

## 2018 COMPREHENSIVE ANNUAL FINANCIAL REPORT

The City of Fargo, North Dakota for the fiscal year ended December 31, 2018





## CITY OF FARGO NORTH DAKOTA

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2018

#### PREPARED BY:

THE FINANCE DEPARTMENT KENT COSTIN, DIRECTOR OF FINANCE

#### CITY OF FARGO, NORTH DAKOTA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

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#### **Finance Office**

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June 18, 2019

To the Honorable Mayor, Members of the City Commission, and the Citizens of the City of Fargo, North Dakota.

I am pleased to submit the Comprehensive Annual Financial Report (CAFR) for the City of Fargo for the fiscal year ending December 31, 2018. This report satisfies audit and financial reporting requirements pursuant to North Dakota Century Code 54-10-14 and the Uniform Guidance.

This report is prepared by the City's Finance Department in accordance with generally accepted accounting principles. The Finance Department is responsible for the accuracy, clarity, and presentation of the financial statements. We believe this report fairly and accurately presents the financial position of the City and the results of operation of the various funds for the period covered, and that all disclosures necessary for such presentation have been included.

Eide Bailly LLP has issued an unmodified "clean" opinion on the City of Fargo's financial statements for the year ended December 31, 2018. The independent auditor's report is located at the front of the financial section of this report. There were no audit findings or management comments.

It is management's responsibility to develop a system of internal controls to safeguard the assets of the City. In developing the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, and the reliability of financial records for preparing financial statements and maintaining accountability for assets. Because the cost of internal controls should not exceed their benefits, the City's internal controls are designed to provide reasonable basis rather than absolute assurance that the financial statements will be free from material misstatement. We assert that this financial report is complete and reliable in all material respects.

Generally accepted accounting principles (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. Management's Discussion and Analysis is included in this report on page 4. This letter of transmittal has been designed to compliment the MD&A and should be read in conjunction with it. The MD&A contains a more detailed analysis of changes in financial condition.

#### **CITY OF FARGO PROFILE**

The City of Fargo was incorporated in 1875 and is located in the eastern border of North Dakota at the intersection of Interstate Highways I-29 and I-94. This regional economic center continues to expand with a trend of consistent growth over the past several years. The current population is estimated at 125,031, an 18% growth since 2010. Health care, education and retail have a strong presence that expands the local economy into a broader regional economic center. The City is empowered to levy taxes on real property located within its boundaries and continues to expand its size with many annexations being completed in the past few years. This trend is predicted for the next several years as our population and economy expands. A recent demographic study expects Fargo's population to grow to 171,540 by 2040.

The City of Fargo operates under a Home Rule Charter, established in 1986, with a Mayor-Commission form of government. Policy making and legislative authority is vested in a five member Commission. The City Commission is responsible for policy and ordinance adoption, approving budgets, committees, and

serving needs of the community. The Mayor and City Commissioners are elected at large and serve four year terms. Tim Mahoney is the Mayor. He has served as a City Commissioner since 2005, as interim Mayor in December of 2014, and Mayor since that time. The next municipal election will be June of 2020 at which time the citizens will elect two new City Commissioners.

All Department Heads serve on the Mayor's Cabinet which is used as a forum to communicate City and community issues. The City Administrator, Bruce Grubb is the liaison to the City Commission and is responsible for overseeing the day to day operations of the City and its eighteen Departments. Michael Redlinger is the Assistant City Administrator.

The City of Fargo provides a full range of governmental services including public safety, construction and maintenance of infrastructure, public utilities including water, wastewater, solid waste and urban forestry, health and social services, public transportation, recreation and culture, and general support services necessary to serve the citizens of Fargo.

The City is required to adopt a preliminary budget by July 31st and a final budget by October 7 of each year. All Departments submit their requests to the Mayor during the budget development process that begins each May. Currently, the Mayor utilizes a budget team approach to discuss budget strategy with the City Administrator and the Director of Finance; however, the Mayor is responsible for the final decisions relating to the preliminary budget presentation. The City Commission is responsible for adoption of the final budget. Budget control is maintained at the fund, function (e.g. Public Safety) and Department (e.g., Police). Department Heads may make transfers of appropriations within a Department. Supplemental budget appropriations require approval by the City Commission.

#### STATE OF NORTH DAKOTA AND ECONOMIC CONDITIONS IN FARGO

#### **Statewide Financial Conditions Improving**

Statewide economic conditions have improved in North Dakota resulting primarily from the impact of rising oil prices. North Dakota has become a major player in US oil production.

The Tax Commissioner for the State of North Dakota reported annual increases in statewide taxable sales and purchases for 2018 of 12% as compared to 7.19% in 2017. This is a significant improvement since reporting a decline of 24% from 2016 to 2015 tax collection levels.

Changes in intergovernmental revenues are discussed in more detail in the management discussion and analysis section of this report. Major State intergovernmental revenues in our General Fund increased by 8.7% this year which were in line with budget projections.

The median Fargo per capita income continues to rise and is reflective of our strong local economy. Per capita incomes have increased to \$50,725 in 2017 as compared to \$47,023 in 2013 representing a 7.8% increase in income levels over the past five years. Our labor force has increased to 68,195 in 2018 as compared to 65,038 five years ago which represents an 4.8% increase. Fargo's unemployment rate of 2.2% is lower than the State and national averages.

#### Sustained Increase in Building Permit History

Construction activity in Fargo continues to remain strong as evidenced by a building permit total of \$515 million in 2018 and \$474 million in 2017. Residential permits values decreased slightly in 2018, however, commercial construction increased by 12%. Demand for housing remains strong in our community in light of the strength of our local economy. Building permit activity has accelerated for the past five years and

has stabilized around \$500 million for the past four years. Building permits peaked in 2014 with over \$1 billion construction activity.

#### Sales Taxes Funding Key Infrastructure / Voter Extension to 2084 for Flood Control

Fargo is utilizing sales tax revenues as a primary funding source for key infrastructure projects. All of our sales tax resources (2% tax rate) are dedicated to various types of infrastructure. The most significant expenditures are being made in updating municipal utilities to accommodate present and future growth, flood levees to protect us from Red River flood events, and improving our highway systems throughout our community. Existing sales tax authorizations expire in 2028, and 2084. During 2016, voters approved a long-term extension of sales tax to 2084 for the Fargo Moorhead flood control diversion project.

A more comprehensive review of these statistics is contained in the statistical section of this report.

#### State and Local Sales Tax Revenue Trends

Statewide sales tax revenue increased by 12% during 2018 due to increased economic activity related to oil production in western North Dakota. State economic data is improving following a sharp decline in 2015 and 2016.

Fargo's locally imposed sales tax revenue totaled \$48.2 million this year as compared to revenue totals of \$47.7 in 2017, a 1% increase. This reverses a negative trend experienced in 2016 and 2017. Retail sales in Cass County increased from \$4.4 million in 2017 to \$5.4 million in 2018, an indicator of an improving economy.

#### **MAJOR INITIATIVES FOR THE YEAR**

#### **Fargo Moorhead Diversion Channel Project Status**

The construction of a major flood control structure continues to be one of our highest priorities for our community. A history of this project including past and present status is summarized below.

The Army Corp of Engineers (USACE) has been studying various alternative flood protection projects for the Fargo-Moorhead area for several years. USACE has recommended a large flood diversion channel (to the west of the cities of Fargo and West Fargo) combined with a southern embankment, temporary water storage area and water control structures to limit the flow of water through Fargo Moorhead that will redirect and lower record river flood levels significantly. The estimated current project cost is anticipated to exceed \$2.4 billion. These costs will be funded by a combination of various Federal, State and local stakeholders.

In October of 2012 a record of decision was approved by the Chief of the Army Corp of Engineers. This critical step recognized the feasibility, final review, and concurrence to include this project on the Federal Government's approved projects listing.

This project was included in the 2013 Water Resources Development Act Bill and has been approved by the U.S. Senate and the House of Representatives. The construction project will take about eight to ten years to construct subject to funds being appropriated in a timely manner.

Work continued in 2015 on securing Federal and State funding for this project. Local officials and our congressional delegation from North Dakota and Minnesota worked together to help formulate plans for a public private partnership pilot project (PPP) as a way to provide long term funding of this project. In February of 2015 the Army Corp of Engineers named this project as federal P3 demonstration project.

February, 2016 the Army Corp of Engineers approved this project as a federal "new start" project and provided budgetary resources to begin this project. The Diversion Authority along with the City of Fargo and the City of Moorhead executed a final project participation agreement with the Army Corp of Engineers in July of 2016 that obligates Federal funding.

A request for proposals and related vendor selection one on one meetings will continue into 2018 with a contractor selection planned by early 2019 for construction of the diversion channels and associated infrastructure.

In November 2016, voters approved a long-term extension of certain sales tax authorizations for City of Fargo as well as Cass County until 2084. These should provide a sustainable long-term revenue stream that will allow us to finance this project.

During the State of North Dakota's Legislative session for the 2020-2021 biennium, \$66.5 million was appropriated and the legislative intent for funding through the 2029-2031 biennium was increased to \$750 million.

USACE construction on the southern embankment began in April 2017, but these construction efforts have been placed on hold due to a federal court's temporary injunction. In the fall of 2017, federal judge Tunheim issued a temporary injunction halting USACE construction efforts citing the need for USACE to obtain a permit from Minnesota DNR in order to complete construction of the southern embankment. Following Judge Tunheim's decision, the Governors of Minnesota and North Dakota personally formed and participated in a task force to recommend changes to the project that would result in a permittable project under Minnesota DNR's rules and regulations. The Governor's task force completed its work in December of 2017 and published its recommendations in January of 2018. The Diversion Authority than made revisions to the project based upon the Governor's task force recommendations and subsequently submitted a new permit application for the Project to Minnesota DNR on March 16, 2018.

The Minnesota Department of Natural Resources granted a permit for the FM Diversion "Plan B" project on December 27, 2018.

On April 8, 2019, Judge Tunheim modified the injunction to allow all requested construction of the Diversion project to proceed.

Significant resources will be expended in 2019 and 2020 to acquire land in the flood channel footprint. This will allow us to move forward with a P3 project contractor bid in 2020.

Our success in moving this project along is a result of our strong project partnerships with the FM Diversion Authority, the Army Corp of Engineers and Jacobs Engineering. Funding partners including the State of North Dakota, State of Minnesota, Army Corp of Engineers, City of Fargo and Cass County. Governmental leaders from the Federal, State and local levels have expended significant effort in a collaborative manner to continue to advance this project.

#### **Municipal Building Projects**

The construction of a new City Hall was completed in September 2018. This new facility provides significantly more functional space for municipal service and contains a robust state of the art City Commission chambers with HD video broadcasting capabilities. This greatly improves our transparency and interaction with the public as meetings are broadcasted and posted to our social media site.

The Fargo Police Department moved its field operations to a building adjacent to the Public Works facility on 7<sup>th</sup> Ave North in 2017. During 2018, remodeling continued to accommodate relocation of the entire Police Department from its current downtown location. Department officials anticipate moving in 2019.

The expansion of our water treatment plant is in its final stage of completion. The project incorporates advanced water treatment technologies due to changing water quality conditions on the Sheyenne River as a result of discharges from Devils Lake. In addition advanced water treatment technologies, the project will also increase the City's overall treatment capacity from 30 million gallons per day (MGD) to 45 MGD. This was important due to the fact that Fargo became a regional water supplier to the cities of West Fargo and Horace. This project spanned four construction seasons and is a major expansion that will serve our community needs well into the future.

An expansion of our wastewater treatment facility was initiated in 2018. This is a major expansion of our current facilities allowing an increase in our treatment capacity from 26 mgd to 50 mgd per day. We will become a regional wastewater service provider to West Fargo and Horace this summer. This expansion is expected to be completed in 2022.

Significant downtown redevelopment opportunity exists for several locations in the Downtown area due to recent flood control buyouts, and moving out of former facilities for Fargo Cass Public Health and the Police Department. The city will be calling for development proposals as these locations become available in 2019.

#### Strategic Planning and Long Term Capital Improvement Plans

Strategic planning efforts are ongoing for various City functions and the development of long term capital improvement plans have been formally adopted for municipal utility infrastructure projects over a twenty year planning horizon, flood control projects and Departmental capital needs for a five year timeframe. Major infrastructure projects are funded with a variety of sources, however, the major resources available are from sales tax and special assessment revenues.

A strategic plan for the growth and redevelopment of our core Downtown area was completed in 2017. A large civic plaza adjacent to the new city hall is in the planning and design phase. Future city goals include completion of the plaza project, studying the feasibility of a performing arts center, and renovation and expansion of the Fargodome. All of these projects are designed to improve the quality of life for our citizenry.

#### **AWARDS AND ACKNOWLEDGEMENTS**

#### Certificate of Achievement for Excellence in Financial Reporting

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Fargo for its comprehensive annual financial report for the fiscal year ended December 31, 2017. This will be the twentieth consecutive award received since submission to this voluntary quality review program. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### Acknowledgements

The preparation of this Comprehensive Annual Financial Report could not have been accomplished without the dedicated services of our entire staff. The staff members who were responsible for the achievement of this goal include:

Jenica Flanagan, Accounting Manager Jamie Bullock, Grant Accountant Jessica Houim, Accountant Megan Zahradka, Financial Analyst Sheree Calkins, Accounting Supervisor

The Finance team reduced CAFR production time by about one month by using more efficient processes and good project planning.

Finally, I would like to express my appreciation to the members of the City Commission, the Mayor, City Administrator, Cabinet members and City staff for operating the City in a professional and progressive manner.

Respectfully submitted,

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Kent A. Costin Director of Finance

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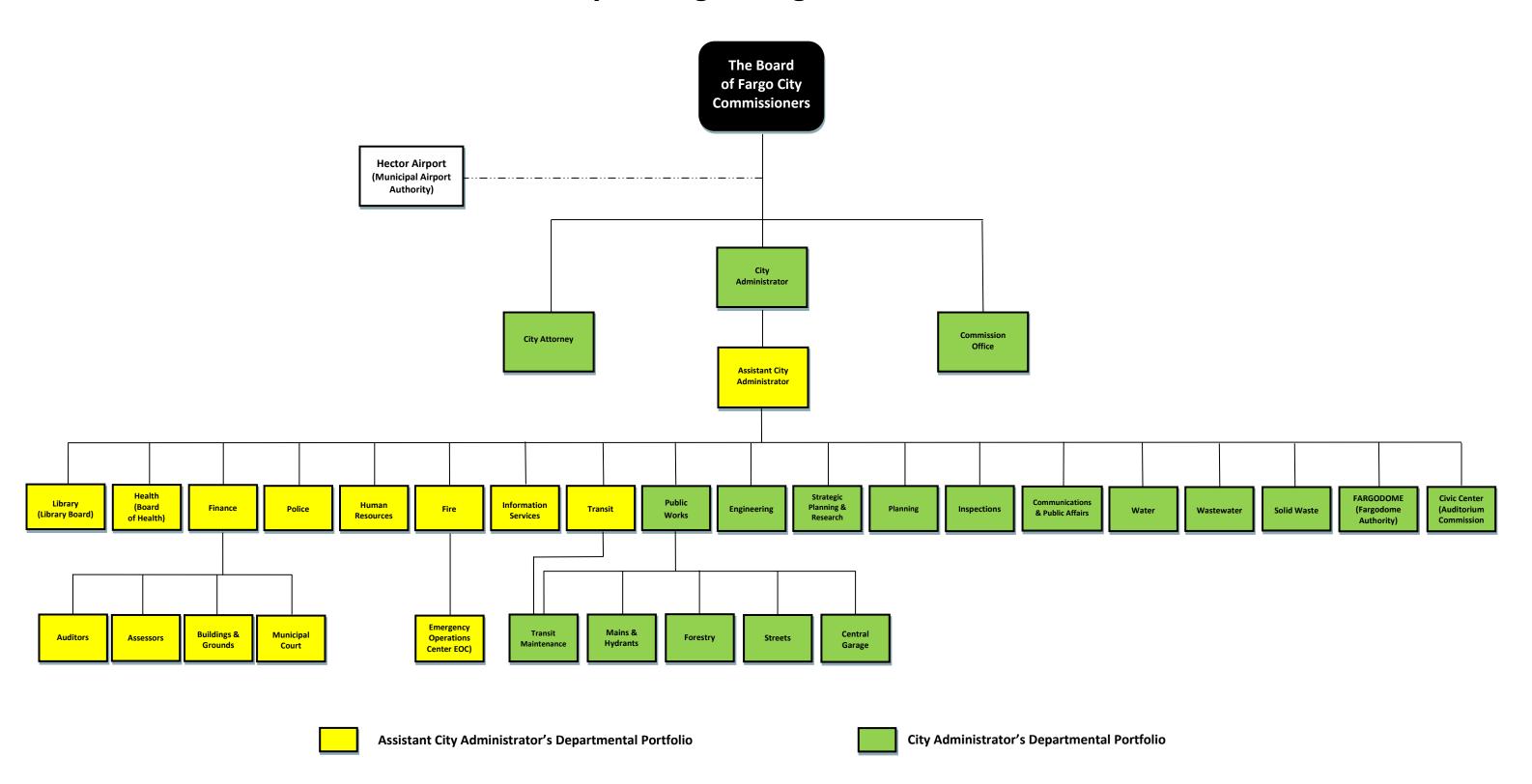
#### CITY OF FARGO, NORTH DAKOTA LISTING OF CITY OFFICIALS AS OF DECEMBER 31, 2018

NAME	OFFICE	TERM EXPIRES
Dr. Tim Mahoney	Mayor	June 2022
Dave Piepkorn	Commissioner	June 2022
Tony Gehrig	Commissioner	June 2022
Tony Grindberg	Commissioner	June 2020
John Strand	Commissioner	June 2020
Bruce Grubb	City Administrator	
Michael Redlinger	Assistant City Administrator	
Kent Costin	Finance Director	
Steven Sprague	City Auditor	
Kember Anderson	City Commission  Executive Assistant	

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## The City of Fargo's Organizational Chart





#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Fargo North Dakota

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2017** 

Christopher P. Morrill

Executive Director/CEO



#### **Independent Auditor's Report**

To the Honorable Mayor and Members of City Commission City of Fargo, North Dakota Fargo, North Dakota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fargo, North Dakota (the City), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management discussion and analysis on pages 4-11, the pension information including, significant assumptions used to measure total pension liability, schedule of change in net pension liability, schedule of employer contributions, schedule of net pension liability- City of Fargo's proportionate share, and schedule of employer contributions- City of Fargo's proportionate share as presented on pages 88-91, and the OPEB information including, significant assumptions used to measure the OPEB liability, schedule of employer's share of net OPEB liability, schedule of employer contributions, as presented on page 92 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements. The introductory section, combining and individual fund statements, capital assets used in the operation of governmental funds, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining and individual nonmajor fund statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section, capital assets used in the operation of governmental funds, and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated June 18, 2019 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Bismarck, North Dakota

sde Sailly LLP

June 18, 2019

## City of Fargo, North Dakota Management's Discussion and Analysis

As management of the City of Fargo, we offer readers of the City of Fargo's financial statements this narrative overview and analysis of the financial activities of the City of Fargo for the fiscal year ended December 31, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages III - VI of this report. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

#### FINANCIAL HIGHLIGHTS

The assets of the City of Fargo exceeded its liabilities at the close of the most recent fiscal year by \$1,058,232 (net position).

As of the close of the current fiscal year, the City of Fargo's governmental funds reported combined ending fund balances of \$109,933 an increase of \$1,416 in comparison with the prior year. The increase in fund balance is explained in subsequent sections of this analysis.

The City's unassigned General Fund balance of 29 percent of the total General Fund expenditures exceeds our management goal of 25 percent.

Overall, General Fund revenues met budget expectations and total revenue increased by \$2,618 in comparison with the prior year. License and permits revenue increased 12 percent primarily due to increased business beverage licenses and commercial building permits. Intergovernmental revenue increased 3 percent from the prior year as a result of an increased state aid distribution. This can be attributed to rising economic conditions.

Municipal building projects have been a priority for the City over the past couple of years. A new City Hall was completed in September 2018. This new facility provides significantly more functional space for municipal services. Work continues on the remodeling of a building adjacent to the City's Public Works facility that will eventually become the headquarters for the Fargo Police department. The growth in the Police department over the past several years has required the City to obtain a larger facility. The Block Nine Parking ramp and the Wastewater Treatment Plant expansion projects were initiated during 2018 and were in progress at the end of the most recent fiscal year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City of Fargo's basic financial statements. The City of Fargo's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the City of Fargo's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City of Fargo's assets, deferred outflow of resources, liabilities and deferred inflow of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Fargo is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Fargo that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and

charges (business-type activities). The governmental activities of the City of Fargo include general government, public safety, public works, public health and welfare, recreation & culture, urban redevelopment, public transportation, and general support. The business-type activities of the City of Fargo include a Municipal Airport, Water, Wastewater, Storm Sewer, Solid Waste Collection and Landfill, Southeast Cass Sewer, Urban Forestry, Vector Control, Street Lighting and the FargoDome, a multi-use facility.

The government-wide financial statements can be found on pages 12 and 13 of this report.

#### **Fund financial statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Fargo, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Fargo can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Fargo maintains eighteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the debt service fund, and the capital projects fund, which are all considered as major funds. Data from the other fifteen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Fargo adopts an annual appropriated budget for its governmental funds, except for capital projects funds. A budgetary comparison statement has been provided for all of these funds to demonstrate compliance with the approved budget.

The basic governmental fund financial statements can be found on pages 14 - 17 of this report.

#### **Proprietary funds**

The City of Fargo maintains ten different proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Fargo uses enterprise funds to account for its Municipal Airport, Water, Wastewater, Storm Sewer, Vector Control, Solid Waste, Southeast Cass Sewer, Forestry, Street Lighting and FargoDome activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Municipal Airport, Water, Wastewater, Storm Sewer, Solid Waste, and FargoDome activities which are considered to be major funds of the City of Fargo. Data from the other four enterprise funds are combined into a single, aggregated presentation, with individual data available elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 19 - 21 of this report.

#### **Fiduciary funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Fargo's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 24 and 25 of this report.

#### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26 – 88 of this report.

#### Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Fargo's progress in funding its obligation to provide pension benefits and other post-employment benefits to its employees. Required supplementary information can be found on pages 89 - 93 of this report.

The combining statements referred to earlier in connection with non-major governmental funds is presented immediately following the notes to the financial statements. Combining statements and schedules can be found on pages 94 - 107 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Fargo, assets exceeded liabilities by \$1,058,232 at the close of the most recent fiscal year.

By far the largest portion of the City of Fargo's net position (79%) reflects its net investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment); less any related outstanding debt used to acquire those assets. The City of Fargo uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Fargo's net investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following two tables present condensed financial information on the City's Net Position and Changes in Net Position for the fiscal year ending December 31, 2018 and 2017.

		City	of Fargo's Net (In Thousand	n							
	Governmenta	ties	Business-ty	pe Activ	rities	Total					
	2018		2017	 2018		2017		2018		2017	
Current and other assets	\$ 546,008	\$	524,346	\$ 118,513	\$	118,724	\$	664,521	\$	643,070	
Capital assets	 508,121		477,315	 832,726		791,624		1,340,847		1,268,939	
Total assets	1,054,129		1,001,661	951,239		910,348		2,005,368		1,912,009	
Deferred outflows of resources	31,075		23,110	7,509		6,136		38,584		29,246	
Long-term liabilities outstanding	 785,976		808,828	150,005		48,786		935,981		857,614	
Other liabilities	 29,775		33,479	14,539		7,457		44,314		40,936	
Total liabilities	815,751		842,307	164,544		56,243		980,295		898,550	
Deferred inflows of resources	4,271		6,977	1,154		1,364		5,425		8,341	
Net position:	 										
Net investment in capital assets	133,462		155,725	707,758		763,810		841,220		919,535	
Restricted	62,858		15,592	44,230		46,243		107,088		61,835	
Unrestricted	 68,862		4,170	 41,062		48,824		109,924		52,994	
Total net position	\$ 265,182	\$	175,487	\$ 793,050	\$	858,877	\$	1,058,232	\$	1,034,364	

A portion of the City of Fargo's net position (10%) represents resources that are subject to external restrictions on how they may be used.

	City	of Fargo's Changes (In Thousan									
	Governme	ntal Activities	Business-	type Activities	-	Total					
	2018	2017	2018	2017	2018	2017					
Revenues:						•					
Program revenues:											
Charges for services	\$ 29,553	\$ 27,769	\$ 71,123	\$ 69,715	\$ 100,676	\$ 97,484					
Operating grants and contributions	9,673	10,040	-	-	9,673	10,040					
Capital grants and contributions	94,795	91,019	2,319	6,219	97,114	97,238					
General Revenues:											
Taxes	86,900	85,068	1,009	941	87,909	86,009					
Unrestricted intergovernmental	6,742	5,769	-	-	6,742	5,769					
Unrestricted investment earnings	5,943	5,219	(1,875)	5,539	4,068	10,758					
Miscellaneous	416	2,048	1,731	1,114	2,147	3,162					
Total revenues	234,022	226,932	74,307	83,528	308,329	310,460					
Expenses:											
General government	21,122	18,746	-	-	21,122	18,746					
Public safety	40,387	38,540	-	-	40,387	38,540					
Public works	85,923	88,777	-	-	85,923	88,777					
Public health and welfare	13,636	12,951	-	-	13,636	12,951					
Recreation and culture	9,393	8,625	-	-	9,393	8,625					
Urban redevelopment	1,531	4,673	-	-	1,531	4,673					
Transportation	12,157	10,320	-	-	12,157	10,320					
General support	1,193	1,151	-	-	1,193	1,151					
Interest and fiscal charges	22,968	22,261	-	-	22,968	22,261					
Municipal airport authority	· -	-	10,309	8,982	10.309	8,982					
Water	_	-	20,414	17,417	20,414	17,417					
Wastewater	_	-	11,062	10,797	11,062	10,797					
Storm sewer	_	-	6,030	5,679	6,030	5,679					
Solid waste	_	-	11,606	10,674	11,606	10,674					
Fargodome	_	-	10,680	9,395	10,680	9,395					
Southeast cass	_	-	59	90	59	90					
Vector control	_	-	429	331	429	331					
Street lighting	-	-	3,502	3,350	3,502	3,350					
Forestry	-	-	2,060	1,923	2,060	1,923					
Total expenses	208,310	206,044	76,151	68,638	284,461	274,682					
Excess before Transfers	25,712	20,888	(1,844)	14,890	23,868	35,778					
Transfers	63,983	(57,845)	(63,983)	57,845	-	-					
Change in net position	89,695	(36,957)	(65,827)	72,735	23,868	35,778					
Net position - beginning	175,487	212,444	858,877	786,142	1,034,364	998,586					
Net position - ending	\$ 265,182	\$ 175,487	\$ 793,050	\$ 858,877	\$ 1,058,232	\$ 1,034,364					

The City's net position increased by \$23,868 during the current fiscal year.

#### **Governmental activities**

The governmental activities' net position increased by \$89,695 during the current fiscal year.

In 2018, the City amended the pledged revenue source of an existing State Revolving Fund loan. The revenue pledge was changed from sales tax to water utility revenue. This amendment resulted in the transfer of \$73 million of existing debt from a governmental fund to a proprietary fund and an increase of the overall net position of governmental activities.

#### **Business type activities**

Business-type activities decreased the City of Fargo's net position by \$65,827.

As noted above, in 2018, the City amended the pledged revenue source of an existing State Revolving Fund loan. The revenue pledge was changed from sales tax to water utility revenue. This amendment resulted in the transfer of \$73 million of existing debt from a governmental fund to a proprietary fund and the decrease of the overall net position of business type activities.

#### Financial Analysis of the Government's Funds

As noted earlier, the City of Fargo uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental funds**

The focus of the City of Fargo's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Fargo's financing requirements. In particular, unassigned fund balance serves as a useful measure of a government's net resources available for spending during the fiscal year.

As of the end of the current fiscal year, the City of Fargo's governmental funds reported combined ending fund balances of \$109,933, an increase of \$1,416 in comparison with the prior year.

The General Fund is the chief operating fund of the City of Fargo. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$26,862 while total fund balance was \$35,539. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 29 percent of total general fund expenditures, while total fund balance represents 38 percent of that same amount. Managements fund balance goal of 25 percent has been achieved for this fiscal year. This fund balance level represents a decrease of \$2,308 during the year. The remainder of fund balance is assigned (\$542, 2 percent), committed (\$1,000, 3 percent), restricted (\$3,054, 9 percent) or nonspendable (\$4,080, 11 percent).

Overall General Fund revenues of this fund group increased by 3 percent compared to the prior year, while total expenditures increased by 2 percent.

The increase in General Fund expenditures is attributed to expanding public safety personnel to handle increased needs and protection throughout the City. Five new police department positions were approved in the 2018 budget. The 2018 budget also included the approval of one new position for Buildings and Grounds as well as the Library. Additional operating budget was also approved for the police department attributed to relocating the department to a new campus. The most significant budget savings are related to the timing of capital outlay funding which lagged budget levels by \$650. Capital funds will be carried forward into the 2019 budget.

The debt service fund has a total fund balance of \$74,646, all of which is restricted for the payment of future debt service. The net decrease in fund balance during the current year was \$6,364.

The capital projects fund had a net increase in fund balance of \$10,529. Capital project expenditures decreased by 25 percent in 2018 due to the revenue pledge on the existing Water Treatment Plant project being amended. This amendment resulted in the capital outlay expenditures for the project being moved from the capital project fund to the water utility fund.

#### **Proprietary funds**

The City of Fargo's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the proprietary funds at the end of the year amounted to \$41,062. The Water and Fargodome funds were the two major proprietary funds that reported decreases in net position. The Water fund decrease is the result of debt transferred to the utility from a governmental fund. An existing State Revolving Fund Loan for the Water Treatment plant expansion was amended to remove the sales tax revenue pledge and pledge Water Utility fund revenues instead. The result of this amendment was a transfer of the existing \$73 million debt to the utility. The decrease in the Fargodome fund is attributed to the net investment depreciation of its State Investment Board Permanent Fund.

Operating revenues of this fund group increased by approximately two percent. This increase is attributed to rate increases approved for both the Water and Wastewater utilities. As well as increased passenger facilities fees at the Airport.

Operating expenses increased by 9 percent. The increase in expense can be attributed to increased personnel expense and depreciation expense.

#### **General Fund Budgetary Highlights**

Significant variances between original and final budget are noted as follows:

General Fund revenue projections exceeded the revised budget by 2.29%. State shared revenues exceeded budget projections. This is a very good indicator of rising economic conditions.

Noted variances between final budget and actual are as follows:

Charges for services revenue lagged the budgeted figure by 3%. This is attributed to a reduced infrastructure demand and a smaller construction project list compared to the prior year.

Overall General Fund expenditures were incurred at 99% of final budget.

Capital outlay expenditures lagged budget by \$650 due to the project timelines for various capital projects. Unexpended funds will be carried forward into the 2019 budget.

#### **Capital Asset and Debt Administration**

**Capital Assets.** The City of Fargo's investment in capital assets for its governmental and business type activities as of December 31, 2018 amounts to \$1,341 (net of accumulated depreciation). This investment in capital assets includes land, intangibles, construction in progress, buildings, improvements, machinery and equipment, infrastructure, and flood control projects.

Major capital asset events during the current fiscal year included the following:

Construction of a New City Hall building was completed in September 2018.

Major projects in progress in 2018 include, \$21.3 million expended on the water treatment plant expansion which is expected to be completed in 2019. An expansion of the wastewater treatment facility began in 2018 and \$5.4 million was expended on this project during the year. \$5.1 million expended on the construction of the Block Nine parking ramp in downtown Fargo.

Other notable events include \$9 million expended on various infrastructure projects at the Airport.

		-	Fargo's Cap let of depreci (In Thousan	ation						
	Governme	ental Ac	tivities		Business-typ	oe Ac	tivities	To	otal	
	2018		2017		2018		2017	2018		2017
Land	\$ 82,353	\$	76,969	\$	43,285	\$	40,681	\$ 125,638	\$	117,650
Construction in progress	6,572		43,281		152,460		125,391	159,032		168,672
Intangible	9,974		9,215		920		920	10,894		10,135
Buildings	91,219		48,178		121,066		124,028	212,285		172,206
Improvements other than buildings	1,969		611		27,201		24,844	29,170		25,455
Machinery and equipment	18,475		15,429		36,813		39,094	55,288		54,523
Infrastructure	256,177		243,517		450,981		436,666	707,158		680,183
Flood Control	41,382		40,115		_		-	41,382		40,115
Total	\$ 508,121	\$	477,315	\$	832,726	\$	791,624	\$ 1,340,847	\$	1,268,939

Additional information on the City of Fargo's capital assets can be found in Note 4. D. of this report.

#### **Long Term Debt**

At the end of the current fiscal year, the City of Fargo had total bonded debt and notes outstanding of \$881,507. Of this amount, \$418,055 is special assessment debt (improvement bonds) for which the government is liable in the event of default by the property owners subject to the assessment. The remainder of the City of Fargo's debt represents bonds secured solely by specified revenue sources (i.e. revenue bonds) and annual appropriation bonds.

The City of Fargo's total outstanding debt increased by \$77,373 during the current fiscal year.

		City o	of Fargo's Out (In Thous	•					
	Governmer	ntal Act	ivities	Business-type	e Activ	/ities	To	otal	
	2018		2017	2018		2017	 2018		2017
Improvement bonds	\$ 418,055	\$	409,335	\$ -	\$		\$ 418,055	\$	409,335
Gross revenue bonds	-		_	2,713		2,994	2,713		2,994
Annual appropriation bonds	17,315		-	7,050		7,735	24,365		7,735
General obligation bonds	35,515		36,980	-		-	35,515		36,980
Sales tax bonds	69,215		72,609	_		_	69,215		72,609
Notes payable	118,260		179,728	100,102		3,309	218,362		183,037
Capital leases	174		221	1,638		1,551	1,812		1,772
Net pension liability	91,050		74,750	18,083		14,922	109,133		89,672
Net OPEB liability	1,728		· -	609		-	2,337		
Total	\$ 751,312	\$	773,623	\$ 130,195	\$	30,511	\$ 881,507	\$	804,134

During the current fiscal year, the City issued debt as detailed below:

The City issued a \$126,500 North Dakota State Revolving Fund loan with an interest rate of 2.0%. This loan was issued to finance project costs for the expansion of the Wastewater Treatment Facility.

The City issued a \$20,229 North Dakota State Revolving Fund loan with an interest rate of 2.0%. This loan was issued to finance project costs for the expansion of the Wastewater Treatment Facility.

The City issued \$42,965 Refunding Improvement Bonds, Series 2018D at a true interest cost of 3.37%. These bonds were issued to reimburse the capital project fund for project costs previously incurred for the expansion of the City's utility infrastructure.

The City issued \$17,315 Taxable Annual Appropriation Bonds, Series 2018E at a true interest cost of 4.39%. These bonds were issued to finance the construction of a parking ramp, multi-use public plaza and pedestrian skyway connection located in the City's central downtown area that will be part of a major redevelopment of surface parking lots currently occupying three fourths of the full city block known as "Block Nine."

The City issued \$15,000 Bank of North Dakota Infrastructure Revolving fund loan with an interest rate of 2.0%. This loan was issued to reimburse the capital project fund for project costs previously incurred for the expansion of the City's utility infrastructure.

The City of Fargo maintained an "Aa1" rating from Moody's Investors Service for general obligation debt.

Additional information on the City of Fargo's long-term debt can be found in Note 4. H. of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

Management continues to monitor the revenue base very closely and has introduced budget management strategies to overcome potential changes in revenues.

Modest fee adjustments in the Storm Sewer, Street Light and Forestry utilities were included in the 2019 budget.

The City constrained the 2019 General Fund budget. The budget increase overall was approved at 1.9 percent.

The Board of Equalization's preliminary assessment of our tax base for 2019 projected an increase of 4.7%. This healthy growth in our tax base will provide produce additional resources.

#### **Requests for information**

This financial report is designed to provide a general overview of the City of Fargo's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, 225 4<sup>th</sup> Street North, City of Fargo, ND, 58102 or visit the City's web site at <a href="https://www.fargond.gov">www.fargond.gov</a>. The entire report is presented in the Finance department section.

