FARGO PLANNING COMMISSION AGENDA Tuesday, December 4, 2018 at 3:00 p.m.

- A: Approve Order of Agenda
- B: Minutes: Regular Meeting of November 6, 2018
- C: Brown Bag Luncheon Thursday, December 13, 2018
- D: Public Hearing Items:
- Continued hearing on an application requesting an Institutional Master Plan within a portion of the boundaries of the pending **NSC Addition** on the unplatted portion of land in the Northwest Quarter and the Northwest Quarter of the Southwest Quarter of Section 10, Township 140 North, Range 49 West of the 5th Principal Meridian, Cass County, North Dakota. (Located at 6101 45th Street North) (City of Fargo/Fargo Park District) (me): CONTINUED TO FEBRUARY 5, 2019
- 2a. Continued hearing on an application requesting a Zoning Change from MR-3, Multi-Dwelling Residential, LC, Limited Commercial, and SR-3, Single-Dwelling Residential to MR-3, Multi-Dwelling Residential with a PUD, Planned Unit Development Overlay on the proposed **St. Paul's Newman Center Addition**. (Located at 1113, 1117, 1119, 1129, 1131, 1141 North University Drive; 1112, 1118, 1122, 1126, 1130, 1134, 1138, 1142, 1146 12th Street North; 1201, 1211, 1213, 1215, 1223 11th Avenue North) (Roers Development) (dk)
- 2b. Continued hearing on an application requesting a PUD, Planned Unit Development Master Land Use Plan within in the boundaries of the proposed St. Paul's Newman Center Addition. (Located at 1113, 1117, 1119, 1129, 1131, 1141 North University Drive; 1112, 1118, 1122, 1126, 1130, 1134, 1138, 1142, 1146 12th Street North; 1201, 1211, 1213, 1215, 1223 11th Avenue North) (Roers Development) (dk)
- 2c. Continued hearing on an application requesting a Plat of St. Paul's Newman Center Addition (Minor Subdivision) a replat of Lots 1-10, Block 2, College Addition and Lots 1-4 and 15-23, Block 9, Bolley's Addition, City of Fargo, Cass County, North Dakota. (Located at 1113, 1117, 1119, 1129, 1131, 1141 North University Drive; 1112, 1118, 1122, 1126, 1130, 1134, 1138, 1142, 1146 12th Street North; 1201, 1211, 1213, 1215, 1223 11th Avenue North) (Roers Development) (dk)
- Continued hearing on an application requesting a Plat of Landis Farms Addition (Minor Subdivision) a replat of Lots 3 and 4, Block 1, Northern Sheyenne Land Addition, City of Fargo, Cass County, North Dakota. (Located at 5002 19th Avenue North) (Teresa Backer) (an): WITHDRAWN

Minutes are available on the City of Fargo Web site at www.FargoND.gov/planningcommission.

Planning Commission meetings are broadcast live on cable channel TV Fargo 56 and online at <u>www.FargoND.gov/streaming</u>. They are rebroadcast each Wednesday at 8:00 a.m. and Sunday at 8:00 a.m.; and are also included in our video archive at <u>www.FargoND.gov/PlanningCommission</u>.

People with disabilities who plan to attend the meeting and need special accommodations should contact the Planning Office at 701.241.1474 or TDD at 701.241.8258. Please contact us at least 48 hours before the meeting to give our staff adequate time to make arrangements.

- Hearing on an application requesting a Plat of Gehrig Addition (Minor Subdivision) a replat of Lots 1 and 2, Block 3, West Acres 4th Addition, City of Fargo, Cass County, North Dakota. (Located at 1702 40th Street South and 3926 17th Avenue South) (Nate Vollmuth/PACES Lodging) (kb)
- Hearing on an application requesting a Zoning Change from SR-4, Single-Dwelling Residential and GC, General Commercial to GC, General Commercial on all of Lots 5A, 5B, 6A, 6B, 8A 8B, part of 7B, and half the vacated alley adjacent to Lot 5A, Block 16, all of Lots 1, 2A, 2B, 3A, 3B, 6, and part of Lot 4, Block 21, and the vacated alley adjacent to Block 16 and Block 21, **Egbert**, **O'Neil, and Haggart's Subdivision**. (Located at 404 25th Street South) (Ken Schwanke/QABS, LLC) (me)
- Hearing on an application requesting a Conditional Use Permit to allow Residential Living in a GC, General Commercial zoning district on Lots 10, 11, and 12, Block 6 and portions of adjacent vacated streets and alleys, **Reeves Addition**. (Located at 509 and 513 14th Street North) (Remy & Sherry Bosh) (dk)
- E: Other Items:
- 1. Notice of Amendments to Community Development Block Grant 5-Year Consolidated Plan & Annual Action Plans

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BOARD OF PLANNING COMMISSIONERS MINUTES

Regular Meeting:

Tuesday, November 6, 2018

The Regular Meeting of the Board of Planning Commissioners of the City of Fargo, North Dakota, was held in the City Commission Room at City Hall at 3:00 o'clock p.m., Tuesday, November 6, 2018.

The Planning Commissioners present or absent were as follows:

- Present: Shara Fischer, John Gunkelman, Mike Magelky, Dawn Morgan, Mary Scherling, Rocky Schneider, Melissa Sobolik, Scott Stofferahn, Maranda Tasa, Brad Bachmeier, Jennifer Holtz
- Absent: None

Chair Fischer called the meeting to order.

Business Items:

Item A: Approve Order of Agenda

Chair Fischer noted the following Agenda items:

- Items 1, 3a, 3b, 3c, and 5 have been continued to December 4, 2018
- Items 2a and 2b have been continued to February 5, 2019
- Other Items, Item 1 has been withdrawn by the applicant

Member Schneider moved the Order of Agenda be approved as presented. Second by Member Gunkelman. All Members present voted aye and the motion was declared carried.

Item B: Minutes: Regular Meeting of October 2, 2018

Member Magelky moved the minutes of the October 2, 2018 Planning Commission meeting be approved. Second by Member Morgan. All Members present voted aye and the motion was declared carried.

- Item C: Wednesday, November 14, 2018 Brown Bag Luncheon Topic: TBD
- Item D: Public Hearing Items:

Item 1: NSC Addition

Continued hearing on an application requesting an Institutional Master Plan within a portion of the boundaries of the proposed NSC Addition. (Located at 6101 45th Street North) (City of Fargo/Fargo Park District): CONTINUED TO DECEMBER 4, 2018

A Hearing had been set for August 1, 2017. At the August 1, 2017 meeting, the Hearing was continued to September 5, 2017. At the September 5, 2017 meeting, the Hearing was continued to October 3, 2017. At the October 3, 2017 meeting, the Hearing was continued to December 5, 2017. At the December 5, 2017 meeting, the Hearing was continued to January 4, 2018. At the January 4, 2018 meeting, the Hearing was continued to February 6, 2018. At the February 6, 2018 meeting, the Hearing was continued to May 1, 2018. At the May 1, 2018 meeting, the Hearing was continued to May 1, 2018. At the May 1, 2018 meeting, the Hearing was continued to September 4, 2018 meeting, the Hearing was continued to September 4, 2018 meeting, the Hearing was continued to September 4, 2018 meeting, the Hearing was continued to this date and time; however, the applicant has requested this item be continued to December 4, 2018.

Item 2: Rocking Horse Farm 6th Addition

2a. Continued hearing on an application requesting a Zoning Change from AG, Agricultural to LC, Limited Commercial with a C-O, Conditional Overlay within the boundaries of the proposed Rocking Horse Farm 6th Addition. (Located at 5801 52nd Avenue South) (Janice L. Promersberger/Houston Engineering): CONTINUED TO FEBRUARY 5, 2019

2b. Continued hearing on an application requesting a Plat of Rocking Horse Farm 6th Addition (Minor Subdivision) on a portion of the Southeast. Quarter of Section 32, Township 139 North, Range 49 West of the 5th Principal Meridian, Cass County, North Dakota. (Located at 5801 52nd Avenue South) (Janice L. Promersberger/Houston Engineering): CONTINUED TO FEBRUARY 5, 2019

A hearing had been set for September 4, 2018. At the September 4, 2018 meeting, the Hearing was continued to this October 2, 2018. At the October 2, 2018 meeting, the Hearing was continued to this date and time; however, the applicant has requested this item be continued to February 5, 2019.

Item 3: St. Paul's Newman Center Addition

3a. Continued hearing on an application requesting a Zoning Change from MR-3, Multi-Dwelling Residential, LC, Limited Commercial, and SR-3, Single-Dwelling Residential to MR-3, Multi-Dwelling Residential with a PUD, Planned Unit Development Overlay on the proposed St. Paul's Newman Center Addition. (Located at 1113, 1117, 1119, 1129, 1131, 1141 North University Drive; 1112, 1118, 1122, 1126, 1130, 1134, 1138, 1142, 1146 12th Street North; 1201, 1211, 1213, 1215, 1223 11th Avenue North) (Roers Development): CONTINUED TO DECEMBER 4, 2018

3b. Continued hearing on an application requesting a PUD, Planned Unit Development Master Land Use Plan within in the boundaries of the proposed St. Paul's Newman Center Addition. (Located at 1113, 1117, 1119, 1129, 1131, 1141 North University Drive; 1112, 1118, 1122, 1126, 1130, 1134, 1138, 1142, 1146 12th Street North; 1201, 1211, 1213, 1215, 1223 11th Avenue North) (Roers Development): CONTINUED TO DECEMBER 4, 2018 3c. Continued hearing on an application requesting a Plat of St. Paul's Newman Center Addition (Minor Subdivision) a replat of Lots 1-10, Block 2, College Addition and Lots 1-4 and 15-23, Block 9, Bolley's Addition, City of Fargo, Cass County, North Dakota. (Located at 1113, 1117, 1119, 1129, 1131, 1141 North University Drive; 1112, 1118, 1122, 1126, 1130, 1134, 1138, 1142, 1146 12th Street North; 1201, 1211, 1213, 1215, 1223 11th Avenue North) (Roers Development): CONTINUED TO DECEMBER 4, 2018

A hearing had been set for September 4, 2018. At the September 4, 2018 meeting, the Hearing was continued to October 2, 2018. At the October 2, 2018 meeting the Hearing was continued to this date and time; however, the applicant has requested this item be continued to December 4, 2018.

Item 4: Jefferson Neighborhood Historic Overlay Zoning District

Continued hearing on an application requesting Zoning Change to establish the Jefferson Neighborhood Historic Overlay Zoning District on all of Eddy Place Addition; Blocks 10-16 and 24-43, Eddy & Fullers Auditors Lots; Blocks 1, 6, and 7, Case, Peake, & Hall Addition; and Blocks 1, 6, and 7, Fullers Addition. (Located South of 1st Avenue South, West of 14th Street South and University Drive South, North of 6th Avenue South and East of 15th Street South):

A hearing had been set for this October 2, 2018. At the October 2, 2018 meeting, the Hearing was continued to this date and time.

Assistant Planner Kylie Bagley presented the staff report stating all approval criteria have been met and staff is recommending approval.

Member Stofferahn present.

Tim Magnuson, SRF Consulting Group, gave a brief background and presentation on behalf of the application.

Member Morgan moved the findings and recommendations of the Historic Preservation Commission and staff be accepted and approval be recommended to the City Commission of the Jefferson Neighborhood Historic Overlay District as outlined within the staff report on the basis that the proposal satisfactorily complies with the GO2030 Fargo Comprehensive Plan, Section 20-03005.E.1 & 2 (a-f), Section 20-0906.F (1-4), and all other applicable requirements of the Land Development Code.. Second by Member Schneider. On call of the roll Members Scherling, Gunkelman, Sobolik, Stofferahn, Holtz, Magelky, Tasa, Morgan, Bachmeier, Schneider, and Fischer voted aye. The motion was declared carried.

Item 5: Landis Farms Addition

Continued hearing on an application requesting a Plat of Landis Farms Addition (Minor Subdivision) a replat of Lots 3 and 4, Block 1, Northern Sheyenne Land Addition, City of Fargo, Cass County, North Dakota. (Located at 5002 19th Avenue North) (Tina Jacobson/Ben Hippe, LJA): CONTINUED TO DECEMBER 4, 2018

A hearing had been set for October 2, 2018. At the October 2, 2018 meeting the Hearing was continued to this date and time; however, the applicant has requested this item be continued to December 4, 2018.

Item 6: West Acres 4th Addition

Hearing on an application requesting a Zoning Change from MR-3, Multi-Dwelling Residential to GC, General Commercial on Lots 1 and 2, Block 3, West Acres 4th Addition. (Located at 1702 40th Street South and 3926 17th Avenue South) (Nate Vollmuth/Paces Lodging):

Ms. Bagley presented the staff report stating all approval criteria have been met and staff is recommending approval.

Member Magelky moved the findings and recommendations of staff be accepted and approval be recommended to the City Commission of the proposed Zoning Change from MR-3, Multi-Dwelling Residential to GC, General Commercial on the basis that it is satisfactorily complies with the GO2030 Fargo Comprehensive Plan, the Standards of Section 20-0906.F (1-4) and all other applicable requirements of the Land Development Code. Second by Member Sobolik. On call of the roll Members Holtz, Sobolik, Magelky, Gunkelman, Scherling, Morgan, Schneider, Stofferahn, Tasa, Bachmeier, and Fischer voted aye. The motion was declared carried.

Item E: Other Items:

Item 1: Appeal of an Administrative Decision to Approve a Residential Protection Standard (RPS) waiver on a property located at 5050 30th Avenue South and 5022 & 5074 28th Avenue South. (Urban Plains Center Addition and Brandt Park Addition): WITHDRAWN

A review had been set for this date and time; however, the applicant has requested this item be withdrawn. Planning Coordinator Maegin Elshaug provided the Board with additional information detailing the resolution of this appeal.

Item 2: Presentation of MetroCOG's 17th Avenue South Corridor Study

Dan Farnsworth, MetroCOG, introduced the item providing a brief background.

Mike Bittner, KLJ Consulting, presented an overview of the study, results, and next steps.

Item 3: 2019 Planning Commission Meeting Calendar

Member Magelky moved to accept the 2019 Planning Commission Meeting Calendar as presented. Second by Member Gunkelman. All Members present voted aye and the motion was declared carried.

The time at adjournment was 3:30 p.m.



| City of Fargo Staff Report | | | | |
|-------------------------------|--|----------|------------|--|
| Title: | St. Paul's Newman Center | Date: | 8/28/2018 | |
| | Addition | Updated: | 11/28/2018 | |
| Location: | 1113, 1117, 1119, 1129, 1131, 1141 North University Drive; 1112, 1118, 1122, 1126, 1130, 1134, 1138, 1142, 1146 12th Street North; 1201, 1211, 1213, 1215, 1223 11th Avenue North | | | |
| Legal Description: | Lots 1-10, Block 2, College Addition and Lots 1-4 and 15-23, Block 9, Bolley's Addition, City of Fargo, Cass County, North Dakota. | | | |
| Owner(s)/Applicant: | Diocese of Fargo; NC Investments, LLC / Roers Devlopment—Larry Nygard | | | |
| Entitlements Requested: | Minor Plat (replat of Lots 1-10, Block 2, College Addition and Lots 1-4 and 15-23, Block 9, Bolley's Addition, City of Fargo, Cass County, North Dakota) Zoning Change (From MR-3, Multi-Dwelling Residential; LC, Limited Commercial; and SR-3, Single Dwelling Residential to MR-3, Multi-Dwelling Residential with a PUD, Planned Unit Development Overlay) and a PUD Master Land Use Plan | | | |
| Status: | Planning Commission Public Hearing: December 4, 2018 | | | |

| Existing | Proposed |
|--|---|
| Land Use: Single Dwelling Residential; multi- dwelling residential; religious institution | Land Use: Religious institution; multi-dwelling residential, single-dwelling attached residential; group living (1 unit) |
| Zoning: MR-3, Multi-Dwelling Residential; LC, Limited Commercial; and SR-3, Single Dwelling Residential | Zoning: MR-3, Multi-Dwelling Residential with a PUD, Planned Unit Development Overlay |
| Uses Allowed: <u>MR-3</u> allows detached houses, attached houses, duplexes, multi-dwelling structures, daycare centers up to 12 children or adults, group living, parks and open space, religious institutions, safety services, schools, and basic utilities; <u>LC</u> allows colleges, community service, daycare centers of unlimited size, health care facilities, parks and open space, religious institutions, safety services, offices, off premise advertising signs, commercial parking, retail sales and service, self service storage, vehicle repair, limited vehicle service <u>SR-3</u> allows detached houses, duplexes, parks and open space, religious institutions, safety services, safety services, safety services, parks and open space, religious institutions, safety services, safety services, parks and open space, religious institutions, safety services, safety services, safety services, parks and open space, religious institutions, safety services, schools, and basic utilities | Uses Allowed: Allows detached houses, attached houses, duplexes, multi-dwelling structures, daycare centers up to 12 children or adults, group living, parks and open space, religious institutions, safety services, schools, and basic utilities. Plus additional uses noted in PUD |

| Maximum Density Allowed: MR-3: 24 dwelling | | |
|--|--|--|
| units per acre (du/ac); <u>SR-3:</u> 8.7 du/ac; LC | | |
| Maximum Lot Coverage 55% | | |

Proposal:

The applicant requests approval of three entitlements:

- 1. A zoning change from MR-3, Multi-Dwelling Residential; LC, Limited Commercial; and SR-3, Single Dwelling Residential to MR-3, Multi-Dwelling Residential with a PUD, Planned Unit Development Overlay; and
- 2. PUD Master Land Use Plan within the boundaries of the proposed St. Paul Newman Center Addition; and
- 3. A plat of the **St. Paul Newman Center Addition**, a replat of Lots 1-10, Block 2, College Addition and Lots 1-4 and 15-23, Block 9, Bolley's Addition, City of Fargo, Cass County, North Dakota., to createthree lots as shown in the table below. A copy of the plat is attached.

| BLOCK | LOT | AREA (square feet of original lot)* | AREA (square feet of revised lot)* | ZONING | USE |
|-------|-----|---|--|---------------|--|
| 1 | 1 | 97,948 sf (2.24 acres) | 75, 840 sf (1.74 acres) | MR-3 with PUD | Religious institution; 1 unit of group living housing (priests' quarters); Multi-dwelling residential, including 25 units of faith-based housing (See NOTE below) |
| 1 | 2 | 43,973 sf (1.01 acres) | 90,746 sf (2.0 acres) | MR-3 with PUD | Multi-dwelling residential, including 87units of market rate housing (See NOTE below) |
| 1 | 3 | Not in original | 24,662 sf (0.56 acres) | MR-3 with PUD | Single-dwelling residential with 13 dwelling units |

NOTE: In the previous submittal, all the multi-dwelling was on Lot 2. With the current submittal, the faith-based multi-dwelling housing is on Lot 1 along with the Newman Center, which also includes one unit of group living. The multi-dwelling market rate housing is on Lot 2.

The subject property is located on the 1100 block on the east side of University Drive North. The applicants, Diocese of Fargo and Roers Development, intend to redevelop the entire block and build a new St. Paul's Newman Center, 25 units of faith-based housing, and 87 units of market rate housing and one unit of group living housing (priests' quarters).

Note The Following Changes To The Project

Since the September 4th, 2018 Planning Commission hearing, the developer has made several changes to the project, including:

- Reducing the number of market rate housing units from 107 to 87.
- Reducing the number of faith-based housing units from 29 to 25.
- Reducing the number of on-site parking spaces from 274 to 217 for the market-rate and faithbased housing.
- Adding 13 attached single-dwelling townhomes along the east (12th Street North) side of the project site. An elevation rendering of these townhomes is attached.
- Stepping down the number of stories of the market rate housing building from six to five, with a
 further step down along the 11th Avenue North side to four stories.

• Revising the plat from a two-lot configuration to a three-lot configuration, with St. Paul's Newman Center chapel with attached administration building with faith-based housing and priests' quarters on Lot 1; the market rate housing on Lot 2; and the newly-added townhomes on Lot 3.

• Removing the University Drive access to the underground parking.

Changes to the modifications requested by the PUD are shown in the charts below. Two aerial renderings of the proposed project are attached.

