

Schedule of Expenditures of Federal Awards December 31, 2010 **City of Fargo, North Dakota**

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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Honorable Mayor and Members of City Commission City of Fargo, North Dakota Fargo, North Dakota

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fargo, North Dakota (the City), as of and for the year ended December 31, 2010, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 14, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs as finding 10-1 that we consider to be a significant deficiency in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

The City's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the City's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the City Commission, and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

Each Bailly LLP

Fargo, North Dakota June 14, 2011



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Independent Auditor's Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

The Honorable Mayor and Members of City Commission City of Fargo, North Dakota Fargo, North Dakota

Compliance

We have audited the compliance of the City of Fargo, North Dakota (the City), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010.

Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be a material weakness, as defined above.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fargo, North Dakota as of and for the year ended December 31, 2010, and have issued our report thereon dated June 14, 2011. Our audit was performed for the purpose of forming our opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management, the City Commission, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Each Bailly LLP

Fargo, North Dakota June 14, 2011

Federal Grantor/ Pass-Through Grantor/Program Title	Federal CFDA Number	Agency or Pass Through Number		Expenditures	
Department of Agriculture					
Indirect Federal Funding passed through-					
North Dakota Department of Health					
Special Supplemental Nutrition					
Program for Women, Infants, and Children	10.557	09-307 & G09-933		\$ 401,893	
Total Department of Agriculture					\$ 401,893
Department of Commerce					
Indirect Federal Funding passed through-					
North Dakota Department of Emergency Services					
Public Safety Interoperable Communications					
Grant Program	11.555	100		121,511	
Total Department of Commerce					121,511
Department of Housing and Urban Development					
Direct Federal Funding:					
Community Development Block					
Grants/Entitlement Grants	14.218	N/A	\$ 258,668		
ARRA - Community Development Block					
Grants/Entitlement Grants	14.253	N/A	123,041		
Total CDBG Cluster				381,709	
HOME Investment Partnership Program	14.239	N/A		368,047	
Indirect Federal Funding passed through-					
North Dakota Division of Community Services					
Community Development					
Block Grant/State's Program	14.228	2457-NSP09		2,119,868	
Emergency Shelter Grants Program	14.231	2510-ESGP09 & 2989-ESGP10		15,530	
Indirect Federal Funding passed through-					
North Dakota Department of Commerce					
Homeless Prevention and					
Rapid Re-Housing Program	14.257	2533-HPRP09		192,120	
					2 077 274
Total Department of Housing and Urb	an Developme	ent			3,077,274
Department of the Interior					
Indirect Federal Funding passed through-					
North Dakota State Historical Society					
Historic Preservation Fund Grants-in-Aid	15.904	38-09-21840-27		614	
Total Department of the Interior					614

	Federal	Agency or			
Federal Grantor/	CFDA	Pass Through		E !'(
Pass-Through Grantor/Program Title	Number	Number		Expenditures	
Department of Justice					
Direct Federal Funding:					
Bulletproof Vest Partnership Program	16.607	N/A		5,288	
Public Safety Partnership and Community Policing	16.710	N/A	1,191,885		
ARRA - Public Safety Partnership					
and Community Policing Grants	16.710	N/A	329,645		
CFDA #16.710 Subtotal				1,521,530	
ARRA - Edward Byrne Memorial Justice Assistance	16.804	N/A		209,308	
Indirect Federal Funding passed through-					
State of North Dakota Highway Patrol					
Enforcing Underage Drinking Laws Program	16.727	800-08131		8,744	
Cass County					
Edward Byrne Memorial					
Justice Assistance Grant Program	16.738	2007-F3401-ND-DJ	35,930		
Office of Attorney General		& 2008-F4409-ND-DJ			
Edward Byrne Memorial					
Justice Assistance Grant Program	16.738	08-221 & 09-216	5,753		
CFDA #16.738 subtotal		_		41,683	
ARRA - Edward Byrne					
Memorial Justice Assistance	16.803	ST09224		20,038	
Total Department of Justice					1,806,591
Department of Transportation					
Direct Federal Funding:					
Airport Improvement Program	20.106	N/A		3,884,939	
Federal Transit Capital Investment Grants	20.500	N/A	107,938		
ARRA - Federal Transit Capital Formula Grant	20.507	N/A	2,037,425		
Federal Transit Formula Grants	20.507	N/A	1,854,410		
Federal Transit Cluster				3,999,773	
Job Access Reverse Commute	20.516	N/A	3,116		
Indirect Federal Funding passed through-					
North Dakota Department of Transportation					
Job Access Reverse Commute	20.516	38-987-0509,	53,730		
		38-175-1010,			
		& 38-106-0310			
New Freedom Program	20.521	38-988-0509 &	46,199	100.015	
Transit Services Programs Cluster		38-107-0310		103,045	
North Dakota Department of Transportation	20.205		222.170		
Highway Planning and Construction	20.205	TEU-8-984(106)109	322,479		
Metropolitan Council of Governments	20.205	AC-TEU-8-984(120)123	22.244		
Highway Planning and Construction CFDA #20.205 subtotal	20.205	009-01	22,244	244 702	
CFDA #20.205 SUDIOIAI				344,723	