#### CITY OF FARGO, NORTH DAKOTA STATEMENT OF NET POSITION DECEMBER 31, 2018

		Governmental Activities	usiness-type Activities		Total	
ASSETS	•	100 100	•	40.540.070	•	40.070.050
Cash	\$	162,486	\$	12,510,870	\$	12,673,356
Investments		13,699,395		- FF 700 260		13,699,395
Equity in pooled investments		77,939,444		55,700,369		133,639,813
Receivables (net of allowance for uncollectibles):		442.600				442.600
Interest Taxes		443,688 447,773		- 14,156		443,688 461,929
Accounts		10,383,983		5,831,144		16,215,127
Sales tax		9,189,822		3,031,144		9,189,822
Notes receivable		9,169,622		-		9, 169,622
Special assessments		420,490,457		36,382		420,526,839
Intergovernmental		6,741,776		114,516		6,856,292
Contract		4,751		114,510		4,751
Loans		2,188,337		_		2,188,337
Internal balances		(1,283,230)		1,283,230		2,100,007
Inventory		1,517,674		945,968		2,463,642
Prepaid expenses		1,183,704		376,149		1,559,853
Property held for resale		2,832,646		-		2,832,646
Restricted assets:		2,002,010				2,002,010
Equity in pooled investments		_		751,180		751,180
Investments		_		40,948,640		40,948,640
Capital assets not being depreciated:				,,		,,
Land		82,352,549		43,285,471		125,638,020
Construction in progress		6,572,440		152,459,784		159,032,224
Intangible - Right-of-way Easements		9,974,327		420,036		10,394,363
Intangible - Water Rights		-		500,000		500,000
Capital assets (net of accumulated depreciation):				,		,
Buildings		91,219,102		121,065,979		212,285,081
Improvements other than buildings		1,969,225		27,201,204		29,170,429
Machinery and equipment		18,474,922		36,813,360		55,288,282
Infrastructure		256,176,280		450,980,435		707,156,715
Flood Control		41,381,904		-		41,381,904
Total assets		1,054,129,200		951,238,873		2,005,368,073
DEFERRED OUTFLOWS OF RESOURCES Deferred outflow of resources related to pension Deferred outflow of resources related to OPEB		30,776,185 298,608		7,403,545 105,252		38,179,730 403,860
Total deferred outflows of resources		31,074,793		7,508,797		38,583,590
LIABILITIES						
Vouchers payable		16,367,579		6,173,438		22,541,017
Retainage payable		3,227,546		1,860,623		5,088,169
Accrued payroll		2,733,601		694,915		3,428,516
Accrued interest payable		4,569,650		629,904		5,199,554
Accrued interest payable from restricted assets		-		697,270		697,270
Special assessments payable		573,736		707,150		1,280,886
Unearned revenue		1,960,048		3,769,954		5,730,002
Deposits		342,953		6,311		349,264
Noncurrent liabilities:						
Due within one year		87,106,682		1,780,159		88,886,841
Due within one year payable from restricted assets		-		2,583,739		2,583,739
Due in more than one year		606,091,954		126,949,228		733,041,182
Net pension liability		91,049,630		18,082,579		109,132,209
Net OPEB liability		1,727,668		608,959		2,336,627
Total liabilities	-	815,751,047		164,544,229		980,295,276
DEFERRED INFLOWS OF RESOURCES						
		4,192,037		1,125,625		5,317,662
Deferred Inflow of resources related to pension  Deferred Inflow of resources related to OPEB		79,045		27,862		106,907
Total deferred Inflows of resources		4,271,082		1,153,487	_	5,424,569
Total deletted filliows of resources		4,271,002		1,133,467		3,424,309
NET POSITION						
Net investment in capital assets		133,461,710		707,758,594		841,220,304
Restricted for:		/		. ,,00 .		,,,,,,
Debt service		30,936,317		3,281,009		34,217,326
Specific projects and programs		4,307,154		, . , -		4,307,154
Capital improvements		27,614,691		40,948,640		68,563,331
Unrestricted		68,861,992		41,061,711		109,923,703
Total net position	\$	265,181,864	\$	793,049,954	\$	1,058,231,818
•					_	

#### CITY OF FARGO, NORTH DAKOTA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

		Program Revenues						Net (Expense) Revenue and						
			C	perating	C	Capital		(	Changes in	Net Position	1			
		Charges for	G	rants and	Gra	ants and	(	Governmental	Busine	ess-type		•		
Functions/Programs	Expenses	Services	Co	ntributions	Contributions		Activities		Activities		Total			
Governmental activities:														
General government	\$ 21,121,650	\$ 3,274,293	\$	517,016	\$	-	\$	(17,330,341)	\$	-	\$	(17,330,341)		
Public safety	40,386,651	6,238,735		706,020		117,161		(33,324,735)		-		(33,324,735)		
Public works	85,922,794	11,747,317		-	ç	91,891,995		17,716,518		-		17,716,518		
Public health & welfare	13,636,149	2,865,791		3,882,064		-		(6,888,294)		-		(6,888,294)		
Recreation & culture	9,393,133	526,085		317,100		-		(8,549,948)		-		(8,549,948)		
Urban redevelopment	1,530,806	249,471		619,286		351,763		(310,286)		-		(310,286)		
Transportation	12,157,449	4,651,756		3,631,665		2,434,551		(1,439,477)		-		(1,439,477)		
General support	1,192,789	-		-		-		(1,192,789)		-		(1,192,789)		
Interest and fiscal charges	22,968,482			-				(22,968,482)				(22,968,482)		
Total governmental activities	208,309,903	29,553,448		9,673,151	9	94,795,470		(74,287,834)				(74,287,834)		
Business-type activities:														
Municipal airport authority	10,309,142	9,309,037		-		2,156,135		_	1	,156,030		1,156,030		
Water	20,414,032	23,888,031		-		163,000		_		,636,999		3,636,999		
Wastewater	11,061,329	10,961,261		-		· <u>-</u>		-		(100,068)		(100,068)		
Storm sewer	6,029,507	1,690,018		-		-		-		,339,489)		(4,339,489)		
Solid waste	11,606,061	14,975,672		-		-		-	3	,369,611		3,369,611		
Fargodome	10,680,289	5,773,223		-		-		-	(4	,907,066)		(4,907,066)		
Southeast Cass	59,253	38,588		-		-		-		(20,665)		(20,665)		
Vector control	429,203	727,430		-		-		_		298,227		298,227		
Street lighting	3,502,155	1,986,450		-		-		_	(1	,515,705)		(1,515,705)		
Forestry	2,059,976	1,773,389		-		-		_		(286,587)		(286,587)		
Total business-type activities	76,150,947	71,123,099		-		2,319,135			(2	2,708,713)		(2,708,713)		
Total	\$ 284,460,850	\$ 100,676,547	\$	9,673,151	\$ 9	97,114,605		(74,287,834)	(2	2,708,713)		(76,996,547)		
	General revenues: Taxes:													
	Property taxes							29.435.063	1	.009,429		30,444,492		
	Sales taxes							48,185,965		-		48,185,965		
	Gross business red	ceints taxes						5,264,571		_		5,264,571		
	Lodging taxes	oo.pto taxtoo						2,300,096		_		2,300,096		
	Other taxes							1,713,618		_		1,713,618		
	Unrestricted intergo	vernmental						6,741,796		_		6,741,796		
	Unrestricted investr							5,942,482	/1	,874,911)		4,067,571		
	Miscellaneous rever	· ·						415,705	,	,730,758		2,146,463		
		iue										2,140,403		
	Transfers	rovenues and transfer						63,983,425 163,982,721		3,983,425)		100,864,572		
		revenues and transfer net position	5					89,694,887		5,118,149) 5,826,862)		23,868,025		
	Net position - beginning	ποι μοσιαστί						175,486,977		3,876,816	1	,034,363,793		
	Net position - beginning						\$	265,181,864		3,049,954		,058,231,818		
	ract position - enaing						φ	200, 101,004	ψ 193	,0+3,304	φı	,000,201,010		

#### CITY OF FARGO, NORTH DAKOTA BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2018

	Gene		Debt Service	Capital Projects		Go	Other overnmental Funds	Go	Total vernmental Funds
ASSETS									
Cash	\$	162,486	\$ -	\$	-	\$	-	\$	162,486
Investments		-	13,699,395		-		-		13,699,395
Equity in pooled investments		30,699,346	44,752,792		149,603		2,337,703		77,939,444
Receivables (net of allowance for uncollectibles):									
Interest		324,283	92,475		26,930		-		443,688
Taxes		341,045	98,942		-		7,786		447,773
Accounts		5,689,391	36,635		4,379,018		278,939		10,383,983
Sales tax		-	2,297,456		6,892,366		-		9,189,822
Special assessments		20,916	419,330,217		368,241		771,083	4	20,490,457
Contracts		_	4,751		-		_		4,751
Intergovernmental		4,219,321	_		2,518,792		3,663		6,741,776
Long term note receivable		-	65,745		-		-		65,745
Due from other funds		-	· -		-		495,479		495,479
Loans		-	_		_		2,188,337		2,188,337
Advances to other funds		1,334,697	_		_		-		1,334,697
Inventory		1,517,674	_		_		_		1,517,674
Prepaid items		1,157,778	_		2,386		23,540		1,183,704
Property held for resale		70,000	-		2,500,000		262,646		2,832,646
Tropolly Hold to result	-	10,000			2,000,000		202,010		2,002,010
Total assets	\$	45,536,937	\$ 480,378,408	\$	16,837,336	\$	6,369,176	\$ 5	549,121,857
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities									
Vouchers payable	\$	3,735,393	\$ 34,493	\$	12,373,574	\$	224,119	\$	16,367,579
Contract retainage payable		-	-		3,200,173		27,373		3,227,546
Advances from other funds		-	-		780,000		1,837,927		2,617,927
Due to other funds		-	-		-		495,479		495,479
Accrued payroll		2,717,672	-		6,998		8,931		2,733,601
Special assessments payable		3,133	1,758		94,974		473,871		573,736
Unearned revenue		69,871	_		176,992		1,713,185		1,960,048
Deposits		342,953	-		-		=		342,953
Total liabilities		6,869,022	36,251		16,632,711		4,780,885		28,318,869
Deferred inflows of resources									
Unavaliable revenue		3,128,894	405,695,953		908,643		1,136,257	4	10,869,747
Fund balances									
Nonspendable		4,080,149	_		2,386		23,540		4,106,075
Restricted		3,054,111	74,646,204		_,		2,289,648		79,989,963
Committed		1,000,016			_		_,,		1,000,016
Assigned		542,423	_		_		_		542,423
Unassigned		26,862,322	-		(706,404)		(1,861,154)		24,294,764
Total fund balance (deficit)		35,539,021	74,646,204		(704,018)	-	452,034		09,933,241
, ,				_			<u> </u>		
Total liabilities, deferred inflows of resources and fund balances	\$	45,536,937	\$ 480,378,408	\$	16,837,336	\$	6,369,176	\$ 5	549,121,857

# CITY OF FARGO, NORTH DAKOTA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION December 31, 2018

Amounts reported for governmental activities in the statement of net position (page 12) are different because:

Total fund balance - governmental funds (page 14)	\$	109,933,241
Capital assets used in governmental activities are not financial resources and		
therefore not reported in the fund financial statements		508,120,749
Other assets are not available to pay for current period expenditures and , therefore, are		
either not recognized as a receivable or are deferred in the funds		410,869,747
Net pension liability and pension related deferred outflows and inflows of resources are		
not due in the current period and ,therefore, are not reported in the funds		(64,465,482)
Net OPEB liability and OPEB related deferred outflows and inflows of resources are		
not due in the current period and ,therefore, are not reported in the funds		(1,508,105)
Liabilities that are not due and payable in the current period and therefore not reported		
in the governmental funds		(697,768,286)
the governmental failed		(55. ,. 55,255)
Net position of governmental activities (page 12)	\$	265,181,864
rect position of governmental activities (page 12)	Ψ	200, 101,007

## CITY OF FARGO, NORTH DAKOTA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended December 31, 2018

	General	Debt Service	Capital Projects	Other Governmental Funds	Total Governmental Funds	
REVENUES						
Taxes	\$ 31,529,144	\$ 16,226,684	\$ 36,139,475	\$ 2,853,051	\$ 86,748,354	
Special assessments	-	38,177,275	41,579	428,076	38,646,930	
Licenses and permits	5,198,720	<u>-</u>	<u>-</u>	-	5,198,720	
Intergovernmental revenues	22,029,382	7,391,859	18,639,646	656,970	48,717,857	
Charges for services	17,214,422	-	-	2,083,995	19,298,417	
Fines and forfeits	2,095,543	-	-	76,566	2,172,109	
Investment income	4,444,435	1,035,028	462,663	356	5,942,482	
Miscellaneous revenues	939,676	40,208	1,851,105	329,461	3,160,450	
Total revenues	83,451,322	62,871,054	57,134,468	6,428,475	209,885,319	
EXPENDITURES						
Current:						
General government	17,159,027	-	544,623	-	17,703,650	
Public safety	37,462,432	-	63,670	221,615	37,747,717	
Public works	11,285,970	540,556	59,773,766	430,877	72,031,169	
Public health & welfare	11,380,244	-	-	36,353	11,416,597	
Recreation and culture	5,297,412	-	2,392	2,905,501	8,205,305	
Urban redevelopment	-	590,557	105,678	741,808	1,438,043	
Public transportation	7,892,018	-	429,366	1,314,800	9,636,184	
General support	1,192,789	-	-	-	1,192,789	
Capital outlay	1,411,304	70,093	79,725,702	27,662	81,234,761	
Debt service:						
Principal	85,081	44,334,100	-	-	44,419,181	
Interest and fiscal charges	6,649	24,950,627	-	-	24,957,276	
Total expenditures	93,172,926	70,485,933	140,645,197	5,678,616	309,982,672	
Excess (deficiency) of revenues over (under) expenditures	(9,721,604)	(7,614,879)	(83,510,729)	749,859	(100,097,353)	
OTHER FINANCING SOURCES (USES)						
Transfers in	13,440,600	4,557,156	21,606,042	108,091	39,711,889	
Transfers out	(6,064,881)	(7,678,694)	(1,476,173)	(1,299,903)	(16,519,651)	
Loans issued	-	588,799	16,328,461	-	16,917,260	
Bonds issued	-	3,783,830	56,496,170	-	60,280,000	
Bond premium	-	-	1,085,502	-	1,085,502	
Capital lease	38,332	_	-	-	38,332	
Total other financing sources (uses)	7,414,051	1,251,091	94,040,002	(1,191,812)	101,513,332	
Net change in fund balances	(2,307,553)	(6,363,788)	10,529,273	(441,953)	1,415,979	
Fund balance (deficit) - beginning of year	37,846,574	81,009,992	(11,233,291)	893,987	108,517,262	
Fund balance (deficit) - end of year	\$ 35,539,021	\$ 74,646,204	\$ (704,018)	\$ 452,034	\$ 109,933,241	

# CITY OF FARGO, NORTH DAKOTA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Amounts reported for governmental activities in the statement of activities (page 13) are different because:

Net change in fund balances - total governmental funds (page 16)	\$ 1,415,979
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	63,383,231
Capital assets transferred to enterprise funds.	(32,363,266)
The net effect of various miscellaneous transactions involving capital assets (I.e. sales, trade-ins, and donations) is to decrease net position.	(214,229)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	23,798,952
Changes to net pension liability and pension related deferred outflows and inflows do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds	(5,848,573)
Changes to net OPEB liability and OPEB related deferred outflows and inflows do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds	(1,508,105)
The issuance of long-term debt (I.e. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of premiums, discounts, and deferred amounts on refundings when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	39,252,540
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	1,778,358
Change in net position of governmental activities (page 13)	\$ 89,694,887

### CITY OF FARGO, NORTH DAKOTA GENERAL FUND

#### STATEMENT OF REVENUES, EXPENDITURES

#### AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended December 31, 2018

	Budgeted Amounts			ounts				
		Original		Final	Ad	ctual Amounts	F	ariance with inal Budget Positive (Negative)
REVENUES								
Taxes	\$	31,720,300	\$	31,720,300	\$	31,529,144	\$	(191,156)
Licenses & permits		4,790,000		4,790,000		5,198,720		408,720
Intergovernmental revenues		20,945,665		21,897,877		22,029,382		131,505
Charges for services		16,837,863		16,542,486		17,214,422		671,936
Fines and forfeits		2,536,500		2,186,500		2,095,543		(90,957)
Investment income		3,366,000		3,366,000		4,444,435		1,078,435
Miscellaneous revenues		937,672		1,083,361		939,676		(143,685)
Total revenues		81,134,000		81,586,524		83,451,322		1,864,798
EXPENDITURES								
Current:								
General government		17,087,212		17,079,049		17,159,027		(79,978)
Public safety		39,390,974		37,526,095		37,462,432		63,663
Public works		11,840,265		11,340,811		11,285,970		54,841
Public health & welfare		11,584,989		11,317,118		11,380,244		(63,126)
Recreation & culture		5,155,457		5,296,621		5,297,412		(791)
Public Transportation		8,442,657		8,044,117		7,892,018		152,099
General support		(931,535)		1,396,570		1,192,789		203,781
Capital outlay		630,100		2,061,761		1,411,304		650,457
Debt service:								
Principal		85,081		85,081		85,081		-
Interest and fiscal charges		6,649		6,649		6,649		-
Total expenditures		93,291,849		94,153,872		93,172,926		980,946
Excess (deficiency) of revenues over (under) expenditures		(12,157,849)		(12,567,348)		(9,721,604)		2,845,744
OTHER FINANCING SOURCES (USES)								
Transfers in		14,049,000		14,049,000		13,440,600		(608,400)
Transfers out		(3,076,151)		(6,065,504)		(6,064,881)		623
Capital lease		-		-		38,332		38,332
Total other financing sources (uses)	_	10,972,849	_	7,983,496		7,414,051		(569,445)
Net change in fund balances		(1,185,000)		(4,583,852)		(2,307,553)		2,276,299
Fund balance - beginning of year						37,846,574		
Fund balance - end of year					\$	35,539,021		

#### CITY OF FARGO, NORTH DAKOTA STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2018

Business Type Activities-Proprietary Funds

					· · · · ·		Other	
							Proprietary	
	Airport	Water	Wastewater	Storm Sewer	Solid Waste	FargoDome	Funds	Total
ASSETS								
Current assets								
Cash	\$ 7,263,735	\$ 50	\$ 50	\$ -	\$ 300	\$ 5,246,685	\$ 50	\$ 12,510,870
Equity in pooled investments	21,178,203	18,040,637	15,349,682	-	-	-	1,131,847	55,700,369
Receivables (net of allowance for uncollectibles):								
Special assessments	-	-	-	-	-	-	36,382	36,382
Taxes	14,156	-	-	-	-	-	-	14,156
Accounts	735,739	1,718,372	1,064,322	169,298	1,042,781	582,114	518,518	5,831,144
Intergovernmental	114,516	-	-	-	-	-	-	114,516
Due from other funds	-	-	1,615,008	-	-	-	-	1,615,008
Advances to other funds	-	840,000	807,462	-	53,230	-	-	1,700,692
Inventory	-	579,070	-	-	-	35,307	331,591	945,968
Prepaid expenses	21,728	67,758	37,220	7,667	96,871	132,448	12,457	376,149
Restricted equity in pooled investments		599,440	8,682			143,058		751,180
Total current assets	29,328,077	21,845,327	18,882,426	176,965	1,193,182	6,139,612	2,030,845	79,596,434
Noncurrent assets								
Restricted assets								
Investments	-	-	-	-	-	40,948,640	-	40,948,640
Capital assets								
Land	8,516,547	5,056,812	583,744	26,913,838	2,214,530	-	-	43,285,471
Right of way	-	-	289,090	130,946	-	-	-	420,036
Construction in progress	67,730	129,872,054	16,696,554	3,062,749	2,760,697	-	-	152,459,784
Intangible	-	500,000	-	-	-	-	-	500,000
Buildings	27,285,654	87,626,753	33,538,372	-	5,699,195	58,945,287	-	213,095,261
Improvements other than buildings	2,471,338	1,794,709	2,204,608	3,699,274	24,688,019	6,006,067	-	40,864,015
Machinery and equipment	10,505,491	9,802,476	19,756,828	6,120,325	21,398,810	25,609,391	1,822,845	95,016,166
Infrastructure	119,396,470	138,442,465	146,814,530	210,953,270	6,158	-	44,189,117	659,802,010
Less accumulated depreciation	(67,324,909)	(67,704,731)	(69,789,287)	(71,143,271)	(23,495,032)	(52,554,988)	(20,704,256)	(372,716,474)
Total capital assets (net of accumulated depreciation)	100,918,321	305,390,538	150,094,439	179,737,131	33,272,377	38,005,757	25,307,706	832,726,269
Total noncurrent assets	100,918,321	305,390,538	150,094,439	179,737,131	33,272,377	78,954,397	25,307,706	873,674,909
Total assets	\$ 130,246,398	\$ 327,235,865	\$ 168,976,865	\$ 179,914,096	\$ 34,465,559	\$ 85,094,009	\$ 27,338,551	\$ 953,271,343
DEFERRED OUTFLOWS OF RESOURCES					<del></del>			
Deferred outflows of resources related to pension	962,421	1,860,758	983,874	321,426	1,832,418	873,967	568,681	7,403,545
Deferred outflows of resources related to PEB	12,693	27,976	13,560	5,407	21,596	15,810	8,210	105,252
Total deferred outflows of resources	975,114	1,888,734	997,434	326,833	1,854,014	889,777	576,891	7,508,797
Total deletted outliows of resources	313,114	1,000,134	757, 166	320,033	1,004,014	000,111	370,031	1,500,191

#### CITY OF FARGO, NORTH DAKOTA STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2018

Business Type Activities-Proprietary Funds

	Airport	Water	Wastewater	Storm Sewer	Solid Waste	FargoDome	Other Proprietary Funds	Total
LIABILITIES								
Current liabilities								
Vouchers payable	\$ 272,243	\$ 2,552,668	\$ 1,402,251	\$ 53,593	\$ 1,047,948	\$ 627,162	\$ 217,573	\$ 6,173,438
Retainage payable	-	1,576,099	246,043	-	38,481	-	-	1,860,623
Interest payable	-	26,657	46,803	154,885	319,407	82,152	-	629,904
Advances from other funds	-	-	-	-	417,462	-	-	417,462
Due to other funds	-	-	-	333,628	1,209,475	-	71,905	1,615,008
Accrued payroll	108,809	179,383	74,261	22,971	157,841	104,792	46,858	694,915
Current portion of special assessments	-	22,781	120,496	129,495	385,767	48,611	-	707,150
Current portion of capital lease	-	-	26,439	-	725,452	-	-	751,891
Accrued vacation payable	163,063	266,747	120,417	43,382	231,695	123,382	79,582	1,028,268
Unearned revenue	-	-	-	-	-	3,769,954	-	3,769,954
Deposits	-	-	-	-	_	6,311	-	6,311
Current liabilities payable from restricted assets:								
Current portion of long-term debt	_	1,000,000	84,178	_	799,561	700,000	_	2,583,739
Accrued interest and other	-	599,440	8,682	-	51,676	37,472	-	697,270
Total current liabilities	544,115	6,223,775	2,129,570	737,954	5,384,765	5,499,836	415,918	20,935,933
Noncurrent liabilities								
Landfill closure accruals	-	-	-	-	5,273,153	-	-	5,273,153
Long-term debt, net of current portion:								
Special assessments payable	-	528,904	873,264	3,090,550	7,440,879	1,575,197	-	13,508,794
Capital lease	-	-	-	-	886,506	-	-	886,506
Revenue bonds, net of deferred amount of refunding	-	-	-	-	2,428,931	-	-	2,428,931
Annual appropriation bond	-	-	-	-	-	6,350,000	-	6,350,000
Notes payable	-	91,849,840	4,710,313	-	1,941,691	-	-	98,501,844
Net pension liability	2,413,419	4,869,569	2,487,495	746,670	4,794,071	1,347,820	1,423,535	18,082,579
Net OPEB liability	73,439	161,864	78,454	31,285	124,947	91,471	47,499	608,959
Total noncurrent liabilities	2,486,858	97,410,177	8,149,526	3,868,505	22,890,178	9,364,488	1,471,034	145,640,766
Total liabilities	3,030,973	103,633,952	10,279,096	4,606,459	28,274,943	14,864,324	1,886,952	166,576,699
DEFERRED INFLOWS OF RESOURCES								
Deferred inflows of resources related to pension	141,203	307,193	148,364	42,662	288,800	112,907	84,496	1,125,625
Deferred inflows of resources related to OPEB	3,360	7,406	3,590	1,431	5,717	4,185	2,173	27,862
Total deferred inflows of resources	144,563	314,599	151,954	44,093	294,517	117,092	86,669	1,153,487
NET POSITION								
Net investment in capital assets	100,918,321	212,588,453	144,288,431	176,517,086	18,663,590	29,475,007	25,307,706	707,758,594
Restricted for:								
Debt service	-	1,599,440	92,860	-	851,237	737,472	-	3,281,009
Capital improvements	-	-	-	-	-	40,948,640	-	40,948,640
Unrestricted	27,127,655	10,988,155	15,161,958	(926,709)	(11,764,714)	(158,749)	634,115	41,061,711
Total net position	\$ 128,045,976	\$ 225,176,048	\$ 159,543,249	\$ 175,590,377	\$ 7,750,113	\$ 71,002,370	\$ 25,941,821	\$ 793,049,954

## CITY OF FARGO, NORTH DAKOTA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

For the Year Ended December 31, 2018

Business Type Activities-Proprietary Funds

	Business Type Activities-Proprietary Funds							
	Airport	Water	Wastewater	Storm Sewer	Solid Waste	FargoDome	Other Proprietary Funds	Total
OPERATING REVENUES								
Charges for services	\$ 9,309,037	\$ 23,888,031	\$ 10,961,261	\$ 1,690,018	\$ 14,975,672	\$ 5,773,223	\$ 4,525,857	\$ 71,123,099
OPERATING EXPENSES								
Personnel services	2,950,167	5,113,729	2,102,840	698,576	4,658,299	3,461,227	1,487,859	20,472,697
Other services	1,854,138	3,670,370	2,068,598	185,960	2,569,481	2,502,360	1,052,866	13,903,773
Materials and supplies	887,431	5,484,438	1,803,344	252,884	1,083,514	216,595	1,577,972	11,306,178
Depreciation	4,523,384	4,596,437	5,021,138	4,737,202	2,718,719	4,180,308	1,931,890	27,709,078
Total operating expenses	10,215,120	18,864,974	10,995,920	5,874,622	11,030,013	10,360,490	6,050,587	73,391,726
Operating income (loss)	(906,083)	5,023,057	(34,659)	(4,184,604)	3,945,659	(4,587,267)	(1,524,730)	(2,268,627)
NONOPERATING REVENUES (EXPENSES)								
Gain (loss) on disposal of assets	7,599	14,839	544	(17,984)	37,492	(10,000)	16,332	48,822
Investment income (expense)	361,978	(164)	7,770	-	-	(2,244,495)	-	(1,874,911)
Interest expense and bond fees	(94,022)	(1,549,058)	(65,409)	(154,885)	(576,048)	(319,799)	-	(2,759,221)
Amortization expense	-	-	-	-	-	-	-	-
General property tax revenue	1,009,429	-	-	-	-	-	-	1,009,429
Miscellaneous revenue (expense)	10,879	14,528	(3,600)	-	257,636	665	7,889	287,997
Sale of byproducts	-	-	1,216,070	-	177,869	-	-	1,393,939
Total nonoperating revenues (expenses)	1,295,863	(1,519,855)	1,155,375	(172,869)	(103,051)	(2,573,629)	24,221	(1,893,945)
Income (loss) before contributions and transfers	389,780	3,503,202	1,120,716	(4,357,473)	3,842,608	(7,160,896)	(1,500,509)	(4,162,572)
Capital contributions	2,156,135	5,682,195	9,154,272	13,723,271	-	-	3,966,528	34,682,401
Transfers in:								
Capital projects	-	-	15,000	-	-	-	-	15,000
Enterprise	-	-	877,988	-	-	-	300,000	1,177,988
Transfers out:								
General	(50,000)	(4,780,616)	(2,436,300)	(692,000)	(3,033,812)	(50,000)	(921,000)	(11,963,728)
Capital projects	-	(79,777,913)	(3,488,945)	(446,716)	(661,100)	-	(23,289)	(84,397,963)
Enterprise		<u> </u>	(300,000)	(877,988)				(1,177,988)
Change in net position	2,495,915	(75,373,132)	4,942,731	7,349,094	147,696	(7,210,896)	1,821,730	(65,826,862)
Total net position - beginning	125,550,061	300,549,180	154,600,518	168,241,283	7,602,417	78,213,266	24,120,091	858,876,816
Total net position - ending	\$ 128,045,976	\$ 225,176,048	\$ 159,543,249	\$ 175,590,377	\$ 7,750,113	\$ 71,002,370	\$ 25,941,821	\$ 793,049,954

#### CITY OF FARGO, NORTH DAKOTA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

Business-type activities - Enterprise Funds Other Storm Solid Enterprise Airport Water Wastewater Sewer Waste FargoDome Funds Total CASH FLOWS FROM OPERATING ACTIVITIES 9,306,895 24,080,383 15,046,594 72,003,155 Receipts from customers and users \$ \$ 10,972,598 \$ 1,685,376 \$ \$ 6,442,462 \$ 4,468,847 Payments to suppliers (3,004,587)(5,843,666)(2,570,257)(382,295)(2,604,668)(2,705,157)(2,658,647)(19,769,277) (1,414,903) (2,061,327)(3.372.977) (454,367) (3,085,374) (2,132,967)(1,003,684) (13.525.599) Payments to employees Payments of benefits on behalf of employees (608,551) (1,117,848)(418,055) (104,652) (1,124,690) (914, 129) (283,742) (4,571,667) Net cash provided (used) by operating activities 3,632,430 13,745,892 6,569,383 744,062 8,231,862 690,210 522,774 34,136,613 CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers to other funds (50,000)(11,404,076) (6,210,245)(1,138,716)(3,694,912) (50,000)(944,289)(23,492,238)Transfers from other funds 300,000 300,000 1,004,239 Property taxes 1,004,239 Payments received on interfund borrowing 333,628 958,565 16,947 1,309,140 Payments made for interfund borrowing (1,309,140) (1,309,140) Net cash provided (used) by noncapital financing activities 954.239 (11,404,076) (7,519,385)(805,088) (2,736,347) (50,000)(627, 342)(22,187,999)CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES Proceeds from sale of assets 7,598 321 7,436 16,332 31,687 1,216,070 1.393.939 Proceeds from byproduct sales 177,869 108.308 108.308 Payments received on advances to other funds (840,000) Payments made for advances to other funds (390,000)(108,308)(1,338,308)Capital debt proceeds 19,695,387 4,537,980 24,233,367 Acquisition of capital assets (931,540)(22,866,331)(5,789,711)(11,370)(3,249,038)(553,142)(118,430)(33,519,562)Debt service - principal (17,654)(169, 106)(111,646) (1,930,025) (731,201) (2,959,632) Debt service - interest & fees (94,022)(949,347)(56,480) (155,554) (393,449)(324,412) (1,973,264)Intergovernmental capital grants 2,778,904 2,778,904 Net cash provided (used) by capital and (4,977,624) related financing activities 1,760,940 (542,939)(278,570)(5,495,515) (1,608,755)(102,098)(11,244,561) CASH FLOWS FROM INVESTING ACTIVITIES Investment income (expense) 361,978 8 63,314 425,300 13,735,517 21,276,049 16,851,305 339,596 2,448,203 1,338,513 55,989,183 Investments redeemed (21,178,203) (18,640,249) (15,358,364)(893,058)(1,131,847)(57,201,721) Investments (purchased) Net cash provided (used) by investing activities (7,080,708)2,635,808 1,492,941 339,596 1,618,459 206,666 (787, 238)Net change in cash and cash equivalents (733,099)649,914 (83, 185)300 12,594,055 Cash and cash equivalents, January 1 7,996,834 50 50 4,596,771 50 Cash and cash equivalents, December 31 7,263,735 50 50 \$ \$ 300 5.246.685 50 12,510,870

#### Continued

#### CITY OF FARGO, NORTH DAKOTA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

Business-type activities - Enterprise Funds Other Storm Solid Enterprise Airport Water Wastewater Sewer Waste FargoDome Funds Total Reconciliation of operating income to net cash provided (used) by operating activities: Operating income (loss) (906,083) 5,023,057 (34,659)(4,184,604) 3,945,659 (4,587,267) (1,524,730) (2,268,627) Adjustments to reconcile operating income to net cash provided by operating activities 4,523,384 Depreciation 4,596,437 5,021,138 4,737,202 2,718,719 4,180,308 1,931,890 27,709,078 Change in assets and liabilities Accounts receivable (2,142)192.352 11.337 (4,642)70.922 (204,059) (53.053) 10.715 Specials receivable (3,957)(3,957)(283, 198)14.753 (46, 119)(314,564) Inventories Prepaid expenses (250)9,438 9,622 (691)(6,636)105,140 (75) 116,548 Accounts payable (227,951) 2,008,803 1,046,020 57,240 991,997 (106,095)18,385 3,788,399 1,825,806 Retainage payable (34,817) 1,576,099 246,043 38,481 Landfill closure accruals 24,485 24,485 12.770 32,179 7,996 2.429 9.363 4.242 82.638 Payroll payable 13,659 Vacation payable (10,866)26.850 4,610 12.181 9.702 39.723 25.204 107,404 875,932 875,932 Unearned revenue Deposits (2,634)(2,634)Net pension liability 214,279 422,581 188,792 97,638 315,806 285,200 129,525 1,653,821 Net OPEB liability 64,106 141,294 68.484 27,309 109,068 79,846 41,462 531,569 Total adjustments 4,538,513 8,722,835 6,604,042 4,928,666 4,286,203 5,277,477 2,047,504 36,405,240 3,632,430 6,569,383 8,231,862 Net cash provided (used) by operating activities 13,745,892 744,062 690,210 522,774 34,136,613 Noncash transactions affecting financial position: Acquisition of / change in assets through capital contributions and donations 5,519,195 9,154,272 13,723,271 3,966,528 32,363,266 Acquisition of assets through acquisition of debt 18,727 31,068 115,107 2,746,828 2,911,730 Change in fair value of investments (172)

#### Concluded

# CITY OF FARGO, NORTH DAKOTA FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION December 31, 2018

	F	ension Trust	Agency		
ASSETS					
Cash	\$	226,514	\$	-	
Equity in pooled investments		396,872		86,031,492	
Receivables:					
Accounts receivable		7,137		-	
Special assessments		-		12,500,396	
Intergovernmental		-		512,105	
Interest		66,826		164,927	
Total receivables		73,963		13,177,428	
Investments, at fair value:					
Mutual funds		99,613,065			
Total investments		99,613,065		-	
Total assets	\$	100,310,414	\$	99,208,920	
LIABILITIES					
Vouchers and benefits payable	\$	34,587	\$	206,010	
Due to other governments		-		12,500,396	
Deposits		-		86,502,514	
Total liabilities	\$	34,587	\$	99,208,920	
NET POSITION					
Restricted for pension benefits	\$	100,275,827	\$	_	

The notes to the financial statements are an integral part of this statement.

## CITY OF FARGO, NORTH DAKOTA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

#### For the Year Ended December 31, 2018

	Pe	ension Trust
ADDITIONS		
Contributions		
Employer	\$	5,209,760
Employee		1,746,029
Total contributions		6,955,789
Investment income		
Net depreciation in fair		
value of investments		(5,324,538)
Less investment expense		(398,137)
Net investment income (loss)		(5,722,675)
Total additions (deductions)		1,233,114
DEDUCTIONS		
Pension benefit payments		7,099,655
Member contribution refunds		346,922
Administrative expenses		89,330
Total deductions		7,535,907
Change in net position		(6,302,793)
Total net position - beginning		106,578,620
Total net position - ending	\$	100,275,827

The notes to the financial statements are an integral part of this statement.

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#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Fargo operates under a "mayor-commission" form of government under the Home Rule Charter. The accounting policies of the City, as reflected in the accompanying financial statements, conform to generally accepted accounting principles for local government units.

The following is a summary of the City's significant accounting policies:

#### A. BASIS OF PRESENTATION

The financial statements of the City have been prepared in accordance with U.S. Generally Accepted Accounting Principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The GASB is the standard-setting body for governmental accounting and financial reporting. The City follows and implements all applicable GASB standards. Below are applicable statements, not yet required to be implemented.

The first statement issued but not yet implemented that will affect the City is statement No. 83, *Certain Asset Retirement Obligations*. This statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for certain asset retirement obligations (ARO's). This statement will also enhance the decision-usefulness of the information provided to financial statement users by requiring disclosures related to those ARO's. This statement will be implemented at the City in the year ended December 31, 2019.

The second statement issued but not yet implemented that will affect the City is statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. An activity which meets the criteria outlined in this statement should be reported in a fiduciary fund in the basic financial statements. This statement also outlines and describes the types of fiduciary funds that should be reported. This statement will be implemented at the City in the year ended December 31, 2019.

The third statement issued by not yet implemented that will affect the City is statement No. 87, Leases. This statement requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources. This statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This statement will be implemented at the City in the year ended December 31, 2020.

The fourth statement issued but not yet implemented that will affect the City is statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. This statement requires that essential information related to debt be disclosed in notes to the financial statements including unused lines of credit or assets pledged as collateral for debt. This statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. This statement will be implemented at the City in the year ended December 31, 2019.

The fifth statement issued by not yet implemented that will affect the City is statement No. 89, Accounting for the Interest Cost incurred Before the End of a Construction Period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost

incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. This statement will be implemented at the City in the year ended December 31, 2020.

The sixth statement issued by not yet implemented that will affect the City is statement No. 90, Major Equity Interests-An Amendment of GASB Statements No. 41 and No. 61. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit. This statement will be implemented at the City in the year ended December, 31, 2019.

Management has not yet determined the effect these statements will have on the City's financial statements.

#### **B. REPORTING ENTITY**

The City is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state or local governments. Additionally, the City is not included in any other governmental reporting entity.

The accompanying financial statements present the City and its component units. Blended component units are entities which are legally separate from the City but which are so intertwined with the City that they are, in substance, the same as the City. Discretely presented component units are entities for which the City is considered to be financially accountable or for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete.

#### **Blended Component Unit**

The City of Fargo Building Authority, a non-profit corporation, was formed for the purpose of providing funds to finance improvements on City property and for leasing property from the City. The directors of the Authority are made up of the City's Board of Commissioners, as well as the City Administrator and City Finance Director. The activity of the Authority is being reported as a blended component unit within the activities of the primary government. There are no separately issued statements for this component unit.

#### C. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The goal of government-wide financial statements is to present a broad overview of a government's finances. The basic statements that form the government-wide financial statements are the statement of net position and the statement of activities. These two statements report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally financed through taxes and intergovernmental revenues, are reported separately from business-type activities, which are normally financed through user fees and charges for goods or services.

The statement of activities reports gross direct expenses by function reduced by program revenues. This results in a measurement of net revenue or expense for each of the government's activities. Direct expenses are those that are clearly identifiable with a specific

function. Program revenues are directly associated with the function or business-type activity and include 1) charges for services and 2) operating or capital grants and contributions that are restricted to a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are prepared for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### D. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The government-wide, proprietary fund, and fiduciary pension trust fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Although agency funds have no measurement focus, they also use the accrual basis of accounting to recognize receivables and payables.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Taxes, special assessments (both certified and uncertified), intergovernmental revenue, permits, charges for services, pledges and investment income associated with the current fiscal period are the major revenues that are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period to the extent they are collected in 60 days. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

**General Fund** – The general fund is the general operating fund of the City. All financial resources of the general government that are not required to be reported in another fund are accounted for in the general fund.

**Debt Service Fund** – The debt service fund is used to account for the accumulation of resources for and the payment of general long-term debt principal and interest.

Capital Projects Fund – The capital projects fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets other than those financed directly by proprietary funds. Major capital facilities include infrastructure

such as streets, sidewalks, street lighting, paving, sanitary storm sewers, water mains, sewer lines, flood control and other projects.

The City reports the following major proprietary funds:

**Airport** – This fund accounts for the operations and construction activities of the Hector International Airport.

**Water** – This fund accounts for the activities (revenues, operating and capital expenses) of the City's water system. The City receives user fee revenues derived from sale of water and other related services to the general public.

**Wastewater** – This fund accounts for the activities (revenues, operating and capital expenses) of the City's wastewater (sewer) disposal system. The City receives user fee revenues derived from providing sanitary sewer services to the public.

**Storm Sewer** – This fund accounts for the activities (revenues, operating and capital expenses) of the City's storm sewer system. The City receives user fee revenues derived from providing storm sewer services to the public.

**Solid Waste** – This fund accounts for the activities (revenues, operating and capital expenses) of the City's garbage utility. The City receives user fee revenues derived from providing garbage services to the public and operating a regional landfill.

**FargoDome** – This fund accounts for the operation of the FargoDome which is a multipurpose regional event center that was constructed in 1989 and is used for conventions, sporting events, trade shows, concerts and other programs. The FargoDome has a maximum seating capacity of 28,000. As of January 1, 2016, the onsite FargoDome staff became employees of the City of Fargo and assumed the management of arena operations exclusive of a 3<sup>rd</sup> party Management Company.

In addition, the City reports for the following fund types:

**Pension Trust Funds** – Pension trust funds are used to account for the activities of the City Employees' Pension Plan and the Police Pension Plan, which accumulates resources for pension benefit payments.

**Agency Funds** – Agency funds are used to account for assets held by the City as agent for other individuals, organizations, or governmental units. The City has four agency funds, the Performance Deposits fund, the Park District Special Assessments fund, the Red River Regional Dispatch Center fund, and the Metro Flood Diversion Authority.

As a general rule, the City has eliminated the effect of interfund activity from the government-wide financial statements. Exceptions to this rule are when various charges exist between different functions of the government (i.e. water and sewer charges to other various functions of the City). Elimination of these charges would distort direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include the following: amounts received from those who purchase, use or directly benefit from a program; amounts received from parties outside the City that are restricted to one or more specific programs; and earnings on investments

that are legally restricted for a specific program. Revenues that do not meet the previous criteria are reported as general revenues, including all taxes.

Proprietary funds report operating revenues and expenses separately from nonoperating items. Operating revenues and expenses generally result from providing services or producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the costs of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### E. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY

#### 1. Equity in Pooled Investments, Cash and Investments

The City maintains investment pools used by the funds. Each fund's portion of the pool is displayed on the statements as "Equity in Pooled Investments." Interest income on such investments is allocated to certain funds on the basis of the participating funds balance in the cash and investments pool. In addition, investments are separately held by various funds. Five of the investment pools used by the City are managed by the PFM Financial Advisors Group.

Investments for the City are reported at fair value based on the framework established by GASB 72 Fair Value Measurement and Application.

#### 2. Receivables and Payables

All outstanding balances between funds are reported as "due to/from other funds" (current portion) or "advances to/from other funds" (non-current portion). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by "nonspendable: fund balance in the applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

The City is permitted under provisions of the Home Rule Charter to levy taxes as needed for general governmental services and payment of principal and interest on long-term debt. The current Home Rule Charter maximum mill levy is sixty-four mills, excluding City share of special assessments. Total mills levied for 2018 were fifty-one.

All real estate is assessed on current value as of February 1 of each year. Property taxes are attached as an enforceable lien on the real estate and become due on January 1 of the year following the assessment date. A 5% reduction of taxes is allowed if taxes are paid in full by February 15. To avoid being delinquent, one-half of taxes due must be paid by March 1 and the remaining balance paid by October 15.

Taxes are collected by the County and remitted monthly to the City no later than the 10<sup>th</sup> working day following the month of collection.