Zoning Change and PUD Overlay

The applicant has applied for a zoning map amendment and a PUD overlay in order to tailor development standards to the specifics of the proposed project. The modifications to the development standards of the underlying MR-3 zone are shown in the chart below. Note that changes to the project since the September 4th, 2018 Planning Commission hearing are noted in the right-hand column. This is the current request from the developer for PUD modifications.

| | Current LDC Development Standards for the MR-3 Zone | PUD Modifications to MR-3 Development Standards—September 4 th Planning Commission | Changes since September 4 th Planning Commission |
|------------------------|--|---|--|
| Allowed Uses | detached houses, attached houses, duplexes, multi- dwelling structures, daycare centers up to 12 children or adults, group living, parks and open space, religious institutions, safety services, schools, and basic utilities. | Add these uses from LC, Limited Commercial zone: colleges, community service, daycare centers of unlimited size, health care facilities, parks and open space, religious institutions, safety services, offices, off premise advertising signs, commercial parking, retail sales and service, self service storage, vehicle repair, limited vehicle service. A book store and coffee shop are planned for within Lot 1. | Same as previous request. |
| Residential Density | 24 du/ac | Increase to 37 du/ac | Increase to 33 du/ac |
| Setbacks | Front—25' Rear—20' Street side—12.5' Interior side—10' | Front—decrease to 5' (Lot 1 only) Street side—decrease to 5' (Lot 1 only) Interior side- Decrease to 0' (between Lots 1 and 2) | Front (Lot 1-University Drive side)—decrease to 10'10" Front (Lot 2)— decrease to 19'6" Front (Lot 3)— decrease to 11' Side setback reductions are the same as previous request. |
| Building Coverage | 35% of lot area | Increase to 38% of lot area | Increase to 41% |

| Parking- Residential – | 1.25 stalls per efficiency; | 0.8 stalls per bed (Market | A separate parking |
|--|--|---|-------------------------------|
| Multi-Dwelling | 2.0 stalls per 1 BR + 0.25 guest stalls per living unit | rate housing only) | analysis is provided below |
| Landscaping— Street Trees | 1 tree per 50 linear feet of frontage along an arterial; one tree per 35 linear feet of frontage along a local street | Developer will coordinate with City Forester for options along boulevard with overhead power lines | Same as previous request. |
| Landscaping— Open Space | 3 plant units per 1,000 sq. ft. of lot area of fraction or thereof, with 8 sq. ft. per plant unit (LDC 20- 0705(C)(3) and table) | Request removal of 70% requirement in front of building | Same as previous request. |
| Landscaping— Parking Lot Perimeter | Buffer width: 9 feet. Plantings: 1 small tree + 6 shrubs/perennial grasses per 25 linear feet. Berm also an option (LDC 20- 0705 (D) and table) | Reduce buffer width to 5 feet. No change proposed to plantings. | Same as previous request. |
| RPS Building Height 76-100 feet from residential | 45 Feet | Increase to 60 feet for Lot 4 | Lot 1—increase to 50 feet |
| RPS-building height 101-150 feet from residential | 55 feet | Increase to 60 feet | No modification required. |
| Open space | 35% | Decrease to 25% minimum | Same as previous request. |

Detailed Comment on PUD Modifications

<u>Allowed Uses</u>: The PUD proposes small-scale retail (bookstore) and coffee shop use to be possible future uses in the St. Pauls' Newman Center facility. This PUD modification is necessary as the MR-3 zone does not allow retail or coffee shop type uses.

<u>Residential Density</u>: The overall project density is 33 dwelling units per acre—that is the total number of proposed units (126) divided by the total number of acres (3.82).

This PUD accounts for the entire development on this block, and as such the setbacks, density, parking and all other dimensional standards and permit review information must be conveyed in totality as part of the development permit reviews and for the purposes of the PUD, this applies to the Master Land Use Plan and the Final Site Plan. Lots 1, 2 and 3 are a Unified Development and are all one project.

<u>Setbacks:</u> The PUD has requested an interior side setback of 0 feet, which is necessary as the buildings on Lots 1 and 2 are connected. The other proposed modifications to the MR-3 setbacks are intended to accommodate the proposed building configuration.

<u>Building Coverage:</u> The proposed modification to the MR-3 standards is intended to accommodate the proposed building configuration.

Parking: Please see detailed parking analysis below.

<u>Landscaping—Street Trees:</u> No actual modification to standards is proposed. The City Forester intends that healthy existing trees be preserved.

<u>Landscaping—Open Space</u>: The PUD proposes modification of the landscaping requirement that 70% of the required landscaping be in the front. The PUD does not propose to modify the total amount of landscaping. The developer must provide a landscape plan that indicates where the landscaping will be generally located. Staff has requested the developer consider a landscape plan that would include additional amenities along the 12th Street boulevard, within the parking lot and along the streetscape along University.

<u>Landscaping—Parking Lot Perimeter:</u> The PUD proposes a reduction in the required width of the parking lot perimeter buffer, which will be on the 12th Street (east) side of the project, in order to accommodate additional parking. Staff has requested the developer consider additional parking lot buffer beyond the minimum of the landscape requirements. This could include a double row of ornamental trees, or landscaping within parking lot islands.

Building Design Standards:

The developer has proposed brick, masonry and design standards equal to DMU or UMU, which is above and beyond the standard LDC MR-3 requirements.

<u>RPS Building Height 76-100 feet from residential:</u> The PUD proposes a modification of the residential protection standards (RPS) to increase the building height from 45 feet to 50 feet for Lot 1 (St. Paul's Newman Center facility) at the 76-100 foot from residential zoning range to accommodate the proposed chapel design. Note that this is in relation to the actual building height and not the steeple height (the steeple is exempt from the height regulation).

<u>Open Space:</u> The PUD proposes a reduction of the 35% open space requirement of the MR-3 zone to 25% to accommodate the proposed building design. Note that "open space" in this situation is defined in the Land Development Code (LDC) as "an outdoor, unenclosed area, located on the ground on or a roof, balcony, deck, porch, or terrace design and accessible for outdoor living, recreation, pedestrian access or landscaping, but not including roads, parking areas, driveways, or other areas intended for vehicular travel." (LDC 20-1202(43). In lieu of the open space, staff has suggested that the developer include decorative paving and additional landscape treatments among the site.

Parking Analysis

The chart below indicates how parking will be allocated to the uses involved in this project. The project site plan indicates 217 spaces on-site. The applicant has provided signed agreements for off-site parking with NDSU (203 spaces in lot AD) and James P. Sabo (45 spaces at 1211 University Drive North). A graphic depicting the parking layout is attached.

| USE | LDC REQUIRMENT | NUMBER OF SPACES PROVIDED | MODIFICATION REQUIRED |
|---|--|------------------------------|---|
| Lot 1Multi- dwelling residential (25 units/85 beds total) | 2.25 spaces per unit/57 spaces total | 77 | Modify parking requirements to 0.9 spaces per bedroom |
| Lot 1—Group Living (1 unit/4 beds total) | 1 space per 100 square feet of sleeping area | 4 | Modify parking requirements to 0.9 spaces per bedroom |
| Lot 2Multi- dwelling residential (87 units/138 beds total) | 2.25 spaces per unit/196 spaces total | 125 | Modify parking requirements to 0.9 spaces per bedroom |

| Lot 3 single | 2 spaces per unit/26 | 26 spaces | NONEMeets LDC |
|-----------------------------------|---|-------------|--|
| Lot 3—single dwelling attached | 2 spaces per unit/26 spaces total | 26 spaces | |
| residences (13 | spaces lotal | | requirement |
| today units) | | | |
| Lot 1— | The LDC does not have | 11 00000 | The project provides 217 |
| | | 11 spaces | The project provides 217 |
| chapel/general visitor | a requirement for parking for religious institutions | | total above-ground and underground parking |
| VISILUI | beyond the 0.4 spaces | | spaces, excluding the 26 |
| | per seat minimum, which | | for the single-dwelling. |
| | is accounted for by | | 206 of these spaces are |
| | offsite parking as noted | | used for the multi- |
| | below. | | dwelling and group |
| | Sciew. | | residential at 0.9 spaces |
| | | | per bed. The remaining |
| | | | 11 spaces (217-206) |
| | | | would be surface parking |
| | | | spaces for general use. |
| Chapel (500 seats) | 0.4 spaces per seat/200 | 248 offsite | NONE—meets LDC |
| | spaces total | | requirement for number |
| | | | of spaces with the signed |
| | | | agreements for off-site |
| | | | parking |

PUD Master Land Use Plan

The applicant has submitted a project narrative and PUD Master Land Use which further describe the proposed development. These documents are attached.

This project was reviewed by the City's Planning and Development, Engineering, Public Works, and Fire Departments ("staff"), whose comments are included in this report.

Surrounding Land Uses and Zoning Districts:

- North: LC with convenience store use; P/I with NDSU office use
- East: SR-3 with single-dwelling residential use
- South: SR-3 with single-dwelling residential use
- West: LC with NDSU parking lot use; MR-3 with multi-dwelling use

Planning staff notes the following points of analysis in relation to development in this area:

- This project is on the corner of 12th Avenue North (minor arterial) and University Drive North (major arterial). Arterials are generally developed with commercial and multi-family uses rather than single-family residences. Note that the existing single-family residences were built at a time when traffic was significantly less, before University Drive (formerly 13th Street North) became a one-way street (December 15, 1969). Most recent F-M MetroCOG traffic counts (2013; these counts are conducted every five years) indicate that at this location, 12th Avenue North handles and average daily traffic (ADT) volume of between 7,900 and 9,700 vehicles, and University Drive handles and ADT of over 11,000 vehices.
- Review of the Fargo Public Schools website (<u>https://www.fargo.k12.nd.us/Page/365</u>) indicates that enrollment at the combined Horace Mann/Roosevelt Elementary Schools was 350 students on August 27, 2014; on August 23, 2018, the enrollment was 345 students. This is an overall loss of less than 2% in four years, though the level of enrollment did vary over the individual years, peaking at 364 students on August 24, 2017, and having the lowest number, 343 students, on August 27, 2015.

 Review of NDSU's enrollment numbers as shown on their website (<u>https://www.ndsu.edu/data/enrollment/annual/</u>) indicates that, though the 2018 enrollment is 5% lower than 2017's enrollment, the enrollment numbers have been over 14,000 students since fall of 2009, with a peak of 14, 747 students in the fall term enrollment in 2014. In an October 8, 2015 speech, NDSU President Dean Bresciani stated that in order to become a member of the Association of American Universities, NDSU must, among other things "pursue an enrollment of 18,000 students."(NDSU website https://www.ndsu.edu/news/view/detail/22175/)

Area Plans:

This subject property is outlined in black in the graphic below, within the Roosevelt/NDSU Neighborhood Future Land Use Plan. This plan designates the subject property as "Primarily Commercial with Residential" on the north end of the block and "Mixed Density Residential" on the remainder of the block. No amendment to the land use plan is required.



Schools and Parks:

Schools: The subject property is located within the Fargo School District and is served by Roosevelt Elementary, Ben Franklin Middle, and North High schools.

Parks: Roosevelt Park (1220 10th Street North) is located less than 1,000 feet northeast of the subject property and offers a multipurpose field, outdoor ice skating rinks, warming houses, and playground for ages 2-5. Johnson Soccer Complex (1420 11th Avenue North) is located approximately 1,000 feet west of the subject property and offers a multipurpose field, picnic tables, playgrounds for ages 2-5 and 5-12, restrooms, shelter, and soccer facilities.

Neighborhood: The subject property is located within the Roosevelt neighborhood.

Pedestrian / Bicycle: There is an on-road bike facility located along University Drive North and 11th Avenue North. This bike facility is a component of the metro area bikeways system.

Staff Analysis:

Housing Tenure in Surrounding Area

One point that often arises in discussion of redevelopment projects is what the nature of housing tenure—rental or owner-occupied—in the area is. All of the lots on the block to be redeveloped are owned by either the Diocese of Fargo, or a property management company. Thus, all residential units, including single-family residences, are rentals at this time. To the north, there are no residential units. Housing tenure to the east, west, and south is identified in the two maps below. These map show that there are six owner–occupied residences facing the development site—four on the east side of 12th Street North and two on the south side of 11th Avenue North:



Section 20-0906. F (1-4) of the LDC stipulates the following criteria be met before a zone change can be approved:

- 1. Is the requested zoning change justified by a change in conditions since the previous zoning classification was established or by an error in the zoning map? Staff is unaware of any error in the zoning map as it relates to this property. Staff finds that the requested zoning change is justified by change in conditions since the previous zoning classification was established. The PUD zoning is an overlay with an underlying zoning district. Considering the uses proposed by this project—religious institution and multi-dwelling residential, the MR-3 zone is an appropriate underlying zoning district for the entire project, as the MR-3 is the least intense zoning district that can accommodate these uses. The proposed PUD Overlay zoning district is intended to accommodate the redevelopment of this property and specifically identify the proposed development with a specific land use plan that is to be reviewed concurrently with the zoning change request. (Criteria Satisfied)
 - 2. Are the City and other agencies able to provide the necessary public services, facilities, and programs to serve the development allowed by the new zoning classifications at the time the property is developed?

City staff and other applicable review agencies have reviewed this proposal. Staff finds no deficiencies in the ability to provide all of the necessary services to the site. The subject property fronts on existing developed public rights-of-way which provide access and public utilities to serve the property. The applicant's utility plan indicates that the proposed buildings can be individually served with public water and sewer. (Criteria satisfied)

3. Will the approval of the zoning change adversely affect the condition or value of the property in the vicinity?

Staff has no documentation or supporting evidence to suggest that the approval of this zoning change would adversely affect the condition or value of the property in the vicinity. In accordance with the notification requirements of the Land Development Code, notice was provided to neighboring property owners within 300 feet of the project site. Staff also notified the Neighborhood Association representative. To date, staff has received several comments which are summarized below. Copies of comment letters and e-mails are attached. Staff finds that the approval of the zoning change will not adversely affect the condition or value of the property in the vicinity. Staff understands that there are blighted conditions on site and that existing houses have already been removed or scheduled for demolition. While that is an unfortunate circumstance that a property can fall into disrepair to the level that demolition is necessary, staff does not believe that this proposal is a contributing factor to the surrounding properties. Staff also believes that this proposal and requested zoning change is appropriate for this block only within the Roosevelt Neighborhood. (Criteria satisfied)

4. Is the proposed amendment consistent with the purpose of this LDC, the Growth Plan, and other adopted policies of the City?

The purpose of the LDC is to implement Fargo's Comprehensive Plan in a way that will protect the general health, safety, and welfare of the citizens. Staff finds that the proposed PUD is in keeping with Fargo's Comprehensive Plan. Specifically, the City's Go2030 Comprehensive Plan supports development within areas of the City that are already serviced with utilities. The Go2030 plan also supports quality development near NDSU as well as supports historic preservation. While it may seem that these are contrary goals, the plan points to the fact that each area is slightly unique and that through staff analysis of the overall surrounding area and neighboring context recognizes the higher goal of healthy and quality neighborhoods. As such, staff finds that the proposed development is consistent with the purpose of the LDC, the Go2030 Comprehensive Plan, the Roosevelt/NDSU Neighborhood Plan, and other adopted policies of the City. **(Criteria Satisfied)** **PUD Master Land Use Plan:** The LDC stipulates that the Planning Commission and Board of City Commissioners shall consider the following criteria in the review of any Master Land Use Plan (Section 20-0908(B)(7)).

1. The plan represents an improvement over what could have been accomplished through strict application of otherwise applicable base zoning district standards, based on the purpose and intent of this Land Development Code;

The plan represents an improvement over what could have been accomplished through strict application of the base zoning district. It modifies development standards of the MR-3 zone, parking requirements, landscaping, and Residential Protection Standards, in order to provide a larger scale development and higher density housing than would be allowed under the base MR-3 zoning district. Staff finds this appropriate considering that the full block is being redeveloped and there is an opportunity for the property owners to work together for a more campus like development that compliments the campus and the neighborhood. Also with the inclusion of the diocese unique partnerships are created to build a form with orientation on busier corridors of University Drive and 12th Ave North with orientation towards NDSU. The proposed land use plan focuses the higher density towards the busier corridors. The addition of the single family town houses allows for a smaller scale potentially owner occupied housing to buffer the single family housing on the east side of the block. (Criteria Satisfied)

- 2. The PUD Master Land Use Plan complies with the PUD standards of Section 20-0302; Staff has reviewed the PUD Master Land Use Plan and found that it complies with the PUD standards of Section 20-0302. The PUD modifies some standards of the MR-3 zone as outlined in Section 20-0501 and noted above. All other standards and requirements as set forth in the LDC have been met. While additional conversation between developer and neighborhood is recommended, the purpose of this PUD allows for unique site layouts contrary to a typical multifamily development in south Fargo. By modifying the site layout to accommodate the buildings closer to University, the more intense activity is clustered towards the busier street. The revised application includes the addition of 13 townhouses. This provides a new type of housing within the neighborhood. This provides a good buffer between the apartment scale and the single family scale, and has the potential of adding households in the Roosevelt Neighborhood. (Criteria Satisfied)
- 3. The City and other agencies will be able to provide necessary public services, facilities, and programs to serve the development proposed, at the time the property is developed; City staff and other applicable review agencies have reviewed this proposal. Staff finds no deficiencies in the ability to provide all of the necessary services to the site. The subject property fronts on existing developed public rights-of-way which provide access and public utilities to serve the property. (Criteria satisfied)
- 4. The development is consistent with and implements the planning goals and objectives contained in the Area Plan, Comprehensive Plan and other adopted policy documents; The purpose of the LDC is to implement Fargo's Comprehensive Plan in a way that will protect the general health, safety, and welfare of the citizens. Staff finds that the proposed PUD is in keeping with Fargo's Comprehensive Plan. Specifically:

(from Go2030 Chapter 10—Neighborhoods, Infill, and New Development) <u>Infill</u>—Develop policies to promote infill and density within areas that are already developed and are protected by a flood resiliency strategy. Control sprawl and focus on areas outside of the floodplain. <u>Design standards</u>—Improve quality of new housing by fostering strong relationship with the development and building community to promote dense, walkable communities with neighborhood centers.

<u>Quality New Development</u>—Require new development to meet site design standards that result in well-designed new neighborhoods.

<u>High Quality Affordable Housing Near NDSU</u>—Develop higher quality affordable housing near North Dakota State University campus.

<u>Neighborhood Support and Communication</u>—Improve communication between City and established neighborhoods. Encourage neighborhoods to establish a vision and create neighborhood plans.

(from Go2030 Chapter 11—Education)

<u>Retention of Neighborhood Schools</u>—A serious issue facing our core neighborhoods is declining enrollment in all its local schools. Once the doors are shuttered, the neighborhood not only loses a school but it loses its sense of community. Fargo will focus in retaining these important neighborhood assets.

Improved Continuity Between NDSU Main and Downtown Campuses—Fargo will work with NDSU to improve continuity between NDSU main and downtown campuses in terms of urban design and services, such as transit. This item is further detailed on page 250 of Go2030, stating "Fargo will also encourage redevelopment of these corridors [10th Street and University Drive] with strong focus on mixed-use development, student oriented facilities and programs but in a manner that is sensitive to the needs and expectations of the citizens living along these corridors in the Roosevelt neighborhood."

The Roosevelt/NDSU Neighborhood Plan also applies to this area. One of the stated goals of the Roosevelt/NDSU Neighborhood Plan is Housing Objective D(4)(page 15) which states: "Identify ways to moderate the 'investor' pressure on neighborhood owner-occupied homes, including policies that will address appropriate redevelopment of property for the creation of new housing. Appropriate redevelopment might increase density and help alleviate pressure from the supply side of the equation."

The Roosevelt/NDSU Neighborhood Plan—Land Use Plan Update designates the block proposed for development under two land use categories. The north end of the block is designated as "Primarily Commercial with Residential." The Land Use Plan states that features of this land use designation include

- Development shall be constructed to encourage durability, longevity and quality.
- Residential development shall be accessory and supportive of the commercial development.
- Located to encourage pedestrian traffic and provide services to the area residents and university.

The remainder of the block is designated as "Mixed Density Residential." The Land Use Plan states that features of this land use designation include

- Primarily located along the University Drive corridor.
- This land use is appropriate for transitional residential areas.
- Serves as a transition between higher density and lower density residential
- It is necessary to understand that transitions will take place over long term.
- Residential can be a mix of densities ranging three units and more per acre.

• Revised plan provides attached single-family residences along 12th Street in order to provide another type of housing option.

Staff finds this proposal is consistent with the purpose of the LDC, the Go2030 Comprehensive Plan, the Roosevelt/NDSU Neighborhood Plan, and other adopted policies of the City. (Criteria Satisfied)

5. The PUD Master Land Use Plan is consistent with sound planning practice and the development will promote the general welfare of the community.

The PUD is consistent with sound planning practice and the development will promote the general welfare of the community by retaining an existing religious and community institution on its current site as well as providing higher density housing which is appropriate considering the nature of the University Drive corridor and the proximity to NDSU. (Criteria Satisfied)

The LDC stipulates that the following criteria are met before a minor plat can be approved:

 Section 20-0907.B.3 of the LDC stipulates that the Planning Commission recommend approval or denial of the application, based on whether it complies with the adopted Area Plan, the standards of Article 20-06 and all other applicable requirements of the Land Development Code. Section 20-0907.B.4 of the LDC further stipulates that a Minor Subdivision Plat shall not be approved unless it is located in a zoning district that allows the proposed development and complies with the adopted Area Plan, the standards of Article 20-06 and all other applicable requirements of the Land Development Code.

The subject property is located within the Roosevelt Neighborhood. The future land use plan for the Roosevelt Neighborhood designates the subject property as "Primarily Commercial with Residential" on the north end of the block and "Mixed Density Residential" on the remainder of the block. The proposed zoning is MR-3 with a PUD, Planning Unit Development overlay for the entire block. The MR-3 base zone is the least intense zone that will accommodate the major proposed uses of religious institution and multi-dwelling residential. The PUD proposes to modify certain development standards of the MR-3 zone as indicated above in order to accommodate the proposed development. In accordance with Section 20-0901.F of the LDC, notices of the proposed plat have been sent out to property owners within 300 feet of the subject property. To date, staff has received several comments which are summarized below. Copies of comment letters and e-mails are attached. The project has been reviewed by the city's Planning, Engineering, Public Works, Inspections, and Fire Departments and found to meet the standards of Article 20-06 and other applicable requirements of the Land Development Code. (Criteria Satisfied)

2. Section 20-0907.C.4.f of the LDC stipulates that in taking action on a Final Plat, the Board of City Commissioners shall specify the terms for securing installation of public improvements to serve the subdivision.

