

Federal Awards Reports in Accordance with the Uniform Guidance

December 31, 2020

City of Fargo, North Dakota



Independent Auditor's Report on Internal Control over Financial Reporting and on Complian	ce and Other
Matters Based on an Audit of Financial Statements Performed in Accordance with Government	ent Auditing
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Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of City Commission City of Fargo, North Dakota Fargo, North Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fargo, North Dakota (the City), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 30, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mankato, Minnesota

Esde Saelly LLP

June 30, 2021



Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

To the Honorable Mayor and Members of City Commission City of Fargo, North Dakota Fargo, North Dakota

Report on Compliance for Each Major Federal Program

We have audited the City of Fargo, North Dakota's (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2020. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on the compliance for each of City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended December 31, 2020.

Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 30, 2021, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

Mankato, Minnesota

Ede Sailly LLP

June 30, 2021

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing/Federal CFDA Number	Pass-through Entity Identifying Number		Expenditures		Thr	ints Passed- rough to recipients
Department of Agriculture							
Indirect Federal Funding passed through- North Dakota Department of Health WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	G19.344B & G19.1013		\$ 559,086			
Total Department of Agriculture					\$ 559,086		
Department of Housing and Urban Development Direct Federal Funding:							
Community Development Block Grants/Entitlement Grants	14.218	N/A	903,450			\$	617,241
COVID-19 - Community Development Block Grants/Entitlement Grants Total CDBG - Entitlement Grants Cluster	14.218	N/A	86,018	989,468			36,962
Home Investment Partnerships Program	14.239	N/A		503,965			
Indirect Federal Funding passed through- North Dakota Division of Community Services							
Emergency Solutions Grant Program	14.231	4753-ESG20		20,000			
Total Department of Housing and Urban Development					1,513,433		654,203
Department of Justice							
Direct Federal Funding:							
COVID-19 - Coronavirus Emergency Supplemental Funding Program Public Safety Partnership and Community Policing Grants	16.034 16.710	N/A N/A		7,992 45,231			
Indirect Federal Funding passed through-							
Cass County							
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2018-H3108-ND-DJ & 2019-H3621-ND-DJ		48,330			
North Dakota Association of Counties							
Juvenile Justice and Delinquency Prevention	16.540	2016-JF-FX-0002		7,303			
Total Department of Justice					108,856		

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing/Federal CFDA Number	Pass-through Entity Identifying Number		Expenditures		Amounts Passed- Through to Subrecipients
Department of Labor						
Indirect Federal Funding passed through-						
Job Service North Dakota						
COVID-19 - Unemployment Insurance	17.225	Unknown		48,321		
Total Department of Labor					48,321	
Department of Transportation						
Direct Federal Funding:						
Airport Improvement Program	20.106	N/A	10,020,935			
COVID-19 - Airport Improvement Program	20.106	N/A	4,973,492			
CFDA subtotal	20.100		4,515,452	14,994,427		
Federal Transit Formula Grants	20.507	N/A	406,393			
COVID19 - Federal Transit Formula Grants	20.507	N/A	6,469,369			
CFDA subtotal						
Indirect Federal Funding passed through- North Dakota Department of Transportation Buses and Bus Facilities Formula, Competitive, and Low or		204000000 204000724 20404770				
		38190960B, 38180972A, 38181779,				
No Emissions Programs	20.526	38190959, & 38201125	1,838,035			
Total Federal Transit Cluster				8,713,797		
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	38190974 & 38201124	57,734_			
Total Transit Services Programs Cluster				57,734		
North Dakota Department of Transportation						
Formula Grants for Rural Areas and Tribal Transit Program						
Planning and Research	20.509	RTAP		2,650		
,				•		
State and Community Highway Safety	20.600	PHSPDD2011-02-04, PHSPOP2105-05-				
National Priority Safety Programs	20.616	06, & PHSPSC2007-04-05 PHSPOP2005-05-06, PHSPID2010-02- 06, PHSPID2010-03-02, PHSPID2010-12-	12,652			
		03, PHSPID2110-12-02, PHSPID2110-02-				
Total Highway Safaty Clustor		06, & PHSPID2110-03-02	31,879	44 E21		
Total Highway Safety Cluster				44,531		
Total Department of Transportation					23,813,139	

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing/Federal CFDA Number	Pass-through Entity Identifying Number		Expenditures		Amounts Passed- Through to Subrecipients
Department of the Treasury						
Indirect Federal Funding passed through-						
North Dakota Department of Health						
COVID-19 - Coronavirus Relief Fund	21.019	G19.745	8,156,389			3,408,509
Job Service North Dakota						
COVID-19 - Coronavirus Relief Fund	21.019	Unknown	48,152			
North Dakota Department of Commerce						
COVID-19 - Coronavirus Relief Fund	21.019	Unknown	71,339			
North Dakota Office of Management and Budget						
COVID-19 - Coronavirus Relief Fund	21.019	Unknown	15,923,602			
CFDA subtotal				24,199,482		
Total Department of the Treasury					24,199,482	3,408,509
Environmental Protection Agency						
Direct Federal Funding:						
Brownfields Assessment and Cleanup Cooperative Agreements	66.818	N/A		195,653		
Indirect Federal Funding passed through- North Dakota Department of Health		200745 04 200745 05				
		380715-04, 380715-05,				
Capitalization Grants for Clean Water State Revolving Funds Total Clean Water State Revolving Fund Cluster	66.458	380715-06, & 380715-07	23,277,768	23,277,768		
Capitalization Grants for Drinking Water State Revolving Funds Total Drinking Water State Revolving Fund Cluster	66.468	0900336-04	1,530,258	1,530,258		
Performance Partnership Grants	66.605	G19.003		156		
Total Environmental Protection Agency					25,003,835	