#### 3. Inventories and Prepaid Items

Depending upon the nature of the item, inventories of supplies for both governmental and business-type funds are valued at cost using either first-in-first-out or weighted average. The cost of inventory is recognized as an expense in both the fund and the government-wide financial statements when used (consumption method). Reported inventories of governmental funds are offset by "nonspendable" fund balance to indicate they are not available for appropriation and are not expendable available financial resources.

Inventories held for resale are reported at lower of cost or market.

Certain payments to vendors reflect costs applicable to future accounting periods (consumption method) and are recorded as prepaid items in both government-wide and fund financial statements.

#### 4. Restricted Assets

Certain proceeds of the City's enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. Resources have been set aside for capital repair and upkeep of the FargoDome, as directed by Section 3-1509 of the Municipal Code.

#### 5. Capital Assets

Capital assets, which include property, plant, equipment, intangible, and infrastructure assets (e.g., roads, bridges, sidewalks, flood control, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost equal to or greater than \$5,000, except for infrastructure networks which are capitalized in their entirety. Such assets are recorded at historical cost or estimated historical cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value. Intangible assets consist of water rights and right-of-way easements. The water rights were purchased from Cass Rural Water Users. Both the water rights and right-of-way easement assets are considered to have an indefinite useful life as there are no legal, contractual, regulatory, technological, or other factors that limit the useful life of the assets and therefore the assets are not amortized.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend lives are not capitalized.

Property, plant and equipment of the government is depreciated using the straight line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	10 - 50
Improvements other than buildings	10 - 20
Infrastructure/Flood Control	20 – 100
Vehicles	3 – 10
Equipment	5 – 10
Office equipment	5 – 10

Computer equipment

3 - 5

#### 6. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Employees vest in sick leave accumulated in excess of 960 hours, which is paid out at 44.4% of their normal pay in December of every year. There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts (other than the vested amounts paid out annually) when employees separate from service. All vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. In the governmental funds, a liability would be reported only if they have matured, for example, as a result of employee retirements or resignations. The entire portion of accumulated unpaid vacation is considered short term for the reason that historically, unpaid vacation is utilized within one year either through vacation payouts when employees terminate their service with the City or with the use of annual leave throughout the year.

#### 7. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds on a straight-line basis over the term of the related issue. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### 8. Net Position/Fund Balance

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the City's financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted net position consists of restricted assets reduced by liabilities related to those assets. Unrestricted net position is the net amount of assets and liabilities that are not included in the determination of net investment in capital assets or the restricted component of net position.

Fund balances are classified based on the spending constraints placed upon them. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance amounts that are not in spendable form (such as inventory) or are required to be maintained intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

- Committed fund balance amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (i.e. City Commission). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same, or higher, level action to remove or change the constraint.
- Assigned fund balance amounts the City intends to use for a specific purpose.
   Intent can be expressed by the City Commission or by an official or body to which the City Commission delegates the authority.
- Unassigned fund balance amounts that are available for any purpose. Positive amounts are reported only in the general fund.

The City Commission establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance. An ordinance is the highest level of authority and requires another ordinance to modify or rescind.

Assigned fund balance is established by the City Commission through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital outlay, project construction, debt service, or other purposes).

The City's first priority is to utilize the restricted fund balance. Committed funds will be considered second with assigned fund balance third when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications are eligible to be used.

The Board of City Commissioners has adopted, through policy, a formal revenue stabilization arrangement. The primary funding source for this arrangement is surplus revenues generated by the General fund. The funding status and sufficiency of this arrangement is to be evaluated annually during the budget development process. As defined in the policy establishing this commitment, the specific uses are listed as overall decline of economically sensitive revenues over at least one fiscal period as incorporated into the City's annual budget revenue projections, (or) need for emergency funds as declared by the Mayor for the local share funding of any major natural disaster event.

In the General Fund, the City strives to maintain an unassigned fund balance to be used for cash flow and unanticipated expenditures of 25 percent of the total current year general fund expenditures.

#### 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### A. EXPLANANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION

The governmental fund balance sheet includes reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government – wide statement of net position. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$697,768,286 difference are as follows:

Bonds payable	\$ 540,100,000
Notes payable	118,260,400
Capital leases	 174,518
December 31, 2018 long-term debt outstanding	\$ 658,534,918
Accrued interest payable	4,569,650
Bond premium	30,589,507
Accumulated unpaid vacation	4,074,211
Net adjustment to reduce fund balance - total governmental funds to	
arrive at net position - governmental activities	\$ 697,768,286

### B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$63,382,231 difference are as follows:

Capital Outlay	\$ 81,234,761
Plus: assets transferred in from enterprise funds	126,333
Plus: donated /contributed assets and gain/loss on asset trades	337,094
Plus: prior year construction in progress added as asset in current year	 42,114,486
Capital asset increases per footnote 4.D	\$ 123,812,674
Less: assets transferred in from enterprise funds	(126,333)
Less: donated /contributed assets and gain/loss on asset trades	(337,094)
Less: prior year construction in progress added as asset in current year	(42,114,486)
Depreciation expense	(17,851,530)
Net adjustment to increase net changes in fund balances - total governmental	
funds to arrive at changes in net position of governmental activities	\$ 63,383,231

Another element of that reconciliation states that "The issuance of long-term debt (i.e. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and deferred amounts on refundings when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items." The details of this \$39,252,540 difference are as follows:

Bonded debt issued	\$	(60,280,000)
Premium on bonded debt issued		(1,085,502)
Bonded debt principal payments		39,104,000
Capital lease proceeds		(38,332)
Capital lease payment		85,081
Loan proceeds		(16,917,260)
Loans Transferred to Entreprise Funds		73,154,453
Loan payments		5,230,100
Net adjustment to decrease net changes in fund balances - total governmental		
funds to arrive at changes in net position of governmental activities	\$	39,252,540
	-	

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this \$1,778,358 are as follows:

Compensated absences	\$ (210,436)
Accrued interest	151,817
Amortization of bond discounts and bond insurance	(690)
Amortization of bond premium	1,837,667
Net adjustment to decrease net changes in fund balances - total governmental	
funds to arrive at changes in net position of governmental activities	\$ 1,778,358

#### 3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the governmental funds classified as the general fund, special revenue funds, and the debt service fund. No budgets are prepared for capital projects funds.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- According to City charter, the Mayor submits a proposed budget each July to the City Commission. At that time, the City Commission makes any changes they deem necessary to this proposed budget.
- 2. The preliminary budget must be adopted by August 10.
- 3. Public hearings are conducted to obtain taxpayer comments prior to the final budget adoption.

- 4. The budget is legally enacted through the passage of a budget ordinance no later than October 7.
- 5. Budgets are adopted for the general, special revenue, and debt service.
- 6. The legal level of budgetary control is at the fund level. The Finance Director may approve transfers of budgeted amounts between departments within a given fund. Any transfers of budgeted amounts and any revisions that alter the total expenditures of any fund must be approved by the City Commission.
- 7. Formal budgetary integration is employed as a management control device during the period for the general fund, special revenue funds and the debt service fund at the fund level. Any expenditures in excess of the current year's budget must be approved by the Finance Committee and the City Commission. Supplemental appropriations granted for the 2018 year include \$1,266,746 for the General Fund.
- 8. Appropriations lapse at year-end.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration of all funds. Encumbrances outstanding at year-end do not constitute expenditures or liabilities. Authority to complete year-end encumbrances for the general fund may be granted by amending the subsequent year's budget. General Fund Budget revisions approved for open encumbrances totaled \$1,740,081 for the year ended December 31, 2018.

#### **B. EXCESS OF EXPENDITURES OVER BUDGET**

Expenditures exceeded budget in the following funds by the following amounts:

Special Revenue Funds City Share of Specials	\$ 93,877
Downtown Business Improvement District Regional Training Center Parking Authority HUD Home Program	37,985 14,708 361,367 30,000
Debt Service Fund	\$ 282,103

No remedial action is anticipated or required by the City regarding these excess expenditures.

#### C. NET POSITION/FUND BALANCE DEFICITS

Governmental Funds			
Special Revenue Funds			
Parking Authority	\$	733,045	This deficit will be eliminated by future revenue growth from added facilities.
Parking Repair and Replacemen	t	48,936	This deficit will be eliminated by future revenue growth from added facilities.
Baseball Stadium		1,057,339	This deficit is due to a capital projects fund being closed out and
			set up as special revenue fund. The deficit will be recovered by
			future suite lease fees over the next several years.
Capital Projects Funds			
Capital Projects Fund	\$	704,018	This deficit will be eliminated by future bond finacing and transfers from other funds.

#### D. NET POSITION RESTRICTED BY ENABLING LEGISLATION

The government-wide statement of net position reports \$107,087,811 of restricted net position, of which \$52,178,178 is restricted by enabling legislation.

#### 4. DETAILED NOTES ON ALL FUNDS

#### A. DEPOSITS AND INVESTMENTS

<u>Deposits</u> - In accordance with North Dakota Century Code, the City maintains deposits at those depository banks and brokerages authorized by the City Commission, all of which are covered by Federal Depository Insurance or Securities Investor Protection. Century Code requires that all City deposits be protected by insurance, collateral or surety bond. The market value of the collateral pledged must be equal to or greater than 110% of the deposits not covered by insurance or bonds. As of December 31, 2018, the carrying amount of the City's deposits was \$42,651,328 and the bank balance was \$46,285,899. As noted above, the bank balance is covered by Federal Depository Insurance or Securities Investor Protection.

<u>Custodial Credit Risk</u> - Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. Per the City's investment policy, custodial credit risk will be minimized by using the following techniques; limiting investments to the safest type of securities, pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisors with which the City will do business; and diversifying the investment portfolio so that potential losses on individual securities will be minimized. As of December 31, 2018, the City's deposits were either fully insured or properly collateralized, were held in the City's name, and have no custodial credit risk.

<u>Investments</u> – The City maintains pooled cash portfolios used by substantially all City funds, excluding the investment of employees' retirement funds, using the pooled deposit and

investment concept. These pools are governed by an investment policy established by the City Commission.

Investment policy: The City has an adopted investment policy, conforming with federal, state, and other legal requirements, including the City of Fargo Home Rule Charger, specifically Article 3.B – Powers of the City. This policy sets forth the City's investment objectives as well as authorized and suitable deposits and investments, and serves as a guide to proper diversification, maturity constraints, internal controls, and performance measurement. The foremost objective of the City's investment program as set forth by the investment policy is safety of principal. Investment decisions are made under the assumption that, except under limited circumstances, all investments within the pooled portfolios will be held to maturity.

Allowable deposits and investment include:

- a. Direct obligations of the United States of America
- b. Debt securities issued by government sponsored enterprises (GSE's), federal agencies, and federal financing banks
- c. Direct obligations of the state of North Dakota
- d. Commercial paper
- e. Bankers' acceptances
- f. Negotiable certificates of deposit
- g. Certificates of deposit and time deposits
- h. Obligations or notes issued by corporations organized and operating within the United States or by depository institutions licensed by the United States
- i. Investments in money-market funds rated "AAAm" by Standard & Poor's Corporation
- j. Repurchase agreements that are collateralized only by direct obligation of the U.S. government, GNMA, Fannie Mae, Freddie Mac, FFCB, and FHLB
- k. Asset-backed securities (ABS) rated a minimum of AA long-term or A-1 short-term, or its equivalent, from any nationally recognized statistical rating organization (NRSRO).

Pension funds may purchase any investments authorized by the Pension Boards.

The North Dakota Retirement and Investment Office (NDRIO) manages the FargoDome capital escrow investments, which the City reports as an external investment pool. The investment pool is not registered with the SEC and is regulated by the North Dakota Century Code. The fair value of the investment pool is the same as the value of the pooled investment shares. More information on the NDRIO can be found in their financial reports at http://www.state.nd.us/rio/SIB/Publications/default.htm.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The chart below summarizes the City's investments using segmented time distribution. The City's investment policy, limits investing funds primarily in short- and intermediate-term liquid securities of high credit quality to ensure adequate liquidity and minimize the impact of changes in interest rates. Portfolios are structured so that securities mature concurrent with cash needs to meet anticipated demands.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As outlined above, city policy limits the type of investments allowed to reduce the amount of credit risk to the portfolio. The chart below summarizes the credit quality of the City's investment holdings.

			Investment Maturities (in years)									
Investment Type	Credit Rating	Fair Value	Not Applicable	< 1	1 - 5	> 5 - 10	> 10					
Corporate Bonds	AAA	\$ 16,494,447	- \$	506,904	\$ 15,987,542	-	-					
Corporate Bonds	AA1	1,477,171	-	254,533	1,222,638	-	-					
Corporate Bonds	AA2	2,966,840	-	-	2,966,840	-	-					
Corporate Bonds	AA3	1,351,081	-	444,177	906,904	-	-					
Corporate Bonds	A1	7,994,780	-	248,943	7,745,838	-	-					
Corporate Bonds	A2	8,582,172	-	896,113	7,686,059	-	-					
Corporate Bonds	A3	1,889,122	-	379,571	1,509,551	-	-					
Corporate Bonds	BAA1	1,405,466	-	449,825	955,641	-	-					
Money Market Funds	AAAm	39,914,307	\$ 39,914,307	-	-	-	-					
Money Market Funds	N/A	13,814,929	13,814,929	-	-	-	-					
Municpal Bond	AA2	133,931	-	133,931	-	-	-					
Municpal Bond	A1	350,428	-	-	350,428	-	-					
U.S. Agencies	AAA	10,016,752	-	2,951,638	7,065,114	-	-					
U.S. Agencies	NA	2,077,893	-	58,544	282,864	\$ 740,317 \$	996,168					
U.S. Treasury Note	AAA	61,343,584	-	11,255,650	50,087,934	-	-					
U.S. Treasury Bill	N/A	14,944,700	-	14,944,700	-	-	-					
Bond Mutual Funds	N/A	29,841,694	2,872,343	-	-	26,969,350	-					
Certificate of Deposit	N/A	9,112,752	-	3,490,083	5,622,669	-	-					
CDs	AA1	-	-	-	-	-	-					
Corporate Commercial Paper	N/A	10,896,940	-	10,896,940	-	-	-					
Corporate Stocks	N/A	-	-	-	-	-	-					
Equity Mutual Funds	N/A	69,771,372	69,771,372	-	-	-	-					
External Investment Pool *	N/A	40,948,640	40,948,640	-	-	-	-					
Local Government Bond	N/A	-	-	-	-	-	-					
		\$ 345,328,999	\$ 167,321,591 \$	46,911,551	\$ 102,390,022	\$ 27,709,667 \$	996,168					

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's investment policy diversifies the portfolios by limiting investments to avoid overconcentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities). Investments in a single issuer shall not exceed 5 percent of the City's portfolio for any of the following types in total: commercial paper, corporate obligations or notes, bankers' acceptances, and negotiable CD's.

The City's investment policy also has limits on the following allowable deposits and investment; direct obligations of the state of North Dakota shall not exceed 5 percent of the City's portfolio, investments in money market funds rated "AAAm" by Standard & Poor's shall not exceed 25 percent of the City's portfolio, repurchase agreements shall not exceed 25 percent of the City's portfolio, and aggregate Asset-backed securities may not exceed 25% of the portfolio at the time of purchase. None of the established limits were exceeded as of December 31, 2018.

#### Fair Value

The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs. The three levels of the fair value hierarchy are described as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets in active markets that the City has the ability to access.

Level 2 – Inputs to the valuation methodology include:

- 1. Quoted prices for similar assets or liabilities in active markets:
- 2. Quoted prices for identical or similar assets or liabilities in active markets;
- 3. Inputs other than quoted prices that are observable for the asset or liability;
- 4. Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 – Inputs to the valuation methodology that are unobservable and significant to the fair value measurement.

The asset's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The following table presents the assets measure at fair value on a recurring basis, except those measured at cost as identified below, at December 31, 2018:

	 Level 1	Level 2	Lev	rel 3	Total
Investments by fair value level					
Pooled Investments					
U.S. Government and Agency Securities	\$ 88,382,929	\$ -	\$	-	\$ 88,382,929
Money Market Mutual Funds	53,729,236	-		-	53,729,236
Certificate of Deposit	9,112,752	-		-	9,112,752
Corporate Bonds	-	42,161,079		-	42,161,079
Municipal Bonds	-	484,358		-	484,358
Coporate Commercial Paper	-	10,896,940		-	10,896,940
Total Pooled Investments	\$ 151,224,917	\$ 53,542,377	\$		\$ 204,767,294
Pension Investments					
Bond Mutual Funds	\$ -	\$ 29,841,694	\$	-	\$ 29,841,694
Equity Mutual Funds	-	69,771,372		-	69,771,372
Total Pension Investments	\$ -	\$ 99,613,065	\$	-	\$ 99,613,065

U.S. Government and Agency securities, money market mutual funds, and certificates of deposit classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for these securities. Corporate bonds, municipal bonds, corporate commercial paper, bond and equity mutual funds classified in Level 2 of the fair value hierarchy are valued using techniques such as quoted prices for similar investments in active and inactive markets as well as inputs other than quoted prices that are observable for these assets.

#### **B. RECEIVABLES**

Loans receivable as of December 31, 2018 were:

Community Development Neighborhood Revitalization Initiative (NRI) Neighborhood Revitalization Initiative (NRI) HUD HOME HUD HOME HUD HOME	Interest Rate 0% 3% 0% 3% 0% 0% 0%	Maturity Date Non-Repayment 2/1/2020 Due Upon Sale 11/1/2019 Non-Repayment Due Upon Sale	Amount \$ 81,461 2,565 10,500 2,088 1,631,724 460,000
Total loans receivable	J 70	Bue open date	\$ 2,188,337

The NRI loans and HUD HOME (Home Investment Partnership Program) loans are made to encourage investment in housing as a way to stabilize and strengthen Fargo's neighborhoods. Loans are made for renovation of homes already owned, for assistance with buying and renovating a home, and for assistance with low-income housing and other housing-related issues. The HOME loans are funded by the Department of Housing and Urban Development, while the NRI loans are funded by the City.

Of the above loans, \$1,713,185 is considered in non-repayment status. These loans are forgiven upon certain criteria being met, usually relating to maintaining ownership for a certain number of years. However, if the given criteria are not met, payment is required.

#### C. TAX ABATEMENTS

Per GASB Statement No. 77, a tax abatement is defined as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to tax a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

As of December 31, 2018, the City of Fargo provided tax abatements in the form of property tax exemptions for certain new residential properties, improvements made to existing commercial and residential buildings, new and expanding businesses, tax increment financing, properties in the Renaissance Zone, and daycare facilities.

The property tax exemption for certain single family, condominium, & townhouse residential properties, N.D.C.C. § 57-02-08 (35) & (42), allows for newly constructed homes, excluding land, to be exempt for up to two years, up to a maximum of \$150,000 of the home's value. This is available to homes owned and occupied for the first time as well as unoccupied homes still owned by the builder.

The property tax exemption for improvements made to existing commercial and residential buildings, N.D.C.C. § 57-02.2, allows for value added resulting from the improvements made to the property to be exempt from assessment and taxation for up to five years from the date of commencement of making the improvements. This incentive is to encourage the investment of private capital in improvements to buildings, thereby encouraging the production of wealth, improving the volume of employment, enhancing living conditions, and preserving and increasing the property tax base.

The property tax incentive for new or expanding businesses, N.D.C.C. § 40-57.1, provides for property tax exemptions as well as payments in lieu of taxes to revenue-producing, primary sector enterprises. This incentive allows for a new or expanding business to be granted a property tax exemption for up to five years or a payment in lieu of tax option for up to twenty years. This is to encourage activities in the public interest by assisting in establishing industrial plants, expanding and retaining existing businesses, and to help promote economic activities within the state and thereby increasing production of wealth and adding to the volume of employment.

Tax increment financing, N.D.C.C. § 40-58-20, allows for providing a property tax exemption to provide assistance in a development or urban renewal area for the development of commercial or industrial property or for the elimination and prevention of the development or spread of slums and blight.

The Renaissance Zone property tax exemption, N.D.C.C. § 40-63, is for commercial and residential properties located within a renaissance zone and allows for the buildings to be exempt for up to five years. A renaissance zone is a geographic area, proposed by a city, and designated by the State Department of Commerce. This incentive is to encourage the purchase, lease, rehabilitation, or historical preservation or renovation of properties within the zone.

The property tax exemption for daycare facilities, N.D.C.C. § 57-02-08(36) may exempt buildings used to provide early childhood services by a corporation, limited liability company, or organization licensed under chapter 50-11.1 or used primarily as an adult day care

center. This incentive is to assist and encourage the adequacy of facilities in the community that provide early childhood and adult day care services.

Tax Abatement Programs	axes Abated during the 18 Fiscal Year
Residential New Construction - School District #1	\$ 98,131
Residential New Construction - School District #6	93,860
Remodeling - Residential - School District #1	33,364
Remodeling - Commercial - School District #1	975
New Industry Exemption & Payment In Lieu - School District #1	352,566
New Industry Exemption & Payment In Lieu - School District #6	143,714
Traditional Tax Increment Financing	738,640
Renaissance Zone - Commercial - School District #1	120,671
Renaissance Zone - Residential - School District #1	1,966
Daycare, Fire Protection - Commercial - School District #1	22,093
Daycare, Fire Protection - Commercial - School District #6	11,844
	\$ 1,617,824

#### **D. CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2018 was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 76,969,056	\$ 5,383,493	-	\$ 82,352,549
Right of Way	9,215,065	759,262	-	9,974,327
Construction in progress	43,280,891	6,572,440	43,280,891	6,572,440
Total capital assets, not being depreciated	129,465,012	12,715,195	43,280,891	98,899,316
Capital assets, being depreciated				
Buildings	82,637,279	45,785,124	823,353	127,599,050
Improvements other than buildings	1,195,284	1,505,142	70,399	2,630,027
Machinery and equipment	57,756,329	7,926,022	2,492,307	63,190,044
Infrastructure	396,487,630	54,187,226	33,562,248	417,112,608
Flood control	42,029,294	1,693,965	-	43,723,259
Total capital assets being depreciated	580,105,816	111,097,479	36,948,307	654,254,988
Less accumulated depreciation for:				
Buildings	34,518,820	2,632,162	771,034	36,379,948
Improvements other than buildings	584,392	108,089	31,679	660,802
Machinery and equipment	42,327,148	4,437,110	2,049,136	44,715,122
Infrastructure	152,910,962	10,373,640	2,348,274	160,936,328
Flood control	1,914,493	426,862	-	2,341,355
Total accumulated depreciation	232,255,815	17,977,863	5,200,123	245,033,555
Total capital assets, being depreciated, net	347,850,001	93,119,616	31,748,184	409,221,433
Governmental activities capital assets, net	\$ 477,315,013	\$ 105,834,811	\$ 75,029,075	\$ 508,120,749

Depreciation expense was charged to functions/programs of the government as follows:

\$	997,757
	1,542,024
	11,936,911
	433,252
	740,569
	70,547
	2,130,470
\$	17,851,530
	126,333
\$	17.977.863
Ψ	17,577,000
	\$

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 40,680,774	\$ 2,604,697	\$ -	\$ 43,285,471
Intangible - Right-of -way Easements	420,036	-	-	420,036
Construction in progress	125,391,038	41,262,653	14,193,907	152,459,784
Intangible - Water rights	500,000	-	-	500,000
Total capital assets, not being depreciated	166,991,848	43,867,350	14,193,907	196,665,291
Capital assets, being depreciated				
Buildings	211,421,438	1,673,823	_	213,095,261
Improvements other than buildings	36,873,061	4,062,376	71,422	40,864,015
Machinery and equipment	91,607,650	5,200,070	1,791,554	95,016,166
Infrastructure	632,418,476	28,325,760	942,226	659,802,010
Total capital assets being depreciated	972,320,625	39,262,029	2,805,202	1,008,777,452
Less accumulated depreciation for:				
Buildings	87,393,315	4,635,967	_	92,029,282
Improvements other than buildings	12,029,031	1,699,161	65,381	13,662,811
Machinery and equipment	52,514,217	7,364,740	1,676,151	58,202,806
Infrastructure	195,752,257	14,009,210	939,892	208,821,575
Total accumulated depreciation	347,688,820	27,709,078	2,681,424	372,716,474
Total capital assets, being depreciated, net	624,631,805	11,552,951	123,778	636,060,978
Business-type activities capital assets, net	\$ 791,623,653	\$ 55,420,301	\$ 14,317,685	\$ 832,726,269

Depreciation expense was charged to functions/programs of the government as follows:

Business-type activities:	
Airport	\$ 4,523,384
Water	4,596,437
Wastewater	5,021,138
Storm sewer	4,737,202
Vector control	2,655
Street lighting	1,794,339
Solid waste	2,718,719
Forestry	134,896
Fargodome	 4,180,308
Total depreciation expense - business-type activities	\$ 27,709,078
	 ·

#### **E. COMMITMENTS**

#### Construction

As of December 31, 2018, the City had commitments on various construction contracts totaling approximately \$67,031,125.

#### **Municipal Landfill Closure and Post-Closure Care Costs**

The City of Fargo operates a municipal solid waste landfill to service the waste disposal needs of the community. The Environmental Protection Agency and the State of North Dakota regulations and guidelines (NDCC 23-29.04) impact the operation of the landfill.

The City of Fargo recently submitted and was granted approval on a permit modification through the North Dakota Department of Health. This modification allows a vertical expansion of Cells 1-17 and development of Cells 18-25. Cells 1-17 are in an area referred to as the West Landfill, Cells 18-25 are in on adjacent land that was a former landfill and is referred to as the East Landfill. The East Landfill will be reclaimed as it is developed, with existing waste being removed and placed within permit approved and constructed cells. The volume of existing waste in place has been included in the volume of waste in place.

The current landfill site design consists of Cells 1-25 on approximately 174 acres of land. The City has constructed all or portions of 18 cells to date, which vary in surface area from 4 to 10 acres. The cell depths range up to 35' below existing grade, varying based on their footprint location. Final elevations of cells range from 40' to 80' above existing grade. The cells have been designed with a leachate collection system and each cell is constructed with a composite liner system consisting of a compacted clay subgrade overlain by a 60-mil high-density polyethelene synthetic liner. Once cells have been filled to design capacity, final closure can be performed, which involves placement of 4' un-compacted clay-rich soils, in which 4" of yard waste compost is incorporated into the top 12" and 6" of topsoil.

Cells 1 through 14 are presently fully constructed and mostly filled. Cells 15 through 18 are fully constructed and partially filled. Based upon design capacity, the facility is 53.96% full (acres), and based upon present utilization rates; the remaining capacity is estimated at 21.93 years. The estimated liability for landfill closure and post closure care is \$5,273,153 as of December 31, 2018. Per the City's solid waste permit (SW-260), the City is allowed a maximum of 80 acres of open landfill area at any one time and is required to calculate closure cost based on having 80 acres of landfill to close. The estimated total current cost of landfill closure and post closure care is based upon the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were acquired as of December 31, 2018. However, actual costs may be higher due to inflation, changes in technology, or landfill regulations.

The City is meeting closure and post closure obligations by applying a financial test as specified in North Dakota Administrative Code sections 33-20-14-02 through 33-20-14-07. Because the City is able to meet the financial test, the restriction of cash in a landfill assurance fund is not required.

#### F. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund receivables/payables are used when a fund has a cash deficit, as well as for other amounts owed between funds.

At December 31, 2018, the inter-fund advance balances are:

	Funds Advanced	Amount Repaid To-Date	Advance Balance December 31, 2018
General fund Solid waste fund	\$ 2,298,802 1,200,000	\$ 1,264,105 1,146,770	\$ 1,034,697 53,230
Subtotal baseball advances	\$ 3,498,802	\$ 2,410,875	\$ 1,087,927
General fund - parking authority debt defeasance advance	\$ 765,000	\$ 465,000	\$ 300,000
Water - Parking Authority Civic Center Ramp advance Water - Civic Center HVAC Retrofit advance	\$ 450,000 390,000	\$ - -	\$ 450,000 390,000
Subtotal Water advances	\$ 840,000	\$ -	\$ 840,000
Wastewater - Solid Waste equipment advance Wastewater - Civic Center HVAC Retrofit advance	\$ 518,000 390,000	\$ 100,538	\$ 417,462 390,000
Subtotal Wastewater advance	\$ 908,000	\$ 100,538	\$ 807,462
Total advances	\$ 6,011,802	\$ 2,976,413	\$ 3,035,389

Baseball stadium advances will be repaid by future lease revenues generated by the Stadium lease contract with Fargo Baseball, LLC. The terms of the lease agreement provide for collection of lease revenues for private suites and individual seat license fees.

The Solid Waste equipment advance will be repaid to the Wastewater fund over a five year period with future utility rate revenue.

The Parking authority debt defeasance advance will be repaid by future parking authority revenue.

The Civic Center HVAC retrofit advance will be repaid to the Water and Wastewater funds over a five year period with future general fund budget appropriations transfers.

#### Interfund Transfers:

							Transfer	ln:						
					Major Funds					Nonmajo	or F	unds		
	_		Debt											
	Ge	neral	 Service		Capital Projects	_	WasteWater		Airport	Governmental	_	Enterprise		Total
Transfer Out:														
Major Funds:														
General	\$	-	\$ 2,386,043	\$	3,609,838	\$	-	\$	- \$	69,000	\$	-	\$	6,064,881
Debt Service	1,4	150,000	-		6,228,694		-		-	-		-		7,678,694
Capital Projects		26,872	1,434,301		-		15,000		-	-		-		1,476,173
Airport		50,000	-		-		-		-	-		-		50,000
Water	4,7	780,616	-		79,777,913		-		-	-		-		84,558,529
Wastewater	2,4	136,300	-		3,488,945		-		-	-		300,000		6,225,245
Storm Sewer	6	92,000	-		446,716		877,988		-	-		-		2,016,704
Solid Waste	3,0	033,812	-		661,100		-		-	-		-		3,694,912
FargoDome		50,000	-		-		-		-	-		-		50,000
Nonmajor Funds:														
Governmental		-	736,812		524,000		-		-	39,091		-		1,299,903
Enterprise	9	921,000	 -		23,289	_		_			-		_	944,289
Total	\$ 13,4	140,600	\$ 4,557,156	\$_	94,760,495	\$_	892,988	\$_	- \$	108,091	\$	300,000	\$_	114,059,330

Transfers are made for funding various projects, meeting debt service requirements, and for capital infrastructure. Interest earned on Debt fund residuals and reported as revenue in the Debt fund is periodically transferred to the General Fund.

Capital Projects Fund Transfer in on the Governmental Statement of Revenue, Expense, and Changes in Fund Balances totals \$21,606,042. The total noted in the footnote above is \$94,760,495. The difference of \$73,154,453 is due to amending the pledged revenue source of an existing State Revolving Fund loan. The revenue pledge was changed from sales tax to water utility revenue. This amendment resulted in the transfer of \$73,154,453 of existing debt from the governmental funds to the proprietary fund.

#### G. LEASES

#### **Operating Leases**

The City leases building and office facilities under noncancellable operating leases. Total costs for such leases were \$1,203,713 for the year ended December 31, 2018. The future minimum lease payments for these leases are as follows:

Year Ending December 31	Amount
2019 2020 2021 2022 2023 2024 - 2028	\$ 1,170,582 695,551 667,621 642,178 603,867 1,206,556
	\$ 4,986,354

#### **Capital Leases**

The City is obligated to the following capital lease agreements:

	Remaining Balance
GOVERNMENTAL Motor Grader JD Motor Grader 2011 Volvo Grader 2018 Chevy Tahoe  Total Governmental	 100,204 29,963 14,229 30,122
BUSINESS-TYPE SOLID WASTE ENTERPRISE FUND Peterbilt 320 Chassis Peterbilt 320 Chassis International Refuse Box (2) Wildcat Compost Turner Caterpillar D8 Dozer Caterpillar 826K 2017 Wheel Loader 2018 Komatsu Crawler Tractor 2018 John Deere 644K 2018 Dual Arm Side Load	\$ 45,840 45,840 65,334 43,663 203,311 337,598 120,461 331,415 178,941 239,554
WASTEWATER ENTERPRISE FUND Rolloff Truck	\$ 26,439
Total Business-Type	\$ 1,638,398

The assets acquired through the capital leases are as follows:

	vernmental Activities	Business-type Activities			
Asset: Machinery and equipment Less: Accumulated depreciation	\$ 601,423 (211,176)	\$	4,442,452 (1,869,254)		
Total	\$ 390,247	\$	2,573,198		

Future Minimum Payments under the above capital lease agreements at December 31, 2018 are shown below:

	vernmental Activities	ısiness-type Activities
2019 2020 2021 2022 2023	\$ 156,888 8,210 8,210 8,210	\$ 809,026 428,661 218,661 218,661 85,000
Total minimum lease payments Less: amount representing interest Present value of minimum lease payments	\$ 181,518 (7,000) 174,518	\$ 1,760,009 (121,611) 1,638,398

#### Site and Facility Lease

#### Site Lease

The City of Fargo executed a long-term lease agreement with North Dakota State University (NDSU) for the FargoDome site. NDSU is leasing the FargoDome site to the City, and is in turn leasing forty days use of the facility from the City. The site lease agreement, which runs from January 1990 to December 2089, requires payments of base rent of \$1 per year.

#### Facility Lease

The Fargodome executed a three-year lease with North Dakota State University as of July 1, 2017. The lease addresses use of its facility and advertising revenue sharing. The lease allows NDSU a maximum of fifty days per lease year to rent the Fargodome at an annual rental rate paid over ten months. Rental income amounts to \$165,000 and \$165,126 in 2018 and 2017, respectively.

#### Locker Room Rental Agreement

An additional lease agreement was entered into with North Dakota State University for the use of approximately 23,461 square feet of its upstairs mezzanine level and lower level locker rooms. The agreement provides for annual rent of \$57,500 due August 1 of each year. In addition to the rent, North Dakota State University will pay annual fixed expenses of \$3,000 for the generator and building depreciation, as well as the variable costs associated with electrical usage and generator operating costs. The original lease expired in 2016, however it was renewed via an auto-renew clause for an additional 10 year period. The lease may be renewed for an additional period of another 10 years unless North Dakota State University gives the FargoDome Authority six months in advance at the end of any 10-year term their intent to not renew the lease. The annual rent will be increased 5% every ten years during the term of the lease. Rental income amounted to \$77,092 and \$76,272 in 2018 and 2017, respectively.

The asset leased to NDSU is as follows:

	Busin	ess-type Activity
Asset:		
Fargodome	\$	58,945,287
Less: Accumulated depreciation		34,375,085
Total	\$	93,320,372

#### **Baseball Stadium Lease**

The City of Fargo constructed a baseball stadium in 1996, and as lessor, has leased the stadium to Fargo Baseball, LLC and North Dakota State University under separate lease agreements.

Fargo Baseball, LLC, as lessee, has leased the stadium for exclusive lease from May 29th of each year through the end of each baseball season. The lessee will pay the City funds raised from private suite and VIP seat licenses. A 30% commission from these revenue sources will be paid to the lessee by the City according to the lease agreement. The lessee retains the exclusive rights to the concession operations during the lease period. The lessee has responsibility for normal maintenance of the stadium and the lessor has responsibility for major structural improvements, maintenance and insurance.

North Dakota State University, as another lessee, has leased the stadium for an exclusive period from March 21st to May 29th of each season. NDSU has exclusive rights to the parking fees and concessions operations. The lease agreement expires in 2089, and is conditioned on the use of the premises as a stadium for professional baseball. After the City has been repaid all the money it advanced for initial construction of the stadium, or twenty years after the beginning date of the lease, whichever occurs first, the lease will automatically terminate if the premises are not used by a professional baseball team for 24 consecutive months, or have not been used for some other mutually agreeable purpose. Upon termination of the lease, the stadium and all fixtures will belong to NDSU with no further compensation due to the City. Because future payments are not known, a schedule of future minimum lease payments is not presented.

The leased asset is as follows:

Gover	nmental Activity
\$	5,266,692
	(2,600,208)
\$	2,666,484
	Gover \$ \$

#### **Lease of Rights to Sewer System**

The City of Fargo completed installation of a sewer line to a point of connection with the corporate city limits of the City of Oxbow, and as lessor, has leased the rights of the sewer system to the City of Oxbow.

The City of Oxbow, as lessee, has leased the sewer system until 2027 with the lease agreement expiring at this time.

The future minimum lease payments for this lease are as follows:

2019	\$ 45,684
2020	45,684
2021	45,684
2022	45,684
2023	45,684
Thereafter	159,894
	 000 044
	\$ 388,314

#### H. LONG-TERM DEBT

The following is a summary of changes in long-term debt of the City for the year ended December 31, 2018:

	Balance				Balance	Due within
	1/1/2018	Additions	Deletions	Transfers	12/31/2018	one year
GOVERNMENTAL ACTIVITIES						
Improvement bonds	\$ 409,335,000	\$ 42,965,000	\$ 34,245,000	\$ -	\$ 418,055,000	\$ 17,435,000
General obligation bonds	36,980,000	-	1,465,000	-	35,515,000	1,520,000
Sales tax revenue bonds	72,609,000	-	3,394,000	-	69,215,000	3,519,000
Taxable annual appropriation bonds	-	17,315,000	-	-	17,315,000	-
Total Bonds Payable	 518,924,000	 60,280,000	39,104,000	 -	540,100,000	22,474,000
State revolving fund notes	119,916,997	11,964,865	4,242,409	(73,154,453)	54,485,000	4,445,000
Direct bank loan	54,585,000	-	575,000	-	54,010,000	54,010,000
BND Infrastructure Loan	-	4,363,596	-	-	4,363,596	100,000
Tax increment revenue notes	5,225,696	588,799	412,691	-	5,401,804	-
Total Notes Payable	 179,727,693	16,917,260	 5,230,100	 (73,154,453)	 118,260,400	58,555,000
Capital leases	221,267	38,332	85,081		174,518	151,537
Total Debt	 698,872,960	77,235,592	 44,419,181	 (73,154,453)	 658,534,918	 81,180,537
Accumulated unpaid vacation	3,863,775	4,074,211	3,863,775	-	4,074,211	4,074,211
Unamortized premium on refunding	31,341,672	1,085,502	1,837,667	-	30,589,507	1,851,934
Net pension liability	74,750,041	24,696,998	8,397,409	-	91,049,630	-
Net OPEB liability	-	2,008,643	280,975	-	1,727,668	-
TOTAL	\$ 808,828,448	\$ 109,100,946	\$ 58,799,007	\$ (73,154,453)	\$ 785,975,934	\$ 87,106,682
	Balance				Balance	Due within
	1/1/2018	Additions	Deletions	Transfers	12/31/2018	one year
BUSINESS-TYPE ACTIVITIES						
Revenue bonds	\$ 2,993,632	\$ -	\$ 280,889	\$ -	\$ 2,712,743	\$ 283,812
Annual appropriation bonds	7,735,000	-	685,000	-	7,050,000	700,000
Total Bonds Payable	 10,728,632	 -	965,889	-	9,762,743	983,812
State revolving fund notes	-	24,233,367	-	73,154,453	97,387,820	1,000,000
Direct bank loan	3,309,253	-	595,302	-	2,713,951	599,928
Total Notes Payable	 3,309,253	24,233,367	 595,302	 73,154,453	 100,101,771	1,599,928
Capital leases	1,550,898	935,755	848,255	-	1,638,398	751,892
	12,689,133	1,991,039	464,227	-	14,215,945	707,151
Special assessments				_	5,273,153	-
·	5,248,668	24,485	-	_	5,275,155	
Special assessments		24,485 1,028,268	920,864	-	1,028,268	1,028,268
Special assessments Landfill closure/postclosure	5,248,668		920,864 1,469,261	-		1,028,268
Special assessments Landfill closure/postclosure Accumulated unpaid vacation	5,248,668 920,864	1,028,268	,	-	1,028,268	1,028,268 - -

The General Fund has typically been used in prior years to liquidate the bulk of the liability for accumulated unpaid vacation. Smaller amounts have typically been liquidated by Community Development, HUD HOME, HUD HOME Participating Jurisdiction, and Parking Authority Special Revenue Funds.

Net pension liability was recorded at December 31, 2018 due to the implementation of GASB Statement No. 68 Accounting and Financial Reporting for Pensions and GASB Statement No. 71 Pension Transition for Contributions Made Subsequent to the Measurement Date. The General Fund has typically been used in prior years to liquidate the bulk of the net pension liability.