While this section of the LDC specifically addresses only major subdivision plats, staff believes it is important to note that any improvements associated with the project (both existing and proposed) are subject to special assessments. Special assessments associated with the costs of the public infrastructure improvements are proposed to be spread by the front footage basis and storm sewer by the square footage basis as is typical with the City of Fargo assessment principles. (Criteria Satisfied)

It should also be noted that a PUD has two steps: a Master Land Use Plan and a Final Plan. This hearing does not include the Final Plan. The Final Plan will come back to the Planning Commission when site plans and building permit is submitted.

Activity between original submittal of July 16th, 2018 and the September 4th, 2018 Planning Commission Hearing

Neighborhood Association Comments

An open house meeting was held on August 20, 2018 for neighbors to meet with and hear a presentation from Planning staff and the developer. Twelve neighborhood residents signed in but approximately 10 more people were in attendance. One submitted written comments at the meeting. Additional comments were received by letter and e-mail after the meeting (copies attached). Those comments, along with oral comments, are summarized below:

Related to the project

- 1. Can it be something other than apartments? Suggested townhomes or other family-focused type of housing, or a less dense quiet/contemplative building that better fits the mission of the church.
- 2. The city should try to stop the encroachment of these large projects into neighborhoods.
- 3. Is student housing near NDSU being overbuilt---noted recent large projects like NDSU Foundation.
- 4. Concern that the loss of family oriented housing will cause Roosevelt school enrollments to decline to the point the school will be closed. School is the "anchor of the neighborhood."
- 5. The proposed density is too much for this neighborhood; projects of this density should be built in the UMU-zoned area to the west.
- 6. This project is not consistent with the Roosevelt Neighborhood plan.
- 7. Discussion about parking reduction for market rate housing and for church.
- 8. Discussion with developer about breakdown of unit type (Developer stated 50% one-bedroom, 25% two-bedroom; 25% three- and four-bedroom is the intended mix).
- 9. Neighbors would support redevelopment of just the Newman Center without the market-rate housing part of the project.
- 10. Insufficient buffer on the east side facing 12th Street.
- 11. Scale of the project is out of character for the neighborhood.

Related to the process

- 1. Questions about the notification radius
- 2. What's the point of having a neighborhood association of they don't have input into the process? (one neighbor provided a history of the neighborhood association)
- 3. Concerns on promises made with UMU zoning process several years ago and density proposed west of Johnson Park.

Related to the project background

- 1. Question about how the diocese and the developer got together (Fargo Diocese employee Earl Wilhelm described an RFQ process)
- Question about the expected effect on NDSU and the congregation size. Fr. Cheney estimated 4,300 Catholics at NDSU, 15% of which make up his congregation. The new Newman Center will build a broad-based congregation. Facility will have classroom and music room spaces and will partner with NDSU academic departments.
- 3. Question about financial relationship between the diocese part of the project and the developer part of the project (Larry Nygard of Roers Development stated the two parts are interdependent and there's no way to separate them—buildings are all connected; parking and underground stormwater storage are shared between the two lots)

Other comments

1. One neighbor repeatedly referred to the crime and disorderly conduct caused by NDSU students; comments from other neighbors reinforced her remarks.

Additional comments after the meeting

In addition to comments made at the public meeting, staff has received additional comment letters and emails which express the following concerns:

- 1. The overall parking provided by the project is insufficient to adequately serve all the proposed uses.
- 2. Existing codes, residential protection standards, and neighborhood plans are there to protect the residents and their properties. Overruling them benefits only the developers; there is minimal, questionable benefit to the neighborhood.
- 3. Block 2 proposal [residential component of the project] does not fit the neighborhood plan, it does not adhere to existing codes, and it is of very little benefit to the neighborhood.
- 4. The developer's request for PUD modifications to the MR-3 zone are excessive and unreasonable.
- 5. The combined project of the new St. Paul's Newman Center (including 500-seat chapel) and the proposed 136 units of housing is too intense to all fit on this one block.
- 6. The density of housing and the size of the multi-dwelling building proposed by the project is more appropriate for the UMU, University Mixed Use zone to the west.
- 7. Concern that removal of existing single family residences will negatively affect the enrollment at Roosevelt Elementary School and may lead to eventual closing of the school.
- 8. Residential Protection Standards should never be compromised. They are one of the key elements to providing visual protection from single-family lots.
- 9. The need for this project for student-oriented housing is not justified by 2018 NDSU fall enrollment numbers, which are 5% lower than the 2017 numbers. Additionally, 1,303 student housing units in and near campus will be coming available in the next nine months.
- 10. This project should be two separate projects and two separate applications, evaluated individually, instead of one combined project between the Fargo Diocese and Roers Development.
- 11. Approval of this project may lead to additional similar projects in the neighborhood.

<u>Support for the Newman Center:</u> Despite numerous comments opposing the overall project, the neighborhood was generally supportive of the idea of a new St. Paul's Newman Center, though in the neighbors' view, this should be the only major development on this block.

SUMMARY OF SEPTEMBER 4th, 2018, PLANNING COMMISSION HEARING

As part of the public hearing, Roosevelt Neighborhood Association representatives Ken Enockson and Harold Thompsen gave a presentation of an overview of the neighborhood concerns, including permanent loss of single-family homes affecting neighborhood schools, the cycle of neglect of homes, parking issues, and building height and density concerns.

Eleven property owners spoke in opposition to the proposal stating the following concerns:

- Fargo's current high vacancy rate in apartment housing;
- Excessive building height;
- A need to maintain housing stock in core neighborhoods;
- The attendance decline of the neighborhood schools;
- Declining enrollment at NDSU;
- The noticeable number of vacant rental properties;
- Consistency of the project with the Roosevelt/NDSU Neighborhood plan;
- Parking concerns for the Newman Center and the multi-dwelling residential;
- The concern of having to repeatedly appear before the Planning Commission and City Commission in the interest of the neighborhood.

By a vote of 8-0, with three Commissioners absent, the Commission moved to accept the recommendation of staff and continue this item to the October 2, 2018 Planning Commission meeting.

ACTIVITY SINCE THE SEPTEMBER 4th, 2018 PLANNING COMMISSION HEARING--MEETINGS

Since the September 4th, 2018 Planning Commission hearing, several meetings have occurred:

Planning staff meeting with the developer--September 6th, 2018

Following the September 4th, 2018, Planning Commission hearing, the developer met with Planning staff to review neighborhood comments from that hearing and discuss possible project modifications based on those comments.

Meeting with RNA representatives—September 13, 2018

Following the September 4th, 2018, Planning Commission hearing, Roosevelt Neighborhood Association representatives met with Planning staff to review neighborhood comments from that hearing and discuss possible project modifications based on those comments.

<u>October 2nd, 2018 Planning Commission hearing:</u> The project was continued to the November 6th, 2018 Planning Commission hearing. No presentations were made, no testimony was heard, and no action was taken.

Planning staff meeting with the developer and diocese--October 12th, 2018

The developer and diocese representatives returned with a design showing reduced overall density plus 13 townhome units, the elimination of the access from University Drive, and a revised height for the market rate housing building. The developer and diocese discussed this design concept with Planning staff, and proposed to present the concept to the Roosevelt Neighborhood Association (RNA) representatives in future meetings. The first meeting, to present the concept to the RNA, was scheduled for October 30th, 2018.

<u>Planning staff meeting with RNA representatives, the developer, and the diocese—October 30th, 2018:</u> At this meeting, the developer presented the concept than had been discussed with Planning staff at the October 12th meeting. Six RNA representatives attended, and expressed their concerns about boulevard tree preservation, the student parking problem and the need for a comprehensive street parking plan in this neighborhood, project density, and on-site parking in relation to the proposed residential density and church uses. In a letter dated October 31, 2018, the RNA commented that, while the proposed changes are "in the right direction" and welcomed the addition of the 13 townhomes, the revised plan "is still too dense and continues to violate many of the dimensional standards we expect to be enforced." A copy of this letter and of the sign-in sheet for this meeting are attached.

<u>November 6th Planning Commission hearing:</u> The project was continued to the December 4th, 2018 Planning Commission hearing. No presentations were made, no testimony was heard, and no action was taken.

Planning staff meeting with RNA representatives, the developer, and the diocese—November 8th, 2018 Prior to this meeting, the developer and Planning staff conducted a preliminary evaluation of the PUD requirements. Planning staff presented this analysis at the meeting, and the developer presented the plan graphics and provided additional information. The Planning Director provided background on how the Planning Department overall analyzes projects like this, and how comprehensive plan principles, planning best practices, and zoning regulations are interpreted and applied. Five RNA representatives attended, and expressed their concerns that whatever density the Planning Commission approves will become the new density for the Roosevelt Neighborhood and that even the reduced density proposed by the revised plan is still too great for this neighborhood. In a follow-up letter of November 19th, 2018, RNA representative Harold Thompsen, an architect, has provided his analysis of three different levels of reduced density and reconfigured project design. A copy of this analysis, and of the sign-in sheet for this meeting, are attached.

ACTIVITY SINCE THE SEPTEMBER 4th, 2018 PLANNING COMMISSION HEARING—COMMENTS

Since the September 4th, 2018 Planning Commission hearing, 12 additional comments letters and emails have been received. A summary of major points of these comments is below:

- The proposed project will have no benefit to the neighborhood
- The proposed project will create an excessive traffic burden in the Roosevelt Neighborhood
- Lack of zoning enforcement by the City leads to neighborhood buildings being run down and neglected.
- Residents should have confidence that zoning regulations will not be modified or interpreted to bring about sudden, dramatic change in a neighborhood.
- The size of the project will truly impact the neighborhood of family houses.
- Preservation of existing housing in older neighborhoods will give young people the opportunity to purchase an affordable house, thus helping to sustain neighborhood schools.
- The proposed project density is too great, the buildings are too tall, and there is insufficient onsite parking—a project of this scope should be in the UMU, University Mixed Use zoning district [west of T-Lot].

Copies of these comment letters and e-mails are attached.

DECMEBER 4th, 2018 PLANNING COMMISSION

Planning staff expects that both the developer and the RNA will make presentations at the December 4th, 2018 Planning Commission hearing.

Staff Recommendation:

Suggested Motion: "To approve the proposed: 1) Zoning Change from MR-3, Multi-Dwelling Residential; LC, Limited Commercial; and SR-3, Single Dwelling Residential to MR-3, Multi-Dwelling Residential with a PUD, Planned Unit Development Overlay and 2) PUD Master Land Use Plan; and 3) a plat of the **St. Paul Newman Center Addition** s the proposal complies with the Go2030 Fargo Comprehensive Plan, the Roosevelt/NDSU Neighborhood Plan, Standards of Article 20-06, Section 20-0908.B (7), and Section 20-0906.F (1-4) of the LDC and all other applicable requirements of the LDC."

Planning Commission Recommendation: December 4, 2018

Attachments:

- 1. Zoning Map
- 2. Location Map
- 3. Preliminary Plat
- 4. PUD Master Land Use Plan (site plan)
- 5. Parking layout
- 6. Townhome elevations
- 7. Developer's statement of project benefits
- 8. Developer's statement of intent
- **9.** Conceptual aerial views (two graphics)
- **10.** Public comment letters and e-mails

Plat (Minor) and Zone Change (MR-3, LC and SR-3 to MR-3 w/ PUD) and a PUD

1233, 1215, 1213, 1211 & 1201 11th Ave N; 1146, 1142, 1138, 1134, 1130, 1126, 1122, 1118 & 1112 12th St N; 1141, 1131, 1129,

St. Paul Newman Center Addition 1119, 1117 & 1113 University Dr N



Plat (Minor) and Zone Change (MR-3, LC and SR-3 to MR-3 w/ PUD) and a PUD

1233, 1215, 1213, 1211 & 1201 11th Ave N;1146, 1142, 1138, 1134, 1130, 1126, 1122,1118 & 1112 12th St N; 1141, 1131, 1129,St. Paul Newman Center Addition1119, 1117 & 1113 University Dr N





]Feet

Fargo Planning Commission September 4, 2018



OWNER'S DESCRIPTION AND DEDICATION

KNOW ALL MEN BY THESE PRESENTS, THAT THE DIOCESE OF FARGO, A NORTH DAKOTA NONPROFIT CORPORATION; ST. PAUL'S COLLEGE CHAPEL, A NORTH DAKOTA NONPROFIT CORPORATION; NEWMAN CENTER, ST. PAUL'S CATHOLIC CHAPEL, A NORTH DAKOTA NONPROFIT CORPORATION; AND NC INVESTMENTS LLC, A NORTH DAKOTA LIMITED LIABILITY COMPANY AS OWNERS OF TRACTS OF LAND LOCATED IN THE NORTHWEST QUARTER OF SECTION 6, TOWNSHIP 139 NORTH, RANGE 48 WEST OF THE 5TH PRINCIPAL MERIDIAN, CASS COUNTY NORTH DAKOTA, MORE PARTICULARLY DESCRIBED AS FOLLOWS:

BOLLEY'S SUBDIVISION LOTS 1 THROUGH 4 & 15 THROUGH 23; AND COLLEGE ADDITION BLOCK 2 LOTS 1 THROUGH 10 ALL BEING WI 3.8

ST. PAUL'S NEWMAN CENTER ADDITION BEING A REPLAT OF LOTS 1 THROUGH 4 & 15 THROUGH 23 BLOCK 9 OF BOLLEY'S SUB-DIVISION, AND LOTS 1 THROUGH 10

BLOCK 2 OF COLLEGE ADDITION WITHIN THE NW $\frac{1}{4}$ SECTION 6, TOWNSHIP 139 NORTH, RANGE 48 WEST 5TH P.M. CITY OF FARGO, CASS COUNTY, ND

(A MINOR SUBDIVISION)

| WITHIN BLOCK 9 OF CHAPIN'S ADDITION TO THE CITY OF FARGO, CASS COUNTY NORTH DAKOTA. SAID TRACT OF LAND CONTAINS 3.824 ACRES, MORE OR LESS AND IS SUBJECT TO EASEMENTS AS MAY BE OF RECORD. | CONSENT OF MORTGAGEE | CITY OF FARGO PLANNING COMMISSION APPROVA |
|---|---|---|
| SAID OWNERS HAVE CAUSED THE ABOVE DESCRIBED TRACT OF LAND TO BE SURVEYED AND PLATTED AS "ST. PAUL'S NEWMAN CENTER ADDITION" TO THE CITY OF FARGO, CASS COUNTY, NORTH DAKOTA, AND DO HEREBY DEDICATE TO THE PUBLIC, FOR PUBLIC USE, ALL | DATED THIS DAY OF, 2018. | APPROVED BY THE CITY OF FARGO PLANNING COMI |
| UTILITY EASEMENTS AS SHOWN ON THIS PLAT. | AMERICAN FEDERAL BANK | |
| DIOCESE OF FARGO | BY: MARK DUBORD, VICE PRESIDENT | |
| BY: | STATE OF NORTH DAKOTA | SHARA FISCHER, PLANNING COMMISSION CHAIR |
| MOST REV. JOHN T. FOLDA, PRESIDENT OF THE DIOCESE OF FARGO |) ss | STATE OF NORTH DAKOTA) |
| | COUNTY OF CASS) |) ss COUNTY OF CASS) |
| STATE OF NORTH DAKOTA) | ON THIS DAY OF, 2018, BEFORE ME, A | ON THIS DAY OF , 20 |
| COUNTY OF CASS) | NOTARY PUBLIC WITHIN AND FOR SAID COUNTY, PERSONALLY APPEARED MARK DUBORD, VICE PRESIDENT OF AMERICAN FEDERAL BANK, KNOWN | A NOTARY PUBLIC WITHIN AND FOR SAID COUNTY, |
| ON THIS DAY OF, IN THE YEAR OF 2018, BEFORE ME PERSONALLY APPEARED MOST REV. JOHN T. FOLDA, | TO ME TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE SAME AS A FREE ACT AND DEED. | APPEARED SHARA FISCHER, PLANNING COMMISSIO TO ME TO BE THE PERSON DESCRIBED IN AND WHO |
| PRESIDENT OF THE DIOCESE OF FARGO, KNOWN TO ME TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE FOREGOING INSTRUMENT AND ACKNOWLEDGED THAT HE EXECUTED THE SAME AS HIS FREE ACT AND DEED. | | SAME AS A FREE ACT AND DEED. |
| | NOTARY PUBLIC | NOTARY PUBLIC |
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| | | |
| ST. PAUL'S COLLEGE CHAPEL | | Ĺ |
| | CONSENT OF MORTGAGEE | CONSENT OF MORTGAGEE |
| BY: | DATED THIS DAY OF, 2018. | DATED THIS DAY OF, 2 |
| WOST REV. JOHN T. FOLDA, FRESIDENT OF ST. FAOL S COLLEGE CHAFEL | CORNERSTONE BANK | WESTERN STATE BANK |
| STATE OF NORTH DAKOTA) | | |
|) ss COUNTY OF CASS) | BY: JIM HAMBRICK, SENIOR VICE PRESIDENT | BY: BRAD JACOBSON, PRESIDENT |
| ON THIS DAY OF, IN THE YEAR OF 2018, BEFORE ME PERSONALLY APPEARED MOST REV. JOHN T. FOLDA, | STATE OF NORTH DAKOTA | STATE OF NORTH DAKOTA |
| PRESIDENT OF ST. PAUL'S COLLEGE CHAPEL, KNOWN TO ME TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE FOREGOING INSTRUMENT AND ACKNOWLEDGED THAT HE EXECUTED THE SAME AS HIS FREE ACT AND DEED. |) ss COUNTY OF CASS) |) ss COUNTY OF CASS) |
| | ON THIS DAY OF , 2018, BEFORE ME, A | ON THIS DAY OF , 201 |
| | NOTARY PUBLIC WITHIN AND FOR SAID COUNTY, PERSONALLY APPEARED JIM HAMBRICK, SENIOR VICE PRESIDENT OF CORNERSTONE BANK, | NOTARY PUBLIC WITHIN AND FOR SAID COUNTY, PE BRAD JACOBSON, PRESIDENT OF WESTERN STATE B |
| NOTARY PUBLIC | KNOWN TO ME TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED | TO BE THE PERSON DESCRIBED IN AND WHO EXECU |
| NEWMAN CENTER, ST. PAUL'S CATHOLIC CHAPEL | THE SAME AS A FREE ACT AND DEED. | FREE ACT AND DEED. |
| NEWMAN CENTER, ST. PAOL 3 CATHOLIC CHAFEL | NOTARY PUBLIC | NOTARY PUBLIC |
| BY: | | |
| MOST REV. JOHN T. FOLDA, PRESIDENT OF THE NEWMAN CENTER, ST. PAUL'S CATHOLIC CHAPEL | | |
| STATE OF NORTH DAKOTA) | | |
|) ss | | |
| COUNTY OF CASS) | SURVEYOR'S CERTIFICATE AND ACKNOWLEDGEMENT | |
| ON THIS DAY OF, IN THE YEAR OF 2018, BEFORE ME PERSONALLY APPEARED MOST REV. JOHN T. FOLDA, PRESIDENT OF THE NEWMAN CENTER, ST. PAUL'S CATHOLIC CHAPEL, KNOWN TO ME TO BE THE PERSON DESCRIBED IN AND WHO | I, DOUGLAS W. KUMMER, PROFESSIONAL LAND SURVEYOR UNDER THE LA | WS OF THE STATE OF NORTH DAKOTA, DO HEREBY CER |
| EXECUTED THE FOREGOING INSTRUMENT AND ACKNOWLEDGED THAT HE EXECUTED THE SAME AS HIS FREE ACT AND DEED. | SURVEYED AND PLATTED "ST. PAUL'S NEWMAN CENTER ADDITION" TO TH CORRECT REPRESENTATION OF SAID SURVEY; THAT ALL MONUMENTS ARE | E CITY OF FARGO, CASS COUNTY, NORTH DAKOTA; THA |
| | · | |
| NOTARY PUBLIC | DATED THIS DAY OF, 2018. | \sim |
| i | | |
| NC INVESTMENTS LLC | DOUGLAS W. KUMMER, PROFESSIONAL LAND SURVEYOR NORTH DAKOTA LICENSE NO. 1225 | 2 |
| | | |
| BY: | STATE OF NORTH DAKOTA) Ss | |
| STATE OF NORTH DAKOTA) | COUNTY OF CASS) | |
|) ss COUNTY OF CASS) | ON THIS DAY OF, 2018, BEFORE ME, A NOT | ARY PUBLIC WITHIN AND FOR SAID COUNTY, PERSONA |
| | DOUGLAS W. KUMMER, KNOWN TO ME TO BE THE PERSON DESCRIBED IN | |
| ON THIS DAY OF, IN THE YEAR OF 2018, BEFORE ME PERSONALLY APPEARED JAMES P. ROERS, PRESIDENT OF NC INVESTMENTS LLC, KNOWN TO ME TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE FOREGOING INSTRUMENT AND | | |
| ACKNOWLEDGED THAT HE EXECUTED THE SAME AS HIS FREE ACT AND DEED. | | PROPERTY OWNERS: |
| | 20 | INVESTMENTS, LLC. DIOCESE OF FARGO 0 45TH ST S, 5201 BISHOPS BLVD S STE A, |
| NOTARY PUBLIC | FA | RGO, ND 58103 FARGO, ND 58104 ONE: 701-356-5050 PHONE: 701-356-7900 |