Federal Grantor/ Pass-Through Grantor/Program Title	Federal CFDA Number	Agency or Pass Through Number		Expenditures	
Department of Transportation (continued)					
Indirect Federal Funding passed through-					
North Dakota Department of Transportation		12-111-0510 &			
State and Community Highway Safety	20.600	12100281-1	8,657		
North Dakota State Highway Department					
State and Community Highway Safety	20.600	09-721-1009, 12100344	82,387		
Alcohol Impaired Driving Countermeasures		& 12-061-0310			
Incentive Grants	20.601	09-664-1009 &	13,190		
Highway Safety Cluster		12100281-2		104,234	
Total Department of Transportation					8,436,714
Environmental Protection Agency					
Indirect Federal Funding passed through-					
North Dakota Department of Health					
Capitalization Grants for Clean					
Water State Revolving Funds	66.458	380715-03,	15,165,207		
ARRA - Capitalization Grants for Clean		380715-02, & 380684-06			
Water State Revolving Funds	66.458	380684-07	540,185		
CFDA #66.458 subtotal				15,705,392	
Capitalization Grants for Drinking		0900336-01 &			
Water State Revolving Funds	66.468	0900336-02		3,056,959	
Performance Partnership Grants	66.605	09-040 & 09-135		4,185	
Total Environmental Protection Agency					18,766,536
U.S. Department of Energy					
Direct Federal Funding:					
ARRA - Energy Efficiency and					
Conservation Block Grant Program	81.128	N/A		491,494	
Total Department of Energy					491,494
Department of Health and Human Services					
Indirect Federal Funding passed through-					
North Dakota Department of Health					
Public Health Emergency Preparedness	93.069	09-224A. 09-269A, 09-421, 09-449A, & 09-237A		703,829	
Project Grants and Cooperative Agreements					
for Tuberculosis Control Programs	93.116	PF09-081		17,000	
Family Planning Services	93.217	09-054A		156,746	
Immunization Grants	93.268	09-524A & 09-546A	156,489		
ARRA - Immunization Program	93.712	09-693	8,938		
Immunization grants cluster subtotal				165,427	

Federal Grantor/	Federal CFDA	Agency or Pass Through		
Pass-Through Grantor/Program Title	Number	Number	Expenditures	
Department of Health and Human Services (continued)				
North Dakota Department of Health (continued)				
CDC and Prevention Investigations		G09-145, G09-679		
and Technical Assistance	93.283	& 09-721	38,073	
HIV Care Formula Grants	93.917	PF08-300 & PF09-148	33,272	
Cancer Early Detection Programs	93.919	06-022C & PF09-203	99,059	
HIV Prevention Activities	93.940	PF09-095	22,370	
Preventive Health and Health				
Services Block Grant	93.991	G09-591	3,000	
Maternal and Child Health Services Block Grant	93.994	09-008 & 09-751A	111,416	
North Dakota Department of Human Services Refugee and Entrant Assistance				
State Administered Program	93.566	600-07890	4,999	
Refugee and Entrant				
Assistance Discretionary Grants	93.576	600-07863	45,825	
Total Department of Health and Human	Services			1,401,016
Department of Homeland Security				
Direct Federal Funding:				
Assistance to Firefighters Grant	97.044	N/A	568,735	
Indirect Federal Funding passed through- State of North Dakota DES				
Disaster Grants - Public Assistance	97.036	N/A	2,433,765	
State of North Dakota DEM				
Hazard Mitigation Grant	97.039	N/A	5,468	
Homeland Security Grant Program	97.067	37, 218, 265, & 266	800,792	
Pre-Disaster Mitigation Grant Program	97.047	A0059-001-2005-PDMC	592,594	
Total Department of Homeland Security	7			4,401,354
Total Expenditures of Federal Awards				\$ 38,904,997