The entire portion of accumulated unpaid vacation is considered short term for the reason that historically, unpaid vacation is utilized within one year either through vacation payouts when employees terminated their service with the City or with the use of annual leave throughout the year.

#### **BONDS PAYABLE**

A summary of bonds payable is shown below. A detailed listing of the individual bond issues is continued at the end of Note H.

	Original	Original Issue	Balance
	Interest Rates	Amounts	Remaining
GOVERNMENTAL ACTIVITIES			
Improvement bonds			
(Special assessment debt)	2.00 - 5.00%	\$ 509,805,000	\$ 418,055,000
General obligation bonds	1.00 - 5.00%	38,745,000	35,515,000
Sales tax revenue bonds	2.00 - 5.00%	83,887,000	69,215,000
Taxable annual appropriation bonds	3.30 - 4.47%	17,315,000	17,315,000
TOTAL		\$ 649,752,000	\$ 540,100,000
BUSINESS-TYPE ACTIVITIES			
Clean renewable energy bond	0.85%	\$ 1,500,000	\$ 300,000
Qualified Energy Conservation Bond	4.85%	2,875,000	2,412,743
Annual Appropriation	1.75 - 3.85%	7,810,000	7,050,000
TOTAL		\$ 12,185,000	\$ 9,762,743

There are a number of limitations and restrictions contained in the various bond indentures. The City is in compliance with all significant limitations and restrictions.

Revenue bonds payable at December 31, 2018, consist of two issues backed and serviced by sales tax and two issues backed and serviced by Solid Waste utility revenues.

#### PLEDGED REVENUES

The City has pledged future sales tax revenues, net of specified operating expenses, to repay \$83.887 million in sales tax revenue bonds issued in 2013 and 2014. Proceeds from the bonds were used to finance the construction and installation of flood mitigation projects. Principal and interest paid for the current year was \$6,296,050. Net sales tax revenue totaled \$7,555,260 for the year.

The City has pledged future general fund appropriations to repay \$2.875 million in development bonds issued in 2009. Proceeds from the bond were used to finance the capital and equipment costs related to the construction of a new fire station in southwest Fargo. Principal and interest paid for the current year was \$187,013. Net general fund appropriations totaled \$187,013 for the year.

The City has pledged future solid waste byproduct revenues to repay \$1.5 million in clean renewable energy bonds issued in 2007. Proceeds from the bond were used to finance improvements to the landfill gas collection system. Principal and interest paid for the current year was \$103,400. Net solid waste byproduct revenue totaled \$177,869 for the year.

The City has pledged future landfill tipping fee revenue to repay \$2.875 million in qualified energy conservation taxable revenue bonds. Proceeds from the bond were used to finance the acquisition, installation and construction of equipment and facilities for the conversion of landfill gas to compressed natural gas. Principal and interest paid for the current year was \$302,294. Net landfill tipping fee revenue totaled \$8,781,299 for the year.

Debt service maturities for these revenue bonds at December 31, 2018, are as follows:

Sales Tax						
Year		Principal		Interest		Total
2019	\$	3,519,000	\$	2,774,065	\$	6,293,065
2020		3,657,000		2,637,515		6,294,515
2021		3,813,000		2,483,790		6,296,790
2022		3,982,000		2,311,915		6,293,915
2023		4,161,000		2,132,265		6,293,265
2024-2028		23,709,000		7,761,720		31,470,720
2029-2033		26,374,000		2,519,280		28,893,280
Totals	\$	69,215,000	\$	22,620,550	\$	91,835,550
1						

Solid Waste						
Year		Principal		Interest		Total
2019	\$	283,812	\$	115,111	\$	398,923
2020		286,782		105,274		392,056
2021		289,801		95,292		385,093
2022		192,868		85,162		278,030
2023		195,985		75,732		271,717
2024-2028		1,028,465		231,795		1,260,260
2029-2033		435,030		21,183		456,213
Totals	\$	2,712,743	\$	729,549	\$	3,442,292

General Fund Appropriations						
Year		Principal		Interest		Total
2019	\$	1,520,000	\$	1,186,120	\$	2,706,120
2020		1,590,000		1,127,090		2,717,090
2021		1,655,000		1,063,965		2,718,965
2022		1,715,000		997,630		2,712,630
2023		1,780,000		927,301		2,707,301
2024-2028		10,055,000		3,522,400		13,577,400
2029-2033		10,775,000		2,020,373		12,795,373
2034-2038		6,425,000		385,800		6,810,800
Totals	\$	35,515,000	\$	11,230,679	\$	46,745,679

Special assessment bonds are paid directly from debt service sinking funds. Special assessments are certified annually in amounts sufficient to pay the debt service requirement. Whenever all special assessments appropriated and collected for a special improvement district are insufficient to pay principal and interest then due on the special improvement bonds issued against such improvement district, the City of Fargo is to levy a tax upon all the taxable property in the City for the payment of such deficiency.

The City of Fargo is subject to the North Dakota Century Code, which limits the amount of general obligation indebtedness (exclusive of revenue-producing utility debt, special assessment debt, tax increment debt, and Housing Authority debt) that the City may have outstanding to 5% of assessed valuation. On December 31, 2018, the statutory limit for the City was \$292,873,748 providing a debt margin of \$237,564,491. This calculation can be found in the statistical section of this report.

#### **NOTES PAYABLE**

The City has obtained financing from the State of North Dakota's State Revolving Loan Fund (SRLF) to finance expansion of the wastewater treatment facility, water treatment plant, sewer hook-up for Reile's Acres and Oxbow, storm sewer system, 45<sup>th</sup> street corridor interceptor project, north side sewer service facility project, transmission lines south side system project, a water tower project, clarifier improvements to the wastewater system, and a wastewater stabilization pond project.

The City has issued ten tax increment revenue notes subject to development agreements for housing and commercial redevelopment projects. The notes are payable from the future taxes generated by the redevelopment projects and will be paid to the developer annually as property taxes are collected from the tax increment project.

The City has obtained financing through direct bank loans to finance the Fargo Cass Public Health Expansion and Relocation project, the Red River Regional Dispatch Center project, the Solid Waste Baling Facility, Wastewater and Solid Waste equipment, and the FM Diversion project.

The City has obtained financing through the Bank of North Dakota to finance construction costs of Improvement District projects.

#### Details relative to the outstanding notes payable are shown below:

TYPE AND ISSUE	FINAL MATURITY DATE	INTEREST RATES	ORIGINAL ISSUE	(	PRINCIPAL DUTSTANDING 12/31/18
GOVERNMENTAL ACTIVITIES					
SRLF Storm Sewer Project	9/1/2020	2.50%	\$ 1,816,295	\$	220,000
SRLF Water Tower	9/1/2027	2.50%	2,270,000		1,345,000
SRLF North Side Sewer Service Facility Plan	9/1/2028	2.50%	1,630,000		1,010,000
SRLF 45th Street Corridor Interceptor System	9/1/2029	2.50%	63,725,000		42,260,000
SRLF Transmission Lines South Side System	9/1/2029	2.82%	14,110,422		6,435,000
SRLF Wastewater Clarifier Improvements	91/2029	0.50%	699,374		455,000
SRLF Wastewater Stabilization Ponds	9/1/2030	2.50%	4,071,140		2,760,000
TIF Revenue Notes	5/1/2038	5.00 - 6.00%	7,106,853		5,401,804
Direct Bank Loan - Fargo Cass Public Health Expansion and Relocation					
Project and Red River Regional Dispatch Center Project	5/1/2019	2.42% *	6,000,000		3,760,000
Direct Bank Loan - FM Diversion Project	7/31/2019	2.55% *	100,000,000		50,250,000
BND Infrastructure Loan	5/1/2044	2.00%	15,000,000		4,363,596
TOTAL GOVERNMENTAL ACTIVITIES			\$ 216,429,084	\$	118,260,400
BUSINESS-TYPE ACTIVITIES					
SRLF Wastewater Construction Loan	9/1/2052	1.50%	\$ 126,500,000	\$	1,545,675
SRLF Wastewater Engineering Loan	9/1/2052	1.50%	20,229,000		2,992,305
SRLF Water Treatment Plant	9/1/2048	1.50%	98,000,000		92,849,840
Direct Bank Loan - Baling Facility	12/1/2024	3.90% *	3,000,000		1,800,000
Direct Bank Loan - Wastewater and Solid Waste Equipment	7/15/2021	1.57%	1,500,000		913,951
TOTAL BUSINESS-TYPE ACTIVITIES			\$ 249,229,000	\$	100,101,771
TOTAL NOTES PAYABLE			\$ 465,658,084	\$	218,362,171
* Variable rate note. Rate reported is as of December 31, 2018.					

The annual requirements to amortize long-term debt for the next five years (excluding accumulated unpaid vacation, capital leases, contract payable, landfill closure/postclosure, unamortized premium on refunding, and net pension obligations) as of December 31, 2018, are shown in the following table:

#### **GOVERNMENTAL ACTIVITIES**

	Special Asses	ssment Bonds	General Oblig	gation Bonds
	Principal	Interest	Principal	Interest
2019	\$ 17,435,000	\$ 15,864,846	\$ 1,520,000	\$ 1,186,120
2020	18,745,000	14,789,286	1,590,000	1,127,090
2021	18,960,000	13,779,587	1,655,000	1,063,965
2022	19,070,000	13,044,643	1,715,000	997,630
2023	20,610,000	12,563,855	1,780,000	927,301
2024-2028	107,505,000	50,579,510	10,055,000	3,522,400
2029-2033	93,710,000	31,596,533	10,775,000	2,020,373
2034-2038	81,030,000	15,201,973	6,425,000	385,800
2039-2043	40,650,000	2,727,717	-	-
2044	340,000	6,163		-
	\$ 418,055,000	\$ 170,154,113	\$ 35,515,000	\$ 11,230,679
	Sales Ta	x Bonds	Notes F	Payable
	Principal	Interest	Principal	Interest
2019	\$ 3,519,000	\$ 2,774,065	\$ 58,555,000	\$ 2,148,267
2020	3,657,000	2,637,515	4,680,310	1,363,020
2021	3,813,000	2,483,790	4,698,613	1,241,760
2022	3,982,000	2,311,915	4,816,294	1,122,933
2023	4,161,000	2,132,265	6,020,524	1,001,100
2024-2028	23,709,000	7,761,720	27,438,892	3,062,733
2029-2033	26,374,000	2,519,280	9,298,684	416,717
2034-2038	-	-	1,526,609	180,046
2039-2043	-	-	1,010,883	83,812
2044	\$ 69,215,000	\$ 22,620,550	214,591 \$ 118,260,400	4,347 \$ 10,624,735
	Ψ 09,213,000	Ψ 22,020,030	Ψ 110,200,400	Ψ 10,024,733
		Taxable Annual A	appropriation Bond	
		Dringing	Interest	
	2019	Principal -	Interest \$ 840,498	
	2019	Φ -	729,107	
	2020	445,000	725,107 721,764	
	2022	460,000	706,602	
	2023	475,000	690,445	
	2024-2028	2,650,000	3,169,931	
	2029-2033	3,225,000	2,580,091	
	2034-2038	4,000,000	1,806,705	
	2039-2043	4,935,000	822,368	
	2044	1,125,000	25,143	
		\$ 17,315,000	\$ 12,092,654	

#### **BUSINESS-TYPE ACTIVITIES**

	 Revenu	e Bor	nds	 Annual Appro	priatio	on Bonds
	Principal		Interest	Principal		Interest
2019	\$ 283,812	\$	115,111	700,000		224,830
2020	286,782		105,274	715,000		209,080
2021	289,801		95,292	735,000		190,490
2022	192,868		85,162	755,000		170,131
2023	195,985		75,732	775,000		147,103
2024-2028	1,028,465		231,795	3,370,000		317,571
2029-2033	 435,030		21,183	 		-
	\$ 2,712,743	\$	729,549	\$ 7,050,000	\$	1,259,205
	 Special As	sessr	nents	 Notes	Payat	ole
	Principal		Interest	Principal		Interest
2019						
_0.0	\$ 707,151	\$	629,905	\$ 1,599,928	\$	1,549,293
2020	\$ 707,151 584,898	\$	629,905 643,595	\$ 1,599,928 3,148,638	\$	1,549,293 1,525,871
	\$ •	\$	643,595 615,306	\$	\$	
2020 2021 2022	\$ 584,898 588,029 606,405	\$	643,595 615,306 586,744	\$ 3,148,638	\$	1,525,871 1,466,937 1,411,311
2020 2021	\$ 584,898 588,029 606,405 625,756	\$	643,595 615,306 586,744 557,235	\$ 3,148,638 3,195,689 3,041,251 3,082,679	\$	1,525,871 1,466,937 1,411,311 1,358,189
2020 2021 2022 2023 2024-2028	\$ 584,898 588,029 606,405 625,756 3,366,362	\$	643,595 615,306 586,744 557,235 2,312,202	\$ 3,148,638 3,195,689 3,041,251 3,082,679 14,850,168	\$	1,525,871 1,466,937 1,411,311 1,358,189 6,060,620
2020 2021 2022 2023 2024-2028 2029-2033	\$ 584,898 588,029 606,405 625,756	\$	643,595 615,306 586,744 557,235 2,312,202 1,476,179	\$ 3,148,638 3,195,689 3,041,251 3,082,679 14,850,168 15,687,641	\$	1,525,871 1,466,937 1,411,311 1,358,189 6,060,620 4,914,375
2020 2021 2022 2023 2024-2028 2029-2033 2034-2038	\$ 584,898 588,029 606,405 625,756 3,366,362 3,294,163 2,807,667	\$	643,595 615,306 586,744 557,235 2,312,202 1,476,179 745,349	\$ 3,148,638 3,195,689 3,041,251 3,082,679 14,850,168 15,687,641 16,909,954	\$	1,525,871 1,466,937 1,411,311 1,358,189 6,060,620 4,914,375 3,692,062
2020 2021 2022 2023 2024-2028 2029-2033 2034-2038 2039-2043	\$ 584,898 588,029 606,405 625,756 3,366,362 3,294,163	\$	643,595 615,306 586,744 557,235 2,312,202 1,476,179	\$ 3,148,638 3,195,689 3,041,251 3,082,679 14,850,168 15,687,641 16,909,954 18,227,516	\$	1,525,871 1,466,937 1,411,311 1,358,189 6,060,620 4,914,375 3,692,062 2,374,501
2020 2021 2022 2023 2024-2028 2029-2033 2034-2038 2039-2043 2044-2048	\$ 584,898 588,029 606,405 625,756 3,366,362 3,294,163 2,807,667	\$	643,595 615,306 586,744 557,235 2,312,202 1,476,179 745,349	\$ 3,148,638 3,195,689 3,041,251 3,082,679 14,850,168 15,687,641 16,909,954 18,227,516 19,647,549	\$	1,525,871 1,466,937 1,411,311 1,358,189 6,060,620 4,914,375 3,692,062 2,374,501 954,468
2020 2021 2022 2023 2024-2028 2029-2033 2034-2038 2039-2043	\$ 584,898 588,029 606,405 625,756 3,366,362 3,294,163 2,807,667	\$	643,595 615,306 586,744 557,235 2,312,202 1,476,179 745,349	\$ 3,148,638 3,195,689 3,041,251 3,082,679 14,850,168 15,687,641 16,909,954 18,227,516	\$	1,525,871 1,466,937 1,411,311 1,358,189 6,060,620 4,914,375 3,692,062 2,374,501

Individual Bond Issues by Fund - The following is a summary of the individual bond issues, as of the year ended December 31, 2018.

TYPE AND ISSUE	PURPOSE	ISSUE DATE	FINAL MATURITY DATE	INTEREST RATES	ORIGINAL ISSUE	PRINCIPAL OUTSTANDING 12/31/18
GOVERNMENTAL ACTIVITIES						
SPECIAL ASSESSMENT BONDS						
2014 Series D Refunding	Advance refunding of 2005 Series A	6/25/2014	5/1/2030	2.00 - 5.00	\$ 12.640.000	\$ 10.640.000
2009 Series A Refunding	Current refunding of 2001 Series A and B	4/30/2009	5/1/2019	2.50-4.00	13.190.000	1.325.000
2014 Series E Refunding	Current refunding of 2001 Series B	9/4/2014	5/1/2019	2.00 - 5.00	19,440,000	16,725,000
2010 Series C Refunding	Crossover refunding of 2002 Series A	5/25/2010	5/1/2033	3.00-5.00	8,250,000	5.485.000
2011 Series C Relatiding	Infrastructure system construction	5/15/2011	5/1/2036	2.00-5.00	19,180,000	15,675,000
2011 Series C	Infrastructure system construction	12/15/2011	5/1/2037	2.00-3.00	20.965.000	17.765.000
2011 Series C 2011 Series E Refunding	Crossover refunding of 2003 Series A	12/15/2011	5/1/2028	2.00-3.25	9.515.000	6.610.000
2012 Series A Refunding	Crossover refunding of 2003 Series A  Crossover refunding of Series 2003D, 2004C, and 2004E	4/26/2012	5/1/2029	3.00-4.00	34.180.000	24.755.000
2012 Series A Returning 2013 Series C	Infrastructure system construction	9/12/2013	5/1/2029	2.00 - 4.60	16,705,000	13,595,000
2013 Series C 2014 Series D	Infrastructure system construction	6/25/2014	5/1/2039	2.00 - 4.00	39.760.000	35,495,000
2014 Series D 2014 Series F		12/22/2014	5/1/2039	2.00 - 5.00	40.445.000	36,990,000
2014 Series F 2014 Series G	Infrastructure system construction Infrastructure system construction	12/22/2014	5/1/2039	2.00 - 5.00		
	Crossover refunding of Series 2006B and 2007B	2/25/2015	5/1/2039	2.00 - 4.25	8,355,000 18,250,000	7,525,000 16,780,000
2015 Series A Refunding		9/30/2015	5/1/2031	2.50 - 5.00		
2015 Series B Refunding	Crossover refunding of Series 2008E				15,235,000	15,325,000
2015 Series D	Infrastructure system construction	11/18/2015	5/1/2041	3.00 - 5.00	34,675,000	32,885,000
2016 Series B Refunding	Crossover refunding of Series 2009C	6/6/2016	5/1/2034	2.00 - 5.00	27,485,000	26,785,000
2016 Series C	Infrastructure system construction	11/7/2016	5/1/2042	2.00 - 5.00	41,745,000	40,865,000
2017 Series C	Infrastructure system construction	8/17/2017	5/1/2043	2.00 - 5.00	38,525,000	38,525,000
2017 Series D	Crossover refuding of Series 2013C	8/17/2017	5/1/2039	3.00 - 5.00	11,340,000	11,340,000
2018 Series D	Infrastructure system construction	7/24/2018	5/1/2044	2.70 - 5.00	42,965,000	42,965,000
					\$ 509,805,000	\$ 418,055,000
GENERAL OBLIGATION BONDS						
2009 Series B	Fire station and fire truck	10/15/2009	5/1/2029	2.00 - 4.00	\$ 2,875,000	\$ 1,790,000
2015 Series E	Roberts Commons Parking Ramp	12/7/2015	12/1/2035	1.00 - 3.85	10,230,000	9.365.000
2016 Series A	City Hall building	6/14/2016	7/1/2036	2.00 - 5.00	25,640,000	24,360,000
	yg				\$ 38,745,000	\$ 35,515,000
SALES TAX INFRASTRUCTURE BONDS						
2013 Series A	Flood mitigation projects	3/27/2013	6/1/2033	3.00 - 4.00	\$ 51.375.000	\$ 41.940.000
		4/22/2014	6/1/2033	2.00 - 4.00	32,512,000	27,275,000
2014 Series B	Flood mitigation projects	4/22/2014	6/1/2032	2.00 - 5.00		
					\$ 83,887,000	\$ 69,215,000
TAXABLE ANNUAL APPROPRIATION BONDS	3					
2018 Seies E	Block Nine project	9/6/2018	5/1/2044	3.30 - 4.47	\$ 17,315,000	\$ 17,315,000
					\$ 17,315,000	\$ 17,315,000
TOTAL GOVERNMENTAL ACTIVITIES					\$ 649,752,000	\$ 540,100,000

			FINAL				PRINCIPAL
		ISSUE	MATURITY	INTEREST	ORIGINAL	OI	JTSTANDING
TYPE AND ISSUE	PURPOSE	DATE	DATE	RATES	ISSUE		12/31/18
BUSINESS-TYPE ACTIVITIES							
SOLID WASTE FUND							
Clean Renewable Energy Bond	Improvements to Landfill Gas Collection System Conversion of landfill gas to compressed natural gas for use in	11/5/2007	12/15/2021	0.85	\$ 1,500,000	\$	300,000
Qualified Energy Conservation Bond	landfill generator	9/30/2015	5/1/2030	4.85	2,875,000		2,412,743
					\$ 4,375,000	\$	2,712,743
FARGODOME BUILDING FUND Annual Appropriation Bonds of 2017	Fargodome video board upgrade	2/9/2017	11/1/2027	1.75 - 3.85	\$ 7,810,000	\$	7,050,000
Annual Appropriation Bonds of 2017	algodome video board apgrade	2/3/2017	11/1/2021	1.73 - 3.03	Ψ 7,010,000	Ψ	7,030,000
TOTAL BUSINESS-TYPE ACTIVITIES					\$ 12,185,000	\$	9,762,743
TOTAL BONDED INDEBTEDNESS					\$ 661,937,000	\$	549,862,743

#### I. DEFERRED INFLOW OF RESOURCES/UNEARNED REVENUES

Governmental funds report unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. A large portion of the amount unavailable relates to special assessments receivable which will be used to pay off refunding improvement and sidewalk bonds. Governmental funds also report unearned revenue in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue in the governmental funds were as follows:

	Def	erred Inflows of Resources Unavailable	Liabilities Unearned		Total
Delinquent property taxes receivable	\$	364,709	\$	-	\$ 364,709
Special assessments receivable		406,627,738		-	406,627,738
Grant resources held and grant items receivable		340,401	215,56	9	555,970
Loans/contracts/accounts receivable		3,536,899	1,744,47	9_	5,281,378
Total unavailable revenue for governmental funds	\$	410,869,747	\$ 1,960,04	8	\$412,829,795

#### J. CONDUIT DEBT OBLIGATIONS

From time to time, the City has approved issuance of Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2018, the number of Industrial Revenue Bonds outstanding and the aggregate principal amount payable is unknown. Neither the State of North Dakota nor the City of Fargo has a central repository. The only requirement for this type of issue is to request the amount needed for City approval, most times this amount is in excess of the actual amount issued. When completely paid or called they must notify the City of this event.

#### K. FUND BALANCES

The City classified fund balances within the governmental funds as follows at December 31, 2018:

	Ger	neral Fund		Debt Service	Сар	ital Projects	Go	Other overnmental Funds		Total
Fund balances:					<del></del>					
Nonspendable:										
Advances to other funds	\$	1,334,697	\$	_	\$	-	\$	-	\$	1,334,697
Inventory	•	1,517,674		-	•	-		-		1,517,674
Prepaid Items		1,157,778		-		2,386		23,540		1,183,704
Property held for resale		70,000		-		· -		-		70,000
Total Nonspendable		4,080,149				2,386	_	23,540		4,106,075
Restricted for:										
City Share of Specials		-		-		_		986,819		986,819
Community Development		-		_		_		274,067		274,067
Convention & Visitors Bureau		-		_		_		32,145		32,145
Court Forfeits		-		_		_		70,329		70,329
Debt Service		-		74,646,204		_				74,646,204
Downtown Business Improvement District		-		,		_		126,487		126,487
Fire		415,935		_		_		, -		415,935
Health		781,122		_		_		-		781,122
Highway and streets		1,301,839		_		_		-		1,301,839
HUD Home Participating Jurisdiction		-		_		_		160,944		160,944
HUD Home Program		-		-		_		5,102		5,102
Neighborhood Stabilization		_		_		_		71,100		71,100
Noxious Weeds		-		_		_		33,373		33,373
NRI Loan Program		_		_		_		191,879		191,879
Parking Repair and Replacement		_		_		_		-		
Planning and Development		297,088		_		_		_		297,088
Police		247,684		_		_		_		247,684
Regional Training Center		247,001		_		_		231,186		231,186
Skyway Maintenance		_		_		_		106,217		106,21
Transit		10,443		_		_		-		100,21
Total Restricted		3,054,111	_	74,646,204			_	2,289,648	_	79,989,96
Committed to:										
Revenue Stabilization		1,000,016					_			1,000,01
Assigned to:										
2019 Budget		542,423	_				_			542,42
Unassigned:		26,862,322				(706,404)		(1,861,154)		24,294,76
Total Fund Balances	\$	35,539,021	\$	74,646,204	\$	(704,018)	\$	452,034	\$	109,933,24

#### 5. OTHER NOTES

#### A. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; business interruptions, errors and omissions; job related illness or injuries to employees; acts of God, and losses resulting from providing accident, health, dental and medical benefits to employees and retirees and their dependents or beneficiaries.

#### **INSURED RISKS**

The City purchases commercial insurance for the risk of damage to or destruction of buildings and equipment. Present coverage is provided by the State Fire and Tornado Fund as our primary property insurance carrier. The City's general liability coverage is provided by the North Dakota Insurance Reserve Fund. Other commercial insurance is also purchased for boiler, specialty equipment floaters, aircraft liability coverage and flood coverage for certain locations required by FEMA. A schedule of insurance in force is included in the supplementary information portions of this report. There have been no significant reductions to insurance coverage in the past year. There have been no insurance settlements in excess of the City's coverage in the past three years.

#### **B. PENSION PLANS**

The City of Fargo contributes to four separate pension plans which cover substantially all full-time employees. They are the North Dakota Public Employee Retirement System, Employees' Pension Plan, Police Pension Plan, and the Fargo Firefighters' Relief Association Retirement Plan. All of these plans are defined benefit pension systems. The Fargo Firefighters' Relief Association Retirement Plan and the North Dakota Public Employee Retirement System are separate legal entities and are not administered by the City. The plans have not been included in the reporting entity and are not shown in the accompanying financial statements. Details regarding this fund are described below.

#### **Summary of Significant Accounting Policies**

<u>Basis of Accounting</u> - The City's financial statements are prepared using the accrual basis of accounting. Employer and plan member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

<u>Method Used to Value Investments</u> - Investments are reported at fair value. Certificates of deposit are reported at cost, which approximates fair value. Securities traded on national or international exchange are valued at the last reported sales price at current exchange rates.

#### Plan Description, Contribution and Reserves Information

#### **Employees' Pension Plan**

<u>Plan Description</u> The City of Fargo Employees' Pension plan is a multiple employer public employee retirement system. The plan is integrated with social security and therefore, is considered a supplemental plan. All full-time City employees not covered by another plan are eligible for participation in the Employees' Pension Plan. As of January 1, 2008 all newly hired employees become North Dakota Public Employee Retirement System (NDPERS) members. Voluntary enrollment in the NDPERS plan was offered to all members currently participating in the City Employee Pension Plan.

Membership in the plan on December 31, 2018 (date of most recent actuarial study) is as follows:

Retirees and beneficiaries	237
Terminated vested and deferred beneficiaries	51
City active plan members	106
NDPERS active plan members	150

Number of participating employers: 2

Employees under a discounted annuity formula may be eligible for early, normal or disability retirement. The plan permits early retirement at age 55. Normal retirement age for full benefits is age 65 or when an employee's age plus their years of service as a full time city employee reaches a sum of 90.

Employee death benefits of \$20,000 are paid to a designated beneficiary for a participant who dies prior to retirement. If a participant dies after retirement, the designated beneficiary will receive a \$3,000 death benefit.

All participants are eligible for a full refund of their contributions plus interest at 5%. Upon termination of employment prior to retirement age, participants may elect a deferred vested benefit to begin between ages 55-65 or a lump sum payment. Lump sum settlements are allowable up to age 55. Lump sum payments are computed as the greater of the actuarial value of plan assets or the "cash balance" in their plan account. The cash balance consists of the employee contributions, plus one-half of the employer's contribution since January 1, 1990, plus interest at 5%.

The City makes a matching contribution of \$25 per month to a deferred compensation plan on behalf of pension plan members who also contribute a minimum of \$25 per month to the deferred compensation plan.

Benefit provisions are established under the authority of the City Commission.

<u>Plan Administration</u> Management of the plan consists of 7 members; the Mayor, City Attorney, City Auditor, Director of Finance, and 4 at large members elected by all plan members. Elected members serve 2-year terms.

<u>Contributions.</u> Participating employees contribute to the plan at a rate of 6.5% of salary and the employers contribute at a rate of 8.0% of regular salary for all employees. The

contribution rates are established by local ordinance, and the employer's contribution rate is set by the City Commission. Costs of administering the plan are financed by the employer and employee contributions, and by the Plan's investment earnings.

#### Actuarial Methods and Assumptions

The City's net pension liability was measured as of December 31, 2018, and the total pension liability was used to calculate the net pension liability was determined by an actuarial valuation.

The total pension liability in the actuarial valuation was determined using the following actuarial assumptions.

Discount rate	7.25%
Expected return on plan assets	7.25%
Inflation rate	2.50%
Actuarial cost method	Entry age normal in accordance with the requirements of GASB 67/68
Asset valuation method	Market value of assets

Base RP-2014 no-collar table adjusted to 2006. Generational projection using scale MP-2017 was applied to these base rates after 2006.

Significant Assumptions and Methods Used to Measure the Total Pension Liability

Long-term Expected Investment Return The long-term expected rate of return on pension plan investments was determined by the employer. We verified the reasonability of the assumption using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These asset class estimates are combined to produce the portfolio long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage (or target allocation, if available) and by adding expected inflation (2.50%). All results are then rounded to the nearest quarter percentage point.

The best-estimates of expected future asset class returns were published in the 2016 Survey of Capital Market Assumptions produced by Horizon Actuarial Services. These expected returns, along with expected asset class standard deviations and correlation coefficients, are based on Horizon's annual survey of investment advisory firms. The expected inflation assumption was developed based on an analysis of historical experience blended with forward-looking expectations available in market data.

Best-estimates of geometric real and nominal rates of return for each major asset class included in the pension plan's asset allocation as of the measurement date are summarized in the following table:

	Allocation at	Long-Term Expected	Long-Term Expected
Asset Class	Measurement Date	Real Rate of Return	Real Rate of Return <sup>1</sup>
Domestic equity	42.00%	5.58%	8.33%
International equity	16.00%	5.71%	8.46%
Emerging markets equity	7.00%	6.80%	9.55%
Core fixed income	26.00%	2.27%	5.02%
Investment grade corporate	2.25%	2.56%	5.31%
High yield	2.25%	4.50%	7.25%
Emerging markets debt	2.25%	4.12%	6.87%
Bank loans	2.25%	1.63%	4.38%
Total <sup>2</sup>	100.00%		7.81%
Reduced for assumed investment	expense <sup>3</sup>		-0.50%
Net assumed investment return (w	eighted avg, rounded to 1/4%)		7.25%
Nominal rates of return are equal to real r	rates of return plus the assumed inflation	rate.	
2 Portfolio total expected return is weighted	l average of arithmetic asset class returns	s, with adjustment to reflect geometric	averages. It is not
equal to the weighted average of the ass	et class geometric returns shown above.		
3 Investment expense reduction assumes (	0.4% investment expense and 0.1% marc	in for adverse deviation	

#### Schedule of Changes in Net Pension Liability

The following chart summarize the changes in the key items during the year:

	Increase (Decrease)						
	Total	Pension Liability (a)	Plan Fid	uciary Net Position (b)		ension Liability c) = (a) - (b)	
Balance at 1/1/2018	\$	57,976,637	\$	47,988,943	\$	9,987,694	
Changes for the year:							
Service cost		432,671		-		432,671	
Interest		4,113,116		-		4,113,116	
Differences between expected and actual experience		74,079		-		74,079	
Changes of assumptions		(111,771)		-		(111,771	
Contributions - City and Park District		-		2,213,651		(2,213,651	
Contributions - member		-		481,258		(481,258	
Net investment income		-		(2,841,329)		2,841,329	
Benefit payments, including refund of member contributions		(3,353,355)		(3,353,355)		-	
Administrative expense		<u> </u>		(50,056)		50,056	
Net changes		1,154,740		(3,549,831)		4,704,571	
Balance at 12/31/2018 Measurement Date	\$	59,131,377	\$	44,439,112	\$	14,692,265	

The following presents the net pension liability of the City calculated using a discount rate of 7.25%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Sensitivit	y of the Net Pensi	on Liability	to Changes in the Dis	count F	Rate		
	Total	Pension Liability	Plan Fid	uciary Net Position	Net F	Pension Liability	Pro	City of Fargo portionate Share Net Pension Liability
1% Decrease in Discount Rate (6.25%)	\$	65,314,849	\$	44,439,112	\$	20,875,737	\$	18,339,335
Current Discount Rate (7.25%)		59,131,377		44,439,112		14,692,265		12,907,155
1% Increase in Discount Rate (8.25%)		53,864,038		44,439,112		9,424,926		8,279,797

<u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources</u> <u>Related to Pensions</u>

For the year ended December 31, 2018, the City recognized pension expense of \$1,308,962. At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	C	Outflows	1	Inflows
Summary of Deferred Outflows (Inflows)				
Difference between expected and actual experience	\$	332,980	\$	75,950
Change of assumptions and methods		44,517		714,276
Net difference between projected and actual investment earnings		3,066,408		-
Changes in proportion and differences between Employer				
contributions and proportionate share of contributions		43,361		149,666
Total	\$	3,487,266	\$	939,892

The deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Vana andad.	<b>□</b> 4.	
Year ended:	Full	re recognition
2019	\$	756,483
2020		266,571
2021		420,642
2022		1,103,678
2023		-
Thereafter		-
	\$	2,547,374

<u>Reserves</u> The net position at December 31, 2018 is \$44,439,112 and the entire amount is reserved for employee pension benefits.

The City Employees' Pension Plan is included in the City of Fargo financial statements. It does not issue a stand-alone report, nor is it included in the report of any other entity.

#### North Dakota Public Employee Retirement System Pension Plan

<u>Plan Description</u> As of January 1, 2008, all newly hired full-time and certain part-time employees (with the exception of Police and Fire department employees) of the City of Fargo are covered by defined benefit plans administered by the North Dakota Public Employee Retirement System (NDPERS). Voluntary enrollment in the NDPERS plan was offered to all members currently participating in the City Employee Pension Plan.

#### **Summary of Significant Accounting Policies**

Pensions. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the Pension Plan

#### North Dakota Public Employees Retirement System (Main System)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **Pension Benefits**

Benefits are set by statute. NDPERS has no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Member of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 was replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

#### Death and Disability Benefits

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability benefits equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition for disabled is set by the NDPERS in the North Dakota Administrative Code.

#### Refunds of Member Account Balance

Upon termination, if a member of the Main System is not vested (is not 65 or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### Member and Employer Contributions

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contribution rates are 7.12% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service – Greater of one percent of monthly salary or \$25 13 to 24 months of service – Greater of two percent of monthly salary or \$25 25 to 36 months of service – Greater of three percent of monthly salary or \$25 Longer than 36 months of service – Greater of four percent of monthly salary or \$25

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2018, the City reported a liability of \$53,264,757 for its proportionate share of the net pension liability. The net pension liability was measured as of 6/30/2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net pension liability was based on the Employer's share of covered payroll in the Main System pension plan relative to the covered payroll of all participating Main System employers. At 6/30/2018, the Employer's proportion was 3.156226 percent.

For the year ended 12/31/2018, the Employer recognized pension expense of \$7,285,486. At 12/31/2018, the Employer reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings	\$ 140,997 19,227,467	\$ 1,812,171 760,251
on pension plan investments Changes in proportion and differences between employer contributions and proportionate	-	259,139
share of contributions Employer contributions subsequent to the	3,212,053	(1)
measurement date (see below)  Total	*1,389,277 *\$23,969,794	<u>0-</u> \$2,831,560

\$1,389,277 reported as deferred outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended 12/31/2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows.

#### Year ended June 30:

2019	\$ 6,350,294
2020	5,639,038
2021	4,713,471
2022	2,738,587
2023	307,567
Thereafter	0
Total	\$19,748,957

**Actuarial assumptions.** The total pension liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%	
Salary increase	For June, 30, 2018:	
(Payroll Growth)	Service at Beginning of Year:	Increase Rate:
	0	15.00%
	1	10.00%
	2	8.00%
	Age*	
	Under 30	10.00%
	30-39	7.50%
	40-49	6.75%
	50-59	6.50%
	60+	5.25%
	*Age-based salary increase rates a	pply for employees with three or more years of service
Investment Rate of Return	7.75%, net of investment expense,	including inflation.

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	30%	6.05%
International Equity	21%	6.71%
Private Equity	7%	10.20%
<b>Domestic Fixed Income</b>	23%	1.45%
International Fixed Income	0%	0.00%
Global Real Assets	19%	5.11%
Cash Equivalents	0%	0.00%

**Discount rate.** For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.75%; the municipal bond rate is 3.62%; and the resulting Single Discount Rate is 6.32%.

**Sensitivity of the Employer's proportionate share of the net pension liability to changes in the discount rate.** The following presents the Employer's proportionate share of the net pension liability calculated using the discount rate of 6.32 percent, as well as what the Employer's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.32 percent) or 1-percentage-point higher (7.32 percent) than the current rate:

	1% Decrease (5.32%)	Current Discount Rate (6.32%)	1% Increase (7.32%)
Employer's proportionate share of the net pension liability	\$73,376,902	\$53,264,757	\$37,316,287

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued NDPERS financial report.

NDPERS issues a publicly available financial report that includes financial statements and required supplementary information for PERS. That report may be obtained on the internet at www.nd.gov/ndpers, or by writing to NDPERS at PO Box 1657, Bismarck, ND 58502.

#### Police Pension Plan

<u>Plan Description</u> The Police Pension Plan is a single employer public employee retirement system. The plan is not integrated with Social Security and has elected to make contributions on a pre-tax basis as of January 1, 1986.

All full-time employees of the Police department, except the Chief of Police, are required to enroll in the plan.

Membership on December 31, 2018, (date of most recent actuarial study) in the plan is as follows:

Retirees and beneficiaries currently receiving pension payments	116
Fully vested members contributing	87
Non vested members contributing	108
Terminated vested employees	12

Number of participating employers: 1

Plan participants are eligible for normal retirement benefits after age 50 with 10 years of service under 2.65% per year of service formula, plus \$8.33 per year of service, maximum \$250. This is applicable to all new members who participate on or after August 1, 1990. Members who first participated prior to August 1, 1990, can elect this retirement age formula or remain under the Rule of 88, 60% formula.

The Plan purchases life insurance for active employees, the proceeds of which are paid to a designated beneficiary in the amount of \$65,000. The designated beneficiary will also receive the participant's employee contribution plus interest earned on contributions at 6% per annum. Interest is accrued on contributions starting January 1, 1970. Non-active participant's death benefit is \$40,000 for retirements after September 1985, and \$25,000 for retirements between July 25, 1983 and September 30, 1985.

Participants are fully vested in plan benefits after 10 years of service. Upon termination of employment prior to retirement age, participants may elect a deferred vested benefit to begin at the early retirement date, or may elect a refund of all employee contributions plus interest at 6% per annum, in lieu of a deferred vested benefit.

Benefit provisions are established under the authority of the City Commission.

<u>Plan Administration</u> Management of the plan consists of 5 members; the Director of Finance is the member designated by the Board of City Commissioners and 4 members are elected by and from the members of the police department who are currently being assessed. Elected members serve 4-year terms.

<u>Contributions</u> Employees contribute at a rate of 10.0% of salary. The City contributes at a rate of 15.65% of salary for members employed prior to April 1, 1986, and a rate of 14.20% of salary for members employed after April 1, 1986. Costs of administering the plan are financed by the employer and employee contributions, and by the Plan's investment earnings.

#### Actuarial Methods and Assumptions

The City's net pension liability was measured as of December 31, 2018, and the total pension liability was used to calculate the net pension liability was determined by an actuarial valuation.

The total pension liability in the actuarial valuation was determined using the following actuarial assumptions.