L______

| ROVAL | FARGO CITY COMMISSION APPROVAL | | |
|---|--|--|--|
| COMMISSION ON THIS | APPROVED BY THE BOARD OF CITY COMMISSIONERS AND ORDER FILED THIS DAY OF, 20 | | |
| NR | TIMOTHY J. MAHONEY, MAYOR | | |
| | STEVEN SPRAGUE, CITY AUDITOR | | |
| , 20, BEFORE ME, | STATE OF NORTH DAKOTA) | | |
| NTY, PERSONALLY ISSION CHAIR, KNOWN WHO EXECUTED THE |) ss COUNTY OF CASS) | | |
| | ON THIS DAY OF, 20 BEFORE ME, A NOTAR PUBLIC WITHIN AND FOR SAID COUNTY AND STATE, PERSONALLY APPEARED TIMOTHY J. MAHONEY, MAYOR, AND STEVEN SPRAGUE, CITY AUDITOR, KNOWN TO ME TO BE THE PERSONS DESCRIBED IN AND WHO EXECUTED THE FOREGOING INSTRUMENT AND ACKNOWLEDGED THAT THEY EXECUTED THE SAME IN THE NAME OF THE FARGO CITY COMMISSION | | |
| | NOTARY PUBLIC | | |
| , 2018. | | | |
| | CITY OF FARGO ENGINEERING DEPARTMENT APPROVAL | | |
| | APPROVED BY CITY ENGINEER THIS DAY OF, 20 | | |
| , 2018, BEFORE ME, A | | | |
| TY, PERSONALLY APPEARED | BRENDA E. DERRIG, CITY ENGINEER | | |
| XECUTED THE SAME AS A | STATE OF NORTH DAKOTA) | | |
| _ | COUNTY OF CASS) | | |
| | ON THIS DAY OF, 20, BEFORE ME, A NOTARY PUBLIC WITHIN AND FOR SAID COUNTY, PERSONALLY APPEARED BRENDA E. DERRIG, CITY ENGINEER, KNOWN TO ME TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE SAME AS A FREE ACT AND DEED. | | |
| Y CERTIFY THAT I HAVE s; THAT THIS PLAT IS A | NOTARY PUBLIC | | |
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| SONALLY APPEARED ND DEED. | | | |
| LAND SURVEYOR: A, ROERS DEVELOPMENT, INC 200 45TH STREET S, | | | |







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architects collaborative 3

PARKING











- 🥒 Development
- 🖉 Construction
- 🥒 Property Management
- Commercial & Residential Real Estate

August 29, 2018

City of Fargo – Planning and Development Attn: Donald Kress 200 Third Street North Fargo, ND 58102

RE: St. Paul's Newman Center Addition

Dear Mr. Kress,

The redevelopment of the St. Paul's Newman Center (SPNC) block presents a unique opportunity for the City of Fargo to benefit from a unified development approach to a landmark parcel of property. Located at the gateway of the NDSU campus, Fargo has the opportunity to significantly improve the aesthetics and purpose of the neighborhood with a new Newman Center and related housing. Located along two major thoroughfares, almost 20,000 vehicles daily will pass by this project. This corner often serves as the "first impression" for NDSU. The use of PUD and a unified development allows significant cross-utilization of public utilities, parking, stormwater retention, and amenities.

The St. Paul's Newman Center (SPNC) Addition block redevelopment project supports the City of Fargo Go 2030 Plan and benefits the community in these ways:

- 1) Promotes infill and density within an already developed area.
- 2) Will follow design guidelines embracing the historical presence of the Newman Center and promoting a dense walkable community.
- 3) Quality new development building and site design standards will be utilized. The project will use the best materials available to achieve high quality and energy efficient buildings.
- 4) High-quality affordable housing will be provided near the NDSU campus. Few could argue that this site is perhaps the most desirable location in Fargo to support the housing needs of both the NDSU and downtown NDSU campuses.
- 5) Affordable housing for workforce and low-income residents will be provided. Access to local bus routes and walkability to the NDSU campus will allow both students and non-students opportunities to live without the need for an expensive vehicle.
- 6) The redevelopment of the St. Paul's Newman Center block has been contemplated for over five years. Public meetings sharing the vision for the project were first held on October 20, 2016. Since that time, the project has had numerous revisions addressing various comments from the neighborhood and city staff.

The use of the PUD zoning overlay will allow us to meet the intent of the community land use goals for this area without the boundaries of existing zoning. We will minimize the impact of the increased utilization of the redeveloped block.



Building success.

Specifically, the PUD allows us to:

- Develop different, yet compatible, land uses not usually combined.
- Take advantage of the shared use of underground parking.
- Optimize the use of existing public utility services.
- Share the surface parking with compatible uses. .
- Optimize setbacks to facilitate cross-utilization of building amenities. .
- Minimize the building footprints.

Overall, these features combine to optimize the utilization of the site and minimize the impact to the neighborhood.

Anchoring the southeast corner of University Drive N and 12th Avenue N opposite the gateway into NDSU campus, this project will provide for a new St. Paul's Newman Center to serve an estimated 14,500+ NDSU students, which has grown from the 3,250 student population served in 1958 when the current facility was built.

Program elements will include up to a 500-seat chapel, student commons, parish hall, kitchen, coffee shop, Catholic bookstore, offices, classroom space, group meeting space, Priests residence, religious community residence, staff apartments, and faith-based housing that transitions into conventional market-rate housing on the south end of the site.

The housing components that begin in the middle of the University drive block with the Faith-Based Housing and transitions to the conventional Market Rate Housing will enhance housing options near campus and along an established bus route, to provide relief to the dozens of single-family homes within the Roosevelt neighborhood currently leased as rental properties.

We believe in providing a safe and supportive place to work and live with the following strategies:

- Safe campus secure entries with keyless entrance monitoring, security cameras through-out, and security personnel provided as needed during NDSU events when higher levels of activity are expected.
- Intentional Interactions Residential staff get to know the residents and help them as they adjust to life in the community.
- Active Communication and Passive Educational Opportunities Study sessions, message boards/monitors, e-mail, Facebook, and Twitter communications.
- Community Building Events Housing staff host regular events to foster social connections among residents and collaborate with University partners that bring resources into our communities for staff and students to help meet other people and get involved.

We would like to thank the many neighbors and city staff who have had a hand in shaping this unique redevelopment opportunity.

Sincerely, Roers Development, Inc.

ark Carry S. Nygard

Vice President

PUD NARRATIVE

St. Paul Newman Center Block Redevelopment Revised

DEVELOPER'S STATEMENT OF INTENT: The St. Paul Newman Center Block Redevelopment Project intends to expand the presence of the St. Paul Newman Center adjacent to the NDSU campus to provide a new church and admin facility to meet the program space needs today, provide faith-based student housing, and market-rate student housing in higher density near the gateway to campus to relieve the rental demand on single-family homes in the Roosevelt Neighborhood and resolve the blighted status of some homes within this block.

The PUD will include a site plan for the development that is incorporated here by reference. The PUD will, generally, apply the MR-3, Multi-dwelling residential development standards, except as otherwise provided in the chart included in the staff report.





St. Paul Newman Center project open house Monday, August 20, 2018 <u>Please Print</u> your name and address on this sheet. Thank you.

| NAME | ADDRESS | E-MAIL ADDRESS (optional) |
|------------------|------------------------|---------------------------|
| Linda Skjevseth | 3237 Evergreen Rd NE | |
| Marthu Berryhill | 2437 Libre LAN | |
| HAROUD THOMPSEN | 1309 N9 ST | |
| JUDY THOMPSEN | 1309 N 9 St. | |
| Robert Baumann | 1357 Univ Dr N | |
| Ken Enorkson | 1202 8th St N | |
| Jean BULTMAN | 1137 19th Fr. W. Longo | |
| Pet shirk | 1122 College St | |
| will Shik | 112/ 14th St | N |
| Judy Wong | 1121 N 14 ST | |
| Barb Herbrahson | 1042-14 St. N. | |
| Les Herbranson | 1042-14 St. N. | herbransons Outmet |
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SIGN IN SHEET
Comment Sheet

St. Paul's Newman Center Project Open House Monday, August 20, 2018

| Contact Information Please Print |
|---|
| Property Owner Name: Ken Enockson |
| Address of Property: 1202 8th St N |
| Mailing Address (if different than above) |
| Phone Number: <u>701 - 730 - 6636</u> |
| Email: <u>Kenockson@hotmail.com</u> |
| Comments: Regarding Lot 2 Population Density, scale of project A height of huilding on 1/th Ave is unacceptable This is a UAN project proposed outside the UAN district. The density development and Neighbor has Medium density development and usual be the appropriate option along 11th Ave There is no butter available in this proposal. |
| |

From: Ken Enockson <kenockson@hotmail.com>
Sent: Tuesday, August 21, 2018 9:27 AM
To: Donald Kress <dkress@FargoND.gov>; Jim Laschkewitsch <jlaschke@gmail.com>; berryhill@cableone.net; nathan.a.larson@gmail.com
Cc: Nicole Crutchfield <ncrutchfield@FargoND.gov>; Mark Williams <MWilliams@FargoND.gov>; Tyrone Grandstrand <TGrandstrand@FargoND.gov>; Elissa Novotny <enovotny@roers.com>

Subject: RE: Information and meeting regarding proposed St. Paul Newman Center project--12th Avenue and University Drive

CAUTION: This email originated from an outside source. Do not click links or open attachments unless you know they are safe.

Hello Donald,

It is my understanding that this request is scheduled to be presented to the Planning Commission on September 4th. If so, the RNA *strongly* recommends that the city push back this date by a month as the timeframe required for the neighborhood to mobilize our objections and concerns is not sufficient. As most of us do not live within the 300 foot radius of the property in question, we only learned barely 2 weeks ago that the project was going forward. As we have pointed out to the Planning Department on several occasions, the window of time between submission of a proposed project and the start of the city approval process is generally too short for neighbors impacted by the project to be able to digest the information and provide relevant feedback. There are serious issues with this current proposal that need to be addressed thoroughly. Please allow neighborhood residents sufficient time to do so.

Thanks, Ken Enockson From: Brian Kappel <<u>kappelb@gmail.com</u>> Sent: Tuesday, August 21, 2018 6:34 AM To: Planning E-mails <<u>planning@FargoND.gov</u>> Subject: Newman

CAUTION: This email originated from an outside source. Do not click links or open attachments unless you know they are safe.

As I read this mornings paper I am struck by how the planners work. They develop the project and post a date of when they hope the project will be done prior to holding neighborhood meetings.

The cart is before the horse.

I was born in this town in 1951 and what I have observed is how the planners really do not plan. They listen to the developers

and then propose zoning changes to accommodate. Roers and the church knew what this was zoned. It should have gone to the neighborhood and you before it had gotten this far. I urge you to modify the plan to any structure will be no taller than a historic 3 story home.

--Brian Kappel Fargo North Dakota

HAROLD & JUDY THOMPSEN 1309 N 9TH ST - FARGO (RESIDENTS OF ROOSEVELT NEIGHBORHOOD FOR 40 YEARS)

City of Fargo Department of Planning and Development 200 North Third Street Fargo, ND

August 23, 2018

RE: St. Paul's Newman Center Project

To whom it may concern, Please know that we are OPPOSED to the project, as submitted, for the following reasons:

1. The proposed plan does NOT meet the intent of the 'Roosevelt Neighborhood Plan' adopted by you and the City Commission. The high-density, market-rate housing should be removed from this site and relocated to the UMU District south of NDSU. The requests for variances to the MR-3 standards are excessive and unreasonable. Use of PUD has been and always should be a 'give and take' proposition in order to keep the impact to the neighbors balanced. This proposal appears to be all take and no give.

2. The block is too small to support both a 500-seat Chapel Expansion and 136 units of student housing. The proposal includes the Chapel Expansion on Lot 1 and the multi-family student housing (faith-based and market-rate) on Lot 2. Lot 2 is only 2.21 acres. If Lot 2 is rezoned to MR-3 then it could only support 53 units (2.21 x 24 units/acre) under the MR-3 dimensional standards. The proposed 136 units on this lot would result in a density of 61.5 units per acre, over 2.5 times the recommended maximum. That is excessive and the market-rate units should be relocated to the UMU District.

3. Destroying 16 single family homes will reduce the inventory of potentially affordable homes for our neighborhood. The Roosevelt School is the anchor to our neighborhood. We, the neighborhood and the City, need to do everything we can to keep the school open. We need young families and they need affordable housing.

Also know that we do SUPPORT the efforts of the St Paul's Newman Center to expand their Chapel. However, a 500-seat Chapel is a significant addition and it appears to us that it will take the entire 3.8 acre block to physically support the chapel, administration building and associated parking. We would like to see the development relocate the market-based units and make an attempt at a creative redesign that considers the reuse of the existing single-family houses for the 'faith-based' housing.

If not reuse, than consider replacing the existing houses with two-story townhomes that are 'family friendly'. The scale would be more appropriate for this location. The future use of these units would be better adapted to supporting the Roosevelt School.

At the least, we would like to see the height of the 'faith-based' units reduced from five stories to three stories or less. We think this can be achieved, physically, if the market-rate units are relocated.

Sincerely yours,

frank mysen

Harold and Judy Thomosen 1309 N 9th St - Fargo

Judy Thompson

From: Ken Enockson <kenockson@hotmail.com>
Sent: Monday, August 27, 2018 2:25 PM
To: Donald Kress <dkress@FargoND.gov>
Cc: 'Martha Berryhill' <Berryhill@cableone.net>
Subject: sending along note from Martha Berryhill

CAUTION: This email originated from an outside source. Do not click links or open attachments unless you know they are safe.

Hello Don,

I am forwarding along to you some comments and an inquiry from Martha Berryhill. Evidently the emails she sent to you previously bounced back to her so she asked me to resend to ensure you received them:

Comment re Newman Project:

Planning Commissioners,

I have no problem with the Block 1 proposal for a rebuilt sanctuary and supporting facilities.

I object strongly to the Block 2 proposal. It does not fit the neighborhood plan, it does not adhere to existing codes, and it is of very little benefit to the neighborhood. What little benefit it does provide (removing blighted properties) is negated by what the neighborhood loses (single family houses that could be rehabilitated and filled with long-term residents.)

Existing codes, residential protection standards, and neighborhood plans are there to protect the residents and their properties. Overruling them benefits only the developers; there is minimal, questionable benefit to the neighborhood.

Please help us protect our neighborhood by rejecting this proposal!

Martha Berryhill Friend of the Roosevelt Neighborhood

Inquiry re City notification process:

- 1. Subject: question
- 2. Donald,
- 3. I was looking at past CC meetings and noticed the following from the July 16th City Commission minutes. Who is/are the "appropriate staff"? To my knowledge no one from the RNA has been contacted about this.
- Commissioner Grindberg moved appropriate staff be directed to prepare four Renewal Plans for blocks in the Roosevelt Neighborhood, and to involve members of the Roosevelt Neighborhood Association. Second by Piepkorn.
- 5. -Martha B

Thanks and have a great week. Ken Enockson



ROOSEVELT NEIGHBORHOOD ASSOCIATION 1026 NORTH 10TH ST FARGO, ND 58102

City of Fargo Department of Planning and Development 200 North Third Street Fargo, ND 58102

August 27, 2018

RE: St. Paul's Newman Center Project - Technical Merits

To whom it may concern,

The Roosevelt Neighborhood Association met tonight to discuss the technical merits of the PUD submitted by the applicant.

The following questions were raised by our committee and the Association asked us to forward them to the Planning Department for review and comment. *(The bold italicized are comments from our committee members)*

1. What is a 'Unified Development' and where can we find it in the Land Development Code? It is a term introduced to us by Mr. Donald Kress from the Planning Department after the Open House last Monday. If it's a 'Unified Development' will the housing portion become tax exempt?

2. Front yard setbacks are reported to be only 5 feet by the applicant. Shouldn't they be increased to support the provisions for landscaping?

3. The application indicates the potential for a Bookstore and Coffeehouse, but has not made any provisions for parking. How many on-site parking spaces need to be added to support these features?

4. The application indicates a three-story Administration Building. Based on the footprint, it appears to be 12,000 s.f. x 3 stories = 36,000 s.f. Please confirm the size and the amount of additional parking will be needed by the LDC?

(It appears to us that 80-100 spaces should be added based on 1 parking space per 300 sf of office)

5. Building coverage has been reported to be at 38%, 3% over the 35% limit. 3% represents approximately 5,000 s.f. of building coverage. Will the applicant be required to reduce the housing or the chapel footprint or both?

(Note: 5,000 s.f. of the market rate housing appears to represent 24 units. (4 units per floor x 6 floors)).

6. Parking for the market rate housing has been calculated at .8 spaces per bed. Where does that come from in the LDC? We found a similar analogy in the Traffic Study Report provided by the applicant in the packet of submittals, but the .8 per bed is based on an apartment building in the UMU District. This is MR-3. Isn't that an 'apple to oranges' analogy?

(The total parking spaces needed for housing according to the LDC tables is 306 spaces. 136 units x 2.25. There are only 252 parking spaces for housing on-site. The LDC specifically prohibits off-site parking for residential occupancies. It appears the number of units will need to be decreased to a maximum of 112 units to be supported by available on-site parking.)

7. Parking for the 'Faith-based' housing has been calculated at 2.25 spaces per unit per the LDC. Shouldn't the market rate housing parking be calculated per the LDC, also?

8. Sufficient parking for multi-family housing has always been a significant issue for the Planning Department. The application says it needs 249 parking spaces for their multi-family housing. 68 of the 249 are in the underground garage, leaving 181 on-site. With only 184 spaces on-site, as per the plan, the chapel is left with 3 on-site spaces for visitors, mid-week worshipers, customers at the coffe shop and bookstore and staff overflow. Only 22 underground garage spaces are being provided for a three story Administration Building. Where are the calculations, via the LDC, for the Administration Building?

9. Why would you allow the applicant to reduce the 9' landscaping buffer to 5'. You are aware there is a significant different between the two when it comes to the density of planting needed to provide a sufficient screen.

10. Residential Protection Standards should never be compromised. They are one of the key elements to providing visual protection from single-family lots. Will you require the applicant to increase the setback of the six-story apartment or will you require them to reduce the height by one floor?

11. The affected block (Lots 1 plus Lot 2) is 3.8 acres. Under the rules of the LDC, MR-3 District, the block could support 91 housing units without a PUD. (3.8 acres x 24 units per acre) or the block could support a 500 seat Chapel with an Administration Building and 29 units of 'Faith-based Housing' without a PUD. It does not appear the block can support both. Do you agree?

SUMMARY

1. Calculations for on-site parking by the applicant are suspect. We don't believe a PUD should be used to substitute for a lack of on-site parking for the multi-family housing. Because it is student housing your experience as Planners suggests that more spaces per unit should be required rather than less. This density of housing should be moved to the UMU District where a PUD should not be needed.

2. The block is sufficient in size for one or the other, but not both entities. We support an expanded St. Paul Newman Center without the Market Rate Housing. A PUD should not be used in an attempt to combine the two. The block is too small and the impact on the neighborhood would be physically negative.

3. The 11 items above are modifications to the MR-3 that the PUD would require. It is an egregious misuse of the PUD provisions because it does not give anything back to the adjacent lots or the neighborhood. If the PUD wants more height, than it should offer greater setbacks to balance the impact. If the PUD wants greater building coverage, than it should offer lower building heights and greater quantities of landscaping to balance the impact. If they want less parking they should become a housing complex for seniors citizens or the homeless, etc. PUD is used only for the extraordinary and it should always offer a balanced impact to the neighborhood.

Technical Merit Subcommittee Harold Thompsen, Chair From: Judith Thompsen <Thompsen2@msn.com>
Sent: Tuesday, August 28, 2018 12:44 PM
To: Donald Kress <dkress@FargoND.gov>
Cc: Jim Laschkewitsch <jlaschke@gmail.com>; Ken Enockson <kenockson@hotmail.com>; Harold Thompsen <hthompsen@msn.com>
Subject: St. Paul's Newman Center parking

CAUTION: This email originated from an outside source. Do not click links or open attachments unless you know they are safe.

To the Planning Commission/ in care of Don Kress re: St. Paul's Newman Center parking

I would like to express my concern about parking at the St. Paul's Newman Center project that is being proposed. As I understand it,

(1) There would have to be special considerations

made for parking, as there is not enough on the site to allow for the church, the offices, the faith based housing, and the market rate apartments.

