Health Services Block Grant	93.994	09-751A & G11-008	143,531	
Lutheran Social Services				
Refugee and Entrant Assistance Discretionary Grants	93.576	90RX0195 & 90RX0197	75,374	
Total Department of Health and Human Services				1,307,131
Office of Homeland Security				
Direct Federal Funding:	-			
Staffing for Adequate Fire and Emergency Response	97.044	N/A	274,846	
Indirect Federal Funding passed through-				
State of North Dakota Department of Emergency Services Disaster Grants - Public Assistance	97.036	N/A	4,989,004	
State of North Dakota DEM Hazard Mitigation Grant - South Diversion Channel	97.039	N/A	34,239	
Homeland Security Grant Program	97.067	37, 38, 74, 154,	111,800	
Total Office of Homeland Security		265 & 266		5,409,889

Total Expenditures of Federal Awards

\$27,133,740

Note 1 - General

The accompanying schedule of expenditures of federal awards is presented on the accrual basis of accounting.

As of December 31, 2011, the City's liability relating to the Storm Sewer, Water, and Waste Water Expansion – State Revolving Fund (SRF) Loans is \$79,051,382.

Note 2 - Agency or Pass-Through Number

The only programs without agency or pass-through numbers are programs where the federal funds are direct therefore agency and pass-through numbers are not required, or else there are certain pass-through entities that did not provide identifying numbers.

Note 3 - Subrecipients

CFDA #	Dolla	ar Amount
93.069	\$	25,600
93.069		3,100
93.069		4,000
93.069		1,000
		33,700
16.738		25,440
16.803		16,127
	\$	75,267
	93.069 93.069 93.069 93.069 93.069	93.069 \$ 93.069 93.069 93.069 93.069 16.738

There were no findings in the prior year in relation to the major federal award programs audit.

A. Summary of Audit Results

Financial Statements		
Type of auditor's report issued:	Unqualified	
Internal control over financial reporting:		
Material weakness(es) identified?	yes	<u> </u>
Significant deficiency(ies) identified?	X yes	none reported
Noncompliance material to financial statements noted?	yes	X no
Federal Awards		
Internal control over major programs:		
Material weakness(es) identified?	yes	X no
Significant deficiency(ies) identified?	yes	X none reported
Type of auditor's report issued on compliance for major programs:	Unqualified	
Any audit findings disclosed that are required to be reported		
in accordance with Section 510(a) of OMB Circular A-133?	yes	X no

Identification of major programs:

<u>CFDA Number</u> 66.468	<u>Name of Federal Program or Cluster</u> Capitalization Grants for Drinking Water State Revolving Funds
20.205	Highway Planning and Construction
66.458	Capitalization Grants for Clean Water State Revolving Funds
16.710	Public Safety Partnership and Community Policing Grants
16.738, 16.803, 16.804	Edward Byrne Memorial Justice Assistance Grant Program, ARRA - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to States and Territories, ARRA Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to Units of Local Government
81.128	Energy Efficiency and Conservation Block Grant Program Formula Grant, Federal Transit Formula Grants

Dollar threshold used to distinguish between Type A and Type B programs:	\$	814,012	
Auditee qualified as low-risk auditee?	X	yes	no

B. Findings - Financial Statement Audit

Significant Deficiency

11-1 Lack of Segregation of Duties in Certain Areas Due to a Limited Staff – Civic Center

Condition – During the course of our engagement, we noted a department of the City had a lack of segregation of duties regarding the close out of the cash register, counts of inventory, preparation of deposit tickets, and bringing the deposit to the bank.

Criteria or Specific Requirement – A good system of internal accounting control contemplates an adequate system for recording and processing entries material to the financial statements. The system should have enough controls so that no one person handles a transaction from beginning to the end. No one person should have more than one duty relating to the authorization (approval), custody of assets (check signers), record keeping, and reconciliation functions.

Effect – The control deficiency could result in a misstatement to the financial statements that would not be detected or prevented in the normal course of business. The control deficiency also could result in unauthorized transactions or loss of assets.

Cause – There are a limited number of employees involved in the internal control process.

Recommendation – The internal control function should be reviewed to determine additional segregation of duties to improve the efficiency and effectiveness of financial management and financial statement accuracy for the City.

Management's Response – The City agrees with the finding and will implement the appropriate internal controls.

C. Findings - Major Federal Award Programs Audit – None