Significant Assumpti	ons and Methods Used to Measure t	he Total Pension Liability

Discount rate	7.25%
Expected return on plan assets	7.25%
Inflation rate	2.50%
Actuarial cost method	Entry age normal in accordance with the requirements of GASB 67/68
Asset valuation method	Market value of assets
	Base RP-2014 no-collar table adjusted to 2006. Generational projection
Mortality	using scale MP-2017 was applied to these base rates after 2006.

Long-term Expected Investment Return The long-term expected rate of return on pension plan investments was determined by the employer. We verified the reasonability of the assumption using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These asset class estimates are combined to produce the portfolio long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage (or target allocation, if available) and by adding expected inflation (2.50%). All results are then rounded to the nearest quarter percentage point.

The best-estimates of expected future asset class returns were published in the 2016 Survey of Capital Market Assumptions produced by Horizon Actuarial Services. These expected returns, along with expected asset class standard deviations and correlation coefficients, are based on Horizon's annual survey of investment advisory firms. The expected inflation assumption was developed based on an analysis of historical experience blended with forward-looking expectations available in market data.

Best-estimates of geometric real and nominal rates of return for each major asset class included in the pension plan's asset allocation as of the measurement date are summarized in the following table:

	Allocation at	Long-Term Expected	Long-Term Expected
Asset Class	Measurement Date	Real Rate of Return	Real Rate of Return <sup>1</sup>
Domestic large cap equity	54.00%	5.58%	8.33%
International equity	16.00%	571.00%	8.46%
US aggregate fixed income	25.00%	2.27%	5.02%
Global fixed income	5.00%	1.39%	4.14%
Total <sup>2</sup>			7.64%
Reduced for assumed investment of	expense		-0.40%
Net assumed investment return ( w	reighted avg, rounded to 1/4%)		7.25%

<sup>1</sup> Nominal rates of return are equal to real rates of return plus the assumed inflation rate.

<sup>2</sup> Portfolio total expected return is weighted average of arithmetic asset class returns, with adjustment to reflect geometric averages. It is not equal to the weighted average of the asset class geometric returns shown above.

#### Schedule of Changes in Net Pension Liability

The following chart summarize the changes in the key items during the year:

	Increase (Decrease)							
	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension Liability (c) = (a) - (b)			
Balance at 1/1/2018	\$	75,095,345	\$	58,589,678	\$	16,505,667		
Changes for the year:								
Service cost		2,188,283		-		2,188,283		
Interest		5,454,684		-		5,454,684		
Differences between expected and actual experience		(390,727)		-		(390,727		
Changes of assumptions		(179,362)		-		(179,36)		
Contributions - City and Pension Stability Fund		-		2,996,110		(2,996,11		
Contributions - member		-		1,264,771		(1,264,77		
Net investment income		-		(2,881,346)		2,881,346		
Benefit payments, including refund of member contributions		(4,093,222)		(4,093,222)		-		
Administrative expense				(39,276)		39,276		
Net changes		2,979,656		(2,752,963)		5,732,619		
Balance at 12/31/2018 Measurement Date	\$	78,075,001	\$	55,836,715	\$	22,238,28		

The following presents the net pension liability of the City calculated using a discount rate of 7.25%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

Sensitivity of the Net Pension Liability to Changes in the Discount Rate						
1% Decrease in Discount Rate (6.25%)	\$	88,084,960	\$	55,836,715	\$	32,248,245
Current Discount Rate (7.25%)		78,075,001		55,836,715		22,238,286
1% Increase in Discount Rate (8.25%)		69,751,378		55,836,715		13,914,663

# <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the year ended December 31, 2018, the City recognized pension expense of \$3,677,777. At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Dutflows</u>		Inflows
\$ 802,513	\$	343,366
804,114		727,537
 3,997,358		-
\$ 5,603,985	\$	1,070,903
	· /	804,114 3,997,358

The deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended:	Future recognition
2019	\$ 1,556,647
2020	830,636
2021	798,181
2022	1,640,355
2023	(98,574)
Thereafter	(194,163)
	\$ 4,533,082

<u>Reserves</u> The net position at December 31, 2018 is \$55,836,715 and the entire amount is reserved for employee pension benefits.

The Police Pension Plan is included in the City of Fargo financial statements. It does not issue a stand-alone report, nor is it included in the report of any other entity.

#### Fargo Firefighters' Relief Association Retirement Plan

<u>Plan Description</u> The Fargo Firefighters' Relief Association Retirement Plan is a single employer public employee retirement system governed by Section 18-11 of the North Dakota State Century Code. The Association is organized, operated, and maintained in accordance with its own articles of incorporation and by-laws. The plan is not integrated with social security and has elected to make employee contributions on a pre-tax basis as of January 1, 1996

All full time firefighters are required to enroll in the plan.

Membership on December 31, 2018, (date of most recent actuarial study) in the plan is as follows:

Active plan members	119
Deferred vested	5
Retirees, disabled, and beneficiaries	95

Number of participating employers: 1

Plan participants are eligible for normal retirement at age 55 with 10 years of eligible service. Effective August 1, 2001, the benefit formula was improved to provide 2.50% of earnings times years of service. The result is taken times the salary of a first class firefighter to determine the monthly pension benefit amount. A monthly disability service pension benefit is also provided under an alternative formula along with family death benefits.

In lieu of any other benefits from the plan, a member may request a lump sum payment of employee contributions without interest.

Benefit provisions and changes to benefit formulas are established under the authority of the plan's Board of Directors.

<u>Plan Administration</u> Management of the plan consists of a 7 member Board of Trustees, with a President, Vice-President, Secretary-Treasurer, and four (4) Trustees-at-large. One of the Trustees can be the Chief of the Fargo Fire Department. At each annual meeting of

the Association, Trustees shall be elected by the voting membership for a term of two (2) years each to succeed those Trustees whose terms are expiring.

<u>Contributions</u> Participating employees contribute to the plan at a rate of 10.4% of salary and the City contributes at a rate of 15.65% for pre-1986 employees and 14.20% for post 1986 employees covered by Medicare. Costs of administering the plan are financed by the employer and employee contributions, and by the Plan's investment earnings.

#### **Actuarial Methods and Assumptions**

The City's net pension liability was measured as of December 31, 2018, and the total pension liability was used to calculate the net pension liability was determined by an actuarial valuation.

The total pension liability in the actuarial valuation was determined using the following actuarial assumptions.

# Discount rate 7.25% Expected return on plan assets 7.25% Inflation rate 2.50% Actuarial cost method Entry age normal in accordance with the requirements of GASB 67/68 Asset valuation method Market value of assets Base RP-2014 no-collar table adjusted to 2006. Generational projection using scale MP-2017 was applied to these base rates after 2006.

Significant Assumptions and Methods Used to Measure the Total Pension Liability

Long-term Expected Investment Return The long-term expected rate of return on pension plan investments was determined by the employer. We verified the reasonability of the assumption using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These asset class estimates are combined to produce the portfolio long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage (or target allocation, if available) and by adding expected inflation (2.75%). All results are then rounded to the nearest quarter percentage point.

The best-estimates of expected future asset class returns were published in the 2016 Survey of Capital Market Assumptions produced by Horizon Actuarial Services. These expected returns, along with expected asset class standard deviations and correlation coefficients, are based on Horizon's annual survey of investment advisory firms. The expected inflation assumption was developed based on an analysis of historical experience blended with forward-looking expectations available in market data.

Best-estimates of geometric real and nominal rates of return for each major asset class included in the pension plan's asset allocation as of the measurement date are summarized in the following table:

	Allocation at	Long-Term Expected	Long-Term Expected			
Asset Class	Measurement Date	Real Rate of Return	Real Rate of Return <sup>1</sup>			
Domestic large cap equity	54.00%	5.58%	8.33%			
International equity	16.00%	5.71%	8.46%			
US aggregate fixed income	25.00%	2.27%	5.02%			
Global fixed income	5.00%	1.39%	4.14%			
Total <sup>2</sup>			7.64%			
Reduced for assumed investment ex	pense		-0.40%			
Net assumed investment return ( wei	ghted avg, rounded to 1/4%)		7.25%			
Nominal rates of return are equal to real rates of return plus the assumed inflation rate.						
2 Portfolio total expected return is weighted a	verage of arithmetic asset class returns	, with adjustment to reflect geometric	averages. It is not			
equal to the weighted average of the asset class geometric returns shown above.						

The City is legally obligated to contribute to the plan based upon a certain formula established by State law. The City has chosen to fund this obligation by paying the same percentage of pay as other defined benefit plans.

#### Schedule of Changes in Net Pension Liability

The following chart summarize the changes in the key items during the year:

	Increase (Decrease)						
	Total	Pension Liability (a)		uciary Net Position (b)		Pension Liability c) = (a) - (b)	
Balance at 1/1/2018	\$	49,218,214	\$	31,780,516	\$	17,437,698	
Changes for the year:							
Service cost		1,139,344		-		1,139,344	
Interest		3,552,233		-		3,552,233	
Differences between expected and actual experience		244,951		-		244,95	
Changes of assumptions		(46,847)		-		(46,847	
Contributions - City and Pension Stability Fund		-		2,486,861		(2,486,86	
Contributions - member		-		825,550		(825,550	
Net investment income		-		(1,646,760)		1,646,760	
Benefit payments, including refund of member contributions		(2,722,482)		(2,722,482)			
Administrative expense		-		(60,285)		60,285	
Net changes	·	2,167,199		(1,117,116)		3,284,315	
Balance at 12/31/2018 Measurement Date	\$	51,385,413	\$	30,663,400	\$	20,722,013	

The following presents the net pension liability of the City calculated using a discount rate of 7.25%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

Sensitivity of the Net Pension Liability to Changes in the Discount Rate							
	Total Pension Liability		Plan Fiduciary Net Position		Net Pension Liability		
1% Decrease in Discount Rate (6.25%)	\$	58,076,428	\$	30,663,400	\$	27,413,028	
Current Discount Rate (7.25%)		51,385,413		30,663,400		20,722,013	
1% Increase in Discount Rate (8.25%)		45,818,312		30,663,400		15,154,912	

<u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources</u> Related to Pensions

For the year ended December 31, 2018, the City recognized pension expense of \$2,725,405. At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Summary of Deferred Outflows (Inflows)	Outflows	Inflows
Difference between expected and actual liability	\$ 2,705,303	\$ -
Change of assumptions and methods	409,962	475,306
Net difference between projected and actual investment earnings	2,003,419	 
Total	\$ 5,118,684	\$ 475,306

The deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended:	Fut	ure recognition
2019	\$	1,156,480
2020		770,967
2021		750,868
2022		1,292,736
2023		417,673
Thereafter		254,654
	\$	4,643,378

The Fargo Firefighters' Relief Association Retirement Plan is not included in the City of Fargo financial statements, nor is it included in the report of any other entity. The Firefighters' Relief Association issues a stand-alone, publicly available financial report. This report can be obtained by contacting: City of Fargo Fire Department Headquarters, 627 N.P. Avenue, Fargo, ND 58102, Attention: Secretary/Treasurer of the Fargo Firefighters Pension Association.

# CITY OF FARGO, NORTH DAKOTA PENSION TRUST FUNDS COMBINING STATEMENT OF NET POSITION December 31, 2018

CITY EMPLOYEES' PENSION		POLICE PENSION		TOTAL	
	_		_		_
\$	115,534	\$	110,980	\$	226,514
	232,815		164,057		396,872
	_	-	_		
	-		7,137		7,137
	427		66,399		66,826
	427		73,536		73,963
	_		_		_
	44,121,585		55,491,480		99,613,065
	44,121,585		55,491,480		99,613,065
\$	44,470,361	\$	55,840,053	\$	100,310,414
\$	31,249	\$	3,338	\$	34,587
\$	44,439,112	\$	55,836,715	\$	100,275,827
	\$ \$	\$ 115,534 232,815 - 427 427 44,121,585 44,121,585 \$ 44,470,361	\$ 115,534 \$ 232,815 \$ 427 427 427 44,121,585 \$ 44,470,361 \$ \$ 31,249 \$	\$ 115,534 \$ 110,980 232,815 164,057 - 7,137 427 66,399 427 73,536 44,121,585 55,491,480 44,121,585 55,491,480 \$ 44,470,361 \$ 55,840,053 \$ 31,249 \$ 3,338	\$ 115,534 \$ 110,980 \$ 232,815

# CITY OF FARGO, NORTH DAKOTA PENSION TRUST FUNDS COMBINING STATEMENT OF CHANGES IN NET POSITION For the Year Ended December 31, 2018

	CITY EMPLOYEES' PENSION	POLICE PENSION	TOTAL		
ADDITIONS					
Contributions					
Employer	\$ 2,012,265	\$ 2,996,109	\$ 5,008,374		
Employer (Fargo Park District)	201,386	-	201,386		
Employee	398,849	1,264,771	1,663,620		
Employee (Fargo Park District)	82,409	<u>-</u>	82,409		
Total contributions	2,694,909	4,260,880	6,955,789		
Investment income					
Net depreciation in fair					
value of investments, and					
interest and dividends	(2,675,331)	(2,649,207)	(5,324,538)		
Less investment expense	(165,998)	(232,139)	(398,137)		
Net investment income (loss)	(2,841,329)	(2,881,346)	(5,722,675)		
Total additions (deductions)	(146,420)	1,379,534	1,233,114		
DEDUCTIONS					
Pension benefit payments	3,275,606	3,824,049	7,099,655		
Member contribution refunds	77,749	269,173	346,922		
Administrative expenses	50,055	39,275	89,330		
Total deductions	3,403,410	4,132,497	7,535,907		
Change in net position	(3,549,830)	(2,752,963)	(6,302,793)		
Total net position - beginning	47,988,942	58,589,678	106,578,620		
Total net position - ending	\$ 44,439,112	\$ 55,836,715	\$ 100,275,827		

#### **Related Party Investments**

During 2018 and as of December 31, 2018 the pension plans (City Employees', Police and Firefighters Relief Association) held no securities issued by the City of Fargo or other related parties.

#### C. POST-EMPLOYMENT HEALTH CARE BENEFITS (OPEB)

#### **Summary of Significant Accounting Policies**

Other Post Employment Benefits (OPEB). For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the OPEB Plan

#### North Dakota Public Employees Retirement System

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit

amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At 12/31/2018 the Employer reported a liability of \$2,336,627 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of 06/30/2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Employer's proportion of the net OPEB liability was based on the Employer's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers. At 06/30/2018, the Employer's proportion was 2.966889 percent.

For the year ended 12/31/2018, the Employer recognized OPEB expense of \$307,285. At 12/31/2018, the Employer reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	C	Outflows	ı	nflows
Summary of Deferred Outflows (Inflows)				
Differences between expected and actual experience	\$	69,955	\$	48,277
Changes of assumptions and methods		191,723		-
Net difference between projected and actual earnings on OPEB plan investments		-		50,267
Changes in proportion and differences between Employer contributions and proportionate share of contributions		126,344		8,363
Employer contributions subsequent to the measurement date		15,838		_
Total	\$	403,860	\$	106,907

\$15,838 reported as deferred outflows of resources related to OPEB resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended 12/31/2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

Year ended:	Futur	e recognition
2019	\$	53,968
2020		38,130
2021		38,130
2022		60,313
2023		56,242
Thereafter		34,332
	\$	281,115

**Actuarial assumptions.** The total OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases Not applicable

Investment rate of return 7.50%, net of investment expenses

Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2017 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Large Cap Domestic Equities	37%	7.15%
Small Cap Domestic Equities	9%	14.42%
International Equities	14%	8.83%
Core-Plus Fixed Income	40%	0.10%

*Discount rate.* The discount rate used to measure the total OPEB liability was 7.5%. The projection of cash flows used to determine the discount rate assumed plan member and statutory/Board approved employer contributions will be made at rates equal to those based on the July 1, 2018, and July 1, 2017, HPRS actuarial valuation reports. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the Plans as of June 30, 2018, calculated using the discount rate of 7.50%, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5 percent) or 1-percentage-point higher (8.5 percent) than the current rate:

	1% Decrease (6.5%)	Current Dis	scount Rate (7.5%)	1% lr	ncrease (8.5%)
Employer's proportionate share of the net OPEB liability	\$ 2,956,392	\$	2,336,627	\$	1,805,327

#### D. JOINT POWERS AGREEMENT

#### **Regional Dispatch Center**

In December of 2002, the City of Fargo, ND, City of Moorhead, MN, Clay County of MN and Cass County of ND entered into a joint powers agreement to establish a framework that allows for the joint operation of dispatch functions by the named entities. Additionally, the City of West Fargo, ND entered into the joint powers agreement in 2008. By combining the communications and dispatch of these agencies, duplication of equipment and staff time is reduced or eliminated. The goal was to reduce the financial burden to the respective governments' taxpayers through the sharing of one communication center, as well as to improve communications services.

Effective January 1, 2015 the joint powers agreement was amended as a result of the county-wide vote in November 2014, which ended the City of West Fargo and City of Fargo collections of emergency communication system fees on an individual city-wide basis. Cass County emergency fee collection, which is collected per user by the county, is expected to be sufficient to cover the contribution for the City of Fargo, West Fargo and Cass County. Cass County has agreed to pay all valid billings from vendors of emergency service communication system funds for all users in Cass Couty.

Prior to 2015, each governmental entity contributed to the joint operations in the following percentages:

City of Fargo - 50%

City of Moorhead – 20% Cass County – 10% Clay County – 11% City of West Fargo – 9%

Effective January 1, 2015, the cost share formula was amended as follows:

City of Fargo – 0%
City of Moorhead – 18.2%
Cass County – 71.8%
Clay County – 10%
City of West Fargo – 0%

Members of the RRRDC may elect to withdraw from participation in the Agreement upon giving a 6-month written notice. Additional financial information may be obtained by contacting: Attn: Director, Red River Regional Dispatch Center, 300 NP Avenue, Suite 206, Fargo, ND 58102.

#### **Metro Flood Diversion Authority**

In June of 2010, the City of Fargo, ND, City of Moorhead, MN, Clay County of MN, Cass County of ND, the Cass County Joint Water Resource District, and the Buffalo Red River Watershed District entered into a joint powers agreement for the purpose of building and operating a flood diversion channel along the Red River of the North to reduce the flood risk of the stakeholder communities and counties. The Diversion Authority and its members worked with the United States Army Corps of Engineers on the FM Metro Flood Risk Management Feasibility Study to develop the flood diversion channel project plan.

In June of 2016, the joint powers agreement was revised to exclude the Buffalo Red River Watershed District.

This joint powers agreement will continue to be in full force and effect until it is terminated upon unanimous approval of the members to this Agreement. Additional information regarding the authority may be obtained by contacting: Flood Diversion Board of Authority, Box 2806, 211 Ninth Street South, Fargo, ND 58108.

#### **E. CONTINGENT LIABILITIES**

Amounts received or receivables from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time.

The City is a defendant in various lawsuits incident to its operations. In the opinion of City Counsel and management, such claims against the City, not covered by insurance, would not materially affect the financial condition of the City.

#### **Metro Flood Diversion Project**

The Diversion Project is the first project of the U.S. Army Corps of Engineers to use a public private partnership approach to project delivery. The City of Fargo is one of three non-federal sponsors of the project along with the City of Moorhead (Minnesota) and the Metro Flood Diversion Authority. The Authority is a joint powers entity established by a joint powers agreement between the cities of Fargo, Moorhead, the counties of Clay (Minnesota) and Cass (North Dakota) and the Cass County Joint Water Resource District. Although the Project's status carries with it all of the authority, immunities and limitations of liability associated with such federal authorization and implementation, given the level of the City of Fargo's involvement in the Project, there is a reasonable likelihood that the City will be named as a defendant in one or more claims or lawsuits related to the Project, its design, construction, financing, operations and/or maintenance. To the extent such claims would not be covered by insurance, they would not materially affect the financial condition of the City.

#### F. SUBSEQUENT EVENTS

On January 15, 2019, the City of Fargo received a Notice of Order and Judgment related to an eminent domain action that commenced in February 2017 following the City's Resolution of Necessity to acquire a property by eminent domain. The District Court granted the City's motion for summary judgment on the issue of necessity in November 2018. A jury trial was completed on December 5, 2018 which determined fair compensation for the property to be \$850,000. The City deposited this money with the Clerk of District Court as permitted by the Order on Jury Verdict. The Court also awarded costs, fees and pre-judgment interest to the property owner in the amount of \$89,044.32 which the City deposited with the Clerk of District Court. The City obtained a Final Order of Condemnation Authorizing the City to take possession of the property. The property owner filed a Notice of Appeal to the North Dakota Supreme Court on the issue of necessity, among other issues, on May 10, 2019. The City is awaiting a decision on the appeal.

#### REQUIRED SUPPLEMENTARY INFORMATION

Schedules are intended to show information for ten years commencing with the fiscal year ended December 31, 2014. Additional years will be displayed as they occur.

#### **CITY EMPLOYEES' PENSION PLAN**

		2018	2017	2016	2015	2014
Total Pension Liability						
Service Cost	\$	632,671	\$ 469,907	\$ 487,463	\$ 529,173	\$ 557,99
nterest		4,113,116	4,019,115	4,000,397	4,014,233	3,646,55
Differences between expected and actual experience		74,079	409,699	232,443	(297,322)	138,29
Changes in assumptions and methods		(111,771)	(280,032)	(1,434,752)	174,274	3,112,90
Benefit payments, including refunds of member contributions		(3,353,355)	 (3,216,427)	 (2,803,193)	 (2,644,555)	 (2,404,469
Net change in total pension liability		1,354,740	1,402,262	482,358	1,775,803	5,051,282
Fotal Pension Liability - beginning of year		57,976,637	56,574,375	56,092,017	54,316,214	49,264,93
Fotal Pension Liability - end of year (a)	\$	59,331,377	\$ 57,976,637	\$ 56,574,375	\$ 56,092,017	\$ 54,316,214
Plan fiduciary net position						
Contributions - employer	\$	2,213,651	\$ 2,035,460	\$ 1,955,478	\$ 1,946,591	\$ 1,782,70
Contributions - member		481,258	503,548	564,107	596,282	626,30
Net investment income		(2,841,329)	6,769,009	2,590,225	122,865	2,220,33
Benefit payments, including member contribution refunds		(3,353,355)	(3,216,427)	(2,803,193)	(2,644,555)	(2,404,469
Administrative expense		(50,056)	(55,719)	(50,264)	(43,830)	(48,17
Other changes		-	6,149	4,209	-	-
Net change in plan fiduciary net position		(3,549,831)	6,042,020	2,260,562	(22,647)	2,176,69
Plan fiduciary net position - beginning of year		47,988,943	 41,946,923	39,686,361	39,709,008	37,532,313
Plan fiduciary net position - end of year (b)	\$	44,439,112	\$ 47,988,943	\$ 41,946,923	\$ 39,686,361	\$ 39,709,008
Net Pension Liability - end of year (a) - (b)	•	14,892,265	\$ 9.987.694	\$ 14,627,452	\$ 16,405,656	\$ 14,607,206

City of Fargo Employees' Pension Plan Schedule of Employer Contributions					
	2018	2017	2016	2015	2014
Actuarially determined contribution (ADC) Contributions in relation to the ADC	\$ 1,745,338 2,213,651	\$ 2,262,115 2,035,460	\$ 2,324,774 1,955,478	\$ 1,980,838 1,946,591	\$ 1,569,560 1,782,708
Contribution deficiency (excess)	\$ (468,313)	\$ 226,655	\$ 369,296	\$ 34,247	\$ (213,148)

City of Fargo Employees' Pension Plan Schedule of Investment Returns					
	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	-5.9%	16.3%	6.6%	0.3%	5.9%

City of Fargo Employees' Pension Plan Contributions and Net Pension Liability as a Percent of Payroll					
	2018	2017	2016	2015	2014
Payroll	\$ 20,993,347	\$ 21,459,747	\$ 21,788,871	\$ 22,786,760	\$ 23,051,797
Contributions as a percent of payroll	10.54%	9.49%	8.97%	8.54%	7.73%
Net pension liability as a percent of payroll	69.9%	46.5%	67.10%	72.0%	63.4%

#### CITY OF FARGO, NORTH DAKOTA REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2018

City of Fargo Employe Schedule of Net Pensi	ees' Pension Plan ion Liability - City of Fargo's Pro	portio	nate Share				
	Proportion of the Net Pension Liability		portionate Share he Net Pension Liability	Co	vered Payroll	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
Fiscal Year Ending							
2018	87.85%	\$	12,907,155	\$	18,565,983	69.52%	75.15%
2017	89.27%	\$	8,916,014	\$	19,132,995	46.60%	82.77%
2016	89.96%	\$	13,158,856	\$	19,189,598	68.57%	74.14%
2015	89.44%	\$	14,673,219	\$	20,056,043	73.16%	70.75%

City of Fargo Emplo		s Propor	tionate Share					
	ontractually Required ontributions	re	ntributions in lation to the red contribution	D	entribution eficiency (Excess)	Co	overed Payroll	Contributions as a Percentage of Covered Payroll
Fiscal Year Ending								
2018	\$ 1,533,328	\$	(2,012,265)	\$	(478,937)	\$	18,565,983	10.84%
2017	\$ 2,019,399	\$	(1,809,129)	\$	210,270	\$	19,132,995	9.46%
2016	\$ 2,091,436	\$	(1,770,290)	\$	321,146	\$	19,189,598	9.23%
2015	\$ 1,771,591	\$	(1,792,333)	\$	(20,742)	\$	20,056,043	8.94%

#### NORTH DAKOTA PUBLIC EMPLOYEE RETIREMENT SYSTEM PENSION PLAN

Schedule of Employer's Share of Net Pension Liability					
ND Public Employees Retirement System		As of measur	reme	ent date of	
	 6/30/2018	6/30/2017		6/30/2016	6/30/2015
Employer's proportion of the net pension liability	 3.156226%	2.912473%		2.742572%	2.6117929
Employer's proportionate share of the net pension liability	\$ 53,264,757	\$ 46,812,999	\$	26,729,038	\$ 17,759,740
Employer's covered payroll	\$ 32,424,454	\$ 29,731,782	\$	27,638,652	\$ 23,267,898
Employer's proportionate share of the net pension liability (asset) as a					
percentage of its covered payroll	164.27%	157.45%		96.71%	76.33%
Plan fiduciary net position as a percentage of the total pension liability	63.53%	61.98%		70.46%	77.15%

The amounts presented for each fiscal year were determined as of the measurement date of the City's net pension liability, which is June 30, of the previous year for NDPERS.

Schedule of Employer Contributions ND Public Employees Retirement System				
	12/31/2018	12/31/2017	12/31/2016	12/31/2015
Statutorily required contribution	\$ 2,371,434	\$ 2,189,026	\$ 2,012,946	\$ 1,776,751
Contributions in relation to the statutorily required contribution	\$ (2,371,434)	\$ (2,189,026)	\$ (2,012,946)	\$ (1,776,751
Contribution deficiency (excess)	\$ 	\$ 	\$ -	\$ -
Employer's covered payroll	\$ 33,306,661	\$ 30,744,747	\$ 28,271,713	\$ 24,954,368
Contributions as a percentage of covered payroll	7.12%	7.12%	7.12%	7.12%

The amounts presented for each fiscal year were determined as of the City's year end which is December 31.

### CITY OF FARGO, NORTH DAKOTA REQUIRED SUPPLEMENTARY INFORMATION **DECEMBER 31, 2018**

#### **POLICE PENSION PLAN**

Tatal Banatan Liabilita	 2018	 2017		2016	 2015	2014
Total Pension Liability						
Service Cost	\$ 2,188,283	\$ 2,014,929	\$	1,894,349	\$ 1,655,230	\$ 1,463,698
Interest	5,454,684	5,225,129 23.450		4,995,916 586.409	4,750,232 838.127	4,417,408
Differences between expected and actual experience Changes in assumptions and methods	(390,727) (179,362)	(284,113)		(568,315)	1,610,242	519,099 986,369
Benefit payments, including refunds of member contributions	(4,093,222)	(3,879,726)		(3,855,050)	(3,185,308)	(3,095,609)
Net change in total pension liability	2,979,656	3,099,669		3,053,309	 5,668,523	4,290,965
Total Pension Liability - beginning of year	 75,095,345	71,995,676		68,942,367	63,273,844	58,982,879
Total Pension Liability - end of year (a)	\$ 78,075,001	\$ 75,095,345	\$	71,995,676	\$ 68,942,367	\$ 63,273,844
Plan fiduciary net position						
Contributions - employer	\$ 2,996,110	\$ 2,907,142	\$	2,599,313	\$ 2,338,069	\$ 2,516,258
Contributions - member	1,264,771	1,181,265		1,119,749	1,052,344	997,513
Net investment income	(2,881,346)	7,898,700		3,264,292	(75,555)	2,636,103
Benefit payments, including member contribution refunds Administrative expense	(4,093,222)	(3,879,726) (38,609)		(3,855,050) (35,889)	(3,185,308) (35,797)	(3,095,609) (38,021)
Other changes	(39,274)	(30,009)		26,185	(33,797)	(30,021)
Net change in plan fiduciary net position	 (2,752,961)	 8,068,772	-	3,118,600	 93,753	3,016,244
Plan fiduciary net position - beginning of year	 58,589,678	50,520,906		47,402,306	47,308,553	44,292,309
Plan fiduciary net position - end of year (b)	\$ 55,836,717	\$ 58,589,678	\$	50,520,906	\$ 47,402,306	\$ 47,308,553
Net Pension Liability - end of year (a) - (b)	\$ 22,238,284	\$ 16,505,667	\$	21,474,770	\$ 21,540,061	\$ 15,965,291
FNP as a percentage of the TPL	71.52%	78.02%		70.17%	68.76%	74.77%
Covered Payroll	\$ 12,669,718	\$ 11,604,167	\$	10,882,568	\$ 10,312,350	\$ 10,050,543
Net Pension Liability as a Percentage of Covered Payroll	175.52%	142.24%		197.33%	208.88%	158.85%
Covered Payroll  City of Fargo Police Pension Plan	\$ , ,	\$ , ,	\$	, ,	\$ , ,	
Schedule of Employer Contributions	2018	2017		2016	2015	2014
Actuarially determined contribution (ADC)	\$ 2.987.966	\$ 3.331.157	\$	3,205,550	\$ 2,422,703	\$ 2,059,933

City of Fargo Police Pension Plan Schedule of Employer Contributions					
	2018	2017	2016	2015	2014
Actuarially determined contribution (ADC)	\$ 2,987,966	\$ 3,331,157	\$ 3,205,550	\$ 2,422,703	\$ 2,059,933
Contributions in relation to the ADC	2,996,110	2,907,142	2,599,313	2,338,069	2,516,258
Contribution deficiency (excess)	\$ (8,144)	\$ 424,015	\$ 606,237	\$ 84,634	\$ (456,325)

City of Fargo Police Pension Plan Schedule of Investment Returns					
	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	-4.9%	15.6%	6.9%	-0.2%	5.9%

City of Fargo Police Pension Plan Contributions and Net Pension Liability as a Percent of Payroll					
	2018	2017	2016	2015	2014
Payroll	\$ 12,669,718	\$ 11,604,167	\$ 10,882,568	\$ 10,312,350	\$ 10,050,543
Contributions as a percent of payroll	23.7%	25.1%	23.89%	22.67%	25.04%
Net pension liability as a percent of payroll	175.5%	142.2%	197.33%	208.90%	158.85%

#### FARGO FIREFIGHTERS' RELIEF ASSOCIATION RETIREMENT PLAN

Fargo Firefighters Pension Association Pension Plan Schedule of Change in Net Pension Liability					
	2018	2017	2016	2015	2014
Total Pension Liability					
Service Cost Interest Differences between expected and actual experience Changes in assumptions and methods Benefit payments, including refunds of member contributions Net change in total pension liability	\$ 1,139,344 3,552,233 244,951 (46,847) (2,722,482) 2,167,199	\$ 1,065,668 3,285,670 2,074,434 (133,772) (2,655,413) 3,636,587	\$ 1,033,817 3,107,060 1,380,692 (537,815) (2,448,614) 2,535,140	\$ 942,970 3,020,513 164,724 783,502 (2,391,530) 2,520,179	\$ 882,74 2,656,7 (114,15 3,642,86 (2,164,05 4,904,07
Total Pension Liability - beginning of year Total Pension Liability - end of year (a)	\$ 49,218,214 51,385,413	\$ 45,581,627 49,218,214	\$ 43,046,487 45,581,627	\$ 40,526,308 43,046,487	35,622,23 \$40,526,30
Plan fiduciary net position					
Contributions - employer Contributions - member Net investment income Benefit payments, including member contribution refunds Administrative expense Net change in plan fiduciary net position	\$ 2,486,861 825,550 (1,646,760) (2,722,482) (60,285) (1,117,116)	\$ 2,139,153 779,473 4,665,107 (2,655,413) (60,855) 4,867,465	\$ 1,916,012 769,780 1,711,824 (2,448,614) (45,295) 1,903,707	\$ 1,889,722 744,739 (54,881) (2,391,530) (52,707) 135,343	\$ 1,661,2° 723,0° 1,417,6° (2,164,0° (64,2° 1,573,5°
Plan fiduciary net position - beginning of year Plan fiduciary net position - end of year (b)	\$ 31,780,516 30,663,400	\$ 26,913,051 31,780,516	\$ 25,009,344 26,913,051	\$ 24,874,001 25,009,344	23,300,49 \$24,874,00
Net Pension Liability - end of year (a) - (b)	\$ 20,722,013	\$ 17,437,698	\$ 18,668,576	\$ 18,037,143	\$ 15,652,30
FNP as a percentage of the TPL	59.67%	64.57%	59.04%	58.10%	61.38
Covered Payroll	\$ 7,966,082	\$ 7,487,808	\$ 7,362,577	\$ 7,129,995	\$ 6,813,00
Net Pension Liability as a Percentage of Covered Payroll	260.13%	232.88%	253.56%	252.98%	229.74
Fargo Firefighters Pension Association Pension Plan Schedule of Employer Contributions					
Actuarially determined contribution (ADC)	 <b>2018</b> 2.484.690	\$ <b>2017</b> 2.466.528	\$ <b>2016</b> 2.312.759	\$ <b>2015</b> 1.995.062	<b>2014</b> \$ 1.542.3

Fargo Firefighters Pension Association Pension Plan Schedule of Employer Contributions							
	2018		2017	2016		2015	2014
Actuarially determined contribution (ADC)	\$ 2,484,690	\$	2,466,528	\$ 2,312,759	\$	1,995,062	\$ 1,542,399
Contributions in relation to the ADC	2,486,861		2,139,153	1,916,012		1,889,722	1,661,219
Contribution deficiency (excess)	\$ (2,171)	\$	327,375	\$ 396,747	\$	105,340	\$ (118,820)
		1		 	-		

Fargo Firefighters Pension Association Pension Plan Schedule of Investment Returns					
	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	-5.1%	17.3%	6.8%	-0.2%	6.0%

Fargo Firefighters Pension Association Pension Plan Contributions and Net Pension Liability as a Percent of Payroll					
	2018	2017	2016	2015	2014
Payroll	\$ 7,966,082	\$ 7,487,808	\$ 7,362,577	\$ 7,129,995	\$ 6,813,000
Contributions as a percent of payroll	31.2%	28.6%	26.0%	26.5%	24.4%
Net pension liability as a percent of payroll	260.13%	232.88%	253.56%	252.98%	229.74%

#### NORTH DAKOTA PUBLIC EMPLOYEE RETIREMENT SYSTEM OPEB PLAN

Schedule of Employer's Share of Net OPEB Liability ND Public Employees Retirement System OPEB Plan		
	As of me	easurement date of 6/30/2018
Employer's proportion of the net OPEB Liability		2.966889%
Employer's proportionate share of the net OPEB liability	\$	2,336,627
Employer's covered payroll	\$	32,464,199
Employer's proportionate share of the net OPEB liability as a percentage of its covered payroll		7.20%
Plan fiduciary net position as a percentage of the total OPEB liability		61.89%

Schedule of Employer Contributions ND Public Employees Retirement System OPEB Plan		
		12/31/2018
Statutorily required contribution	\$	370,092
Contributions in relation to the statutorily required contribution	\$	(370,092)
Contribution deficiency (excess)	\$	-
Employer's covered payroll	\$	32,464,199
Contributions as a percentage of covered payroll	•	1.14%

#### **Changes of assumptions**

Amounts reported in 2018 reflect actuarial assumption changes effective July 1, 2018 based on the results of an actuarial experience study completed in 2015. This includes changes to the mortality tables, disability incidence rates, retirement rates, administrative expenses, salary scale, and percent married assumption.

#### NONMAJOR GOVERNMENTAL FUNDS

#### **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The City of Fargo utilizes sixteen special revenue funds.

<u>City Share of Special Assessments</u> - This fund is used to account for the portion of special improvement district projects that are not assessed back to the benefiting property owners, and to pay for the special assessments levied against City and HRA owned properties. Resources are derived from property tax revenue.

<u>Noxious Weeds</u> - This fund is used to account for the City's weed eradication programs. Resources are derived from property tax revenue.

<u>Downtown Business Improvement District</u> – This fund is used to account for acquisition and maintenance of the City's Downtown Business Improvement District. Resources are derived from special assessment revenue.

<u>Convention & Visitors Bureau</u> - This fund is used to account for the 3% hotel and motel excise tax that is assessed to promote tourism and conventions. The City has contracted with the Convention and Visitors Bureau to provide this service.

<u>Neighborhood Stabilization</u> - This fund is used to account for the programs which are currently participating in the Neighborhood Stabilization program. Resources are provided by annual entitlements from Federal Department of Housing and Urban Development.

<u>Regional Training Center</u> - This fund is used to account for the operations of the Regional Law Enforcement Training Center. This facility operates on annual contributions from West Fargo, Cass County, and the City of Fargo.

<u>Parking Authority</u> - This fund is used to account for the operations and maintenance of the City owned parking facilities. The City owns and operates eleven parking facilities in the Downtown area. Resources are derived from parking fee service charges.

<u>Parking Repair and Replacement</u> - This fund is used to account for any major repair or replacement of parking facilities.

<u>Community Development</u> - This fund is used to account for the programs which are currently participating in the Community Development Block Grant program and the Rental Rehabilitation program. Resources are provided by annual entitlements from Federal Department of Housing and Urban Development.

Housing and Urban Development (HUD) Home Participating Jurisdiction – This fund is used to account for the HOME program which provides resources for housing rehabilitation in the Community. Resources are provided by annual entitlements received directly from the Federal Department of Housing and Urban Development.

<u>Housing and Urban Development (HUD) Home Program</u> - This fund is used to account for the HOME program which provides resources for housing rehabilitation in the Community. Resources are provided by annual entitlements from the Federal Department of Housing and Urban Development.

<u>NRI Loan Program</u> - This fund is used to account for revolving loan activity relating to the City's Neighborhood Revitalization Initiative. Resources are derived from both private and public financing.

<u>Court Forfeits</u> - Assets that are forfeited by criminal defendants as ordered by the courts are placed in this fund and are used for local law enforcement.

<u>Skyway Maintenance</u> - This fund is used to account for maintenance of the Fargo skyway system. Resources are derived from special assessment revenue.

<u>Baseball Stadium</u> - This fund is used to account for the operations of the baseball stadium located on the NDSU campus. Resources are derived from private suites.