(2) Also, I understand that there are agreements to use

off-site parking are on Sundays. (The NDSU parking lot to the north, and the Bison Turf)

(3) This might work if the only time people went to church was on Sunday morning. However, many of us attend our churches all week for various activities. It is part of our lives each day.

My questions:

(1) What will happen if a Tuesday or Friday morning funeral is scheduled?

(2) What will happen during committee meetings, banquets, workshops, and fund raisers that occur during the week in the afternoons or evenings?

(3) Wednesdays in this community have been big evenings for church choir rehearsals, suppers, Lenten or Advent services, and regular worship services. Where will the people park if the Bison Turf and NDSU parking lots are still full of cars from students and patrons?

What I'm seeing in the future is that -

We, living in the surrounding neighborhoods, will have to absorb these cars into our already overflowing parking places on the street.

I definitely feel that we need to think this thing through further.

Thank you for my chance to voice my idea.

On a more positive note:

Sometimes, because you always have to see us complaining about things - you don't know how happy we are to live in this neighborhood. If we didn't enjoy young people and the energy that students bring to our lives, we probably wouldn't live here.

But we like hearing the Gold Star Marching band practicing on beautiful autumn days.

We enjoy seeing the new students walking to their classes

- all kinds of hopes and dreams ahead of them.

We love our old, tall, beautiful trees.

We enjoy walking to Bison football games, and the RedHawks

- and the festivals out by the Fargodome.

We can take our bikes or walk downtown, where

new things are happening every day.

Jumping on the interstate is only a few blocks away,

if we want to get out of town.

We pick up people at our wonderful airport - only 10 minutes from home. Most of us work downtown, so we have a short commute, bike ride or walk

each day. No sitting in long traffic lines for us.

We take our bikes to Northport to pick up a few groceries, get

something from the hardware, stop at the library, and stop in the drug store.

Living here is what is the best about city living. We would like to see more spaces for families and workers living here with us.

Convenience, close neighbors, good schools and medical care. We don't take these things for granted - we enjoy our way of life because you and other people like you have done careful, considered planning for it. For that, we thank you, and we hope that we can all work together for a better Fargo. I've never any doubt that is all our goal, anyway.

- Judy Thompsen 1309 N 9th St Fargo 701-232-2068 b From: Ken Enockson <kenockson@hotmail.com>
Sent: Monday, August 27, 2018 2:25 PM
To: Donald Kress <dkress@FargoND.gov>
Cc: 'Martha Berryhill' <Berryhill@cableone.net>
Subject: sending along note from Martha Berryhill

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Existing codes, residential protection standards, and neighborhood plans are there to protect the residents and their properties. Overruling them benefits only the developers; there is minimal, questionable benefit to the neighborhood.

Please help us protect our neighborhood by rejecting this proposal!

Martha Berryhill Friend of the Roosevelt Neighborhood

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- 1. Subject: question
- 2. Donald,
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- Commissioner Grindberg moved appropriate staff be directed to prepare four Renewal Plans for blocks in the Roosevelt Neighborhood, and to involve members of the Roosevelt Neighborhood Association. Second by Piepkorn.
- 5. -Martha B

Thanks and have a great week. Ken Enockson



City of Fargo Department of Planning & Development 200 3rd Street North Fargo, ND 58102

August 28, 2018

Acknowledgement of receipt for the following documents regarding St. Paul Newman Center Addition:

| 1. | Roosevelt Neighborhood Association Letter | 3 pages |
|----|---|---------|
| 2. | Letter from Judy Wong/Will Shirk | 2 pages |
| 3. | Letter from Jim & Barb Laschkewitsch | 2 pages |



ROOSEVELT NEIGHBORHOOD ASSOCIATION

ROOSEVELT ELEMENTARY SCHOOL 1026 NORTH 10TH STREET FARGO, ND 58102

Date: August 28, 2018

To: Planning Commission City of Fargo

From: Roosevelt Neighborhood Association

Subject: Opposition to the St. Paul Newman Center Addition

The Roosevelt Neighborhood Association (RNA) is opposed to the St. Paul Newman Center Addition as proposed. The proposed project has two lots.

- Lot 1 500-seat Chapel Expansion for the Newman Center
- Lot 2 contains the Faith-Based Student Housing (5 stories 29 units) and the Market Rate Student Housing (6 stories 107 units.

We are not opposed to the project for Lot 1 or the Faith-Based Student Housing. The expansion of the Newman Center will be a great asset to NDSU, the city of Fargo and for the Roosevelt Neighborhood.

What we don't understand is why the Faith-Based Student Housing is part of Lot 2 since the 4 properties are owned by the Diocese of Fargo? This could be included as part of Lot 1. Since the St. Paul Newman Center is zoned Limited Commercial, the inclusion of the Faith-Based Student Housing can be allowed with a conditional use permit under Section 20-0401 of the Land Development Code. It should also be noted a coffee shop and bookstore are permitted by right in the same land development code section. There is no need for down zoning to MR-3. The down zoning requires the Diocese of Fargo to request for a variance to allow a retail business.

Is it necessary for Roers who owns the 9 lots that is The Market Rate Student Housing to be attached to the construction of the new cathedral and faith-based housing?

The RNA is opposed to the Market Rate Student Housing (6 stories – 107 units). These 9 lots are owned by Roers (8 single family homes and one 4-plex). The reasons are as follows:

- Block 9 of Bolly's Addition is currently zoned with classifications from LC to SR-3 to MR-3. The majority of Block 9 is zoned for single family housing (13 of the 23 lots are currently zoned SR-3) which complies with the future land use plan.
- The Roosevelt/NDSU Neighborhood Plan and the NDSU/Roosevelt Future Land Use Plan which were approved and adopted by the City facilitates the conversion of future uses to single family and preserves the existing single family housing.

- 3. The proposed development does not comply with the current zoning in place nor does it comply with the intent of future land use plan or map.
- 4. The Roosevelt Neighborhood sacrificed 28% of its acreage to provide housing for NDSU students. It is the University Mixed-Used (UMU) District. This is where the Market Rate Student Housing should be built. This project AS PROPOSED violates the spirt and the intent of the neighborhood and future land use plans.
- 5. The goal of the GO 2030 plan to create high quality student housing near NDSU must comply with the current laws and binding agreement of all parties concerned. Residents bought homes in the Roosevelt area trusting that the city would safeguard their neighborhood from encroachment through the neighborhood and future land use plans.
- 6. A precedent will be set for future developments in any of the city neighborhoods if this project is approved as proposed.

The St. Paul Newman Center Addition is using a Planned Unit Development (PUD).

What is the concept for a PUD? It is:

- A modification of specific terms of zoning restrictions and subdivision regulations for a specific purpose
- To facilitate the development of a large parcel of land
- With tradeoffs from the city for traffic control, green space and parks,
- Environmental benefits such as water retention, vegetation preservation, wild life habitat,
- SAFER neighborhoods, as well as a buffer zone to existing neighborhoods.

There are 9 standards eligible for modification. The St. Paul Newman Center Addition PUD is requesting 8 of these standards to be modified. This is excessive and unreasonable.

The 8 standards the project is requesting to modify are:

| 1. | Allowed Use (provide retail in a residential area) | [coffee shop and bookstore] |
|----|--|---|
| 2. | Increase the maximum allowed residential density | [24 to 37] |
| 3. | Reduce the minimum setbacks | |
| 4. | Exceed the maximum height limit | [60 feet to 226 feet] |
| 5. | Exceed the maximum building coverage | [35% to 38%] |
| 6. | Reduce the minimum parking required | |
| 7. | Reduce the minimum landscaping standards | [front landscaping and parking perimeter] |
| 8. | Negate the residential protection standards (RPS) | [increase building height within 76' to 100' |
| | | of an SR from 45' to 60'; within 101' to 150' |
| | | of an SR from 55' to 60'] |

A request for PUD modifications must include an exchange of additional benefits for each modification. The exchanges must provide additional benefit to the city. This has not been provided.

LDC 20-0302 states that as part of a PUD application, the developer must give a written description of the additional benefits the city will receive that would not occur if the development did not have a PUD overlay.

An excellent example of an exchange can be found in the 2017 PUD Application for Harwood's Addition. It states:

In exchange for allowing more units per acre than what the MR-3 zoning designation allows, the applicant is proposing to provide more parking, a snow removal storage area and aesthetic sit improvement. See Master Plan for addition details.

The required narrative will assist the Planning Commission in deciding if the developer is offering an adequate exchange for the modifications and reductions of the standards.

LDC must be followed and not ignored. It is designed to protect the residential properties and neighborhoods from adverse effects associated with multi-residential development.

Judy Wong/Will Shirk 1121 N 14th Street Fargo, ND 58102

Planning Commission City of Fargo 200 3rd Street North Fargo, ND 58102

August 28, 2018

Dear Members of the Planning Commission:

We are opposed to the St. Paul Newman Center Addition development as proposed. There is no objection to either the new cathedral or the faith-based housing. We do have a problem with the apartment building – Market Rate Student Housing.

The physical size of the apartment building and its high density is a perfect fit for the UMU District located west of Barrett Street. The UMU District was created in 2009 using 28% of the Roosevelt Neighborhood. The District's purpose is to provide student housing for NDSU. There is a substantial number of available lots in the District.

Another problem is co-joining the commercial apartment building with the construction of a church.

Note: The Diocese of Fargo owns the properties of the new cathedral and faith-based housing. The properties for the apartment building – Market Rate Student Housing are owned by Roers.

The developer is using the acreage owned by the Diocese of Fargo to calculate the residential density of his apartment building. By including the land owned by the Diocese of Fargo, the proposed density is 37 dwelling units per acre (37 U/A). Without the land owned by the Diocese of Fargo, the density is 62 U/A. This is an ultra-high density development for an area designated as mixed-low density housing.

Have other developers, in the City of Fargo, used this method to reduce their residential density? *Are we setting a new precedent?*

The proposed apartment building is contrary to the Neighborhood Plan and Future Land Use Plan, which were adopted by the City of Fargo. The plans aid in the conversion of high density properties to single family. This project does the opposite.

The Roosevelt School is the anchor of the neighborhood. An important goal of the Neighborhood Plan is to provide support for the continuation of the school. Each development that takes away from the single-family homes and put the school in jeopardy by discouraging families with children from locating or staying in the Roosevelt Neighborhood.

A few years ago, the Fargo School district hired a consultant to provide suggestions for the future direction of the district. Because of declining enrollment, it was suggested to close one or more

schools including Roosevelt and build a new school in South Fargo. The Fargo School District made a commitment to keep the neighborhood schools open. They have invested thousands of property tax dollars from the City of Fargo to upgrade the schools.

If the continuous removal of affordable single-family housing does not subside, the school district will eventually need to close the neighborhood schools. Families will not want to live in North Fargo if they have to bus their children to other schools ("the death of the neighborhoods").

Sincerely,

Judy Wong Will Shirk Will Shirk

1016 College Street Fargo, ND 58102 August 28, 2018

Dear Sir or Madam,

These are our beliefs and comments regarding the proposed project. But in talking with many people, it also represents the beliefs of a substantial portion of the residents in our neighborhood.

We believe that this development will split our neighborhood into an East and West half which will impact not only Roosevelt Elementary School one block away, but also Horace Mann Elementary School. It could very well result in closure of one or both schools, and for sure promises to cause huge impacts to not only our middle and high school, but also the rest of the City school system.

We believe the proposed project should be treated as two separate entities because there are two separate lots and interests involved. Each should have to make its own application, and each must be judged as a separate project by its own merits. We do not believe that this "unified project" can technically and legally follow the current LDC and city ordinances. Because this was divided up into two lots but a single unified project, the RNA refers to these as the "Newman Center Project", and the "Roers Project." Our neighborhood supports the Newman Center Project. Our neighborhood is opposed to the ultra-high density project being proposed by Roers.

We believe that this proposed Roers Project will cause neighbors to move and escalate the problem of home ownership in our area. As a neighborhood, we would be forced to view the practical extension of the UMU District to 10th Street North which will be essentially become a new NDSU Student Housing District leaving very little of the neighborhood intact.

We believe this project will be a catalyst for a rush of other like developments in our neighborhood. We know of several projects waiting in the wings for approval on this one so that they can proceed. If this project were to be approved, next year and future years will see a rush of large developer applicants wanting to do the same thing in our neighborhood, and neighborhoods other than Roosevelt.

We believe that a significant portion of students we live, work, and talk with every day don't like huge apartment style living such as is being proposed; don't like the expensive market rates attached to these new buildings; and like this neighborhood the way it is. The narrative of the developer that there is "significant student demand" is questionable. We live amongst these students and are with them daily. We know the truth of what NDSU college students want, and it is not the destruction of the very neighborhood they live in.

We believe that this project is not wanted, not needed, and not justified. NDSU enrollment numbers announced last week were 13,647 students. Last year at this time, enrollment was at 14,432. That is a decline of nearly 800 students - a 5% reduction. The 10-15 year forecast also shows declining enrollment numbers which further puts into question the demand for more high density housing. We have vacancy rates as high as 20% in our neighborhood, with many apartments and houses still not rented. The empty houses represent lost families to our neighborhood and school and many are left to decline by the landlord. At least 1303 new student units are becoming available within the next 9 months from four

buildings near to on campus. These include NDSU Cater Hall (Sophomore Dorm) opening fall 2019 (440 students), NDSU University Village Apartment (180+ students), Roers U32 Apartment, Bldg 2 (320 students), and The Bridges (NDSU Foundation) (363 students). This proves in fact, not theory, that there is no justification for building ultra-high density with the false narrative of huge student demand.

We believe our neighborhood possesses several agreements passed by, and with the City, including a 2003 neighborhood plan, a 2009 future land use plan, and a 2009 University Mixed Use zoning district all put in place to offer certain protections and assurances to us as a neighborhood. These are now being set aside and disregarded.

We believe developers control the Planning application and approval process from start to finish, including setting meeting dates, details of applications, timelines, presentations, and even the very interpretation of our land development code. The City is left unable to offer any real flexibility to the neighborhoods in order to understand projects, or grant us more time, much less allow us to provide an effective counter to such proposals. We play no significant part of the process and exist merely as a final checkbox before the last vote is taken to approve the project. The process, unfortunately, is broken.

We believe, as a neighborhood, that the protections guaranteed to us in code and ordinance need to be ensured to us, just as they would be in any Fargo neighborhood. We believe the rights of all resident land-owners in our entire City in all neighborhoods, are at risk. The power and money of such development has corrupted the very system intended to help plan our future, in order to force us all into unwanted projects. We stand now saying that all residents and neighborhoods deserve their rights and protections ensured in law through neighborhood protection standards, neighborhood plans, zoning regulations, and our land development code.

We believe that we have a right to survive and thrive as a neighborhood; just as any other neighborhood should have a right to survive and thrive without the threat of being destroyed by unrealistic development projects. We believe that 58102 should be regarded as something special, something historic, and something unique that lends to the real beauty and value of Fargo, ND.

We believe we are here to stand up and to demand as neighborhoods to be part of the process. We demand to be first on the list of entities consulted about a project and not last to simply mark the last checkbox on a form before final approval is passed. Finally, we demand to play a significant role in our future neighborhood development as we have so many times tried to do.

We believe for these and many more reasons, that you should deny this application, and set the precedent that puts this citizens and resident land owners first, not last.

Sincerely, hal falles

Jim Laschkewitsch & Barb Laschkewitsch

From: Jason Gates <<u>jgates97@gmail.com</u>> Sent: Wednesday, August 22, 2018 5:20 AM To: Planning E-mails <<u>planning@FargoND.gov</u>> Subject: Newman Center Project

CAUTION: This email originated from an outside source. Do not click links or open attachments unless you know they are safe.

I just wanted to give my two cents on this project. There is always going to be pressure on the area immediately adjacent to NDSU to house students, whether it is single family homes converted to student rentals or apartments. The majority of the homes that this project is replacing were already converted to rentals, so I do not see a significant negative transition occurring with building this project.

On the positive side, by adding a large number of housing units close to campus this project could help reduce the pressure on other single family homes in the area to convert to student housing. Anther positive aspect of this project is I think it is very well designed, by wrapping the building around the block it is minimizing the amount of surface parking that is exposed to the street, which helps keep the neighborhood looking nice.

Jason Gates - Fargo resident

From: fargo mama <<u>fargomama@gmail.com</u>>
Sent: Thursday, August 30, 2018 12:08 PM
To: Planning E-mails <<u>planning@FargoND.gov</u>>
Subject: Roosevelt Neighborhood development concern

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Attn: City of Fargo Planning Department

I am a wife. I am the mother of 2 kids. I work outside of the home. I have a college degree. I don't have any felonies. I don't sell or do drugs. I'm not a registered sex-offender. I attend church regularly. I am a home owner. I have been on the school PTA. I have been a foster parent. I am an average person. And I have lived in the Roosevelt neighborhood for over 16 years.

In 2002 my husband & I bought a cute little cape cod style foreclosure with hardwood floors in an area that has full grown trees near downtown. We thought it would be a nice starter house. Years passed of fixing up our home, adding a garage, finishing the basement & having 2 kids who then started elementary school. We were in a great location for them to walk or bike to school. Horace Mann/Roosevelt have top-notch teachers & administration who care about kids. The students are achieving some of the highest scores in the district.

So when opportunities came to move. We have stayed. Mostly because of the schools, central location & my home. Sadly though, I have watched the neighborhood change.

Houses don't just become "uninhabitable" unless owners don't care about them & maintain them. Neighborhoods don't just have "high crime rates" unless the landlords in them don't care about who they rent to.

The development company who owns these homes shouldn't get rewarded in the form of tax incentives for what they have allowed to happen in this neighborhood over the years. Tax payers shouldn't have to foot the bill for this development.

I have no doubts about the wonderful things the Newman Center will provide for young adults. But I just can't fathom how a large monstrosity over the entire block between 12th St N & University from 11th Ave N to 12th Ave N will fit into this neighborhood. Form & function need a balance.

Please very carefully consider the outcomes for all involved before allowing re-zoning & modifications to development standards. The idea of a 6 story high building is ridiculous. As I look at all the new apartment buildings on the Northside I wonder how many more are needed.

The City of Fargo has the opportunity to decide the future of this neighborhood. This is NOT a new situation - it has been brought up for several years. But it has not been properly addressed with some clear direction. Development and Revitalization can both have positive outcomes however they are two very different things used in very different circumstances.

I am already imagining how my property value will be going down. Please don't let that be a reality. Listen carefully to the voices of the homeowners...I am one of them.

Alia Bartell 1105 9th Ave N 701-261-4202 Summary of phone message comments from Jean Bultman 1137 11th Street North, Fargo August 31, 2018

- No more apartments on this block; family homes would be much better.
- Preserve 1134 12th Street so people wouldn't have to stare at a parking lot.
- Preserve 1122 12th Street North, where Samuel Traut was murdered in 2015, as a memorial to the murdered and missing.
- Not opposed to church redevelopment.
- Tall apartment building will block the sun.
- Two more years of construction on this project will lead to increased traffic problems.
- The college [NDSU] should go a different direction than into the neighborhoods.
- Increased student population in the neighborhood will bring an increase in crime, drinking, and unruly bike traffic.

Ms. Bultman also comment on her concerns about air pollution from NDSU's coal plant, and possible water pollution related to the underground storage of stormwater on the project site.

From: Judith Thompsen <Thompsen2@msn.com>
Sent: Saturday, September 1, 2018 2:11 PM
To: Donald Kress <dkress@FargoND.gov>
Subject: From the Roosevelt Neighborhood Association Facebook page

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Roosevelt Neighborhood Association added an event.

<u>8 hrs</u> ·

the City of Fargo a plan to raze 16 family homes on the block shared by the Newman Center and erect highdensity student housing six stories high in the middle of a residential area. There are other developers waiting to see if this is approved because they have their own plans to clear cut entire neighborhood blocks to build ultra high-density student housing.

The loss of housing stock for families will have a major and immediate impact on the neighborhood school that we all love.

Please Like and Share this with your friends and neighbors. Share with your friends and family located in other Core neighborhoods in Fargo. As goes Roosevelt, so goes Horace Mann and Washington and Hawthorne and Jefferson and Lewis and Clark and Clara Barton.

The City of Fargo needs to hear loud and clear: Keep your promise! High-density off-campus housing should be located in the UMU.

Hope to see you Tuesday at Fargo City Hall.



Fargo Planning Commission Meeting

City of Fargo · Fargo, ND

Jordan and Ken Going

5 Comments

4You, Ken Enockson and 2 others LikeShow more reactions

Comment Share Comments

Ken Enockson Adding insult to injury, Roers claims they are doing us a favor by ridding us of "blighted" homes. Take a walk down 12th St between 12th and 11th Avenues and see if you can spot any houses boarded up and falling down. Until very recently, all of these homes were occupied, several by single-family owners. The "blight" begins when landlords and developers purchase the property and let it run down so they can create the false narrative that they are "saving" our neighborhood.

<u>4</u>

Manage



Judy Thompsen Right from Google maps, July 2017. Not too blighted.



<u>Like</u>



Write a reply...