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing/Federal CFDA Number	Pass-through Entity Identifying Number		Expenditures		Amounts Passed- Through to Subrecipients
Department of Health and Human Services						
Indirect Federal Funding passed through-						
North Dakota Department of Health						
Public Health Emergency Preparedness	93.069	G19.130A, G19.157, G19.254, G19.766, G19.786, & G19.774		232,547		
Project Grants and Cooperative Agreements for		G15.766, & G15.774		,		
Tuberculosis Control Programs	93.116	G19.604		25,761		
Family Planning Services	93.217	G17.1167A & G19.625		269,262		
Immunization Cooperative Agreements	93.268	G19.023, G19.875, & G19.904		80,798		
Cancer Prevention and Control Programs for State,	33.200	PF19.029, G19.366, G19.858, &		33,733		
Touritorial and Tribal Organizations	02.000			104 703		
Territorial and Tribal Organizations	93.898 93.917	G19.1046 G17.1194A & G19.650A		104,782 158.905		
HIV Care Formula Grants				,		
HIV Prevention Activities Health Department Based	93.940	F19.088 G19.510, G19.520, G19.1031, &		24,286		
Preventive Health and Health Services Block Grant	93.991	G19.1064		22,671		
Maternal and Child Health Services Block Grant to the States	93.994	G19.334 & G19.961		87,465		
Lutheran Social Services						
Refugee and Entrant Assistance Discretionary Grants	93.576	2021-HP 3		2,587		
Total Department of Health and Human Services					1,009,064	
Department of Homeland Security						
Indirect Federal Funding passed through-						
North Dakota Department of Health						
COVID-19 - Disaster Grants - Public Assistance	97.036	18376	1,473			
	37.1030	15575	2, 3			
State of North Dakota Department of Emergency Services						
Disaster Grants - Public Assistance	97.036	DR4444 & DR4553	375,695			96,188
COVID-19 - Disaster Grants - Public Assistance	97.036	DR4509	94,412			
CFDA subtotal				471,580		
		PDMC-PL-08-ND-2018-001 & PDMC-PL-				
Pre-Disaster Mitigation Grant Program	97.047	08-ND-2018-023		449,726		
Homeland Security Grant Program	97.067	3, 9, 10, 14, 141, & 161		446,792		
Cass County						
Emergency Management Performance Grants	97.042	24 & 34		69,063		
Total Department of Homeland Security					1,437,161	96,188
Total Expenditures of Federal Awards					\$ 77,692,377	\$ 4,158,900

Note A - Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City under programs of the federal government for the year ended December 31, 2020. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulation (CFR) Part 200, *Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards*. The City received federal awards both directly from federal agencies and indirectly through pass-through entities. Federal financial assistance provided to a subrecipient is treated as an expenditure when it is paid to the subrecipient. Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or fund balance, or cash flows of the City.

Note B - Summary of Significant Accounting Policies

Expenditures reported in the schedule of expenditures of federal awards are reported on the modified accrual basis of accounting, except for subrecipient expenditures, which are recorded on cash basis. Expenditures are recognized when they become a demand on current available financial resources. The City's summary of significant accounting policies is presented in Note 1 in the City's basic financial statements.

Note C - Indirect Cost Rate

The City has not elected to use the 10% de minimis cost rate.

Note D – Loan Programs

As of December 31, 2020, the City's liability relating to the Storm Sewer, Water, and Waste Water Expansion – State Revolving Fund (SRF) Loans (CFDA # 66.458 and 66.468) is \$195,257,061.

Section I – Summary of Auditor's Results

FINANCIAL STATEMENTS

Type of auditor's report issued

Unmodified

Internal control over financial reporting:

Material weaknesses identified No

Significant deficiencies identified not

considered to be material weaknesses

None reported

Noncompliance material to financial statements noted?

FEDERAL AWARDS

Internal control over major program:

Material weaknesses identified No

Significant deficiencies identified not

considered to be material weaknesses

None reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in

accordance with Uniform Guidance 2 CFR 200.516: No

Identification of major programs:

Name of Federal Program	CFDA Number

Airport Improvement Program

General Funding 20.106
CARES Act Additional Airport Improvement Funding 20.106
Coronavirus Relief Fund 21.019

Dollar threshold used to distinguish between type A

and type B programs: \$ 2,330,771

Auditee qualified as low-risk auditee?

Section II – Financial Statement Findings

No findings reported

No findings reported in the prior year

Section III – Federal Award Findings and Questioned Costs

No findings reported

No findings reported in the prior year