## CITY OF FARGO, NORTH DAKOTA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2018

								Special	Revenu	ie						
	City Sh Spec		Noxi	ous Weeds	1	Downtown Business provement District		onvention & itors Bureau		ghborhood abilization		Regional ining Center		Parking Authority		king Repair and placement
ASSETS					_			= 100								.=
Equity in pooled investments	\$ 9	919,906	\$	33,373	\$	34,877	\$	5,423	\$	-	\$	233,011	\$	-	\$	473,816
Receivables (net of allowance for uncollectibles):		7 700														
Taxes		7,786		-		-		-		-		-		-		-
Accounts		-		-		-		172,152		-		2,500		98,060		-
Special assessments		-		-		673,829		-		-		-		8,598		-
Intergovernmental		-		-		-		-		258		-		-		-
Due from other funds	2	195,479		-		-		-		-		-		-		-
Prepaid expenditures		-		-		-		-		-		229		21,834		-
Loans		-		-		-		-		-		-		-		-
Property held for resale	•	-	_	-	_		_		_	71,100	_	-	_	-		-
Total assets	\$ 1,4	123,171	\$	33,373	\$	708,706	\$	177,575	\$	71,358	\$	235,740	\$	128,492	\$	473,816
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities		-		-		-		-		-		-		-		-
Vouchers payable	\$	_	\$	_	\$	2,976	\$	144,573	\$	_	\$	4,325	\$	14,345	\$	45,379
Contract retainage payable	•	_	•	_	•	_,	•	-	•	_	•	-,	•		•	27,373
Advances from other funds		_		_		_		_		_		_		300,000		450,000
Due to other funds		_		_		_		_		242		_		495,237		-
Accrued payroll		_		-		_		_		-		-		2,813		-
Special assessments payable	4	30,423		-		_		857		16		-		40,544		-
Unearned revenue		· -		-		_		_		-		-		-		-
Total liabilities		130,423		-		2,976	_	145,430		258		4,325		852,939	-	522,752
Deferred inflows of resources																
Unavailable revenue		5,929				579,243		-				-		8,598		
Fund balances																
Nonspendable		_		_		_		_		_		229		21,834		_
Restricted	9	86,819		33,373		126,487		32,145		71,100		231,186				-
Unassigned		-		-				- , -		-		-		(754,879)		(48,936)
Total fund balances	9	86,819		33,373		126,487		32,145		71,100		231,415		(733,045)		(48,936)
Total liabilities, deferred inflows of resources and fund balances	\$ 1,4	23,171	\$	33,373	\$	708,706	\$	177,575	\$	71,358	\$	235,740	\$	128,492	\$	473,816

# CITY OF FARGO, NORTH DAKOTA COMBINING BALANCE SHEET

# NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)

December 31, 2018

					Special	Revenu	ie				
	ommunity velopment	Р	HUD Home articipating Jurisdiction	HUD Home Program	NRI Loan Program	Co	urt Forfeits	Ma	Skyway aintenance	Baseball Stadium	Total
ASSETS					 				,		
Equity in pooled investments	\$ 123,815	\$	158,741	\$ 5,102	\$ 157,971	\$	70,329	\$	95,878	\$ 25,461	\$ 2,337,703
Receivables (net of allowance for uncollectibles):											
Taxes	-		-	-	-		-		-	-	7,786
Accounts	-		-	-	1,100		-		-	5,127	278,939
Special assessments	-		-	-	-		-		88,656	-	771,083
Intergovernmental	-		3,405	-	-		-		-	-	3,663
Due from other funds	-		-	-	-		-		-	-	495,479
Prepaid expenditures	-		-	-	-		-		1,477	-	23,540
Loans	81,461		1,902,843	190,969	13,064		-		-	-	2,188,337
Property held for resale	 156,692			 -	 34,854		_			 -	 262,646
Total assets	\$ 361,968	\$	2,064,989	\$ 196,071	\$ 206,989	\$	70,329	\$	186,011	\$ 30,588	\$ 6,369,176
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES											
Liabilities											
Vouchers payable	\$ 1,492	\$	32	\$ -	\$ 15	\$	-	\$	10,982	\$ _	\$ 224,119
Contract retainage payable	-		-	-	-		-		-	_	27,373
Advances from other funds	-		-	_	_		-		_	1,087,927	1,837,927
Due to other funds	-		-	-	-		-		-	· · ·	495,479
Accrued payroll	4,948		1,170	-	_		-		_	_	8,931
Special assessments payable	-		· -	_	2,031		-		_	_	473,871
Unearned revenue	81,461		1,494,490	137,234	· -		-		_	_	1,713,185
Total liabilities	87,901		1,495,692	137,234	2,046		-		10,982	1,087,927	4,780,885
Deferred inflows of resources											
Unavailable revenue	 		408,353	 53,735	 13,064				67,335	 	 1,136,257
Fund balances											
Nonspendable	-		-	-	-		-		1,477	_	23,540
Restricted	274,067		160,944	5,102	191,879		70,329		106,217	-	2,289,648
Unassigned			· -	-	-		-			(1,057,339)	(1,861,154)
Total fund balances	274,067		160,944	5,102	191,879		70,329		107,694	(1,057,339)	452,034
Total liabilities, deferred inflows of resources and fund balances	\$ 361,968	\$	2,064,989	\$ 196,071	\$ 206,989	\$	70,329	\$	186,011	\$ 30,588	\$ 6,369,176

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

# NONMAJOR GOVERNMENTAL FUNDS

				Special	Revenue			
	City Share of Specials	Noxioius Weed	Downtown Business Improvement District	Convention & Visitors Bureau	Neighborhood Stabilization	Regional Training Center	Parking Authority	Parking Repair and Replacement
REVENUES	<b>A</b> 550.050		•		•	•	•	
Taxes	\$ 552,953	\$ 1	\$ -	\$ 2,300,097	\$ -	\$ -	\$ -	\$ -
Special assessments	-	-	339,517	-	- 0.470	-	-	-
Intergovernmental revenues	-	-	-	-	2,179	52,999	- 1,875,128	-
Charges for services Fines and forfeits	-	-	-	-	-	-	1,075,120	-
Investment income	-	-	-	-	-	-	-	-
Miscellaneous revenues	-	-	-	6,586	-	- 18,516	5,726	-
Total revenues	552,953	1	339,517	2,306,683	2,179	71,515	1,880,854	
Total revenues	332,933		339,317	2,300,063	2,179	71,515	1,000,004	
EXPENDITURES								
Current:								
Public safety	-	-	_	-	-	77,771	-	_
Public works	430,877	-	_	-	-	, -	-	_
Public health & welfare	-	15,974	_	-	-	_	-	_
Recreation & culture	-	-	367,985	2,294,743	-	-	-	_
Urban redevelopment	-	-	-	-	2,179	-	-	-
Public transportation	-	-	-	-	-	-	1,000,488	314,312
Capital outlay	-	-	-	-	-	16,937	-	-
Total expenditures	430,877	15,974	367,985	2,294,743	2,179	94,708	1,000,488	314,312
Excess (deficiency) of revenues over (under) expenditures	122,076	(15,973)	(28,468)	11,940		(23,193)	880,366	(314,312)
OTHER FINANCING SOURCES (USES)								
Transfers in								
General fund	-	-	43,000	-	-	26,000	-	-
Special revenue funds	-	-	-	-	-	-	-	36,000
Transfers out								
Special revenue funds	-	-	-	-	-	-	(36,000)	-
Debt service	-	-	-	-	-	-	(736,335)	-
Capital projects							(524,000)	
Total other financing sources (uses)			43,000			26,000	(1,296,335)	36,000
Net change in fund balances	122,076	(15,973)	14,532	11,940	-	2,807	(415,969)	(278,312)
Fund balance (deficit) - beginning of year	864,743	49,346	111,955	20,205	71,100	228,608	(317,076)	229,376
Fund balance (deficit) - end of year	\$ 986,819	\$ 33,373	\$ 126,487	\$ 32,145	\$ 71,100	\$ 231,415	\$ (733,045)	\$ (48,936)

# 

# NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)

	-			Special	Revenue			
	Community Development	HUD Home Participating Jurisdiction	HUD Home Program	NRI Loan Program	Court Forfeits	Skyway Maintenance	Baseball Stadium	Total
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,853,051
Special assessments	-	-	-	-	-	88,559	-	428,076
Intergovernmental revenues	252,294	348,748	-	-	750	-	-	656,970
Charges for services	-	-	-	3,600	-	-	205,267	2,083,995
Fines and forfeits	-	-	-	-	76,566	-	-	76,566
Investment income	-	149	-	207	-	-	-	356
Miscellaneous revenues	225,151	37,693	5,000	20,788	10,001			329,461
Total revenues	477,445	386,590	5,000	24,595	87,317	88,559	205,267	6,428,475
EXPENDITURES								
Current:								
Public safety	-	_	_	-	143,844	_	_	221,615
Public works	-	_	_	-	-	_	_	430,877
Public health & welfare	20,379	_	_	-	-	_	_	36,353
Recreation & culture	-	_	_	-	-	104,439	138,334	2,905,501
Urban redevelopment	258,729	420,900	60,000	-	-	-	_	741,808
Public transportation	-	_	-	-	-	-	_	1,314,800
Capital outlay	-	-	-	-	10,725	-	-	27,662
Total expenditures	279,108	420,900	60,000		154,569	104,439	138,334	5,678,616
Excess (deficiency) of revenues over (under) expenditures	198,337	(34,310)	(55,000)	24,595	(67,252)	(15,880)	66,933	749,859
OTHER FINANCING SOURCES (USES)								
Transfers in								
General fund	_	_	_	_	_	_	_	69,000
Special revenue funds	_	3,091	_	_	_	_	_	39,091
Transfers out		0,001						00,001
Special revenue funds	_	_	_	(3,091)	_	_	_	(39,091)
Debt service	_	_	_	(477)	_	_	_	(736,812)
Capital projects	_	_	_	(477)	_	_	_	(524,000)
Total other financing sources (uses)		3,091		(3,568)				(1,191,812)
Net change in fund balances	198,337	(31,219)	(55,000)	21,027	(67,252)	(15,880)	66,933	(441,953)
Fund balance (deficit) - beginning of year	75,730	192,163	60,102	170,852	137,581	123,574	(1,124,272)	893,987
Fund balance (deficit) - end of year	\$ 274,067	\$ 160,944	\$ 5,102	\$ 191,879	\$ 70,329	\$ 107,694	\$ (1,057,339)	\$ 452,034

### NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

		City Share	e of Specials			Noxiou	s Weeds	
		-		Variance with				Variance with
	Budget	ed Amounts		Final Budget Positive	Budgete	d Amounts		Final Budget Positive
	Original	Final	Actual Amounts	(Negative)	Original	Final	Actual Amounts	(Negative)
REVENUES								
Taxes	\$ 556,000	\$ 556,000	\$ 552,953	\$ (3,047)	\$ -	\$ -	\$ 1	\$ 1
Special assessments	-	-	-	-	-	-	-	-
Intergovernmental revenues	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-	-
Miscellaneous revenue	-	-	-	-	-	-	-	-
Total revenues	556,000	556,000	552,953	(3,047)			1	1
EXPENDITURES								
Current:								
Public safety	-	-	-	_	-	-	_	-
Public works	337,000	337,000	430,877	(93,877)	-	-	-	-
Public health and welfare	-	· -	· -	-	35,000	35,000	15,974	19,026
Recreation and culture	-	-	_	_	· -	-	· -	· -
Urban redevelopment	-	-	_	_	-	-	-	-
Public transportation	-	-	_	_	-	-	-	-
Capital outlay	-	-	_	_	-	-	-	-
Total expenditures	337,000	337,000	430,877	(93,877)	35,000	35,000	15,974	19,026
Excess (deficiency) of revenues over (under) expenditures	219,000	219,000	122,076	(96,924)	(35,000)	(35,000)	(15,973)	19,027
OTHER FINANCING SOURCES (USES)								
Transfers in:								
General fund	_	-	_	_	-	-	_	_
Special revenue	_	_	_	_	_	-	_	_
Transfers out:								
General fund	_	_	_	_	_	-	_	_
Special revenue	_	-	_	_	-	-	_	_
Debt service	_	_	_	_	_	-	_	_
Capital projects	(218,000)	(218,000)	_	218,000	-	-	_	_
Total other financing sources (uses)	(218,000)	(218,000)		218,000				
Net change in fund balances	1,000	1,000	122,076	121,076	(35,000)	(35,000)	(15,973)	19,027
Fund balance (deficit) - beginning of year	864,743	864,743	864,743	-	49,346	49,346	49,346	-
Fund balance (deficit) - end of year	\$ 865,743	\$ 865,743	\$ 986,819	\$ 121,076	\$ 14,346	\$ 14,346	\$ 33,373	\$ 19,027

# NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

## **BUDGET AND ACTUAL**

		Downtown Business	s Improvement District		Convention &	Visitors Bureau		
	Budgeted	l Amounts		Variance with Final Budget	Budgeted	I Amounts		Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)	Original	Final	Actual Amounts	Positive (Negative)
REVENUES					·			
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 2,315,000	\$ 2,315,000	\$ 2,300,097	\$ (14,903)
Special assessments	330,000	330,000	339,517	9,517	-	-	-	-
Intergovernmental revenues	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-	-
Miscellaneous revenue	-	-	-	-	-	-	6,586	6,586
Total revenues	330,000	330,000	339,517	9,517	2,315,000	2,315,000	2,306,683	(8,317)
EXPENDITURES								
Current:								
Public safety	-	-	-	-	-	-	-	-
Public works	-	-	-	-	-	-	-	-
Public health and welfare	-	-	-	-	-	-	-	-
Recreation and culture	330,000	330,000	367,985	(37,985)	2,360,000	2,360,000	2,294,743	65,257
Urban redevelopment	-	-	-	-	-	-	-	-
Public transportation	-	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-	-
Total expenditures	330,000	330,000	367,985	(37,985)	2,360,000	2,360,000	2,294,743	65,257
Excess (deficiency) of revenues over (under) expenditures			(28,468)	(28,468)	(45,000)	(45,000)	11,940	56,940
OTHER FINANCING SOURCES (USES)								
Transfers in:								
General fund	-	-	43,000	43,000	-	-	-	-
Special revenue	-	-	-	-	-	-	-	-
Transfers out:								
General fund	-	-	-	-	-	-	-	-
Special revenue	-	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	-	-	-
Capital projects	-	-	-	-	-	-	-	-
Total other financing sources (uses)			43,000	43,000	<u> </u>			
Net change in fund balances	-	-	14,532	14,532	(45,000)	(45,000)	11,940	56,940
Fund balance (deficit) - beginning of year	111,955	111,955	111,955		20,205	20,205	20,205	
Fund balance (deficit) - end of year	\$ 111,955	\$ 111,955	\$ 126,487	\$ 14,532	\$ (24,795)	\$ (24,795)	\$ 32,145	\$ 56,940

# NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

## **BUDGET AND ACTUAL**

			Neighborhoo	d Stabili	zation						Regional Tra	aining C	enter	
							ance with							iance with
	 Budgete	d Amour	nts				al Budget ositive		Budgeted	Amour	ts			al Budget Positive
	Original		Final	Actua	al Amounts		egative)	С	riginal		Final	Actu	al Amounts	egative)
REVENUES	 	-				-								 
Taxes	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -
Special assessments	-		-		-		-		-		-		-	-
Intergovernmental revenues	419,000		419,000		2,179		(416,821)		40,999		40,999		52,999	12,000
Charges for services	-		-		-		-		-		-		-	-
Fines and forfeits	-		-		-		-		-		-		-	-
Investment income	-		-		-		-		-		-		-	-
Miscellaneous revenue	 		_		_				25,456		25,456		18,516	(6,940)
Total revenues	 419,000		419,000		2,179		(416,821)		66,455		66,455		71,515	 5,060
EXPENDITURES														
Current:														
Public safety	-		-		-		-		80,000		63,063		77,771	(14,708)
Public works	-		_		-		-		-		-		-	-
Public health and welfare	-		-		-		-		-		-		-	-
Recreation and culture	-		-		-		-		-		-		-	-
Urban redevelopment	419,308		419,308		2,179		417,129		-		-		-	-
Public transportation	-		_		_		-		-		-		-	-
General support	-		_		_		-		-		-		-	-
Capital outlay	-		_		_		-		-		16,937		16,937	-
Total expenditures	 419,308		419,308		2,179		417,129		80,000		80,000		94,708	 (14,708)
Excess (deficiency) of revenues over (under) expenditures	 (308)		(308)		-		308		(13,545)		(13,545)		(23,193)	(9,648)
OTHER FINANCING SOURCES (USES)														
Transfers in:														
General fund	_		_		_		-		33,545		33,545		26,000	(7,545)
Special revenue	_		_		_		_		-		-		_	-
Transfers out:														
General fund	_		_		_		-		(10,000)		_		_	-
Special revenue	-		_		_		-		-		-		-	-
Debt service	_		_		_		_		_		_		_	-
Capital projects	_		_		_		-		_		_		_	-
Total other financing sources (uses)	-		-		-		-		23,545		33,545		26,000	(7,545)
Net change in fund balances	(308)		(308)		-		308		10,000		20,000		2,807	(17,193)
Fund balance (deficit) - beginning of year	71,100		71,100		71,100		-		228,608		228,608		228,608	-
Fund balance (deficit) - end of year	\$ 70,792	\$	70,792	\$	71,100	\$	308	\$	238,608	\$	248,608	\$	231,415	\$ (17,193)
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### NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

# BUDGET AND ACTUAL For the Year Ended December 31, 2018

Parking Authority Parking Repair and Replacement Variance with Variance with Final Budget **Budgeted Amounts** Final Budget **Budgeted Amounts** Positive Positive Original (Negative) Original Final Final **Actual Amounts Actual Amounts** (Negative) REVENUES Taxes \$ \$ Special assessments Intergovernmental revenues Charges for services 1,862,000 1,862,000 1,875,128 13,128 Fines and forfeits Investment income Miscellaneous revenue 5,726 5,726 Total revenues 1,862,000 1,862,000 1,880,854 18,854 **EXPENDITURES** Current: Public safety Public works Public health and welfare Recreation and culture Urban redevelopment Public transportation 639,121 639,121 1,000,488 (361, 367)420,000 420,000 314,312 105,688 Capital outlay 639,121 639,121 1,000,488 (361,367) 420,000 420,000 314,312 105,688 Total expenditures Excess (deficiency) of revenues over (under) expenditures 1,222,879 1,222,879 880,366 (342,513) (420,000)(420,000)(314,312) 105,688 OTHER FINANCING SOURCES (USES) Transfers in: General fund 500,121 100,121 Special revenue 36,000 (64,121)Transfers out: General fund Special revenue (436,000)(36,000)(36,000)Debt service (736, 335)(736, 335)(736, 335)Capital projects (700,000)(524,000)176.000 Total other financing sources (uses) (1,172,335)(1,472,335)(1,296,335)176,000 500,121 100,121 36,000 (64,121) Net change in fund balances 50,544 (249,456)(415,969)(166,513)80,121 (319,879)(278, 312)41,567 Fund balance (deficit) - beginning of year (317,076)(317,076)(317,076)229,376 229,376 229,376

(266,532)

(566,532)

\$

(733,045)

(166,513)

309,497

(90,503)

\$

(48,936)

Fund balance (deficit) - end of year

41,567

# NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

# BUDGET AND ACTUAL

		Community	Development		HUD Home Partic	cipating Jurisdiction		
	Budgeted	d Amounts		Variance with Final Budget Positive	Budgeted	d Amounts		Variance with Final Budget Positive
	Original	Final	Actual Amounts	(Negative)	Original	Final	Actual Amounts	(Negative)
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Special assessments	-	-	-	-	-	-	-	-
Intergovernmental revenues	718,000	718,000	252,294	(465,706)	430,000	430,000	348,748	(81,252)
Charges for services	-	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-	-
Investment income	100	100	-	(100)	2,000	2,000	149	(1,851)
Miscellaneous revenue	4,900	4,900	225,151	220,251	51,000	51,000	37,693	(13,307)
Total revenues	723,000	723,000	477,445	(245,555)	483,000	483,000	386,590	(96,410)
EXPENDITURES								
Current:								
Public safety	-	-	-	-	_	-	-	-
Public works	_	_	-	_	_	-	-	-
Public health and welfare	20,771	20,771	20,379	392	_	-	-	-
Recreation and culture	· <u>-</u>	-	· -	_	_	_	_	-
Urban redevelopment	702,020	702,064	258,729	443,335	525,379	525,511	420,900	104,611
Public transportation	-	-	,	-	-	-		-
Capital outlay	_	_	_	_	_	_	_	_
Total expenditures	722,791	722,835	279,108	443,727	525,379	525,511	420,900	104,611
Excess (deficiency) of revenues over (under) expenditures	209	165	198,337	198,172	(42,379)	(42,511)	(34,310)	8,201
OTHER FINANCING SOURCES (USES)								
Transfers in:								
General fund	_	_	-	_	_	_	-	-
Special revenue	_	_	_	_	_	_	3,091	3,091
Transfers out:							0,00	0,00
General fund	_	_	_	_	_	_	_	_
Special revenue	_	_	_	_	_	_	_	_
Debt service	_	_	_	_	_	_	_	_
Capital projects	_	_	_	_	_	_	_	_
Total other financing sources (uses)							3,091	3,091
Total other infancing sources (uses)							3,091	3,091
Net change in fund balances	209	165	198,337	198,172	(42,379)	(42,511)	(31,219)	11,292
Fund balance (deficit) - beginning of year	75,730	75,730	75,730	<u>-</u> _	192,163	192,163	192,163	
Fund balance (deficit) - end of year	\$ 75,939	\$ 75,895	\$ 274,067	\$ 198,172	\$ 149,784	\$ 149,652	\$ 160,944	\$ 11,292
							-	

# NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

## **BUDGET AND ACTUAL**

		HUD Hom	ne Program			NRI Loa	n Program	
	Budgeted	d Amounts		Variance with Final Budget	Budgeted	d Amounts		Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)	Original	Final	Actual Amounts	Positive (Negative)
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Special assessments	-	-	-	-	-	-	-	-
Intergovernmental revenues	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	3,000	3,000	3,600	600
Fines and forfeits	-	-	-	-	-	-	-	-
Investment income	-	-	-	-	6,000	6,000	207	(5,793)
Miscellaneous revenue	23,000	23,000	5,000	(18,000)	152,000	152,000	20,788	(131,212)
Total revenues	23,000	23,000	5,000	(18,000)	161,000	161,000	24,595	(136,405)
EXPENDITURES								
Current:								
Public safety	-	-	-	-	-	-	-	-
Public works	-	-	-	-	-	-	-	-
Public health and welfare	-	-	-	-	-	-	-	-
Recreation and culture	-	-	-	-	-	-	-	-
Urban redevelopment	30,000	30,000	60,000	(30,000)	21,409	21,409	_	21,409
Public transportation	-	-	-	-	_	-	_	· -
Capital outlay	-	-	-	_	_	-	-	_
Total expenditures	30,000	30,000	60,000	(30,000)	21,409	21,409		21,409
Excess (deficiency) of revenues over (under) expenditures	(7,000)	(7,000)	(55,000)	(48,000)	139,591	139,591	24,595	(114,996)
OTHER FINANCING SOURCES (USES)								
Transfers in:								
General fund	_	_	-	_	_	_	_	_
Special revenue	_	_	-	_	_	_	_	_
Transfers out:								
General fund	_	-	-	_	_	_	-	_
Special revenue	_	_	_	_	-	_	(3,091)	(3,091)
Debt service	_	-	-	_	-	_	(477)	(477)
Capital projects	_	_	_	_	-	_	-	-
Total other financing sources (uses)							(3,568)	(3,568)
Net change in fund balances	(7,000)	(7,000)	(55,000)	(48,000)	139,591	139,591	21,027	(118,564)
Fund balance (deficit) - beginning of year	60,102	60,102	60,102	-	170,852	170,852	170,852	-
Fund balance (deficit) - end of year	\$ 53,102	\$ 53,102	\$ 5,102	\$ (48,000)	\$ 310,443	\$ 310,443	\$ 191,879	\$ (118,564)
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# NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

## **BUDGET AND ACTUAL**

	Court Forfeits Sk  Variance with							Skyway M	laintenai	nce						
	Вι	dgeted	Amount	s			Final	Budget		Budgeted	l Amour	nts			Fina	ance with
	Original		I	Final	Actua	al Amounts		sitive gative)		Original		Final	Actu	al Amounts		ositive egative)
REVENUES																
Taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Special assessments		-		-		-		-		90,000		90,000		88,559		(1,441)
Intergovernmental revenues		-		-		750		750		-		-		-		-
Charges for services		-		-		-		-		-		-		-		-
Fines and forfeits	100,	000		100,000		76,566		(23,434)		-		-		-		-
Investment income		-		-		-		-		-		-		-		-
Miscellaneous revenue						10,001		10,001								
Total revenues	100,	000		100,000		87,317		(12,683)		90,000		90,000		88,559		(1,441)
EXPENDITURES																
Current:																
Public safety	160,	000		149,275		143,844		5,431		-		-		-		-
Public works		-		-		-		-		-		_		_		-
Public health and welfare		-		-		-		-		-		-		-		-
Recreation and culture		-		-		-		-		136,000		136,000		104,439		31,561
Urban redevelopment		-		-		-		-		-		· -		_		_
Public transportation		-		-		-		-		-		-		-		-
Capital outlay		-		10,725		10,725		-		-		-		-		-
Total expenditures	160,	000	-	160,000		154,569		5,431		136,000		136,000		104,439		31,561
Excess (deficiency) of revenues over (under) expenditures		000)		(60,000)		(67,252)		(7,252)		(46,000)		(46,000)		(15,880)		30,120
OTHER FINANCING SOURCES (USES)																
Transfers in:																
General fund		_		_		_		_		_		_		_		_
Special revenue		_		-		_		_		_		_		_		_
Transfers out:																
General fund		_		-		_		_		_		_		_		_
Special revenue		-		_		_		_		_		_		_		-
Debt service		-		-		_		_		_		_		_		_
Capital projects		_		-		_		_		_		_		_		_
Total other financing sources (uses)		-		-		-		-		-		-		-		-
Net change in fund balances	(60,	000)		(60,000)		(67,252)		(7,252)		(46,000)		(46,000)		(15,880)		30,120
Fund balance (deficit) - beginning of year	137,	581		137,581		137,581		_	\$	123,574	\$	123,574	\$	123,574	\$	_
Fund balance (deficit) - end of year	\$ 77,		\$	77,581	\$	70,329	\$	(7,252)	<u> </u>	77,574	<u> </u>	77,574	<u> </u>	107,694	<u> </u>	30,120
(, , <b></b>	<del>-</del> ···		<u> </u>	,		,020	<u>-</u>	( , , , , , , , , , , , , , , , , , , ,		,	=	,		,		,

# NONMAJOR SPECIAL REVENUE FUNDS

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

		Baseba	Il Stadium			To	otals	
				Variance with				Variance with
	Budgeted	d Amounts		Final Budget Positive	Budgeted	I Amounts		Final Budget Positive
	Original	Final	Actual Amounts	(Negative)	Original	Final	Actual Amounts	(Negative)
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 2,871,000	\$ 2,871,000	\$ 2,853,051	\$ (17,949)
Special assessments	-	-	-	-	420,000	420,000	428,076	8,076
Intergovernmental revenues	-	-	-	-	1,607,999	1,607,999	656,970	(951,029)
Charges for services	200,000	200,000	205,267	5,267	2,065,000	2,065,000	2,083,995	18,995
Fines and forfeits	-	-	-	-	100,000	100,000	76,566	(23,434)
Investment income	-	-	-	-	8,100	8,100	356	(7,744)
Miscellaneous revenue	-	-	-	-	256,356	256,356	329,461	73,105
Total revenues	200,000	200,000	205,267	5,267	7,328,455	7,328,455	6,428,475	(899,980)
EXPENDITURES								
Current:								
Public safety	-	-	-	-	240,000	212,338	221,615	(9,277)
Public works	-	-	-	-	337,000	337,000	430,877	(93,877)
Public health and welfare	-	-	-	-	55,771	55,771	36,353	19,418
Recreation and culture	220,000	220,000	138,334	81,666	3,046,000	3,046,000	2,905,501	140,499
Urban redevelopment	-	_	-	-	1,698,116	1,698,292	741,808	956,484
Public transportation	-	_	-	-	1,059,121	1,059,121	1,314,800	(255,679)
Capital outlay	-	_	-	-	-	27,662	27,662	-
Total expenditures	220,000	220,000	138,334	81,666	6,436,008	6,436,184	5,678,616	757,568
Excess (deficiency) of revenues over (under) expenditures	(20,000)	(20,000)	66,933	86,933	892,447	892,271	749,859	(142,412)
OTHER FINANCING SOURCES (USES)								
Transfers in:								
General fund	_	_	_	_	33,545	33,545	69,000	35,455
Special revenue	_	_	_	_	500,121	100,121	39,091	(61,030)
Transfers out:						,	,	(- ,,
General fund	_	_	_	_	(10,000)	_	_	_
Special revenue	_	_	_	_	(436,000)	(36,000)	(39,091)	(3,091)
Debt service	_	_	_	_	(736,335)	(736,335)	(736,812)	(477)
Capital projects	_	_	_	_	(218,000)	(918,000)	(524,000)	394,000
Total other financing sources (uses)					(866,669)	(1,556,669)	(1,191,812)	364,857
Net change in fund balances	(20,000)	(20,000)	66,933	86,933	25,778	(664,398)	(441,953)	222,445
Fund balance (deficit) - beginning of year	\$ (1,124,272)	\$ (1,124,272)	\$ (1,124,272)	\$ -	\$ 893,987	\$ 893,987	\$ 893,987	\$ -
Fund balance (deficit) - end of year	(1,144,272)	(1,144,272)	(1,057,339)	86,933	919,765	229,589	452,034	222,445
. aa salanoo (aonon) ona oi you	(1,177,212)	(1,177,212)	(1,001,009)	00,000	313,703	223,009	402,004	222,770

# DEBT SERVICE FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgete	d Amounts		
	Original	Final	Actual Amounts	Variance with Final Budget Positive (Negative)
REVENUES				
Taxes	\$ 18,102,714	\$ 18,102,714	\$ 16,226,684	\$ (1,876,030)
Special assessments	33,936,840	36,409,140	38,177,275	1,768,135
Intergovernmental revenues	7,499,650	7,499,650	7,391,859	(107,791)
Investment income	500,000	-	1,035,028	1,035,028
Miscellaneous revenues	<u> </u>	<u> </u>	40,208	40,208
Total revenues	60,039,204	62,011,504	62,871,054	859,550
EXPENDITURES				
Current:				
Public works	-	-	540,556	(540,556)
Urban redevelopment	-	-	590,557	(590,557)
Capital outlay	-	-	70,093	(70,093)
Debt Service	51,730,704	70,203,830	69,284,727	919,103
Total expenditures	51,730,704	70,203,830	70,485,933	(282,103)
Excess (deficiency) of revenues over (under) expenditures	8,308,500	(8,192,326)	(7,614,879)	577,447
OTHER FINANCING SOURCES (USES)				
Transfers in	3,353,486	4,787,787	4,557,156	(230,631)
Transfers out	(7,003,126)	(7,270,126)	(7,678,694)	(408,568)
Loans issued	-	-	588,799	588,799
Bonds issued	683,888	3,783,830	3,783,830	<u></u> _
Total other financing sources (uses)	(2,965,752)	1,301,491	1,251,091	(50,400)
Net change in fund balances	5,342,748	(6,890,835)	(6,363,788)	527,047
Fund balance - beginning of year			81,009,992	
Fund balance - end of year			\$ 74,646,204	

# NONMAJOR ENTERPRISE FUNDS

The enterprise funds account for the operations that are financed and operated in a manner similar to private business enterprises where the intent of the City is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the City has decided that periodic determination of the revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or for other purposes.

The City operates four nonmajor enterprise funds which are listed below.

<u>Southeast Cass Sewer District</u> - To account for user fee revenues derived from providing sanitary sewer services to the Southeast Cass Sanitary Sewer District, and the expenses and maintenance for this function.

<u>Vector Control</u> – To account for vector control operations involving mosquito control for the City of Fargo.

<u>Street Lighting</u> – To account for user fee revenues derived from providing street lighting services to the City of Fargo, and all expenses for the operation and maintenance of this function.

<u>Forestry</u> - To account for user fee revenues and donations from the Park Board derived from planting and maintaining trees on boulevards and in parks, and all expenses for the operation and maintenance of this function.

# CITY OF FARGO, NORTH DAKOTA COMBINING STATEMENT OF NET POSITION NON MAJOR PROPRIETARY FUNDS December 31, 2018

	Southeast Cas Sewer		ector Control	Street Lighting	Forestry	Total
ASSETS						
Current assets						
Cash	\$	- \$	-	\$ -	\$ 50	\$ 50
Equity in pooled investments		-	463,833	610,269	57,745	1,131,847
Receivables (net of allowance for uncollectibles):						
Special assessments		-	-	-	36,382	36,382
Accounts	13,53	8	68,185	264,990	171,805	518,518
Inventory		-	-	331,591	-	331,591
Prepaid expenses			2,161	4,458	5,838	12,457
Total current assets	13,53	8	534,179	1,211,308	271,820	2,030,845
Noncurrent assets						
Capital assets						
Machinery and equipment		-	53,232	432,486	1,337,127	1,822,845
Infrastructure		-	-	44,189,117	-	44,189,117
Less accumulated depreciation			(53,232)	(19,694,831)	(956,193)	(20,704,256)
Total noncurrent assets				24,926,772	380,934	25,307,706
Total assets	13,53	8	534,179	26,138,080	652,754	27,338,551
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows of resources related to pension		-	-	113,404	455,277	568,681
Deferred outflows of resources related to OPEB		<u>-</u>	-	1,834	6,376	8,210
Total deferred outflows of resources				115,238	461,653	576,891
LIABILITIES						
Current liabilities						
Vouchers payable	8,29	6	-	182,471	26,806	217,573
Due to other funds	71,90	5	-	-	-	71,905
Accrued payroll	3	7	-	8,991	37,830	46,858
Accrued vacation payable		<u>-</u>	-	41,969	37,613	79,582
Total current liabilities	80,23	8		233,431	102,249	415,918
Long-term liabilities						
Net pension liability		-	-	257,619	1,165,916	1,423,535
Net OPEB liability		-	-	10,610	36,889	47,499
Total long-term liabilities			-	268,229	1,202,805	1,471,034
Total liabilities	80,23	8	-	501,660	1,305,054	1,886,952
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows of resources related to pension		-	-	14,006	70,490	84,496
Deferred inflows of resources related to OPEB		-	-	485	1,688	2,173
Total deferred outflows of resources		= =	-	14,491	72,178	86,669
NET POSITION						
Net investment in capital assets		-	-	24,926,772	380,934	25,307,706
Unrestricted	(66,70	0)	534,179	810,395	(643,759)	634,115
Total net position	\$ (66,70	0) \$	534,179	\$ 25,737,167	\$ (262,825)	\$ 25,941,821

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION NON MAJOR PROPRIETARY FUNDS