[]



Sharon Rogness Pederson My thoughts exactly. I wish that these meetings wouldn't occur during working hours. I cannot attend because I am working, as I'm sure many are. $\underline{1}$

Manage Like • Reply • 6h **Ken Enockson** Yes, that is always a problem. Manage Like • Reply • 3h [] Write a reply... []



Charlie Francis Unfortunately Roers has everyone by the pocket book so its hard to get anyone's attention in Fargo Government. A citizen's voice means little compared to the \$. BUT bringing attention to that unholy alliance is not something that anyone on Govt likes. Letters to the Editor and Radio Shows are always a good place to start. (Specifically about the houses now being 'blighted') I am in class till 4:30 so I can't make it.

Manage



Judy Thompsen Here is what happens when these projects are allowed: This pic is of 12th Street - a pretty little neighborhood, protected by the sheltering trees - where the people get to know each other - and raise their children, and everyone knows each others' dogs and cats.



Like



Judy Thompsen Turning around, this is the back of the "Bridges" apartments that front University drive. These neighbors get to look at a bunch of cars and a huge building where "nobody knows your name". The development planned at 12th St and 11th Ave will be taller by 2 stories. Manage



From: Mary Ann Schaan <<u>kittypaws7@live.com</u>> Sent: Sunday, September 02, 2018 12:58 PM To: Planning E-mails <<u>planning@FargoND.gov</u>> Subject: "Newman" project

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Just a few thoughts on this proposed project. I am **opposed** to this project as it currently stands.

I think it's unscrupulous and unethical for a development company to align itself with a church, and then ask the city for incentives. The vacancy rate on current apartments is already very high; so why are more being built? Student population is down at NDSU and unlikely to resurge given that even our governor favors more internet-based classes. Yet the city seems to rubber stamp any project to build more apartments and give incentives to do it. If a project can't fly without incentives, it shouldn't be built! Does the church currently pay property taxes? What portion of this "combined" project will get an additional benefit on property taxes?

We already have packs of kids going through the neighborhood drinking and littering, and the addition of more apartments geared toward students will certainly not help that situation. Please honor the agreement made by the neighborhood in good faith and do not approve a variance for the development project. The church and the developer should never have gone together on this project in the first place, and if each isn't able to make it on their own, perhaps neither one should go forward..

It's time for the city to stop giving lip service to preserving north side neighborhoods and actually take a positive step in that direction.

Mary Ann Schaan Roosevelt neighborhood property owner From: Derek Martin <derekm0921@gmail.com>
Sent: Monday, September 3, 2018 4:45 PM
To: Donald Kress <dkress@FargoND.gov>
Subject: Newman center/Roers construction apartments

CAUTION: This email originated from an outside source. Do not click links or open attachments unless you know they are safe.

To whom it may concern,

I am a concerned neighbor in the Horace Mann/Roosevelt neighborhood. I am unable to make it to the planning meeting on September 4th due to work. I am concerned about the project taking over family houses that could potentially have children in them that would go to school at HMR. I have children of my own in the HMR school system and would be devastated if this project and others would contribute to the low numbers in school and possible school closures. I have already been through a combining of schools such as Horace Mann and Roosevelt into one school but two campuses to keep them open. I feel that the loss of more students or the possibility to lose students would be a detriment to the community. I am all for the catholic church expanding and providing faith based housing, but I am against Roers trying to piggyback onto their design to save money and then turn around and try to make more money off of renting to college students. The design of the block is way too big, tall, and out of place for a community as old as this one. The reason for me being in the neighborhood is to be in a mature area with older homes with character. A new building of this nature would stick out like a sore thumb. The mature trees around the block would be removed and I understand other landscaping can be don,e but it won't replace the look of the older neighborhood with big tall trees. I am sorry that I will not be able to make it to the planning meeting, but I would like my input to be heard. Thank you

Derek Martin

-----Original Message-----From: <u>conwell_e@yahoo.com</u> <<u>conwell_e@yahoo.com</u>> Sent: Tuesday, September 04, 2018 8:59 AM To: Planning E-mails <<u>planning@FargoND.gov</u>> Subject: Planning & Development Department Contact Form

Name: Erin Conwell

Email: conwell e@yahoo.com

Question/Comment: I'm submitting a comment regarding the Newman Center expansion. I am unable to attend the meeting, but I hope that my comment can be included in the consideration process.

As a resident of the Roosevelt neighborhood, I value deeply the diversity of our community. The block I live on contains a mix of rental and owner-occupied single-family homes. Some of those rental homes are occupied by students and others are occupied by families. The next block contains both single-family housing and multi-family housing. I love that this neighborhood is a hodge-podge of housing types and I think our neighborhood would be strengthened by the availability of additional multi-family housing.

However, this project does not do that. This project is not multi-family housing. It's a dorm, essentially, but a dorm that will give priority to students from a single religious denomination. So it not only fails to provide additional housing for families, it doesn't even provide additional housing for the student population more generally. This would hurt our community because it would reduce the diversity in the neighborhood, which is currently a mixture of people from a wide range of faith backgrounds. My family actively sought a home in this neighborhood in part because we value that mixture.

This would also hurt our community because of the impact it would have on neighborhood schools. Not only would this project render an entire block of the neighborhood unavailable to families with children, thus reducing enrollments at Horace Mann-Roosevelt, its proximity to Roosevelt school is concerning. The increase in traffic in the area will negatively impact children's ability to get to school safely. As an enthusiastic pedestrian, and the parent of a child who walks to Roosevelt school, I know that college student driving behaviors are already a problem. They run stop signs, text and drive, etc. This puts children at risk. I have heard of a number of close calls at the intersections of 10th St N and 11th Ave N, and 11th St N and 11 Ave N, most of them involving college-aged drivers.

Increasing traffic volume in this neighborhood will only increase the risk of a terrible accident involving a child. I also suspect that the volume of construction traffic over the next few years would further add to this problem

In short, I would happily support more multi-family housing in our neighborhood, but not of this type, and I strongly encourage the commission to reject the housing plan. The plans for the church and community center are themselves fine.

From: <u>floresboylan@yahoo.com</u> <<u>floresboylan@yahoo.com</u>> Sent: Monday, September 03, 2018 6:55 PM To: Planning E-mails <<u>planning@FargoND.gov</u>> Subject: Planning & Development Department Contact Form

Name: Joanne Boylan

Email: <u>floresboylan@yahoo.com</u>

Question/Comment: Regarding the St. Paul's Newman Center Addition

I have looked through the planning commission packet, and have concerns about this project. Some specific concerns regard increased traffic - mostly the impact of more cars making a left turn from 12th St N onto 12th Ave N. I also think the height of the buildings seems excessive for this part of the Roosevelt neighborhood.

Joanne Boylan 5th St North Fargo ND

Sept 6, 2018

Planning Coordinator:

First of all I have lived in the Roosevelt neighborhood for 50 years and had 3 children attend Roosevelt school and NDSU. It wasn't until 3 years ago that I had to fence in my back yard because of vandalism, stealing, and littering, but that still hasn't stopped it in the front yard and on the boulevard.

I also resented that the commission letting Larry Nygard carry on for almost an hour and really saying nothing that hadn't been said before(that's called stonewalling.)

As far as the neighborhood being run down and neglected that is due to slum landlords and no restrictions enforced by the city. There are rules in place regarding: parking(such as on front lawns) no ticketing is done about street parking, and the limit of how many occupants can reside in a residence. None of these are enforced. Granted this would take a full time job for 1 or 2 people.

I object to the large 6 story apartment building as it is out of place in a residential neighborhood. The neighborhood can't handle the traffic now, as it is only one way most of the time as street is too narrow and there is not enough spaces for parking. It will make my home worth zero. There are many places around NDSU where if would fit in better, There is a reason for zoning requirements and they should be followed. As it is there are many "for rent" signs in area as the students have found other places to live, so this large building is not necessary.

Do we as citizens have any rights?

Respectfully, Barbara Youngberg

Barbara younghing

Barbara Youngberg 1106 11th St. N. argo, ND 58102-3523

FARGO ND 581

Planning and Awelopment 200 - 3rd St. n. Jago NO 58102

attn: donald Know

58102\$4909

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| From: | Debra Ensrud |
|----------|---|
| To: | Donald Kress |
| Cc: | Nicole Crutchfield; Mark Williams |
| Subject: | FW: Planning & Development Contact Form |
| Date: | Thursday, September 6, 2018 12:05:23 PM |
| | |

-----Original Message-----From: tricia.mh1@gmail.com <tricia.mh1@gmail.com> Sent: Thursday, September 06, 2018 8:41 AM To: Planning E-mails <planning@FargoND.gov> Subject: Planning & Development Contact Form

Name: Tricia Hansen

Email: tricia.mh1@gmail.com

Question/Comment: Hello,

I am writing you to urge you to not approve the Newman Center/Roers Development plans that they are currently purposing. I have owned a home in the Roosevelt neighborhood for almost 10 years. While we may not be the highest end neighborhood in town, our neighborhood is full of families that love their community. I am well aware of the issues that plague or neighborhood, but I feel these issues can be combated by holding landlords more responsible for the homes they own and the tenants they rent to. I fail to see how adding more rental units to the neighborhood will improve anything beyond the size of the developers wallet.

My daughter is a 5th grader at Roosevelt and has attended Horace Mann/Roosevelt since Kindergarten. HMR is a wonderful economic and racially diverse school that binds our neighborhoods together and really helps build a community we can all be proud to live in. HMR is already seeing a decline in enrollment, removing single family homes is only going to increase that decline.

I am not saying scrap the plan all together, but the plan needs to be adjusted to fit the neighborhood. It needs to be a benefit to the neighborhood, not a hindrance. Re-zoning the neighborhood to allow this to go through is just plain wrong. You are failing your community if you do this. Why should anyone invest in a home if the city can just make zoning changes to benefit a developer? How do I know if I move to another neighborhood this won't happen there? You will lose the trust of the residence of this city if you allow this plan to continue as is. Please do the right thing.

Thank you for your time,

Tricia Hansen Roosevelt Homeowner

| From: | Miranda Wolf |
|----------|--|
| To: | Donald Kress |
| Subject: | FW: Planning & Development Department Contact Form |
| Date: | Thursday, September 6, 2018 3:12:31 PM |

-----Original Message-----From: janis.kirsch@gmail.com <janis.kirsch@gmail.com> Sent: Thursday, September 06, 2018 2:40 PM To: Planning E-mails <planning@FargoND.gov> Subject: Planning & Development Department Contact Form

Name: Janis Kirsch

Email: janis.kirsch@gmail.com

Question/Comment: I live in the Roosevelt neighborhood; my son, now an adult, went to Horace Mann. Roosevelt neighborhood has so many rentals already that destroying single family units in favor of apartment complexes would only add to the problem. Reconsider please; require the homeowners of the houses that are delapidated to bring their units up to code so families with children can fill our elementary schools and bring back vibrancy to the neighborhood. Don't get me started on parking. I have called PD often because there are vehicles hanging over into my driveway while parked in the street. I'm on 8th St and 11th Ave. Newman Center should be allowed to build, but not to the height being proposed. Thank you!

-----Original Message-----From: kristimarks@gmail.com <kristimarks@gmail.com> Sent: Friday, September 07, 2018 10:56 AM To: Planning E-mails <planning@FargoND.gov> Subject: Planning & Development Contact Form

Name: Kristi Marks

Email: kristimarks@gmail.com

Question/Comment: I was unable to attend the meeting last Tuesday at 3:00 PM concerning the large apartment building wishing to be built within the Roosevelt school area. I feel a need to support the Roosevelt Neighborhood Association's position for you to deny the Roer request. While I do not live in that neighborhood, I taught students at Roosevelt for 28 years. I know that families and have already seen how houses that were purchased to use as rentals have had an impact. I also live in Fargo.

There was a prior apartment building that was added to the religious organization on the corner of University and 12th Ave. N. The Neighborhood was reasonable about that one. However, this new one is too large because of the size which will truly impact the neighborhood of family houses.

The reason the Planning Commission has guidelines is so that when houses are purchased in our city, the homeowners will feel that the neighborhoods will be kept intact. Without that being followed, I would suggest that homeowners will move to other cities where this does not become an issue.

Looking at the numbers of increased students enrolled in West Fargo and Moorhead, I wonder if that has already begun. The size of the building will impact the neighborhood by its physical size, as well as the size of students that could be renting. Hence, less family units for the Neighborhood, as well as a lack of physical unity of types of homes. Please deny the request to build this.

| From: | Debra Ensrud |
|----------|--|
| To: | Donald Kress |
| Cc: | Nicole Crutchfield; Mark Williams |
| Subject: | FW: Planning & Development Department Contact Form |
| Date: | Tuesday, September 11, 2018 7:47:45 AM |
| | |

-----Original Message-----From: vandamtrkg@cs.com <vandamtrkg@cs.com> Sent: Monday, September 10, 2018 10:17 PM To: Planning E-mails <planning@FargoND.gov> Subject: Planning & Development Department Contact Form

Name: John van Dam

Email: vandamtrkg@cs.com

Question/Comment: Hello,

After joining the public meeting of September 4 and reading the Forum Editorial regarding the proposed plans around the Newman Center

(http://www.inforum.com/opinion/editorials/4495697-editorial-when-zoning-lines-are-drawn-they-should-mean-something)

I want to express my support for the position expressed in that editorial.

In my opinion, efforts should be made to preserve existing housing in the older neighborhoods of our city. This will give young people an opportunity to purchase an affordable home, which in turn will help to sustain the neighborhood schools.
From: HAROLD A <hthompsen@msn.com>
Sent: Wednesday, September 19, 2018 6:37 PM
To: Donald Kress <dkress@FargoND.gov>; Nicole Crutchfield <ncrutchfield@FargoND.gov>; Mark
Williams <MWilliams@FargoND.gov>
Cc: Jim Laschkewitsch <jlaschke@gmail.com>; Ken Enockson <kenockson@hotmail.com>
Subject: St Paul Newman Center Project

Don,

We had a very good visit with Nicole and Mark last Friday. In fact they thought it was the last 'official' meeting in the old planning office. Nice to be a part of City History.

I will be out of town for the October Planning Commission Meeting. Please share the following with the Planning Commissioners for that meeting.

It appears that the Diocese will need the entire block to accomplish their long-range physical goals.

With the property they presently own, approximately 2.3 acres of the 3.8 acre block, it will take all 2.3 acres to fit the chapel, administration building, 29 units of 'faith based' housing and the on-site parking to take care of the offices and housing. I assume the applicant's architect could confirm. The remaining 1.5 acres, apparently controlled by Roers, is the area that should be used for the 200 car on-site parking for the Chapel or reserved for future expansion of the 'faith based' housing.

The Diocese could request the City to replat what they own into one lot; ask to rezone it to MR-1 and only have to ask for a height exemption for the chapel in the PUD overlay. All other dimensional standards could be met.

It appears that the proposal is asking to substitute a six-story, 107 unit, market-rate student housing for the area that should or could be used for the 200 car on-site chapel parking. These market-rate apartments are too dense, too tall and don't have enough on-site parking. Needing relief from 10 of the 11 dimensional standards in their application confirms the premise.

Although we would like to see the existing homes on the south end of the block preserved, it would serve our neighborhood better if that end of the block were in Diocese control and used for parking and/or more 'faith-based' housing. We would hate to see some other half block of the neighborhood removed for Chapel parking when the off-site parking lease expires.

We do not want to discount the value Roers and other developers bring to our neighborhood. Their investment into our neighborhood will help keep it strong and viable. They, too, deserve an understanding of how orderly growth will be supported by the City and the neighborhood. We expected that this dense of student housing was reserved for our UMU District.

Our goal has always been and continues to be the preservation of as many single-family homes as possible in order to support our neighborhood school.

We support orderly growth and expect our planning office and planning commissioners to enforce the residential protection standards included in our Land Development Code. We look forward to future meetings to help plan and draw the lines that will protect our singlefamily homes and provide some stability to future investment.

Harold Thompsen 1309 N 9th St - Roosevelt Neighborhood Resident Planning Commissioners

9/24/2018

The City of Fargo has building codes and zoning regulations to provide for orderly and consistent development within our city. The Roosevelt Neighborhood has a city-approved neighborhood plan to maintain and enhance the character of this neighborhood.

I encourage you to study the appropriate documents. Please study what the development championed by Roers Development on Block 2 proposes for an area that, until recently, was occupied by families. This plan asks for wholesale changes to zoning and usage, with no consideration to the surrounding neighborhood.

Please deny the zoning and usage changes requested for Block 2 of this development. It will destroy another area of the Roosevelt Neighborhood as it exists today. Protect the integrity of Roosevelt, and ultimately the city, by denying an intrusion that will benefit Roers' financial bottom line, but do nothing for the neighborhood.

Please, DO YOUR JOB.

Sincerely, Martha Berryhill

ROERS/RNA MEETENIG 30 OCH 18 Maine Position Donald Knoss Planning Bept Connie Norheim neighborhood monthe HAROLD THOMPSEN Martha Berryhill RNA Earl A. Wilhelm Discuss of fargo Kevin Bortrom MBA Architects MARK WILLIAMS NIM LASCHREWUTSCH KEN ENOCKSCH Dawn morgan Fargo Neigh coal



Roosevelt Neighborhood Association 1026 North 10th St Fargo, ND 58102

City of Fargo Department of Planning and Development 200 North Third Street Fargo, ND 58102

October 31, 2018

RE: St. Paul's Newman Center Project - Revised Plan Review

To Don, Mark and Nicole,

The Technical Merit Committee of the Roosevelt Neighborhood Association met this morning to discuss the merits of the revised development plans shared with us yesterday at your office.

Thank you for giving us the opportunity to meet the development team and their revised plans. We also thank you for encouraging them to make those revisions.

Asked if the changes were 'in the right direction', we responded with 'yes'. We were pleased that the project was less dense and the apartments had fewer stories. The addition of townhomes was a sensitive and welcome gesture, thank you. However, the revised plan is still unacceptable because it is still too dense and continues to violate too many of the dimensional standards we expect will be enforced. i.e. parking, setbacks, buffers, etc.

We have shared with the City our desire to see the project designed within the limits of the MR-1 District. This would allow 66 units (3 times the current density). You indicated that an MR-3 might be acceptable. That would allow for a density of 91 units. The developer is offering a plan with 125 units. Do you see our dilemma? We need Planning to declare the limits of an acceptable density within the parameters of the current Land Use Plan on or before the November 8th meeting.

Please know that we are firm in our resolve to remove or reduce the number of market rate student housing units on this site. At the density proposed, those units belong in the UMU District.

Technical Merit Committee Harold Thompsen Meeting of Roers, Diocese, Roosevelt Neighborhood Association, Planning staff November 8, 2018 <u>Please Print</u> Your Name and Address on This Sheet:

| NAME | ADDRESS | ORGANIZATION |
|-----------|----------------|------------------|
| Earl A. | Wilhelm | Diverse of Faryo |
| | Laschkew itsch | ENA- |
| Connic | Norheim | RNA |
| Martin | " Berryhill | P-NH |
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SIGN IN SHEET

November 19, 2018

Fargo Planning Commission 200 2nd St. N. Fargo, ND 58102

RE: St. Paul Newman Center Project

To whom it my concern:

Thank you for giving me the opportunity to visit with the development team regarding their proposed changes to the project. We met with them on October 30th and November 8th of this year. We are grateful that they are listening to our concerns. We understand the developer is offering less density with fewer units, reducing the height of the apartments by one story and adding 13 townhomes. We are pleased with the direction of the changes but think it has a longer way to go.

The primary issue for us is the proposed density, i.e. the number of units per acre. Because the density is over the 24 u/a maximum allowed for an MR-3 District, almost all of the dimensional standards proposed are beyond their reasonable limits. The original submittal started out at 36 U/A; the revisions proposed have reduced it to 33 U/A. We would like to see it reduced to 24 units per acre for three specific reasons.

1. PRESERVING THE INTEGRITY OF LDC (Land Development Code)

The dimensional standards of the LDC is the primary document that we as single family home owners and citizens of this community have in place to protect us from our neighbors and adjacent developments. We expect the Planning Commission to preserve and protect single family lots. Any proposed change must be done with orderly growth in mind. Orderly growth can be contained within the dimensional standards of the LDC. We can accept the rezoning of this site to MR-3, but the site plan should be redesigned within the dimensional standards. The Planning Commission must insist that the developer offers a balanced solution to any proposed PUD overlay. i.e. if they want more density than they should offer fewer stories to balance the request; if they want more height than they should offer greater setbacks, etc. The dimensional standards proposed are in excess of what any neighbor should have to expect.

2. PRESERVING THE INTEGRITY OF OUR NEIGHBORHOOD LAND USE PLAN

The north half of the proposed site is currently zoned for 'Commercial with Residential'. The south half is zoned for 'Mixed density residential'. We accept the developer's proposal to rezone it to MR-3. We concur that this would be the maximum allowed by the Land Use Plan. However, the density proposed (33 u/a) falls under the guidelines of our UMU District and has no grounds for being proposed for this location. 33 units per acre density should be denied or at least a public hearing offered to debate the merits of changing the zoning to something this dense.

3. PRESERVING THE NEIGHBORHOOD FROM SIMILAR ILL-SUITED DENSITIES

We are extremely concerned about the precedent this may set if this level of density is approved; not only for our neighborhood but all other neighborhoods within the City. The Planning Commission should not allow this level of density (UMU) on this block or any block not designated for UMU or similar use.