Note 1 - General

The accompanying schedule of expenditures of federal awards is presented on the accrual basis of accounting.

As of December 31, 2010, the City's liability relating to the Storm Sewer, Water, and Waste Water Expansion – State Revolving Fund (SRF) Loans is \$68,727,878.

Note 2 - Agency or Pass-Through Number

The only programs without agency or pass-through numbers are programs where the federal funds are direct therefore agency and pass-through numbers are not required, or else there are certain pass-through entities that did not provide identifying numbers.

There were no findings in the prior year in relation to the major federal award programs audit.

A. Summary of Audit Results

Financial Statements		
Type of auditor's report issued:	Unqualified	
Internal control over financial reporting:		
Material weakness(es) identified?	yes	<u> </u>
Significant deficiency(ies) identified?	X yes	none reported
Noncompliance material to financial statements noted?	yes	<u>X</u> no
Federal Awards		
Internal control over major programs:		
Material weakness(es) identified?	yes	X no
Significant deficiency(ies) identified?	yes	X none reported
Type of auditor's report issued on compliance for major programs:	Unqualified	
Any audit findings disclosed that are required to be reported		
in accordance with Section 510(a) of OMB Circular A-133?	yes	X no
	2	

Identification of major programs:

<u>CFDA Number</u>	Name of Federal Program or Cluster
14.218, 14.253	Community Development Block Grants/Entitlement Grants,
	ARRA - Community Development Block Grants/Entitlement Grants
14.228	Community Development Block Grants/State's Program
16.710	Public Safety Partnership and Community Policing,
	ARRA - Public Safety Partnership and Community Policing
20.106	Airport Improvement Program
20.500, 20.507	Federal Transit Capital Investment Grants, ARRA - Federal Transit Capital
	Formula Grant, Federal Transit Formula Grants
81.128	ARRA - Energy Efficiency and Conservation Block Grant Program
97.036	Disaster Grants - Public Assistance
Dollar threshold used to disting	nish

between Type A and Type B programs:	\$ 1,167,150	
Auditee qualified as low-risk auditee?	X yes	no

B. Findings - Financial Statement Audit

Significant Deficiency

10-1 Lack of Segregation of Duties in Certain Areas Due to a Limited Staff – Civic Center

Condition – During the course of our engagement, we noted a department of the City had a lack of segregation of duties regarding the close out of the cash register, counts of inventory, preparation of deposit tickets, and bring the deposit to the bank.

Criteria or Specific Requirement – A good system of internal accounting control contemplates an adequate system for recording and processing entries material to the financial statements. The system should have enough controls so that no one person handles a transaction from beginning to the end. No one person should have more than one duty relating to the authorization (approval), custody of assets (check signers), record keeping, and reconciliation functions.

Effect – The control deficiency could result in a misstatement to the financial statements that would not be detected or prevented in the normal course of business. The control deficiency also could result in unauthorized transactions or loss of assets.

Cause – There are a limited number of employees involved in the internal control process.

Recommendation – The internal control function should be reviewed to determine additional segregation of duties to improve the efficiency and effectiveness of financial management and financial statement accuracy for the City. As an additional service, Eide Bailly has a Forensic Department that can assist in a review of the City's internal controls to find ways to mitigate the lack of segregation of duties to a higher degree.

Management's Response – The City agrees with the finding and will implement the appropriate internal controls.

C. Findings - Major Federal Award Programs Audit – None