OPERATING REVENUES         \$ 38.588         \$ 727,430         \$ 1,986,450         \$ 1,773,389         \$ 4,525,857           OPERATING EXPENSES         8         36         - 270,166         1,217,657         1,487,859           Personnel services         5,963         340,062         191,370         515,471         1,052,866           Materials and supplies         53,254         86,486         1,246,280         191,952         1,577,972           Depreciation         - 2,655         1,794,339         134,896         1,931,890           Total operating expenses         59,253         429,203         3,502,155         2,059,976         6,050,587           Operating income (loss)         (20,665)         298,227         (1,515,705)         (286,587)         (1,524,730)           NONOPERATING REVENUES (EXPENSES)         3         7,889         7,889         7,889           Gain (loss) on disposal of assets         7,889         7,889         7,889           Total nonoperating revenue         7,899         7,889           Total nonoperating revenues         3,966,528         - 3,966,528           Transfers in:         Enterprise         150,000         150,000         300,000           Transfe			heast Cass Sewer	Ved	ctor Control	St	treet Lighting		Forestry		Total
OPERATING EXPENSES           Personnel services         36         -         270,166         1,217,657         1,487,859           Other services         5,963         340,062         191,370         515,471         1,052,866           Materials and supplies         53,254         86,486         1,246,280         191,952         1,577,972           Depreciation         -         2,655         1,794,339         134,896         1,931,890           Total operating expenses         59,253         429,203         3,502,155         2,059,976         6,050,587           Operating income (loss)         (20,665)         298,227         (1,515,705)         (286,587)         (1,524,730)           NONOPERATING REVENUES (EXPENSES)         3         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         2         1         1         <		Φ.	00.500	•	707.400	•	4 000 450	•	4 770 000	•	4 505 057
Personnel services         36         -         270,166         1,217,657         1,487,859           Other services         5,963         340,062         191,370         515,471         1,052,866           Materials and supplies         53,254         86,486         1,246,280         191,952         1,577,972           Depreciation         -         2,655         1,794,339         134,896         1,931,890           Total operating expenses         59,253         429,203         3,502,155         2,059,976         6,050,587           Operating income (loss)         (20,665)         298,227         (1,515,705)         (286,587)         (1,524,730)           NONOPERATING REVENUES (EXPENSES)         3         298,227         16,332         16,332         16,332           Gain (loss) on disposal of assets         -         -         -         -         7,889         7,889           Total nonoperating revenue         -         -         -         -         24,221         24,221           Income (loss) before contributions and transfers         (20,665)         298,227         (1,515,705)         (262,366)         (1,500,509)           Capital Contributions         -         -         -         3,966,528         -         3,96	Charges for services	\$	38,588	\$	727,430	\$	1,986,450	\$	1,773,389	\$	4,525,857
Other services         5,963         340,062         191,370         515,471         1,052,866           Materials and supplies         53,254         86,486         1,246,280         191,952         1,577,972           Depreciation         -         2,655         1,794,339         134,896         1,931,890           Total operating expenses         59,253         429,203         3,502,155         2,059,976         6,050,587           Operating income (loss)         (20,665)         298,227         (1,515,705)         (286,587)         (1,524,730)           NONOPERATING REVENUES (EXPENSES)         -         -         -         -         16,332         16,332           Gain (loss) on disposal of assets         -         -         -         -         7,889         7,889           Total nonoperating revenue         -         -         -         2,221         24,221           Income (loss) before contributions and transfers         (20,665)         298,227         (1,515,705)         (262,366)         (1,500,509)           Capital Contributions         -         -         -         3,966,528         -         3,966,528           Transfers in:         -         -         -         -         150,000         150,000 <td>OPERATING EXPENSES</td> <td></td>	OPERATING EXPENSES										
Materials and supplies         53,254         86,486         1,246,280         191,952         1,577,972           Depreciation         -         2,655         1,794,339         134,896         1,931,890           Total operating expenses         59,253         429,203         3,502,155         2,059,976         6,050,587           Operating income (loss)         (20,665)         298,227         (1,515,705)         (286,587)         (1,524,730)           NONOPERATING REVENUES (EXPENSES)         -         -         -         -         16,332         16,332           Gain (loss) on disposal of assets         -         -         -         -         7,889         7,889           Miscellaneous revenue         -         -         -         -         7,889         7,889           Total nonoperating revenues         -         -         -         -         24,221         24,221           Income (loss) before contributions and transfers         (20,665)         298,227         (1,515,705)         (262,366)         (1,500,509)           Capital Contributions         -         -         3,966,528         -         3,966,528           Transfers in:           Enterprise         -         -         -	Personnel services		36		-		270,166		1,217,657		1,487,859
Depreciation	Other services		5,963		340,062		191,370		515,471		1,052,866
Total operating expenses         59,253         429,203         3,502,155         2,059,976         6,050,587           Operating income (loss)         (20,665)         298,227         (1,515,705)         (286,587)         (1,524,730)           NONOPERATING REVENUES (EXPENSES)         Strain (loss) on disposal of assets         -         -         -         -         -         16,332         16,332           Miscellaneous revenue         -         -         -         -         7,889         7,889           Total nonoperating revenues         -         -         -         -         24,221         24,221           Income (loss) before contributions and transfers         (20,665)         298,227         (1,515,705)         (262,366)         (1,500,509)           Capital Contributions         -         -         3,966,528         -         3,966,528           Transfers in:           Enterprise         -         -         -         150,000         150,000         300,000           Transfers out:         -         -         (557,000)         (262,000)         (102,000)         921,000           Capital projects         -         -         -         (23,289)         -         (23,289)	Materials and supplies		53,254		86,486		1,246,280		191,952		1,577,972
Operating income (loss)         (20,665)         298,227         (1,515,705)         (286,587)         (1,524,730)           NONOPERATING REVENUES (EXPENSES)         301 (loss) on disposal of assets         -         -         -         -         -         16,332         16,332         16,332         16,332         16,332         16,332         16,389         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889         7,889	Depreciation		-		2,655		1,794,339		134,896		1,931,890
NONOPERATING REVENUES (EXPENSES) Gain (loss) on disposal of assets  16,332 16,332 Miscellaneous revenue 7,889 7,889 Total nonoperating revenues 24,221 24,221  Income (loss) before contributions and transfers  (20,665) 298,227 (1,515,705) (262,366) (1,500,509)  Capital Contributions 3,966,528  Transfers in: Enterprise 150,000 150,000 300,000  Transfers out: General - (557,000) (262,000) (102,000) (921,000) Capital projects (23,289) - (23,289) Change in net position - beginning  (46,035) 792,952 23,421,633 (48,459) 24,120,091	Total operating expenses		59,253		429,203		3,502,155		2,059,976		6,050,587
Gain (loss) on disposal of assets         -         -         -         -         16,332         16,332           Miscellaneous revenue         -         -         -         -         7,889         7,889           Total nonoperating revenues         -         -         -         -         24,221         24,221           Income (loss) before contributions and transfers         (20,665)         298,227         (1,515,705)         (262,366)         (1,500,509)           Capital Contributions         -         -         3,966,528         -         3,966,528           Transfers in:         Enterprise         -         -         150,000         150,000         300,000           Transfers out:         General         -         (557,000)         (262,000)         (102,000)         (921,000)           Capital projects         -         -         (23,289)         -         (23,289)           Change in net position         (20,665)         (258,773)         2,315,534         (214,366)         1,821,730           Total net position - beginning         (46,035)         792,952         23,421,633         (48,459)         24,120,091	Operating income (loss)		(20,665)		298,227		(1,515,705)		(286,587)		(1,524,730)
Gain (loss) on disposal of assets         -         -         -         -         16,332         16,332           Miscellaneous revenue         -         -         -         -         7,889         7,889           Total nonoperating revenues         -         -         -         -         24,221         24,221           Income (loss) before contributions and transfers         (20,665)         298,227         (1,515,705)         (262,366)         (1,500,509)           Capital Contributions         -         -         3,966,528         -         3,966,528           Transfers in:         Enterprise         -         -         150,000         150,000         300,000           Transfers out:         General         -         (557,000)         (262,000)         (102,000)         (921,000)           Capital projects         -         -         (23,289)         -         (23,289)           Change in net position         (20,665)         (258,773)         2,315,534         (214,366)         1,821,730           Total net position - beginning         (46,035)         792,952         23,421,633         (48,459)         24,120,091	NONOPERATING REVENUES (EXPENSES)										
Miscellaneous revenue         -         -         -         7,889         7,889           Total nonoperating revenues         -         -         -         24,221         24,221           Income (loss) before contributions and transfers         (20,665)         298,227         (1,515,705)         (262,366)         (1,500,509)           Capital Contributions         -         -         -         3,966,528         -         3,966,528           Transfers in:           Enterprise         -         -         -         150,000         150,000         300,000           Transfers out:         -         -         (557,000)         (262,000)         (102,000)         (921,000)           Capital projects         -         -         (23,289)         -         (23,289)           Change in net position         (20,665)         (258,773)         2,315,534         (214,366)         1,821,730           Total net position - beginning         (46,035)         792,952         23,421,633         (48,459)         24,120,091	` ,		_		_		_		16 332		16 332
Total nonoperating revenues         -         -         -         24,221         24,221           Income (loss) before contributions and transfers         (20,665)         298,227         (1,515,705)         (262,366)         (1,500,509)           Capital Contributions         -         -         3,966,528         -         3,966,528           Transfers in:         Enterprise         -         -         150,000         150,000         300,000           Transfers out:         General         -         (557,000)         (262,000)         (102,000)         (921,000)           Capital projects         -         -         (23,289)         -         (23,289)           Change in net position         (20,665)         (258,773)         2,315,534         (214,366)         1,821,730           Total net position - beginning         (46,035)         792,952         23,421,633         (48,459)         24,120,091	` ' '		_		_		_		*		*
Income (loss) before contributions and transfers (20,665) 298,227 (1,515,705) (262,366) (1,500,509)  Capital Contributions 3,966,528 - 3,966,528  Transfers in:  Enterprise 150,000 150,000 300,000  Transfers out:  General - (557,000) (262,000) (102,000) (921,000)  Capital projects (23,289) - (23,289)  Change in net position - beginning (46,035) 792,952 23,421,633 (48,459) 24,120,091	Total nonoperating revenues		-			_					
Capital Contributions       -       -       3,966,528       -       3,966,528         Transfers in:         Enterprise       -       -       150,000       150,000       300,000         Transfers out:       General       -       (557,000)       (262,000)       (102,000)       (921,000)         Capital projects       -       -       (23,289)       -       (23,289)         Change in net position       (20,665)       (258,773)       2,315,534       (214,366)       1,821,730         Total net position - beginning       (46,035)       792,952       23,421,633       (48,459)       24,120,091	, ,					_					
Transfers in: Enterprise 150,000 150,000 300,000  Transfers out:  General - (557,000) (262,000) (102,000) (921,000)  Capital projects (23,289) - (23,289)  Change in net position (20,665) (258,773) 2,315,534 (214,366) 1,821,730  Total net position - beginning (46,035) 792,952 23,421,633 (48,459) 24,120,091	Income (loss) before contributions and transfers		(20,665)		298,227		(1,515,705)		(262,366)		(1,500,509)
Enterprise 150,000 150,000 300,000  Transfers out:  General - (557,000) (262,000) (102,000) (921,000)  Capital projects (23,289) - (23,289)  Change in net position (20,665) (258,773) 2,315,534 (214,366) 1,821,730  Total net position - beginning (46,035) 792,952 23,421,633 (48,459) 24,120,091	Capital Contributions		-		-		3,966,528		-		3,966,528
Transfers out:         General       -       (557,000)       (262,000)       (102,000)       (921,000)         Capital projects       -       -       (23,289)       -       (23,289)         Change in net position       (20,665)       (258,773)       2,315,534       (214,366)       1,821,730         Total net position - beginning       (46,035)       792,952       23,421,633       (48,459)       24,120,091	Transfers in:										
General         -         (557,000)         (262,000)         (102,000)         (921,000)           Capital projects         -         -         -         (23,289)         -         (23,289)           Change in net position         (20,665)         (258,773)         2,315,534         (214,366)         1,821,730           Total net position - beginning         (46,035)         792,952         23,421,633         (48,459)         24,120,091	Enterprise		-		-		150,000		150,000		300,000
Capital projects         -         -         (23,289)         -         (23,289)           Change in net position         (20,665)         (258,773)         2,315,534         (214,366)         1,821,730           Total net position - beginning         (46,035)         792,952         23,421,633         (48,459)         24,120,091	Transfers out:										
Change in net position         (20,665)         (258,773)         2,315,534         (214,366)         1,821,730           Total net position - beginning         (46,035)         792,952         23,421,633         (48,459)         24,120,091	General		-		(557,000)		(262,000)		(102,000)		(921,000)
Total net position - beginning (46,035) 792,952 23,421,633 (48,459) 24,120,091	Capital projects		-		-		(23,289)		-		(23,289)
	Change in net position		(20,665)		(258,773)		2,315,534		(214,366)		1,821,730
	Total net position - beginning		(46,035)		792,952		23,421,633		(48,459)		24,120,091
		\$		\$		\$		\$		\$	

# CITY OF FARGO, NORTH DAKOTA COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

	Sout	theast Cass Sewer	Vec	ctor Control	St	reet Lighting	 Forestry	Total
CASH FLOWS FROM OPERATING ACTIVITIES:	·							
Receipts from customers and users	\$	36,235	\$	728,062	\$	1,931,779	\$ 1,772,771	\$ 4,468,847
Payments to employees		6		-		(161,179)	(842,511)	(1,003,684)
Payments of benefits on behalf of employees		(5)		-		(38,788)	(244,949)	(283,742)
Payments to suppliers		(53,183)		(427,045)		(1,499,475)	(678,944)	(2,658,647)
Net cash provided (used) by operating activities		(16,947)		301,017		232,337	 6,367	522,774
CASH FLOWS FROM NON CAPITAL FINANCING ACTIVITIES								
Transfers to other funds		-		(557,000)		(285,289)	(102,000)	(944,289)
Transfers from other funds		-		-		150,000	150,000	300,000
Payments received on interfund borrowing		16,947		-		_	-	16,947
Net cash provided (used) by noncapital financing activities		16,947		(557,000)		(135,289)	48,000	(627,342)
CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Proceeds from sale of assets		_		_		_	16,332	16,332
Acquisition of capital assets		_		_		_	(118,430)	(118,430)
Net cash provided (used) by capital and				_			 (1.10,100)	 (1.10,100)
related financing activities		<u>-</u> _				<u> </u>	 (102,098)	 (102,098)
CASH FLOWS FROM INVESTING ACTIVITIES								
Investments redeemed		-		719,816		513,221	105,476	1,338,513
Investments (purchased)		-		(463,833)		(610,269)	(57,745)	(1,131,847)
Net cash provided (used) by investing activities		-		255,983		(97,048)	47,731	206,666
Net change in cash and cash equivalents		-		-		-	-	-
Cash and cash equivalents, January 1		-		-		-	50	50
Cash and cash equivalents, December 31	\$	-	\$	-	\$	-	\$ 50	\$ 50
Reconciliation of operating income to net cash								
provided (used) by operating activities:								
Operating income (loss)	\$	(20,665)	\$	298,227	\$	(1,515,705)	\$ (286,587)	\$ (1,524,730)
Adjustments to reconcile operating income to net cash								
provided by operating activities								
Depreciation		-		2,655		1,794,339	134,896	1,931,890
Change in assets and liabilities								
Accounts receivable		(2,353)		632		(54,671)	3,339	(53,053)
Special assessment receivable		-		-		-	(3,957)	(3,957)
Inventories		-		-		(46,119)	-	(46,119)
Prepaid expenses		-		(497)		193	229	(75)
Accounts payable		6,034		-		(15,899)	28,250	18,385
Vacation payable		-		-		27,161	(1,957)	25,204
Payroll payable		37		-		645	3,560	4,242
Net pension liability		-		-		33,132	96,393	129,525
Net OPEB liability		-		-		9,261	32,201	41,462
Total adjustments		3,718		2,790		1,748,042	292,954	2,047,504
Net cash provided (used) by operating activities	\$	(16,947)	\$	301,017	\$	232,337	\$ 6,367	\$ 522,774
Noncash transactions affecting financial position:								
Acquisition of / change in assets through capital								
contributions and donations	\$		\$	-	\$	3,966,528	\$ 	\$ 3,966,528

# FIDUCIARY FUNDS

Fiduciary funds are used to account for assets held by the City in trust or as an agent for individuals, private organizations, or other governmental units and/or other funds. The fiduciary funds of the City are described below.

# **PENSION TRUST FUNDS**

<u>City Employees' Pension Trust Fund</u> is used to account for the activities of this defined benefit pension plan. All employees except those covered by other plans are members.

<u>Police Pension Trust Fund</u> is used to account for the activities of this defined benefit pension plan. All members of the Police Department are members of this plan.

The Pension Plan financial statements can be found in the notes to the financial statements, Note 5.

## **AGENCY FUNDS**

The City has four agency funds used to account for assets held as an agent for others.

<u>Performance Deposit Fund</u> is used for deposits required by City ordinance for excavators, bid deposits, special assessment developer deposits, and other miscellaneous deposits.

<u>Park District Specials Fund</u> is used to account for special assessments collected and administered for the Fargo Park District.

<u>Metro Flood Project Diversion Authority</u> is used to account for the collection and disbursement of funds for the Metro Flood Project Diversion Authority.

Red River Regional Dispatch Center Fund is used to account for the collection and disbursement of funds for the Red River Regional Dispatch Center Fund.

# CITY OF FARGO, NORTH DAKOTA AGENCY FUNDS

# COMBINING STATEMENT OF NET POSITION December 31, 2018

	formance eposits	Park District Special ssessments	ľ	Metro Flood Project Diversion Authority	Red River Regional patch Center	Total
ASSETS					 	
Equity in pooled investments	287,460	-		84,671,371	1,072,661	86,031,492
Receivables(net of allowance for uncollectibles)						
Interest	-	-		164,927	-	164,927
Special assessments receivable	-	12,500,396		-	-	12,500,396
Intergovernmental	-	-		512,105	-	512,105
Total assets	\$ 287,460	\$ 12,500,396	\$	85,348,403	\$ 1,072,661	\$ 99,208,920
LIABILITIES						
Vouchers payable	\$ =	\$ =	\$	206,010	\$ -	\$ 206,010
Due to other governments	-	12,500,396		-	-	12,500,396
Deposits	287,460	 =_		85,142,393	 1,072,661	 86,502,514
Total liabilities	\$ 287,460	\$ 12,500,396	\$	85,348,403	\$ 1,072,661	\$ 99,208,920

# CITY OF FARGO, NORTH DAKOTA AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FOR THE YEAR ENDING DECEMBER 31, 2018

	B	eginning of Year		Additions		Deductions		End of Year
PERFORMANCE DEPOSITS								
ASSETS Equity in pooled investments	\$	232,360	\$	59,100	\$	4,000	\$	287,460
Total assets	\$	232,360	\$	59,100	\$	4,000	\$	287,460
LIABILITIES Deposits	\$	232,360	\$	59,100	\$	4,000	\$	287,460
Total liabilities	\$	232,360	\$	59,100	\$	4,000	\$	287,460
PARK DISTRICT SPECIAL ASSESSMENTS								
ASSETS								
Equity in pooled investments Special assessments receivable	\$	10,534,806	\$	820,264 2,331,126	\$	820,264 365,536	\$	12,500,396
Total assets	\$	10,534,806	\$	3,151,390	\$	1,185,800	\$	12,500,396
LIABILITIES	•	40.504.000		0.005.440	•	050 550	•	10.500.000
Due to other governments Deposits	\$	10,534,806	\$	2,325,143 820,296	\$	359,553 820,296	\$	12,500,396
Total liabilities	\$	10,534,806	\$	3,145,439	\$	1,179,849	\$	12,500,396
METRO FLOOD PROJECT DIVERSION AUTHORITY								
ASSETS Equity in pooled investments	\$	63,369,239	\$	96,587,137	\$	75,285,005	\$	84,671,371
Interest Intergovernmental receivable	Ÿ	3,868,993	Ÿ	164,927 10,229,504	Ÿ	13,586,392	Ÿ	164,927 512,105
Total assets	\$	67,238,232	\$	106,981,568	\$	88,871,397	\$	85,348,403
	<u> </u>	07,200,202	<u> </u>	100,001,000	<u> </u>	00,011,001		00,010,100
LIABILITIES Vouchers Payable Deposits	\$	314,792 66,923,440	\$	29,591,249 77,390,319	\$	29,700,031 59,171,366	\$	206,010 85,142,393
Total liabilities	\$	67,238,232	\$	106,981,568	\$	88,871,397	\$	85,348,403
RED RIVER REGIONAL DISPATCH CENTER								
ASSETS	œ	702 570	œ.	E 006 E04	œ.	4 906 430	•	4.070.664
Equity in pooled investments  Total assets	<u>\$</u> \$	782,570	<u>\$</u> \$	5,096,521 5,096,521	<u>\$</u> \$	4,806,430 4,806,430	<u>\$</u> \$	1,072,661 1,072,661
	<u> </u>	782,570	<u> </u>	5,090,521	<u> </u>	4,600,430	<u> </u>	1,072,001
LIABILITIES Deposits	\$	782,570	\$	5,096,521	\$	4,806,430	\$	1,072,661
Total liabilities	\$	782,570	\$	5,096,521	\$	4,806,430	\$	1,072,661
TOTAL ALL AGENCY FUNDS								
ASSETS Equity in pooled investments	\$	64,384,169	\$	102,563,022	\$	80,915,699	\$	86,031,492
Interest receivable	Ť	-	Ť	164,927	Ť	-	Ť	164,927
Special assessments receivable Intergovernmental receivable		10,534,806 3,868,993		2,331,126 10,229,504		365,536 13,586,392		12,500,396 512,105
Total assets	\$	78,787,968	\$	115,288,579	\$	94,867,627	\$	99,208,920
LIABILITIES	œ	244.700	•	20 504 242	6	20.700.004	•	200 040
Vouchers payable Due to other governments	\$	314,792 10,534,806	\$	29,591,249 2,325,143	\$	29,700,031 359,553	\$	206,010 12,500,396
Deposits		67,938,370	-	83,366,236		64,802,092		86,502,514
Total liabilities	\$	78,787,968	\$	115,282,628	\$	94,861,676	\$	99,208,920

# CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS

# CITY OF FARGO, NORTH DAKOTA CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS COMPARATIVE SCHEDULES BY SOURCE DECEMBER 31, 2018

GOVERNMENTAL FUNDS CAPITAL ASSETS: Land Intangible - Right of way Buildings Improvements other than buildings Machinery and equipment Infrastructure Flood Control Construction in progress Total governmental funds capital assets	\$ 82,352,549 9,974,327 127,599,050 2,630,027 63,190,044 417,112,608 43,723,259 6,572,440 753,154,304
INVESTMENTS IN GOVERNMENTAL FUNDS CAPITAL ASSETS BY SOURCE: General fund Special revenue funds Debt service funds Capital projects Enterprise funds Federal and state grants Donated Total governmental funds capital assets	\$ 46,092,574 5,926,824 70,093 668,194,917 1,903,407 28,049,534 2,916,955 753,154,304

# CITY OF FARGO, NORTH DAKOTA CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY FUNCTION AND ACTIVITY DECEMBER 31, 2018

FUNCTION AND ACTUATO	Land	Right of Way	Buildings	Improvements Other than Buildings	Machinery and Equipment	Infrastructure	Flood Control	Construction in Progress	Total
FUNCTION AND ACTIVITY									
General Government: City Commission	\$ -	\$ -	\$ -	s -	\$ 375,111	\$ -	\$ -	\$ -	\$ 375,111
City Administrator	φ -	Ψ - -	φ - -	φ - -	28,324	Φ -	φ - -	φ -	28,324
City Auditor	_	-	-	-	185,641	-	-	-	185,641
Information Technology	-	-	_	_	5,070,632	_	_	1,032,542	6,103,174
Public Information	-	-	-	-	231,148	-	-	-	231,148
Human Resources	-	-	-	-	170,777	-	-	-	170,777
City Assessor	-	-	-	-	173,194	-	-	-	173,194
Municipal Court	-	-	1,596,948	-	55,338	-	-	-	1,652,286
Planning & Development	70,093	-	-	1,439,626	107,086	-	-	-	1,616,805
Central Garage	-	-	4,252,863	127,813	1,210,953	-	-	-	5,591,629
City Buildings	70.000		28,680,638	7,866	551,608			4 000 540	29,240,112
Total	70,093		34,530,449	1,575,305	8,159,812			1,032,542	45,368,201
Public Safety:									
Traffic Engineering	-	-	21,422	_	341,088	_	_	-	362,510
Fire Department	436,448	-	11,825,618	20,932	8,183,542	-	-	-	20,466,540
Emergency Management	-	-	-	-	733,669	-	-	-	733,669
Police Department	43,000	-	4,827,866	31,654	7,284,337	-	-	94,432	12,281,289
Inspections					444,176			56,743	500,919
Total	479,448		16,674,906	52,586	16,986,812			151,175	34,344,927
Public Works:									
City Engineer	1.576.405	1,504,313			1.953.852				5.034.570
Street Department	817,500	4,588,892	999,284	141,520	12,502,975	417,112,608			436,162,779
Flood	77,056,640	3,881,122	333,204	134,240	12,002,010	-17,112,000	43,723,259	_	124,795,261
Total	79,450,545	9,974,327	999,284	275,760	14,456,827	417,112,608	43,723,259		565,992,610
			,						
Public Health & Welfare:									
Health Department	857,805		10,900,128	305,120	1,233,577				13,296,630
Total	857,805		10,900,128	305,120	1,233,577				13,296,630
Recreation & Culture:									
Public Library	_	_	13,173,098	_	3,614,588	_	_	_	16.787.686
City Auditorium	-	-	7,729,584	_	402,426	_	_	298,104	8,430,114
Convention Bureau	199,505	-	749,851	_	-	_	_	-	949,356
Baseball Stadium	-	-	5,266,692	96,523	389,223	-	-	-	5,752,438
Total	199,505		26,919,225	96,523	4,406,237		-	298,104	31,919,594
Urban Redevelopment									
Home Grants	400.450	-	605,042	- 00.440	- 24.050	-	-	-	605,042
Community Development	189,153		3,942,108	28,446	34,650				4,194,357
Total	189,153		4,547,150	28,446	34,650				4,799,399
Transportation									
Transit	-	-	12,277,137	20,473	17,670,008	_	-	-	29,967,618
Parking Authority	1,106,000	-	20,750,771	275,814	242,121	_	=	5,090,619	27,465,325
Total	1,106,000		33,027,908	296,287	17,912,129			5,090,619	57,432,943
Grand Total	\$ 82,352,549	\$ 9,974,327	\$ 127,599,050	\$ 2,630,027	\$ 63,190,044	\$ 417,112,608	\$ 43,723,259	\$ 6,572,440	\$ 753,154,304

# CITY OF FARGO, NORTH DAKOTA CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY FOR THE YEAR ENDED DECEMBER 31, 2018

FUNCTION AND ACTIVITY	Balanc January 1,			Additions & ransfers In		eletions & ansfers Out	Dece	Balance ember 31, 2018
GENERAL GOVERNMENT: City Commission	\$	60,930	\$	314,181	\$	_	\$	375,111
City Administrator	Ψ	5,890	Ψ	22,434	Ψ	_	Ψ	28,324
City Auditor	,	70,457		121,454		(6,270)		185,641
Information Technology		10,630		1,502,063		(209,519)		6,103,174
Public Information		09,110		122,038		-		231,148
Human Resources		38,185		132,592		_		170,777
City Assessor		22,985		107,926		(57,717)		173,194
Municipal Court		52,286		-		-		1,652,286
Planning & Development	1,1	54,940		478,157		(16,292)		1,616,805
Central Garage	5,7	03,535		227,322		(339,228)		5,591,629
City Buildings	25,7	19,969		4,537,540		(1,017,397)		29,240,112
Total	39,4	48,917		7,565,707		(1,646,423)		45,368,201
PUBLIC SAFETY:								
Traffic Engineer	3	82,335		-		(19,825)		362,510
Fire Department	20,3	70,815		192,800		(97,075)		20,466,540
Emergency Management	7-	48,569		-		(14,900)		733,669
Police Department	11,1	51,205		1,349,590		(219,506)		12,281,289
Inspections		21,476		202,518		(23,075)		500,919
Total	32,9	74,400	-	1,744,908		(374,381)		34,344,927
PUBLIC WORKS:								
City Engineer		71,564		1,200,601		(1,237,595)		5,034,570
Street Department		14,285		24,083,676		(3,035,182)		436,162,779
Flood		02,039		6,893,222				124,795,261
Total	538,0	87,888		32,177,499		(4,272,777)		565,992,610
PUBLIC HEALTH & WELFARE:								
Health Department		46,222		264,308		(13,900)		13,296,630
Total	13,0	46,222		264,308		(13,900)		13,296,630
RECREATION & CULTURE:								
Public Library	16,7	44,010		43,676		-		16,787,686
City Auditorium		32,010		298,104		-		8,430,114
Convention Bureau		49,356		-		-		949,356
Baseball Stadium		17,354		35,084				5,752,438
Total	31,5	42,730		376,864				31,919,594
URBAN REDEVELOPMENT								
Home Grants		05,042		-		-		605,042
Community Development		99,505 04,547		<u> </u>		(5,148) (5,148)		4,194,357 4,799,399
TRANSPORTATION:	<u> </u>					_		<del>-</del> ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Transit	27,6	38,482		3,538,662		(1,209,526)		29,967,618
Parking Authority	22,0	27,642		5,498,083		(60,400)		27,465,325
Total	49,6	66,124		9,036,745		(1,269,926)		57,432,943
Grand Total	\$ 709,5	70,828	\$	51,166,031	\$	(7,582,555)	\$	753,154,304

# STATISTICAL SECTION

This part of the City of Fargo's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends	121
These schedules contain trend information to help the reader understand and assess how the government's financial position has changed over time.	
Revenue Capacity	126
These schedules contain information to assist the reader in understanding and assessing the factors affecting the government's ability to generate its own-source revenues.	
Debt Capacity	140
These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	
Demographic and Economic Information	154
These schedules offer demographic and economic information to (1) assist the reader in understanding the socioeconomic environment within which a government operates and (2) provide information that facilitates comparisons of financial statement information over time and among governments.	
Operating Information	457
These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	157

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB 34 in 2002; schedules presenting government-wide information include information beginning in that year.

# CITY OF FARGO, NORTH DAKOTA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting) (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities										
Net investment in capital assets	\$ 133,054,594	\$ 142,709,681	\$ 165,198,383	\$ 198,360,557	\$ 189,087,362	\$ 206,472,245	\$ 181,249,168	\$ 138,920,327	\$ 155,724,812	\$ 133,461,710
Restricted	88,187,372	83,724,522	64,114,256	91,329,393	94,565,364	86,385,806	36,575,596	71,485,506	15,592,239	62,858,162
Unrestricted	(13,592,579)	(26,809,117)	9,117,295	(19,974,535)	416,679	13,702,900	3,384,329	2,038,090	4,169,926	68,861,992
Total governmental activities	207,649,387	199,625,086	238,429,934	269,715,415	284,069,405	306,560,951	221,209,093	212,443,923	175,486,977	265,181,864
Business-type activities										
Net investment in capital assets	447,423,939	488,520,828	507,957,852	534,544,356	554,814,340	580,624,402	632,351,653	708,548,590	763,810,437	707,758,594
Restricted .	29,310,590	34,129,228	31,565,252	35,995,567	39,793,330	47,453,013	42,919,415	38,133,351	46,242,709	44,229,649
Unrestricted	20,655,890	22,190,520	25,929,372	31,301,382	36,016,908	36,694,655	36,550,855	39,460,589	48,823,670	41,061,711
Total business-type	497,390,419	544,840,576	565,452,476	601,841,305	630,624,578	664,772,070	711,821,923	786,142,530	858,876,816	793,049,954
Primary government										
Net investment in capital assets	580,478,533	631,230,509	673,156,235	732,904,913	743,901,702	787,096,647	813,600,821	847,468,917	919,535,249	841,220,304
Restricted	117,497,962	117,853,750	95,679,508	127,324,960	134,358,694	133,838,819	79,495,011	109,618,857	61,834,948	107,087,811
Unrestricted	7,063,311	(4,618,597)	35,046,667	11,326,847	36,433,587	50,397,555	39,935,184	41,498,679	52,993,596	109,923,703
Total primary government	\$ 705,039,806	\$ 744,465,662	\$ 803,882,410	\$ 871,556,720	\$ 914,693,983	\$ 971,333,021	\$ 933,031,016	\$ 998,586,453	\$ 1,034,363,793	\$ 1,058,231,818

### CITY OF FARGO, NORTH DAKOTA CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting) (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
EXPENSES										,
Governmental activities:										
General government	\$ 16,061,513 \$	16,172,223	\$ 10,287,469	\$ 13,785,114	\$ 12,980,379	\$ 15,657,870	\$ 16,818,838	\$ 17,776,492	\$ 18,745,925	\$ 21,121,650
Public safety	31,299,101	31,292,462	31,735,792	33,428,258	33,861,695	34,415,785	37,826,165	39,029,094	38,539,794	40,386,651
Public works	61,560,495	56,086,729	53,970,609	42,392,349	69,082,966	73,315,688	103,297,687	122,801,345	88,777,599	85,922,794
Public health & welfare	8,619,558	9,184,914	9,182,688	9,083,491	9,682,135	9,937,389	11,683,089	11,442,822	12,950,823	13,636,149
Recreation & culture	7,290,768	6,176,197	6,898,193	7,132,599	7,497,540	8,222,506	8,151,402	8,424,874	8,624,606	9,393,133
Urban redevelopment	5,270,433	4,986,361	4,294,454	2,278,779	1,293,873	2,534,044	2,117,333	1,849,153	4,673,263	1,530,806
Transportation	8,240,985	7,637,009	8,117,307	8,653,280	9,448,794	9,670,550	10,045,459	9,941,816	10,320,580	12,157,449
General support	1,279,040	1,576,481	982,211	1,200,633	1,214,200	1,002,608	1,200,135	1,057,122	1,151,575	1,192,789
Interest and fiscal charges	10,970,999	13,203,253	13,699,460	15,751,657	17,090,585	18,545,356	19,670,971	21,917,557	22,260,570	22,968,482
Total governmental activities expenses	150,592,892	146,315,629	139,168,183	133,706,160	162,152,167	173,301,796	210,811,079	234,240,275	206,044,735	208,309,903
<b>.</b>										
Business-type activities:	0.000.070	0.000.005	0.004.040	0.570.000	7 000 000	0.000.000	0.400.000	0.000.400	0.004.005	40 000 440
Municipal airport authority	6,380,673	6,920,335	6,331,018	6,570,226	7,908,632	8,299,826	8,483,692	8,823,490	8,981,905	10,309,142
Water	13,172,848	13,378,237	13,634,186	13,293,762	14,474,710	14,112,129	14,200,256	15,000,452	17,416,843	20,414,032
Wastewater	7,282,660	8,114,318	8,802,312	8,733,862	9,279,582	8,956,040	9,814,203	9,907,111	10,796,934	11,061,329
Storm sewer	3,573,700	3,743,309	4,131,731	3,988,408	4,525,630	4,737,663	5,082,586	5,283,166	5,679,382	6,029,507
Solid waste	7,524,388	8,229,701	9,279,191	9,272,784	9,856,134	9,889,337	10,798,649	11,111,432	10,674,156	11,606,061
Fargodome	6,872,075	7,284,833	6,435,476	7,099,483	7,868,558	8,236,303	7,893,940	8,399,909	9,394,765	10,680,289
Southeast Cass	66,047	46,757	74,054	67,079	67,763	73,926	54,315	49,345	90,210	59,253
Vector control	389,667	592,516	477,494	327,920	445,567	397,296	335,279	379,561	331,429	429,203
Street lighting	-	2,237,468	2,374,751	2,604,698	2,644,451	2,779,110	3,024,018	3,216,418	3,349,777	3,502,155
Forestry	1,361,803	1,475,962	1,550,266	1,477,668	1,630,661	1,603,197	1,720,593	1,770,157	1,923,056	2,059,976
Total business-type activities expenses	46,623,861	52,023,436	53,090,479	53,435,890	58,701,688	59,084,827	61,407,531	63,941,041	68,638,457	76,150,947
Total primary government expenses	\$ 197,216,753 \$	198,339,065	\$ 192,258,662	\$ 187,142,050	\$ 220,853,855	\$ 232,386,623	\$ 272,218,610	\$ 298,181,316	\$ 274,683,192	\$ 284,460,850
PROGRAM REVENUES										
Governmental activities:										
Charges for services:										
General government	\$ 2,406,704 \$	2,443,507	\$ 2,789,248	\$ 2,989,977	\$ 2,953,292	\$ 3,548,664	\$ 3,166,528	\$ 2,916,943	\$ 2,960,802	\$ 3,274,293
Public safety	4,285,553	4,264,740	4,668,687	5,433,194	5,467,052	8,337,597	6,247,357	6,119,964	6,240,462	6,238,735
Public works	8,418,374	11,163,026	10,519,541	8,064,249	9,708,531	11,731,930	13,399,541	15,343,800	10,530,618	11,747,317
Public health & welfare	2,439,988	2,621,144	2,560,812	2,590,591	2,802,846	2,839,283	3,026,151	2,946,313	3,030,070	2,865,791
Recreation & culture	676,537	739,345	670,765	716,288	764,587	777,310	475,257	647,217	518,632	526,085
Urban redevelopment	2,409,435	1,659,901	170,033	151,670	465,744	82,815	229,405	637,583	183,000	249,471
Transportation	2,875,615	3,076,024	3,130,777	3,441,492	3,589,903	3,876,963	4,023,455	3,982,718	4,304,515	4,651,756
Operating grants and contributions	19,366,139	13,938,290	14,268,244	10,084,351	11,957,140	10,523,934	9,661,729	11,034,507	10,040,237	9,673,151
Capital grants and contributions	65,836,704	57,828,290	71,999,481	65,485,536	68,048,195	76,383,369	86,152,387	138,364,227	91,019,352	94,795,470
Total governmental activities program revenues	108,715,049	97,734,267	110,777,588	98,957,348	105,757,290	118,101,865	126,381,810	181,993,272	128,827,688	134,022,069
· -										-

# CITY OF FARGO, NORTH DAKOTA CHANGES IN NET POSITION (CONTINUED) LAST TEN FISCAL YEARS (accrual basis of accounting) (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Business-type activities:										
Charges for services:	5 000 044	0.040.004	0.044.477	0.740.750	7.540.007	0.044.007	0.540.705	0.000.000	0.500.005	0.000.007
Airport Water	5,822,644	6,042,021 17.307.253	6,244,177	6,716,756	7,546,237 19.051.936	8,641,627	8,546,795	8,296,226	8,583,335 23,706,110	9,309,037
Wastewater	17,695,424 10,340,200	17,307,253	17,284,658 10,401,385	19,828,733 10,905,355	11,046,790	18,311,211 10,176,950	19,134,802 10,328,605	21,779,615 10,526,541	10,714,193	23,888,031 10,961,261
Storm sewer	1,546,291	1,485,138	1,504,238	1,528,614	1,588,515	1,582,079	1,602,497	1,634,581	1,663,088	1,690,018
Solid waste	9,881,695	9,990,271	11,266,479	10,724,500	11,181,542	12,310,654	11,850,605	12,504,724	14,905,074	14,975,672
Fargodome	4,756,694	5,305,298	4,473,612	5,161,637	5,447,421	6,442,044	6,069,576	6,578,942	5,792,841	5,773,223
Other activities	1,735,879	3,423,829	3,470,485	3,672,429	3,740,032		3,923,673	4,019,445	4,350,101	4,525,857
Capital grants and contributions	9,095,212	4,157,791	588,860	10,312,478	3,975,726	3,774,958	4,230,097	13,366,847	6,218,700	2,319,135
Total business-type activities program revenues	60,874,039	58,032,848	55,233,894	68,850,502	63,578,199	65,063,733	65,686,650	78,706,921	75,933,442	73,442,234
Total primary government program revenues		\$ 155,767,115 \$		\$ 167,807,850	\$ 169,335,489		\$ 192,068,460	\$ 260,700,193	\$ 204,761,130	\$ 207,464,303
NET (EXPENSE) REVENUE										
Governmental activities	\$ (41,877,843)	\$ (48,581,362) \$	(28,390,595)	\$ (34,748,812)	\$ (56,394,877)	) \$ (55,199,931)	\$ (84,429,269)	\$ (52,247,003)	\$ (77,217,047)	\$ (74,287,834)
Business-type activities	14,250,178	6,009,412	2,143,415	15,414,612	4,876,511	5,978,906	4,279,119	14,765,880	7,294,985	(2,708,713)
Total primary government net expense	\$ (27,627,665)	\$ (42,571,950) \$	(26,247,180)	\$ (19,334,200)	\$ (51,518,366)	) \$ (49,221,025)	\$ (80,150,150)	\$ (37,481,123)	\$ (69,922,062)	\$ (76,996,547)
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION										
Governmental activities:										
Taxes										
Property taxes	\$ 18,312,912	\$ 19,180,738 \$	20,144,787	\$ 20,979,784	\$ 21,988,667	\$ 22,618,520	\$ 24,076,015	\$ 26,065,359	\$ 28,283,311	\$ 29,435,063
Sales taxes	29,243,136	40,435,541	42,049,097	39,471,099	47,107,737	48,336,282	50,988,474	51,109,289	47,653,443	48,185,965
Gross business receipts taxes	4,134,001	4,146,643	4,474,974	4,360,497	4,789,001	5,177,263	4,943,429	4,839,170	5,108,969	5,264,571
Lodging taxes	1,675,939	1,775,404	1,942,057	2,152,130	2,310,646	2,556,722	2,408,710	2,339,795	2,286,414	2,300,096
Other taxes	3,051,229	3,255,800	3,312,240	2,586,200	2,907,258	2,953,800	1,874,754	1,762,599	1,737,382	1,713,618
Unrestricted intergovernmental	3,296,682	3,830,789	5,632,867	8,188,288	8,404,341	9,446,998	8,778,310	6,112,343	5,768,743	6,741,796
Unrestricted investment earnings	3,440,226	3,014,501	3,058,022	2,267,527	2,677,208	3,141,709	2,722,190	3,786,334	5,219,212	5,942,482
Miscellaneous	(85,941)	405,694	2,497,946	262,848	855,955	205,642	699,233	245,370	2,048,000	415,705
Transfers	(25,763,467)	(35,488,049)	(15,765,314)	(14,234,080)	(16,294,658)		(48,659,781)	(52,778,426)	(57,845,373)	63,983,425
Total governmental activities	37,304,717	40,557,061	67,346,676	66,034,293	74,746,155	70,874,143	47,831,334	43,481,833	40,260,101	163,982,721
Business-type activities:										
Property taxes	579,513	601,556	619,474	637,860	664,036	692,977	744,009	840,443	941,291	1,009,429
Unrestricted investment earnings	3,601,388	3,942,511	557,643	4,566,253	5,597,897	2,715,512	407,886	3,842,990	5,539,034	(1,874,911)
Miscellaneous	1,172,864	1,408,629	1,374,819	1,536,024	1,581,978	1,197,304	1,270,719	2,092,868	1,113,603	1,730,758
Transfers	25,763,467	35,488,049	15,765,314	14,234,080	16,294,658	23,562,793	48,659,781	52,778,426	57,845,373	(63,983,425)
Total business-type activities	31,117,232	41,440,745	18,317,250	20,974,217	24,138,569	28,168,586	51,082,395	59,554,727	65,439,301	(63,118,149)
Total primary government	\$ 68,421,949	\$ 81,997,806 \$	85,663,926	\$ 87,008,510	\$ 98,884,724	\$ 99,042,729	\$ 98,913,729	\$ 103,036,560	\$ 105,699,402	\$ 100,864,572
CHANGE IN NET POSITION										
Governmental activities	\$ (4,573,126)	\$ (8,024,301) \$	38,956,081	\$ 31,285,481	\$ 18,351,278	\$ 15 674 212	\$ (36,597,935)	\$ (8,765,170)	\$ (36,956,946)	\$ 89,694,887
Business-type activities	45,367,410	47,450,157	20,460,665	36,388,829	29,015,080	34,147,492	55,361,514	74,320,607	72,734,286	(65,826,862)
Total primary government		\$ 39,425,856 \$		\$ 67,674,310	\$ 47,366,358		\$ 18,763,579	\$ 65,555,437	\$ 35,777,340	\$ 23,868,025
. S.a. pary government	<b>↓</b> 10,701,20∓	ψ 00, 120,000 q	30,110,110	Ç 07,07 1,010	÷ 17,000,000	Ψ 10,021,70 <del>1</del>	¥ 10,100,010	\$ 00,000,407	ψ 00,777,0 <del>1</del> 0	Ç 20,000,020

# CITY OF FARGO, NORTH DAKOTA FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

# (modified accrual basis of accounting) (UNAUDITED)

	2009 2010		2011	2012	2013			2014	2015			2016		2017	2018	
General fund																
Nonspendable	\$	-	\$ -	\$ 2,446,506	\$ 2,396,008	\$	3,193,345	\$	3,077,850	\$	3,458,674	\$	3,407,591	\$	3,639,923	\$ 4,080,149
Restricted		-	-	3,508,782	2,099,862		1,408,205		2,933,454		2,724,557		2,913,219		3,170,287	3,054,111
Committed		-	_	3,094,517	3,276,615		3,311,267		3,273,816		3,255,360		2,581,150		1,405,918	1,000,016
Assigned		-	-	1,125,286	1,634,896		1,542,711		2,063,907		696,286		1,639,608		1,531,414	542,423
Unassigned		-	_	23,450,515	23,280,959		22,428,922		25,881,011		29,041,175		28,854,936		28,099,032	26,862,322
Reserved		2,764,013	2,851,707	-	-		-		-		-		-		-	-
Unreserved		17,564,092	19,629,816	-	-		-		-		-		-		-	-
Total general fund	\$	20,328,105	\$ 22,481,523	\$ 33,625,606	\$ 32,688,340	\$	31,884,450	\$	37,230,038	\$	39,176,052	\$	39,396,504	\$	37,846,574	\$ 35,539,021
All other governmental funds																
Nonspendable	\$	-	\$ -	\$ 1,932,128	\$ 988,582	\$	1,309,969	\$	191,946	\$	164,444	\$	34,352	\$	26,858	\$ 25,926
Restricted		-	-	84,927,466	105,663,729		105,306,381		134,026,444		180,217,679		155,484,797		83,337,552	76,935,852
Unassigned		-	_	(23,806,670)	(34,364,189)		(11,865,327)		281,528		(1,233,295)		(1,508,396)		(12,693,722)	(2,567,558)
Reserved		58,095,953	68,563,005	- 1	-		-		-		-		-		-	-
Unreserved, reported in:																
Special revenue funds		3,118,470	3,373,748	-	-		-		-		-		-		-	-
Capital projects funds		(37,522,477)	(47,781,251)	-	-		-		-		-		-		-	-
Total all other governmental funds	\$	23,691,946	\$ 24,155,502	\$ 63,052,924	\$ 72,288,122	\$	94,751,023	\$	134,499,918	\$	179,148,828	\$	154,010,753	\$	70,670,688	\$ 74,394,220

Note: GASB 54 provisions implemented in 2011.