POTENTIAL SOLUTIONS

Several parties have heard our concerns and asked what we would propose for improvements.

Attached, please find a graph with five different density scenarios for your review. The scenarios are in columns numbered 1-5 and include descending densities from 36 units per acre to 24 units per acre. The graph also includes an on-site parking summary for each.

Columns #1 & #2

These columns you will recognize as the developer's original proposal (#1), 136 units and their proposed revision (#2), 125 units that includes 13 townhomes. The original represented 36 units per acre. Their revision is 33 units per acre. Although the revision is in the right direction, we offer three additional scenarios, each leading to a lower density.

Column #3

This column represents a total of 114 units (30 units per acre). 11 more townhomes have been added and 22 market rate units have been removed. It appears the site has the capacity for 24 townhomes along 12th St. The townhomes would make a nice buffer between the single family homes on the east side of 12th St. and the market rate apartments on site. If the developer in their first revision could trade 25 apartment units for 13 townhomes, why couldn't they trade another 22 apartment units for 11 more townhomes. An acceptable buffer would be provided and the apartment building would be one story shorter. The biggest concern with this proposal is the on-site parking meets the developer's standard but not the 2.25 parking spaces/unit required by the LDC. A schematic Site Plan '30 U/A' is attached for your review.

Column #4

This column represents a total of 103 units (27 units per acre). The townhome arrangement is the same as Column #3. The difference is 11 more apartment units have been removed to lower the density to 27u/a. This will allow the apartments along 11th Ave. N. to be lowered to three floors. If you keep the on-site parking count the same than this scenario meets the parking requirements of the LDC and have six extra spaces for the Chapel's weekday use. A schematic Site Plan '27 U/A' is attached for your review.

Column #5 (Our Preference)

This column represents a total of 91 units (24 units per acre). This is the maximum density allowed by the MR-3 District. It includes 24 Townhomes, 25 Faith-based units and 42 Market-rate student units for a total of 91 units. The apartments could be lowered to three stories. With 184 parking spaces available on site for the 67 apartments there would be 33 extra spaces

available for the Chapel's use. (67 units x 2.25 spaces/unit = 151 space + 33 extra = 184 available on site. A schematic Site Plan '24 U/A' is attached for your review.

The 24 unit/acre scenario is our obvious preference. It falls within the dimensional standards of the LDC. It meets the requirements of the neighborhood's Land Use Plan and it sets an acceptable precedent for future development.

Sincerely yours,

Hand

Harold A. Thompsen 1309 N 9th St. - 40+ year resident of the neighborhood

4 attachments

| | St. PAUL NEWMAN FARGO, NO NOV. 19, 2018 | OENTER 134 DEVEL #1 | | | HA | PUNN | ING |
|------|---|---------------------------|---------|-----------|--------------------------------|----------------------------------|------------------|
| | | 9/11/18 | 11/8/18 | | | - | |
| | TOWNHOMES | 0 | 13 | 24 | 24- | 24 | |
| | FAITH -BASED | 29 | 25 | 25 | 25 | 25 | × |
| | UNITS (FOTAL UNITS | (136) | (112) | (90) | (79) | (67) | |
| | STUDENT MKT-RATE | 107 | 87 | 65 | 54 | 42 | |
| | TOTAL UNITS | 136 | 125 | 114 | 103 | 91 | |
| × | DENSITY (ULA) (UNITS PER ACRE) | 36 | 33 | 30 | 27 | 24* | An and America a |
| | HEIGHT (STORIES) | 6 | 5/4 | 4 | 4/3 | 3 | PIRECTION |
| | U.G. PARKING | 90 | 76 | 76 | 76 | 76 | |
| | SURFACE PRICG | 184 | 141 | 108 | 108 | 108 | |
| - 12 | TOTAL PRICIG | 274 | 217 | 184 | 184 | 184 | |
| | PARKING SPACES/ BED | 1.0 ± | \$.9± | 1,0 ± | 1.2 ± | 1.4± | |
| | PARKING SPACES PER UNIT | 2.0± | 1.9± | 2.0± † | 2.3 + | 2.7± 2.25 | |
| | * LOC MAX. FOR A | NR-3 | | | MAX REAL 6 EXTRA 5 PACES | MAX- R.50 33 Extrat SPACES | |









Barb Youngberg <bdyoungberg@gmail.com>

NeumanCenter

Barb Youngberg <bdyoungberg@gmail.com>

Tue, Nov 20, 2018 at 5:10 PM

Draft

I would like to address the parking situation around the prorposed zoning change in the 12th Street, 11th avenue area... Since the restricted parking became effective on November 1st there has been a shortage of parking spaces and people are having a hard time finding places. If you add more living places, this is only get worse. As far as I can tell parking restrictions are not enforced either, as that would solve some of the problems. Maybe then the landlords would have to provide spaces for parking as they sure don't do it now.

Also on this past Saturday night someone came into my driveway and just missed hitting my house by a foot as they flatten the rain spout that was next to the house as they drove over the front yard.and do not live on the corner.

I am just voicing my concern and don't believe you really care as you are just after the money being made from the proposed project.

Sincerely, Barbara Youngberg



FARGO ND 581 21 NOV 2018 PM2 1



City of Jargo Planning and Revelopment % Avnald Kress 200 3 ad St. North hargo ND 58102

56102-4809

1016 College St N Fargo, ND 58102 November 26, 2018

Fargo Planning Commission 225 4th St N Fargo, ND 58102 Dear Sir or Ma'am,

As a neighborhood association, we have tried to work toward a Newman Center project that is successful in balancing the needs of the neighborhood with the needs of the developer and the Catholic Diocese. We have reviewed the proposed plans at both meetings with the developer and Catholic Diocese on October 30 and November 8, as well as what has been submitted thus far with the City Planning Department.

The single largest issue with the proposed development is that it is too dense for our existing neighborhood. At 33 units per acre, it is above the 24 units per acre that is allowed under our land development code for MR-3. When you couple that with the fact that the housing essentially only covers about half of the acreage (with the other half taken up by the chapel, administrative, and parish hall buildings), it is effectively about 66 units per acre, nearly 3 times the allowed limit of MR-3. It will dwarf our neighborhood in terms of height, density, and setbacks.

We would like to note that the Fargo Planning and City Commissions down-zoned the 11th Avenue and 12th Street North area in 1976, according to the 1987 report compiled by Earl Stewart & Associates entitled "Improvement Program for NDSU Neighborhood" (p. 29 map, Government Actions in the NDSU Project Area). It appears that the plan was, and is, to preserve the lower density flavor of this neighborhood, and this has been reaffirmed through more recent down zonings, our neighborhood plan from 2004, and the Land Use Plan from 2009.

Our neighborhood has worked to come up with alternatives shared previously with the Commission, in a letter dated November 19 by Harold Thompsen that will assist the developer in implementing a project that brings the density down to a more reasonable level. It shows a plan that would allow a unified project that includes 91 units of housing that would fit into MR-3 zoning. This allows the project to fit into the requirements of our neighborhoods 2009 Land Use Plan and the Land Development Code.

Please ensure this project fits within the alternative that we have worked on diligently, and respect the rights and protections offered in our Land Development Code and previous agreements.

Sincerely,

Jim and Barb Laschkewitsch

From: HAROLD A <hthompsen@msn.com>
Sent: Monday, November 26, 2018 6:44 PM
To: Donald Kress <dkress@FargoND.gov>
Cc: Nicole Crutchfield <ncrutchfield@FargoND.gov>; Mark Williams <MWilliams@FargoND.gov>; Shara
Fischer <Sharamfischer@gmail.com>; Erik Johnson <EJohnson@lawfargo.com>; Jim Laschkewitsch
<jlaschke@gmail.com>; Ken Enockson <kenockson@hotmail.com>
Subject: Re: Density issue: St. Paul Newman Center Project

Thank you for such a prompt response to our questions. Please know that we will continue to lobby for less density on this block. 37U/A to 33U/A is certainly the right direction but we expect the applicant can do better. The time spent since the 'continuance' has been productive with positive results. We hope you can act on your original instincts to deny the request and ask the applicant to resubmit with something less dense. MR-1 would be an ideal density (16U/A). MR-3 (24U/A) without the PUD would be a reasonable and acceptable compromise. Harold

Sent from my iPhone

On Nov 26, 2018, at 5:07 PM, "Donald Kress" <<u>dkress@FargoND.gov</u>> wrote:

Harold,

As part of our original review of this project, staff evaluated the project in relation to the Roosevelt/NDSU Neighborhood Future Land Use Plan designation, and determined a land use plan amendment was not required for this project in the proposed location. The Roosevelt Plan does not state any maximum density for the land use designations on this block, nor does the plan indicate which zones are specific to each land use designation. The PUD process does not put a limit on the scope of change of individual development standards, such as density, that can be requested. The Commission decisions made at public hearings determine the extent that the requested modifications under the PUD will be approved.

Thank you.

From: HAROLD A <<u>hthompsen@msn.com</u>> Sent: Tuesday, November 20, 2018 12:37 PM To: Donald Kress <<u>dkress@FargoND.gov</u>> Subject: Re: Density issue: St. Paul Newman Center Project

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Sent from my iPhone

On Nov 20, 2018, at 12:35 PM, "Donald Kress" <<u>dkress@FargoND.gov</u>> wrote:

Harold,

Received. Thanks. We will review your questions and get back with you soon.

From: HAROLD A <<u>hthompsen@msn.com</u>>

Sent: Tuesday, November 20, 2018 10:52 AM

To: Donald Kress dkress@FargoND.gov>; Mark Williams (MWilliams@FargoND.gov>; Nicole Crutchfield <<u>ncrutchfield@FargoND.gov</u>>; <u>shara@heartlandtrust.com</u>; Erik Johnson <EJohnson@lawfargo.com>

Cc: Jim Laschkewitsch <<u>ilaschke@gmail.com</u>>; Ken Enockson <<u>kenockson@hotmail.com</u>> Subject: Density issue: St. Paul Newman Center Project

CAUTION: This email originated from an outside source. Do not click links or open attachments unless you know they are safe.

Dear Don,

Thank you for keeping us, the RNA, up to date with the changes proposed by the developer. Reducing the density from 36 units/acre to 33 is certainly the right direction, but no where near where we think it should be. We still favor an MR-1 density that would provide the developer all of the Diocese needs including up to 61 units for faith-based students.

However, it appears that MR-3 will have to be our point of compromise. Yesterday, we dropped off a packet of schematic site plan diagrams that show how the developer could get to 24 units per acre. We think the plans achieve the 'mixed-use' and the 'urban feel' desired by the planning staff.

In the meantime, could you answer the following question? Is it legal to accept 33 units/acre for this site without a hearing to modify the Land Use Plan?

We ask this question understanding the following:

- 1. The LDC limits MR-3 Districts to 24 units/acre. How can a PUD overlay increase it to a UMU density without calling it UMU?
- 2. 33 units per acre is UMU Density and we (the neighborhood, City and NDSU) have agreed to established a UMU District in our neighborhood for this kind of density; and
- 3. High density housing (UMU District) is not identified at this site on the Land Use Plan. Doesn't it require a public hearing to modify this site to a UMU density?

It seems to us if the developer is requesting a zoning change to MR-3 then they should provide you a site plan that lives within those density limits. If not, the project should be put on hold until the merits of changing this site to a UMU District can be debated in a public forum. Thank you for your consideration. We wait your reply. Harold Thompsen

Agenda Item #

4

| City of Fargo Staff Report | | | | |
|---|--|-----------------|-------------------|--|
| Title: | Gehrig Addition | Date: | November 21, 2018 | |
| Location: | 1702 40 th Street South and 3926 17 th Avenue South | Staff Contact: | Kylie Bagley | |
| Legal Description: | Lots 1 and 2, Block 3, West Acres 4 th Addition | | | |
| Owner(s)/Applicant: PACES Lodging Engineer: Bolton and Menk | | Bolton and Menk | | |
| Entitlements Requested: | Entitlements Requested: Minor Subdivision (Replat of Lots 1 & 2, Block 3, West Acres 4 th Addition) | | | |
| Status: Planning Commission Public Hearing: December 4, 2018 | | | | |

| Existing | Proposed |
|---|--|
| Land Use: Vacant | Land Use: No change |
| Zoning: MR-3 | Zoning: No change (A zone change application for this property will be heard at the December 3 City Commission meeting to rezone the property from MR-3 to GC) |
| Uses Allowed: Detached houses, attached houses, duplexes, multi-dwelling structures, daycare centers up to 12 children or adults, group living, parks and open space, religious institutions, safety services, schools, and basic utilities. | Uses Allowed: No change |
| Maximum Density Allowed (Residential): 24 units per acre | Maximum Density Allowed (Residential): No change |

Proposal:

The applicant is seeking approval of a minor subdivision, entitled **Gehrig Addition**, which is a replat Lots 1 and 2, Block 3, West Acres 4th Addition. The subject property is located at 1702 40th Street South and 3926 17th Avenue South and encompasses approximately 2.08 acres.

This project was reviewed by the City's Planning and Development, Engineering, Public Works, and Fire Departments ("staff"), whose comments are included in this report.

Surrounding Land Uses and Zoning Districts:

- North: Across 17th Avenue South properties are zoned GC, General Commercial, with retail sales and service uses.
- East: MR-3, Multi-Dwelling Residential, with multi-dwelling structures
- South: MR-3, Multi-Dwelling Residential, with multi-dwelling structures
- West: Across 40th Street South properties are zoned GC, General Commercial, with retail sales and service uses.

Area Plans:

No area plans apply

Schools and Parks:

Schools: The subject property is located within the West Fargo School District and is served by Westside Elementary, Cheney Middle and West Fargo High School.

Parks: Rabanus Park is located within a quarter mile of the subject property. This park has playground equipment,

tennis, sand volleyball and basketball courts and the shelter has restrooms, electricity and water. It is the site of the Fargo Project.

Pedestrian / Bicycle: The subject property has off road bike facilities to the north and east, which is a component of the metro area trail system

Neighborhood: The subject property is located within the West Acres Neighborhood.

Staff Analysis:

Minor Subdivision

The LDC stipulates that the following criteria is met before a minor plat can be approved:

 Section 20-0907.B.3 of the LDC stipulates that the Planning Commission recommend approval or denial of the application, based on whether it complies with the adopted Area Plan, the standards of Article 20-06 and all other applicable requirements of the Land Development Code. Section 20-0907.B.4 of the LDC further stipulates that a Minor Subdivision Plat shall not be approved unless it is located in a zoning district that allows the proposed development and complies with the adopted Area Plan, the standards of Article 20-06 and all other applicable requirements of the Land Development Code.

The subdivision is intended to replat the subject property into two lots to accommodate future development. In accordance with Section 20-0901.F of the LDC, notices of the proposed plat have been sent out to property owners within 300 feet of the subject property. To date, staff has not received any inquiries. Staff has reviewed this request and finds that this application complies with standards of Article 20-06 and all applicable requirements of the Land Development Code. (Criteria Satisfied)

2. Section 20-907.C.4.f of the LDC stipulates that in taking action on a Final Plat, the Board of City Commissioners shall specify the terms for securing installation of public improvements to serve the subdivision.

While this section of the LDC specifically addresses only major subdivision plats, staff believes it is important to note that any improvements associated with the project (both existing and proposed) are subject to special assessments. Special assessments associated with the costs of the public infrastructure improvements are proposed to be spread by the front footage basis and storm sewer by the square footage basis as is typical with the City of Fargo assessment principles. (Criteria Satisfied)

Staff Recommendation:

Suggested Motion: "To accept the findings and recommendations of staff and hereby recommend approval to the City Commission of the proposed subdivision plat, **Gehrig Addition** as outlined within the staff report, as the proposal complies with the adopted Area Plan, the standards of Article 20-06, and all other applicable requirements of the Land Development Code".

Planning Commission Recommendation: December 4, 2018

Attachments:

- 1. Zoning Map
- 2. Location Map
- 3. Preliminary Plat

Plat (Minor)

Gehrig Addition

1702 40th Street South & 3926 17th Avenue South



Plat (Minor)

Gehrig Addition

1702 40th Street South & 3926 17th Avenue South





300 _____ Feet Fargo Planning Commission December 4, 2018



| | Approved by City Engineer this day of | , 201 |
|----------------|--|--|
| | Brenda E. Derrig, City Engineer | |
| | State of North Dakota | |
| pany of the | County of Cass SS | |
| | On this day of in the yey me personally appeared Brenda E. Derrig, City Engine to be the person who is described in and who execut instrument, and acknowledged to me that she execut | ed the within |
| | Notary Public | |
| | | |
| | CITY OF FARGO PLANNING COMMISSIO | N APPROVAL |
| | Approved by the City of Fargo Planing Commission th, 201 | is day of |
| | Shara Fischer, Planning Commission Chair | |
| | State of North Dakota SS County of Cass | |
| | personally appeared Shara Fischer, Planning Commis: me to be the person who is described in and who exe | cuted the within |
| | instrument, and acknowledged to me that she execut behalf of the Fargo Planning Commission. | ted the same on |
| | instrument, and acknowledged to me that she execu behalf of the Fargo Planning Commission. Notary Public | ted the same on |
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| | behalf of the Fargo Planning Commission. Notary Public FARGO CITY COMMISSION APPROVAL Approved by the Board of City Commissioners and or | dered filed this : year 201 before me d Steven Sprague, City ribed in and who |
| | behalf of the Fargo Planning Commission. Notary Public Approved by the Board of City Commissioners and or | dered filed this : year 201 before me d Steven Sprague, City ribed in and who |
| | behalf of the Fargo Planning Commission. Notary Public Approved by the Board of City Commissioners and or | dered filed this : year 201 before me d Steven Sprague, City ribed in and who |

preliminary

Agenda Item #

5

| City of Fargo Staff Report | | | | | |
|--|---|----------------|----------------|--|--|
| Title: | Egbert, O'Neil, and Haggart's Subdivision | | | | |
| Location: | 404 25 th Street South | Staff Contact: | Maegin Elshaug | | |
| Legal Description: | Lots 5A, 5B, 6A, 6B, 8A, 8B, part of 7B, and half of the vacated alley adjacent to Lot 5A, Block 16, all of Lots 1, 2A, 2B, 3A, 3B, 6, and part of Lot 4, Block 21, and the vacated alley adjacent to Block 16 and Block 21 | | | | |
| Owner(s)/Applicant: | er(s)/Applicant: Ken Schwanke (Quality Auto Body) Engineer: N/A | | N/A | | |
| Entitlements Requested: | Zoning Change (from SR-4, Single-Dwelling Residential and GC, General Commercial to GC, General Commercial) | | | | |
| Status: Planning Commission Public Hearing: December 4, 2018 | | 2018 | | | |

| Existing | Proposed |
|--|---|
| Land Use: Automobile Repair Shop | Land Use: No Change |
| Zoning: SR-4, Single-Dwelling Residential and GC, General Commercial, with a C-O, Conditional Overlay | Zoning: GC, General Commercial |
| Uses Allowed: Detached houses, daycare centers up to 12 children, attached houses, duplexes, parks and open space, schools, basic utilities, colleges, community service, daycare centers of unlimited size, detention facilities, health care facilities, parks and open space, religious institutions, safety services, adult entertainment centers, offices, off- premise advertising, commercial parking, outdoor recreation and entertainment, retail sales and service, self-storage, vehicle repair, limited vehicle service, aviation, surface transportation, and major entertainment events. | Uses Allowed: Colleges, community service, daycare centers of unlimited size, detention facilities, health care facilities, parks and open space, religious institutions, safety services, adult entertainment centers, offices, off-premise advertising, commercial parking, outdoor recreation and entertainment, retail sales and service, self-storage, vehicle repair, limited vehicle service, aviation, surface transportation, and major entertainment events. |
| Maximum Density Allowed (Residential): SR-4 | Maximum Density Allowed (Residential): N/A |
| allows a maximum 12.1 units per acre | |
| Maximum Lot Coverage Allowed (Commercial): | Maximum Lot Coverage Allowed (Commercial): GC |
| GC allows a maximum 85% building coverage | allows a maximum 85% building coverage |

Proposal:

The applicant is proposing a zoning change from GC, General Commercial and SR-4, Single-Dwelling Residential to GC, General Commercial for the property located at 404 25th Street South. The applicant recently acquired two adjacent properties zoned SR-4 and combined them with the property of the existing Quality Auto Body shop. The residential buildings were demolished in November 2017. The applicant intends to make improvements to the site by adding paved parking. The property has an existing C-O, Conditional Overlay, which requires an aesthetic buffer on the east side of the property (adjacent to 24th Street South). This requirement will be reviewed for compliance at the time of permitting.

Continued on page 2

A preliminary site plan is to the right. Note that the Planning and City Commission do not review site plans and that the plan is shown for illustrative purposes and may change. The project will be reviewed administratively at the time of a permit application and will be reviewed for compliance with requirements of the LDC and other applicable requirements.

This project was reviewed by the City's Planning and Development, Engineering, Public Works, and Fire Departments ("staff"), whose comments are included in this report.

Surrounding Land Uses and Zoning Districts:

- North: GC with retail and offices, and SR-4 with a detached home;
- East: SR-4 with detached homes;
- South: GC and MR-2, Multi-Dwelling Residential with multi-dwelling housing;
- West: Across 25th Street South is LI, Limited Industrial with uses of warehouse, office and vehicle repair.

Area Plans:

The property is part of the Jefferson neighborhood and the Jefferson/Carl Ben neighborhood plan. There is no future land use as part of this plan.

Context:

Schools: The subject property is located within the Fargo School District and is served by Jefferson Elementary, Ben Franklin Middle, and North High schools.

Parks: The property is located within a quarter-mile of the Jefferson West Park (1904 4th Avenue South), which provides amenities of sports fields, and courts, trails, playground and shelters.

Pedestrian / Bicycle: A shared use path is located adjacent to the property on 25th Street South, which is a component of the metro area trail system.

Neighborhood: Jefferson

Staff Analysis:

Zoning

Section 20-906. F (1-4) of the LDC stipulates the following criteria be met before a zone change can be approved:

 Is the requested zoning change justified by a change in conditions since the previous zoning classification was established or by an error in the zoning map? Staff is unaware of any zoning map error in regard to the subject property. The request is justified as there has been a change in conditions. The property was recently acquired and will be used to expand improvements for the business. The requested zoning change is for the property to have one zoning district, GC, General Commercial. (Criteria Satisfied)



2. Are the City and other agencies able to provide the necessary public services, facilities, and programs to serve the development allowed by the new zoning classifications at the time the property is developed?

The development is served with city services (water, sewer, streets, police/fire protection, etc.) as well as other needed utility services as needed. The City Engineer and other applicable review agencies have reviewed this proposal. No deficiencies to provide the necessary public services, facilities and programs to this development have been identified. (Criteria Satisfied)

3. Will the approval of the zoning change adversely affect the condition or value of the property in the vicinity?

Staff has no documentation or evidence that the approval of this zoning change would adversely affect the condition or value of the property in the vicinity. In addition, written notice of the proposal was sent to all property owners within 300 feet of the subject property. To date, staff has not received any verbal concerns or written comments regarding the proposed overlay zoning change. Staff finds that the approval will not adversely affect the condition or value of the property in the vicinity. **(Criteria Satisfied)**

4. Is the proposed amendment consistent with the purpose of this LDC, the Growth Plan, and other adopted policies of the City?

The purpose of the LDC is to implement Fargo's Comprehensive Plan and related policies in a manner that protects the health, safety, and general welfare of the citizens of Fargo. Staff finds that the proposal is consistent with the purposes of the LDC, and other adopted policies of the City. (Criteria Satisfied)

Staff Recommendation:

Suggested Motion: "To accept the findings and recommendations of staff and recommend approval to the City Commission of the proposed zoning change from GC, General Commercial and SR-4, Single-Dwelling Residential to GC, General Commercial, on the basis that it satisfactorily complies with the Go2030 Fargo Comprehensive Plan, Standards of Section 20-0906.F (1-4) and all other applicable requirements of the LDC."

Planning Commission Recommendation: December 4, 2018

Attachments:

- 1. Zoning Map
- 2. Location Map

Zone Change (SR-4 and GC to GC)



Zone Change (SR-4 and GC to GC)

Egbert, O'Neil & Haggarts Addition

404 25th Street South







Fargo Planning Commission December 4, 2018

6

| City of Fargo Staff Report | | | | |
|---|--|---------------------|------------------------------------|--|
| Title: | Reeves Addition | Date: | 11/28/2018 | |
| Location: | 509 and 513 14 th Street North | Staff Contact: | Donald Kress, planning coordinator | |
| Legal Description: Lots 10, 11, and 12, Block 6, and portions of adjacent vacated streets and alleys, Reeves Addition | | | | |
| Owner(s)/Applicant: | Remy & Sherry Bosh | Engineer: | None | |
| Entitlements Requested: Conditional Use Permit to allow a residential household living in the GC, General Commercial Zone | | | household living in the | |
| Status: | Planning Commission Pub | lic Hearing: Decemb | er 4 th , 2018 | |

| Existing | Proposed |
|---|---|
| Land Use: Property maintenance company; retail | Land Use: Property maintenance company; |
| store | retail store, proposed residential use |
| Zoning: GC, General Commercial | Zoning: No change |
| Uses Allowed: Allows colleges, community service, daycare centers of unlimited size, detention facilities, health care facilities, parks and open space, religious institutions, safety services, adult entertainment centers, offices, off-premise advertising, commercial parking, outdoor recreation and entertainment, retail sales and service, self storage, vehicle repair, limited vehicle service, aviation, surface transportation, and major entertainment events. | Uses Allowed: No change Plus conditional use permit to allow residential household living in the GC, General Commercial zone |
| Maximum Density Allowed: 85% building coverage | Maximum Lot Coverage Allowed: Unchanged |

Proposal:

The applicant is seeking approval of a conditional use permit to allow residential household living in a GC, General Commercial zone. The applicant and his wife both operate their businesses from his location, and wish to also have a residence there, on the second floor of a building currently under construction. 509 14th Street North.

This project was reviewed by the City's Planning and Development, Engineering, Public Works, and Fire Departments ("staff"), whose comments are included in this report.

Surrounding Zoning and Land Uses Include:

- North: GC, General Commercial—BNSF Railroad Property
- East: DMU, Downtown Mixed Use, with proposed multi-dwelling residential.

- South: GC, General Commercial with commercial use;
- West: GC, General Commercial with commercial use;

Area Plans:

The project site is included in the Unicorn Park Neighborhood Plan and is outlined in the Unicorn Park Neighborhood graphic below. This plan does not have a future land use plan. The CUP request does not appear to be in conflict with the goals, objectives, and strategies of this plan.



Schools and Parks:

Neighborhood: The project site is located within the Unicorn Park neighborhood.

Schools: The subject property is located within Fargo School District, including Roosevelt Elementary, Benjamin Franklin Middle, and North High schools.

Parks: Unicorn Park,1603 3rd Avenue North, is located approximately 0.25 mile west of the subject property and offers basketball, grill, multi-purpose field, picnic table, playground ages 5-12, recreational trails.

Pedestrian / Bicycle: There are no on- or off-road trails on 5th Street or 14th Avenue North. There is an on-road southbound trail on University Drive, which is a component of the metro area trail system.

Staff Analysis:

The project site, 509 14th Street North, takes access from 14th Street North. This street was narrowed from an 80-foot to a 40-foot right of way north of 5th Avenue North in 1950. It is unpaved. However, 14th Street is still a dedicated street and not an alley or private street. The applicant has been advised that in the future, the City may pave this portion of 14th Street. One of the conditions of this CUP is that the applicant sign a waiver of protest for special assessments for that paving.

The existing building on this site, 513 14th Street South, along the east side of the property, is used as a garage, office, and shop for Bosh Enterprises, a property maintenance business, and the "VAVA" retail business. The new building under construction, 509 14th Street North, is intended to house the retail store (moved from the current building) and a vehicle garage on the first floor, and the proposed single-dwelling residence on the second floor. This building is structural but the interior is not finished at this time. A site plan and site photos are attached.

Note that approval of the CUP does not provide approval for a building permit application. The Planning Commission evaluation of the CUP application request is limited in scope and will not provide site plan review services that are provided during the building permit review process.

CONDITIONS Planning staff recommends the following conditions for the CUP:

- Only one residential unit will be allowed on this property.
- The applicant shall sign a waiver of protest of special assessments for any paving or utility work on 14th Street.
- The residential unit shall be occupied by the owner or employee of the primary use (including owner/employee's family)
- The residential unit shall have no more than two bedrooms.
- The residential unit shall be limited to a maximum of 1,000 square feet.
- The residential unit shall be located within a principal building.
- The applicant shall apply for a separate building permit, and any other necessary permits, for the residential unit.

Conditional Use Permit Approval Criteria (Section 20-0909.D)

The following is a list of criteria that must be determined satisfied in order for a Conditional Use Permit to be approved:

1. Does the proposed conditional use comply with all applicable provisions of the LDC and will it conform to the general intent and purpose of this LDC?

Regarding compliance with the applicable provisions of the LDC, Table 20-0401 of the LDC states that household living is allowed in the GC zone with a conditional use permit. Zoning, fire, and building code requirements for siting of future buildings and required inspections will be met at the time the building permits and site plans are submitted by the applicant and reviewed by city departments. Staff finds this proposal is consistent with the applicable provisions of the LDC. (Criteria Satisfied)

2. Will the proposed conditional use at the specified location contribute to and promote the welfare or convenience of the public?

Staff finds that this proposed conditional use permit to allow household living in the GC, General Commercial zone, will enable this property to be developed with mixed commercial and residential uses, will allow the applicant to use this property as a "live/work" site in a near downtown neighborhood.

(Criteria Satisfied)

3. Will the proposed conditional use cause substantial injury to the value of other property in the neighborhood in which it is to be located?

Staff has no evidence to suggest that the proposed conditional use will cause substantial injury to the value of the other properties in the neighborhood. Per the notice requirements of the LDC, notice of the proposed conditional use permit was provided to neighboring property owners. To date, staff has received one phone call. related to the proposed CUP. Staff finds that the proposed conditional use will not cause substantial injury to the value of other property in the neighborhood. (Criteria Satisfied)

- 4. Is the location and size of the conditional use, the nature and intensity of the operation conducted in connection with it, and the location of the site with respect to streets giving access to it such that the conditional use will not dominate the immediate neighborhood so as to prevent the development and use of the neighboring property in accordance with the applicable zoning district regulations? In considering this criteria, location, nature, and height of buildings, structures, walls, and fences on the site are to be considered, as well as the nature and extent of proposed landscaping and buffering on the site. Staff finds that the proposed residential use will not dominate the immediate neighborhood or prevent any other sites from being used in the manner allowed by zoning district regulations. It is the intent of the applicant to utilize his property as a "live/work" site, cutting daily transit trips and providing for convenience of his property maintenance business, for which he is often on 24-hour call. The CUP allows development of one single-dwelling residence to be occupied by the owner as a "live/work" site in a near downtown neighborhood. (Criteria Satisfied)
- 5. Are adequate utility, drainage, and other such necessary facilities and services provided or will they be at the time of development?

The development will be served by water, sewer, and storm sewer lines already in place. However, 14th Street is not paved in this area, and the proposed conditions of the CUP require the applicant to sign a waiver of protest to special assessments for any future paving or utility work. **(Criteria Satisfied)**

6. Have adequate access roads or entrances and exit drives been provided and are they designed to prevent traffic hazards and to minimize traffic congestion in public streets? The subject property is accessed by 14th Street North, an unpaved street that dead-ends into the railroad on the north side of the property. Proposed conditions of the CUP require the applicant to sign a waiver of protest to special assessments for any future paving or utility work. Criteria Satisfied)

Staff Recommendation:

Suggested Motion: "To accept the findings and recommendations of staff and hereby move to approve the Conditional Use Permit to allow one unit of residential household living in the GC, General Commercial zone, as the proposal complies with Section 20-0909.D (1-6) and all other requirements of the LDC, with the following conditions:

- Only one residential unit will be allowed on this property.
- The applicant shall sign a waiver of protest of special assessments for any paving or utility work on 14th Street.
- The residential unit shall be occupied by the owner or employee of the primary use (including owner/employee's family)
- The residential unit shall have no more than two bedrooms.
- The residential unit shall be limited to a maximum of 1,000 square feet.
- The residential unit shall be located within a principal building.

The applicant shall apply for a separate building permit, and any other necessary permits, for the • residential unit.

Planning Commission Recommendation: December 4th, 2018

Attachments:

- Zoning Map
 Location Map
 Site plan

- 4. Site photos

CUP (Household Living in GC Zoning District)



CUP (Household Living in GC Zoning District)

Reeves Addition

509 14th Street North







Fargo Planning Commission December 4, 2018



EXISTING BUILDING—513 14th Street North



EXISTING BUILDING—close-up of signs showing two existing uses



NEW BUILDING 509 14th Street North photo facing southeast Residential unit proposed on second floor.



NEW BUILDING 509 14th Street North photo facing east





MEMORANDUM

TO: PLANNING COMMISSION

FROM: TIA BRASETH, COMMUNITY DEVELOPMENT PLANNING COORDINATOR

DATE: NOVEMBER 28, 2018

RE: NOTICE OF AMENDMENTS TO COMMUNITY DEVELOPMENT BLOCK GRANT 5-YEAR CONSOLIDATED PLAN & ANNUAL ACTION PLANS

The Department of Planning & Development would like to amend the City of Fargo's Community Development Block Grant (CDBG) 5-Year Consolidated Plan (2015-2019) and Annual Action Plans. Proposed amendments include:

- Cancelling 3 projects that did not come to fruition
- Adding 2 public improvement projects benefiting youth from low to moderate income households and people who are homeless
- Increasing the budget for Slum & Blight Abatement/Hazardous Property Clearance by reallocating funds from unfulfilled or over-budgeted projects and higher than expected program income
- Expanding the project area for the Slum & Blight Abatement/Hazardous Property Clearance to city-wide on a spot basis

Each proposed amendment is detailed in the attached public notice, which will be published in the November 30, 2018 Forum newspaper. This proposal will also be presented to the Community Development Committee and the City Commission. The timeline for this amendment, including the 30-day public comment period, is outlined in the attached public notice. Once approved by citizens and the City, the amendment will be submitted to HUD for approval.

It is part of the City's adopted citizen participation plan to take all substantial amendments to the Community Development Committee, Planning Commission, and City Commission as part of the review and approval process.

Recommended Motion: Approve amendment proposal.



Notice of Public Hearing & Public Comment Period 5-Year Consolidated Plan & Annual Action Plan Amendments for Housing and Community Development Community Development Block Grant (CDBG) Program

The City of Fargo is considering amendments to its Community Development Block Grant (CDBG), a grant awarded to the City by the U.S. Department of Housing and Urban Development (HUD). Following a public comment period and subsequent City Commission action on December 31, 2018, a recommendation regarding these amendments will be forwarded to HUD for their consideration and approval. All citizens are welcome to submit comments at any time during the public comment period or at the public hearing. In advance of the public hearing, alternative formats of this information and accommodation for persons with disabilities will be made upon request (10 hour notice is required). To arrange for services call 701.241.1474; for TDD/Relay service dial 701.241.8258.

| Public Comment Period: | December 1, 2018 through December 30, 2018 |
|--------------------------------------|--|
| Send written comments or phone: | City of Fargo Planning and Development Department Attn: Community Development Planning Coordinator 225 4th Street North, Fargo ND 58102 701.476.4144 |
| Public Hearing: | Monday, December 17, 2018 - 5:15 p.m. City Commission Chambers 200 3rd Street North, Fargo ND 58102 |
| Final City Commission Consideration: | Monday, December 31, 2018 |

Electronic Comments:

Summary of Proposed Amendment:

1. Revised Activity: Slum & Blight Abatement/Hazardous Property Clearance + \$520,585

planning@FargoND.gov

May include any of the following clearance and remediation activities: acquisition, environmental remediation, clearance, demolition, rehabilitation to the extent necessary to eliminate a specific condition detrimental to public health and safety, and relocation benefits to qualified tenants or owners as required by state or federal law. The purpose of the amendment is to expand project location to city-wide, allowing for slum and blight removal to occur on a "spot basis" rather than in a specified area (i.e., slum blight area) and to increase the budget to help the City of Fargo meet timely expenditure requirements. Amendment would revise 5-Year Consolidated Plan and 2016/2017/2018 annual action plans. National Objective: Slum & Blight Spot Basis [24 CFR Part 570.208 (b)(2)]; potential HUD Matrix Codes: 04 Clearance and Demolition; 14G Acquisition for Rehabilitation

Priorities – Blighted/Hazardous structures and properties in deteriorated condition, including those under the City's abatement/code enforcement authority when the owner has not complied.

Financial – This amendment would increase the budget for this activity from \$100,000 to approximately \$620,585. Approximately \$520,585 will be obligated from unallocated resources due to over-budgeted activities, cancelled activities, and program income receipts higher than expected.

| Amount | Source |
|-----------|--|
| \$100,000 | Existing approved 2018 budget for Slum & Blight Abatement |
| \$165,000 | Full reallocation of Public Facilities Improvements projects (i.e., Great Plains Food Bank - \$75,000/Jeremiah |
| | Program - \$50,000/Youthworks - \$40,000) |
| \$45,000 | Partial reallocation of Rape & Abuse Crisis Center Public Facilities Improvements (Owner reduced scope of |
| | work) |
| \$100,000 | Reallocation of 2017 Storefront Rehabilitation unused (2016 budget was over-budgeted and used to fund |
| | actual 2017 projects) |
| \$210,585 | Program Income – Nokomis |
| \$620,585 | TOTAL BUDGET (approx.) |

Any additional CDBG program income received in 2018 will also be used for this activity. Program income is primarily based on sporadic single family loan repayments. It fluctuates from year to year and annual estimations may be over or under actual.

2. Canceled Activity: Great Plains Food Bank

CDBG funds were designated to support a facility upgrade at the Great Plains Food Bank (1720 3rd Avenue North). Based on factors such as availability of contractors and timing of donor pledge payments, Great Plains Food Bank notified the City of Fargo that they were not in a position to fulfill the federal requirements of the grant and declined the 2016 award. National Objective: 570.208(a)(1) - LMA/Eligibility 570.201(c); HUD Matrix Code 03E – Neighborhood Facilities.

Financial: \$75,000 is proposed to be redirected from the Great Plains Food Bank project to Slum & Blight Abatement/Hazardous Property Clearance.

3. Canceled Activity: Jeremiah Program Fargo-Moorhead

The Jeremiah Program Fargo-Moorhead (801 Page Drive South), which houses and assists low-to-moderate income single mothers working on post-secondary education, declined a 2017 award for a public facilities improvement(s) project. Contractors and sub-contractors did not register in the System for Award Management prior to their construction deadline. Registration is required prior to entering into contracts on federally funded projects. National Objective: 570.208(a)(2) LMC/Eligibility 570.201(c); HUD Matrix Code 03C – Homeless Facilities – Not Operating Costs

Financial – \$50,000 is proposed to be redirected from the Jeremiah Program Fargo-Moorhead project to Slum & Blight Abatement/Hazardous Property Clearance.

4. Canceled Activity: Youthworks

Youthworks (315 University Drive South), which houses and assists homeless youth and young adults, declined a 2017 award for a public facilities improvement(s) project. They were unable to secure a contractor to complete the project following federal regulations of Davis Bacon Labor Standards (prevailing wages) and registration in the System for Award Management. Registration is required prior to entering into contracts on federally funded projects. National Objective: 570.208(a)(2) LMC/Eligibility 570.201(c); HUD Matrix Code 03Q – Facilities for Abused and Neglected Children

Financial – \$40,000 is proposed to be redirected from the Youthworks project to Slum & Blight Abatement/Hazardous Property Clearance.

5. New Activity – Gladys Ray Emergency Homeless Shelter Facilities Improvements or Relocation + \$150,000

The Gladys Ray Emergency Homeless Shelter (1519 1 Avenue South) provides a safe, temporary shelter to people who cannot access other shelter options in the community, and to help connect people to housing and services in a welcoming and non-judgmental environment. It has a capacity for 25 adult males and 10 adult females and is sponsored by the VA Health Care System to provide a Veteran's Drop-In Center. It also provides short-term residential, social (non-medical) detoxification services at its Withdrawal Management Unit (WMU). Since the shelter has occupied the space (2007), there has been no significant rehabilitation to the facility. The shelter has various needs for improvement including, but not limited to improvements in public common areas, sleeping areas, restrooms, the WMU, and exterior areas. It is possible that funds may be used for relocation to a different building if the costs of improvements outweigh the costs of relocation. This new goal would be added to the 5-Year Consolidated Plan, with the specific activity being added to the 2018 Annual Action Plan. National Objective: 570.208(a)(2) LMC/Eligibility 570.201(c); HUD Matrix Code 03C – Homeless Facilities (non-operating costs)

Financial – \$150,000 is proposed to be redirected from multiple years of unallocated resources due to over-budgeted activities, cancelled activities, and program income receipts higher than expected.

6. New Activity – Washington Elementary School Playground Improvements + \$150,000

Playground equipment at the Fargo Public School's Washington Elementary is 30 years old and replacement parts are no longer available to repair the old playground. Replacing equipment and surfaces/landscaping would increase accessibility and safety as new equipment and playground-related codes have been changed significantly in the past 30 years. This playground also functions as a neighborhood playground and may be used by anyone. This new goal would be added to the 5-Year Consolidated Plan, with the specific activity being added to the 2018 Annual Action Plan. National Objective: 570.208(a)(1) – LMA/Eligibility 570.201(c); HUD Matrix Code 03F – Parks, Recreational Facilities

Financial – \$150,000 is proposed to be redirected from multiple years of unallocated resources due to over-budgeted activities, cancelled activities, and program income receipts higher than expected.

Comments and suggestions from the public are encouraged during the public comment period and/or at the public hearing (schedule above). In advance of the public hearing, alternative formats of this information or accommodation for persons with disabilities or limited English proficiency will be made upon request (10 hours notice is required). To arrange for services, call 701.241.1474; for TDD/Relay service dial 701.241.8258