# CITY OF FARGO, NORTH DAKOTA CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

# (modified accrual basis of accounting) (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
REVENUES										
Taxes	\$ 56,327,777		. , ,		\$ 79,112,438	. , ,	. , ,	. , ,	. , ,	
Special assessments	20,762,524	27,610,188	23,242,178	28,443,896	28,217,162	33,035,969	26,817,909	37,005,479	38,133,231	38,646,930
Licenses and permits	2,757,375	2,605,989	2,697,940	3,195,162	3,672,166	7,224,633	4,990,708	4,832,453	4,628,182	5,198,720
Intergovernmental revenues	42,922,740	32,971,141	63,779,423	46,724,100	47,217,292	48,117,275	57,016,153	62,477,689	31,049,211	48,717,857
Charges for services	15,419,727	18,567,755	18,428,393	16,451,021	18,309,587	20,670,015	22,189,233	23,956,424	18,926,090	19,298,417
Fines and forfeits	2,234,844	2,324,097	2,621,381	2,809,790	2,615,896	2,309,818	2,460,352	2,341,248	2,191,577	2,172,109
Investment income	3,623,716	3,075,599	3,101,711	2,267,491	2,677,209	3,141,709	2,722,189	3,786,337	5,219,212	5,942,482
Miscellaneous revenues	3,525,198	4,224,204	3,430,688	1,800,660	2,306,385	1,773,931	1,721,220	2,104,307	3,641,141	3,160,450
Total revenues	147,573,901	159,194,559	188,461,261	171,301,963	184,128,135	197,951,280	202,232,084	222,628,618	188,811,544	209,885,319
EXPENDITURES										
Current:										
	11,709,061	12,140,948	13,530,675	12,927,891	13,369,708	14,737,626	15,246,262	16,407,262	16,856,505	17,703,650
General government	28,942,982	28,244,521	28,329,588	28,662,756	31,456,126	33,369,095	33,451,426	36,082,072	36,998,027	37,747,717
Public safety	, ,	, ,		, ,	, ,	, ,			, ,	
Public works	53,311,460	48,548,373	46,196,098	32,735,925	58,425,075	63,871,726	92,616,311	111,640,200	76,318,240	72,031,169
Public health & welfare	8,557,497	9,021,360	9,019,173	8,991,350	9,600,626	9,772,583	10,995,285	10,848,965	11,579,236	11,416,597
Recreation & culture	6,679,735	5,484,437	6,090,421	6,296,540	6,759,915	7,487,173	7,260,040	7,579,386	7,675,423	8,205,305
Urban redevelopment	5,221,218	4,924,389	4,222,138	2,197,434	1,229,670	2,475,041	2,043,111	1,784,835	4,606,638	1,438,043
Public transportation	6,465,418	6,171,266	6,421,022	6,949,410	7,699,061	7,790,355	8,032,340	7,996,823	8,295,435	9,636,184
General support	1,278,791	1,580,065	982,211	1,200,633	1,214,200	1,002,608	1,200,135	1,057,122	1,151,575	1,192,789
Capital outlay	71,582,986	63,602,202	78,375,741	54,920,932	65,404,888	79,884,239	91,605,305	121,451,027	125,327,223	81,234,761
Intergovernmental	-	-	-	-	-	-	-	-	-	-
Debt service										
Principal	21,886,706	26,718,154	22,675,445	30,418,791	27,353,897	46,567,553	22,888,927	99,578,791	115,922,066	44,419,181
Interest and fiscal charges	11,724,171	13,425,675	15,023,826	16,756,119	17,469,622	19,319,856	20,075,289	22,049,844	24,847,595	24,957,276
Total expenditures	227,360,025	219,861,390	230,866,338	202,057,781	239,982,788	286,277,855	305,414,431	436,476,327	429,577,963	309,982,672
Excess of revenues over (under) expenditures	(79,786,124)	(60,666,831)	(42,405,077)	(30,755,818)	(55,854,653)	(88,326,575)	(103,182,347)	(213,847,709)	(240,766,419)	(100,097,353)
OTHER FINANCING SOURCES (USES)										
,	25,596,564	40 000 404	40 564 700	46 064 000	48,232,207	50,428,758	22.062.206	07.050.060	07 746 000	20 744 000
Transfers in	, ,	48,822,131	42,564,702	46,061,220	, ,		33,963,296	27,850,260	27,716,989	39,711,889
Transfers out	(17,720,667)	(38,375,335)	(31,047,668)	(38,384,136)	(36,515,024)	(40,841,318)	(27,934,670)	(14,081,833)	(15,134,537)	(16,519,651)
Lease proceeds	-	-	219,752	25,845	-	-			-	-
Loans issued	33,387,993	21,367,174	14,629,667	2,750,577	3,777,275	9,286,885	59,753,882	73,448,663	90,656,881	16,917,260
Bonds issued	68,090,000	31,070,000	65,175,000	34,180,000	68,080,000	153,152,000	78,480,000	94,870,000	49,865,000	60,280,000
Bond premium	1,616,054	439,282	1,056,364	2,500,244	4,634,206	13,463,660	5,350,307	6,842,996	2,729,391	1,085,502
Bond proceeds used for refunding	-	-	-	-	-	-	-	-	-	-
Bond discount	-	(39,447)	-	-	-	-	-	-	-	-
Other financing sources - proceeds of refunding bond	13,190,000	-	-	-	-	-	-	-	-	-
Other financing uses - payment to bond escrow agent	(4,910,000)	-	-	-	-	(14,420,000)	-	-	-	-
Other financing uses - debt service - principal	(13,190,000)	-	-	(8,080,000)	(10,695,000)	(39,290,000)	-	-	-	-
Capital lease						244,935	164,456		42,700	38,332
Total other financing sources (uses)	106,059,944	63,283,805	92,597,817	39,053,750	77,513,664	132,024,920	149,777,271	188,930,086	155,876,424	101,513,332
Net change in fund balances	\$ 26,273,820	\$ 2,616,974	\$ 50,192,740	\$ 8,297,932	\$ 21,659,011	\$ 43,698,345	\$ 46,594,924	\$ (24,917,623)	\$ (84,889,995)	\$ 1,415,979
Debt service as a percentage of noncapital expenditures	21.6%	25.7%	24.7%	32.1%	25.7%	31.9%	20.1%	38.6%	46.3%	30.3%

# CITY OF FARGO, NORTH DAKOTA PROGRAM REVENUES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (accrual basis of accounting) (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function/Programs Governmental Activities:										
General government	\$ 2,628,121	\$ 3,085,939	\$ 3,807,394	\$ 3,584,780	\$ 3,727,768	\$ 4,572,894	\$ 3,396,977	\$ 3,388,698	\$ 3,383,996	\$ 3,791,309
Public safety	7,817,668	8,113,499	6,979,120	7,521,154	6,467,611	9,015,911	7,073,142	7,587,684	7,351,510	7,061,916
Public works	78,101,673	67,011,130	83,718,083	73,015,009	78,027,652	87,673,073	97,619,054	153,229,840	100,569,567	103,639,312
Public health & welfare	5,436,794	5,912,211	5,884,252	5,590,433	6,090,635	6,403,493	6,677,501	6,664,336	6,968,921	6,747,855
Recreation & culture	913,567	941,916	818,073	885,669	909,441	1,421,032	644,517	836,724	700,382	843,185
Urban redevelopment	5,425,772	4,529,526	1,870,273	1,676,716	1,056,476	1,448,840	1,847,404	1,542,512	1,772,556	1,220,520
Transportation	8,391,454	8,140,046	7,700,393	6,683,587	9,477,706	7,566,621	9,123,215	8,743,478	8,080,756	10,717,972
Total governmental activities	108,715,049	97,734,267	110,777,588	98,957,348	105,757,289	118,101,864	126,381,810	181,993,272	128,827,688	134,022,069
Business-type activities:										
Municipal airport authority	6,375,330	10,025,213	6,776,001	17,004,234	11,471,963	12,391,585	12,764,183	21,662,496	14,787,035	11,465,172
Water	17,867,299	17,307,253	17,284,658	19,828,733	19,051,936	18,311,211	19,134,802	21,779,615	23,706,110	24,051,031
Wastewater	18,708,251	10,328,132	10,433,222	10,905,355	11,046,790	10,176,950	10,328,605	10,526,541	10,714,193	10,961,261
Storm sewer	1,546,291	1,485,138	1,504,238	1,528,614	1,558,515	1,582,079	1,602,497	1,634,581	1,663,088	1,690,018
Solid waste	9,884,295	10,009,798	11,266,678	10,724,500	11,181,542	12,310,654	11,850,605	12,505,301	14,920,074	14,975,672
FargoDome	4,756,694	5,305,298	4,473,612	5,161,637	5,447,421	6,442,044	6,069,576	6,578,942	5,792,841	5,773,223
Southeast Cass	64,174	50,686	62,423	64,064	88,414	55,593	41,399	28,554	32,224	38,588
Vector control	630,597	621,293	631,185	631,774	646,742	660,007	678,189	697,221	716,353	727,430
Street lighting	-	1,744,395	1,629,769	1,642,346	1,669,511	1,696,469	1,753,908	1,812,382	1,877,197	1,986,450
Forestry	1,041,108	1,155,642	1,172,108	1,359,245	1,385,365	1,437,141	1,462,886	1,481,288	1,724,327	1,773,389
Total business-type activities	60,874,039	58,032,848	55,233,894	68,850,502	63,548,199	65,063,733	65,686,650	78,706,921	75,933,442	73,442,234
Total	\$ 169,589,088	\$ 155,767,115	\$ 166,011,482	\$ 167,807,850	\$ 169,305,488	\$ 183,165,597	\$ 192,068,460	\$ 260,700,193	\$ 204,761,130	\$ 207,464,303

# CITY OF FARGO, NORTH DAKOTA TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting) (UNAUDITED)

Year	Property Tax	Business Tax	Sales Tax	Lodging Tax	Other	Totals
2018	\$ 29,284,104	\$ 5,264,571	\$ 48,185,965	\$ 2,300,096	\$ 1,713,618	\$ 86,748,354
2017	28,236,693	5,108,969	47,653,443	2,286,413	1,737,382	85,022,900
2016	26,073,828	4,839,170	51,109,289	2,339,795	1,762,599	86,124,681
2015	24,098,953	4,943,429	50,988,474	2,408,710	1,874,754	84,314,320
2014	22,653,864	5,177,263	48,336,282	2,556,722	2,953,800	81,677,931
2013	21,997,795	4,789,001	47,107,737	2,310,646	2,907,259	79,112,438
2012	21,039,916	4,360,497	39,471,099	2,152,130	2,586,201	69,609,843
2011	20,203,287	4,474,974	42,049,097	1,942,057	2,490,132	71,159,547
2010	19,202,277	4,146,643	40,435,541	1,775,404	2,255,721	67,815,586
2009	19,005,572	4,882,230	29,243,136	1,675,939	1,520,900	56,327,777

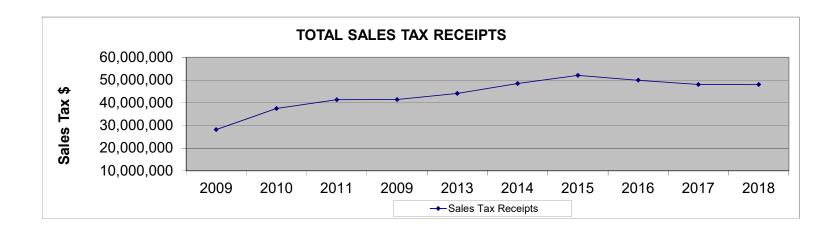
Note: The Other category includes the following revenues; Telephone tax, homestead credit, veteran's tax, cigarette tax, fire premium tax gaming tax, and PILOT revenue.

## CITY OF FARGO, NORTH DAKOTA SALES TAX RECEIPTS - CASH BASIS LAST TEN FISCAL YEARS (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Allocation of Receipts:										
FargoDome Enterprise Fund	\$ 1,923,863	\$ -	\$ - \$	- \$	-	\$ -	\$ -	\$ -	\$ -	\$ -
Sales Tax Bond Debt Service (1)	14,094,045	14,673,960	15,515,131	15,046,337	10,806,389	11,528,271	13,018,973	12,481,805	6,008,839	6,004,775
Public Utility Infrastructure (2)	12,170,181	13,856,832	15,515,131	15,047,541	13,102,714	13,313,638	13,018,973	12,481,804	12,017,677	12,009,551
Flood Control (3)(4)		8,965,511	10,343,421	11,368,486	20,202,834	23,651,664	26,037,946	24,963,610	30,044,193	30,023,876
Total Sales Tax Receipts	\$ 28,188,089	\$ 37,496,303	\$ 41,373,683 \$	41,462,364 \$	44,111,937	\$ 48,493,573	\$ 52,075,892	\$ 49,927,219	\$ 48,070,709	\$ 48,038,202

Receipts are shown net of state administrative fee.

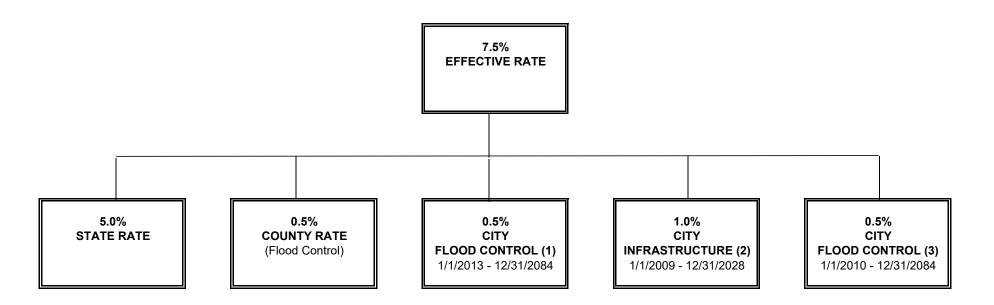
- (1) Beginning in December 1999, a 1 cent sales tax is receipted into the Sales Tax Bond Debt Service Fund instead of the Street Construction Fund, surplus receipts used for infrastructure projects
- (2) Beginning in 2009 a 1 cent sales tax was authorized through December 2028 for infrastructure funding related primarily to an approved utility infrastructure master plan
- (3) Beginning in 2010 a 1/2 cent sales tax was authorized through December 2084 for flood control projects
- (4) Beginning in 2013 a 1/2 cent sales tax was authorized through December 2084 for the FM Diversion flood control project



Source: City Auditors Office and Office of the ND State Tax Commissioner

Required MSRB continuing disclosure for CUSIPs: 30747M, 30747N, 30748F

# CITY OF FARGO, NORTH DAKOTA SALES TAX MODEL (UNAUDITED)



- (1) The City uses this tax for infrastructure improvements including flood protection, after January 1, 2017 all proceeds are redirected to flood protection, mitigation and reduction.
- (2) The City of Fargo will use this sales tax for infrastructure capital improvements which may include the following: streets and traffic management; water supply and treatment needs, including construction or expansion of water treatment facilities; water distribution system needs; sewage treatment and collection system needs, including construction or expansion of sewage treatment facilities and flood protection projects.
- (3) This sales tax is utilized by the City of Fargo for flood risk protection, mitigation and reduction.

# CITY OF FARGO, NORTH DAKOTA TAXABLE SALES AND PURCHASES BY STATE NAICS CATEGORY (in thousands) LAST TEN FISCAL YEARS (UNAUDITED)

Fiscal Year	20	009	20	110	2011	2012	2013		2014	2015	2016	2017	2018	Percent change from 2009 to 2018
Construction	\$	97,143	\$	97,776	\$ 73,367	\$ 102,562	\$ 121,777	6	119,922	\$ 118,725	\$ 105,475	\$ 85,077	\$ 80,788	-20.24%
Manufacturing		119,197		25,544	152,891	176,696	154,645		189,713	179,881	160,397	138,143	156,593	23.88%
Wholesale Trade	;	355,798	;	81,220	457,370	518,411	527,446		546,741	479,306	408,786	382,305	352,940	-0.81%
Retail Trade	1,0	024,063	1,0	066,433	1,165,980	1,225,611	1,251,316		1,264,918	1,271,354	1,237,373	1,196,038	1,207,261	15.17%
Transportation and Warehousing		2,634		4,160	2,772	2,868	3,166		4,185	3,566	3,703	4,810	5,274	50.06%
Information Industries		17,107		14,644	14,106	17,664	17,080		19,702	20,529	20,235	20,406	21,883	21.83%
Finc, Ins. Real Estate, Rental & Leasing		64,782		66,777	77,385	87,578	93,327		100,771	93,348	72,262	65,304	62,741	-3.25%
Professional, Scientific, Tech., & Mgmt Serv.		20,459		26,150	23,032	26,893	24,260		24,027	21,936	19,953	19,323	20,868	1.96%
Educational, Health Care, and Social Serv.		35,501		37,917	32,365	33,254	29,370		26,464	37,643	37,380	32,342	33,584	-5.71%
Arts, Entertainment & Recreation		14,685		16,342	17,301	21,060	24,760		27,254	27,308	32,026	27,299	30,644	52.08%
Accommodation & Food Services	;	326,475	;	31,913	347,719	371,266	379,938		409,666	419,240	416,835	410,254	417,610	21.82%
Other Services		44,915		42,547	45,707	44,282	50,751		50,272	46,657	46,427	41,304	42,896	-4.71%
Miscellaneous		7,725		9,805	11,743	11,952	13,061		14,190	19,267	17,753	16,750	16,060	51.90%
Total	\$ 2,	130,484	\$ 2,2	21,228	\$ 2,421,738	\$ 2,640,097	\$ 2,690,897	<b>S</b> :	2,797,825	\$ 2,738,760	\$ 2,578,605	\$ 2,439,355	\$ 2,449,142	13.01%

Source: North Dakota Office of State Tax Commissioner

Note: Prior to 2006, the State Tax Commissioner's Office utilized a coding that was different than NAICS, called SIC (Standard Industrial Code). SIC codes were not the same as NAICS and cannot be readily compared. The data prior to 2006 is not available.

# CITY OF FARGO, NORTH DAKOTA MARKET, ASSESSED AND TAXABLE VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (UNAUDITED)

Fiscal Year	Residential	Α	Agriculture	Commercial	Railroad	C	Other Utilities	Inc	Less: remental Value	Estimated (True & Full) Market Value	Assessed Value (1)	Taxable Value (2)	Total Direct Tax Rate
2018	\$ 5,974,373,574	\$	2,330,700	\$ 5,984,366,500	\$ 7,126,140	\$	107,394,840	\$	(360,641,830)	\$ 11,714,949,924	\$ 5,857,474,962	\$ 556,125,077	51.00
2017	5,636,656,118		2,407,400	5,709,368,000	7,204,400		99,946,260		(338,195,157)	11,117,387,021	5,558,693,511	527,912,051	51.00
2016	5,130,713,752		2,891,600	5,342,197,200	6,455,800		110,797,860		(294,755,526)	10,298,300,686	5,149,150,343	489,481,255	53.00
2015	4,640,747,077		3,005,900	4,703,499,495	6,088,160		96,224,260		(252,550,425)	9,197,014,467	4,598,507,234	436,837,979	55.00
2014	4,235,747,016		3,655,120	4,066,383,200	5,823,820		84,829,680		(235,985,692)	8,160,453,144	4,080,226,572	387,008,093	57.25
2013	4,012,709,775		3,265,100	3,666,459,320	5,664,700		77,865,780		(161,713,089)	7,604,251,586	3,802,125,794	360,271,576	57.25
2012	3,905,833,955		3,105,400	3,467,182,570	4,553,780		75,715,960		(132,482,929)	7,323,908,736	3,661,954,369	346,750,408	58.25
2011	3,809,974,933		2,902,650	3,257,902,710	4,508,820		61,551,500		(100,772,847)	7,036,067,766	3,518,033,884	332,779,107	58.25
2010	3,706,864,247		3,057,450	3,143,371,510	4,520,080		76,881,920		(95,175,987)	6,839,519,220	3,419,759,611	323,469,153	58.25
2009	3,639,440,534		3,676,200	3,018,701,210	4,000,320		72,118,460		(87,529,775)	6,650,406,949	3,325,203,475	314,345,150	58.25

<sup>(1)</sup> Assessed value is 50% of market value

Source: County Auditors Office

Required MSRB continuing disclosure for CUSIPs: 30747M, 30747N, 30748F

<sup>(2)</sup> Taxable Value is determined as follows:
Commercial property - 10% of assessed value
Agricultural property - 10% of assessed value
Residential property - 9% of assessed value

### CITY OF FARGO, NORTH DAKOTA PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS (UNAUDITED)

#### MILL LEVY RATES \*

				CITY OF FARG	;O		OTHER TAXING ENTITIES								TOTALS BY SCHOOL DISTRICT			
Levy Year		General Revenue	Airport	City Share of Special Assessments **		Total City of Fargo Mills	School District #1	School District #2	School District #6	Park District	Cass County	State	Soil Conservation District	Flood Control	School District #1	School District #2	School District #6	
2018	2019	47.90	2.00	1.10	-	51.00	154.13	105.93	133.31	27.83	48.90	1.00	0.48	5.26	288.60	240.40	267.78	
2017	2018	47.90	2.00	1.10	-	51.00	154.13	113.73	129.27	27.80	45.61	1.00	0.45	5.50	285.49	245.09	260.63	
2016	2017	49.90	2.00	1.10	-	53.00	154.35	124.08	133.29	28.61	53.76	1.00	0.39	6.40	297.51	267.24	276.45	
2015	2016	51.90	2.00	1.10	-	55.00	166.35	126.88	139.71	29.52	58.32	1.00	0.63	6.50	317.32	277.85	290.68	
2014	2015	54.15	2.00	1.00	0.10	57.25	165.35	133.05	142.20	30.71	63.67	1.00	0.44	7.00	325.42	293.12	302.27	
2013	2014	54.15	2.00	1.00	0.10	57.25	165.35	137.51	142.20	30.74	63.67	1.00	0.70	7.00	325.71	297.87	302.56	
2012	2013	55.15	2.00	1.00	0.10	58.25	219.28	179.22	192.20	31.25	64.60	1.00	0.68	7.00	382.06	342.00	354.98	
2011	2012	53.32	2.00	2.83	0.10	58.25	221.59	187.91	192.20	31.34	66.75	1.00	0.83	7.00	386.76	353.08	357.37	
2010	2011	53.32	2.00	2.83	0.10	58.25	221.59	191.29	170.64	31.39	65.00	1.00	0.90	7.00	385.13	354.83	334.18	
2009	2010	53.32	2.00	2.83	0.10	58.25	221.77	132.35	170.64	31.45	62.00	1.00	0.45	6.00	380.92	291.50	329.79	

<sup>\*</sup> per \$1,000 of taxable value

Source: Cass County

<sup>\*\*</sup> City share of special assessments is not subject to the city ordinance imposed mill levy limitation of 64 mills

### CITY OF FARGO, NORTH DAKOTA PRINCIPAL PROPERTY TAXPAYERS 2018 AND NINE YEARS AGO (UNAUDITED)

	 20	018		 20	009	
			% of total			% of total
	Assessed		assessed	Assessed		assessed
Taxpayer	 Valuation	Rank	valuation	 Valuation	Rank	valuation
Sterling Properties (formerly INREIT)	\$ 97,143,500	1	1.66	\$ 51,856,950	1	1.56
West Acres Development Company	64,726,950	2	1.11	41,548,100	2	1.25
Sanford / Meritcare	56,213,200	3	0.96	24,850,050	4	0.75
Dakota UPREIT	35,832,500	4	0.61	-	-	-
Matrix Properties	33,303,500	5	0.57	26,092,750	3	0.78
Comstock Land Company	29,484,850	6	0.50	-	-	-
Osgood Investments	26,661,150	7	0.46	20,545,300	5	0.62
Innovis Health	26,582,900	8	0.45	15,771,100	7	0.47
R & B Development	25,811,800	9	0.44	38,965,200	6	1.17
Wal-Mart Real Estate Business Trust	24,530,150	10	0.42	13,576,150	10	0.41
RCV Ltd Partnership/Van Raden	-	-	-	15,108,100	8	0.45
JPR Investments LLC	-	-	-	14,411,950	9	0.43
Total attributable to top taxpayers	420,290,500		7.18	 262,725,650		7.89
Total of all other properties	5,437,184,462		92.82	3,062,477,825		92.11
·	5,857,474,962		100.00	\$ 3,325,203,475		100.00

Source: City of Fargo Assessors Office, Cass County Auditors Office

# CITY OF FARGO, NORTH DAKOTA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS (UNAUDITED)

Collected within the

	T	axes levied	 Fiscal Year o	of the Levy		Collections	 Total Collection	s to Date
Fiscal Year	F	for the Fiscal Year	Amount	Percentage of Levy	in Subsequent Years		Amount	Percentage of Levy
2018	\$	33,447,420	\$ 7,630,249	22.81%	\$	-	\$ 7,630,249	22.81%
2017		31,586,925	9,132,902	28.91%		20,685,993	29,818,895	94.40%
2016		30,267,785	7,104,488	23.47%		21,815,250	28,919,738	95.55%
2015		28,012,985	7,034,130	25.11%		19,815,930	26,850,060	95.85%
2014		26,036,427	5,892,963	22.63%		18,960,421	24,853,384	95.46%
2013		23,964,157	4,924,969	20.55%		17,998,400	22,923,369	95.66%
2012		23,439,045	6,631,277	28.29%		15,862,925	22,494,202	95.97%
2011		22,228,006	6,439,159	28.97%		14,901,118	21,340,277	96.01%
2010		21,344,948	5,498,150	25.76%		14,909,475	20,407,625	95.61%
2009		20,473,762	5,449,123	26.62%		14,161,124	19,610,247	95.78%

Property taxes are collectable at the taxpayer's option under two plans: 1) taxes paid in full by February 15 of the collection year receive a 5% discount or 2) taxes paid in two installments dues by March 1 and due by October 15. Penalties are levied on the following schedule:

Delinquent Time Period	Penalty
Mar 2 - Apr 30	3%
May 2 - Jun 30	an additional 3%
Jul 2 - Sept 30	an additional 3%
Oct 16 - Dec 31	an additional 3%
Jan 1	12% annual rate

Source: County Auditors Office

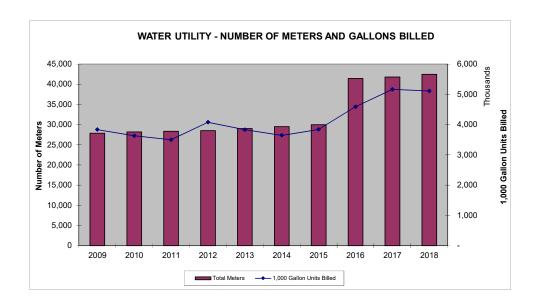
### CITY OF FARGO, NORTH DAKOTA SUMMARY OF BUILDING PERMITS ISSUED LAST TEN FISCAL YEARS (UNAUDITED)

Fiscal		Resi	idential		Com	mercial	Mι	ultiple	Dwelling		С	ther	Total			
Year	No.		Value	No.		Value	No.		Value	No.		Value	No.		Value	
2018	278	\$	73,167,154	63	\$	119,031,408	26	\$	92,097,292	1,764	\$	230,802,890	2,131	\$	515,098,744	
2017	318		79,983,547	61		106,436,485	14		68,378,598	2,121		220,015,776	2,514		474,814,406	
2016	369		103,364,854	61		82,030,623	29		77,798,646	2,084		230,596,081	2,543		493,790,204	
2015	366		90,050,759	82		60,341,584	27		76,040,603	1,985		274,312,784	2,460		500,745,730	
2014	312		75,353,306	79		516,998,923	44		148,775,000	1,953		271,008,516	2,388		1,012,135,745	
2013	411		82,346,838	64		76,140,336	29		84,674,999	1,887		134,605,425	2,391		377,767,598	
2012	306		59,679,260	54		65,903,210	23		52,561,747	1,925		114,491,655	2,308		292,635,872	
2011	231		43,473,605	31		30,081,468	16		37,660,900	1,848		122,459,205	2,126		233,675,178	
2010	213		37,978,700	29		35,164,896	12		30,992,090	2,016		116,745,415	2,270		220,881,101	
2009	232		36,772,400	40		38,154,470	10		33,230,000	1,937		164,458,121	2,219		272,614,991	

Source: City of Fargo Building Inspector

#### CITY OF FARGO, NORTH DAKOTA WATER UTILITY BILLED CONSUMPTION LAST TEN FISCAL YEARS (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Residential Customers (1,000 Gallon Units)	1,318,338	1,259,759	1,243,427	1,456,310	1,323,864	1,178,140	1,239,102	1,292,389	1,343,577	1,352,441
Commercial Customers (1,000 Gallon Units)	2,517,916	2,374,922	2,256,798	2,624,512	2,511,811	2,468,018	2,604,483	2,678,618	2,860,390	2,754,660
Other Communities (1,000 Gallon Units)			-	-	-	-	-	619,527	963,249	1,005,826
Total 1,000 Gallon Units	3,836,254	3,634,681	3,500,225	4,080,822	3,835,675	3,646,158	3,843,585	4,590,534	5,167,216	5,112,927
Total Number of Meters	27,882	28,209	28,355	28,539	29,027	29,525	30,001	41,449	41,804	42,478



Source: City Auditor's Office

Note: In 2016 the City of Fargo became a wholesale water supplier to the City of West Fargo, effective June 2016.

#### CITY OF FARGO, NORTH DAKOTA WATER UTILITY - MAJOR CUSTOMERS DECEMBER 31, 2018 (UNAUDITED)

Customer	1,000 Gallon Units
City of West Fargo (1)	1,005,826
Goldmark	246,381
Cass Rural Water	219,912
Sanford Health	157,533
North Dakota State Univeristy	111,855
Amber Valley Investments/Property Resource Group	68,018
Fargo Park District	58,849
Valley Rental Service	52,608
Fargo Public Schools	42,017
Cass Clay Creamery	38,083
BMI	35,806
Adams Development	31,190
Hegenes Management	30,702
Campbell Property Management	29,922
Jordahl Custom Homes	26,090
Total Attributable to Major Customers	2,154,792
Total Billed Consumption	5,112,927
Percentage Attributable to Major Customers	42.1%

Source: City Auditor's Office

<sup>(1)</sup> The City of Fargo started providing water to all of West Fargo in June 2016.

#### CITY OF FARGO, NORTH DAKOTA UTILITY RATE STRUCTURE LAST TEN FISCAL YEARS (UNAUDITED)

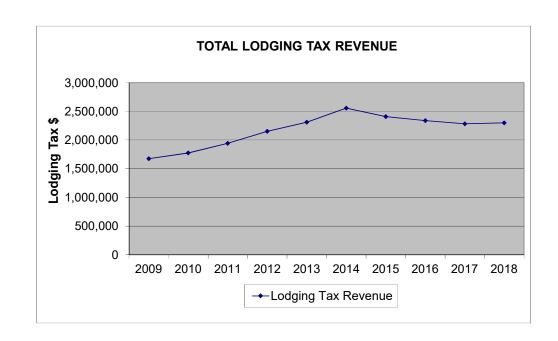
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Water (\$ per 1,000 gallons) First 200,000 Gallons	\$ 4.20	\$ 4.20	\$ 4.20	\$ 4.25	\$ 4.25	\$ 4.25	\$ 4.25	\$ 4.25	\$ 4.25	\$ 4.40
200,000 Gallons to	3.95	3.95	3.95	4.00	4.00	4.00	4.00	4.00	4.00	4.15
2,000,000 Gallons Over 2,000,000 Gallons	3.60	3.60	3.60	3.65	3.65	3.65	3.65	3.65	3.65	3.75
Waste Water										
Residential (fixed rate)	18.65	18.65	18.65	19.00	19.00	16.00	16.00	16.00	16.00	16.50
Commercial (per 1000 gallons)	2.00	2.00	2.00	2.05	2.05	2.05	2.05	2.05	2.05	2.10
Garbage										
Small (48-gallon)	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Medium (65-gallon)	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00
Large (96-gallon)	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00
Recycling	N/A	3.00	3.00							
Storm Sewer										
Residential	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Commercial	15.00	15.00	15.00	15.00	15.00	15.00	15.00	15.00	15.00	15.00
Forestry	2.60	3.00	3.00	3.50	3.50	3.50	3.50	4.00	4.00	4.00
Mosquito	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Street Lights										
Residential	N/A	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50
Commercial	N/A	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00

Source: City Auditor's Office

#### CITY OF FARGO, NORTH DAKOTA LODGING TAX REVENUE LAST TEN FISCAL YEARS (UNAUDITED)

Lodging Tax Revenue -2% Operating 1% Capital Total

2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
1,117,293	\$ 1,183,607	\$ 1,294,751	\$ 1,434,821	\$ 1,540,920	\$ 1,705,336	\$ 1,606,176	\$ 1,559,922	\$ 1,522,443	\$ 1,533,398
558,646	591,797	647,306	717,309	769,726	851,386	802,535	779,872	761,222	766,699
1,675,939	\$ 1,775,404	\$ 1,942,057	\$ 2,152,130	\$ 2,310,646	\$ 2,556,722	\$ 2,408,711	\$ 2,339,794	\$ 2,283,665	\$ 2,300,097



Source: City Auditors Office

#### CITY OF FARGO, NORTH DAKOTA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (UNAUDITED)

			Gover	rnmental Activit	ies				Business-Typ	e Activities				
Fiscal	Special Assessment	Other General Obligation	Gross Revenue	Sales Tax	Taxable Annual	Notes	Capital	Revenue	Notes	Special	Capital	Total Primary	Percentage of Personal	Per
Year	Bonds	Debt	Debt	Bonds	Appropriation	Payable	Leases	Bonds	Payable	Assessments	Leases	Government	Income (1)	Capita (2)
2018	\$ 418,055,000	\$ 35,515,000	\$ -	\$ 69,215,000	\$ 17,315,000	\$ 118,260,400	\$ 174,518	\$ 9,762,743	\$ 100,101,771	\$ 14,215,945	\$ 1,638,398	\$ 784,253,775	n/a	6,272
2017	409,335,000	36,980,000	-	72,609,000	-	179,727,693	221,267	10,728,632	3,309,253	12,689,133	1,550,899	727,150,877	5.94%	5,943
2016	415,715,000	37,910,000	-	75,889,000	-	144,462,044	254,398	7,258,473	3,900,000	8,269,708	3,379,814	697,038,437	5.81%	5,772
2015	386,760,000	12,390,000	-	79,063,000	-	126,954,821	322,749	11,258,659	2,700,000	6,727,822	4,625,543	630,802,594	5.40%	5,322
2014	332,360,000	2,285,000	-	82,142,000	-	72,962,978	231,179	17,237,028	7,993,000	6,916,821	4,848,864	526,976,870	4.72%	4,548
2013	299,160,000	2,400,000	100,036	57,040,000	-	68,709,176	165,679	21,196,743	5,754,000	6,599,787	5,944,453	467,069,874	4.44%	4,167
2012	304,920,000	2,515,000	4,957,727	11,245,000	-	69,923,438	205,352	24,981,458	6,495,000	5,501,788	6,822,916	437,567,679	4.36%	3,986
2011	292,670,000	2,625,000	5,756,022	22,045,000	-	71,932,749	280,115	30,762,879	10,612,767	4,595,632	1,764,472	443,044,636	4.89%	4,139
2010	238,133,281	2,730,000	6,200,773	32,575,000	-	58,200,987	119,871	34,888,484	12,202,767	4,992,673	2,053,885	392,097,721	4.61%	3,715
2009	219,828,561	2,875,000	6,624,952	42,850,000	-	39,886,147	176,232	37,610,000	13,752,767	5,001,351	1,794,497	370,399,507	4.64%	3,581

<sup>(1)</sup> Source - Fargo, ND Metropolitan Statistical Area data from Bureau of Economic Analysis, US Department of Commerce (2) Source - Population data from FM Metrocog, City of Fargo Planning Dept, NDSU Data Center, US Census Bureau

# CITY OF FARGO, NORTH DAKOTA RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS (UNAUDITED)

General Bonded Debt Outstanding Other General Gross Fannie Mae Percentage of Notes Per Obligation Revenue Market Value Fiscal Debt Total Payable Capita (1) Year Debt of Property 284 2018 \$ 35,515,000 \$ \$ \$ 35,515,000 0.30% \$ 2017 302 36,980,000 36,980,000 0.33% 2016 314 37,910,000 37,910,000 0.37% 12,390,000 2015 12,390,000 0.13% 105 2014 20 2,285,000 2,285,000 0.03% 2013 100,036 0.03% 22 2,400,000 2,500,036 2012 67 2,515,000 4,957,727 7,472,727 0.10% 2,625,000 5,756,022 8,381,022 78 2011 0.12% 2010 2,730,000 6,200,773 8,930,773 0.13% 85

10,770,952

0.16%

104

1,271,000

2009

2,875,000

6,624,952

<sup>(1)</sup> Source - Population data from FM Metrocog, City of Fargo Planning Dept, NDSU Data Center, US Census Bureau

# CITY OF FARGO, NORTH DAKOTA RATIO OF NET BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS (UNAUDITED)

Fiscal Year	Estimated Population (1)	Assessed Valuation (2)	Gross Bonded Debt	[	Debt Service Balance Available	Debt payable from terprise Funds	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Valuation	Net ded Debt Capita
2018	125,031	\$ 5,857,474,962	\$ 549,862,743	\$	74,646,204	\$ 9,762,743	\$ 465,453,796	7.95%	\$ 3,723
2017	122,359	5,558,693,511	529,652,632		81,009,992	10,728,632	437,914,008	7.88%	3,579
2016	120,762	5,149,150,343	536,625,644		108,619,474	7,258,473	420,747,697	8.17%	3,484
2015	118,523	4,080,226,572	489,178,000		90,670,688	11,258,659	387,248,653	9.49%	3,267
2014	115,863	3,802,125,794	433,572,000		61,094,853	17,237,028	355,240,119	9.34%	3,066
2013	112,075	3,661,954,369	379,295,036		102,874,688	21,196,743	255,223,605	6.97%	2,277
2012	109,779	3,661,954,369	347,867,727		103,608,342	24,981,458	219,277,927	5.99%	1,997
2011	107,054	3,419,759,611	352,941,022		83,267,593	30,762,879	238,910,550	6.99%	2,232
2010	105,600	3,419,759,611	313,454,054		67,151,036	34,888,484	211,414,534	6.18%	2,002
2009	103,428	3,325,203,475	309,788,513		57,548,208	37,610,000	214,630,305	6.45%	2,075

<sup>1)</sup> Source - FM Metrocog, City of Fargo Planning Dept, NDSU Data Center, US Census Bureau

<sup>2)</sup> Source - Cass County Auditor

#### CITY OF FARGO, NORTH DAKOTA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (UNAUDITED)

Legal Debt Margin Calculation for Fiscal Year 2017

Market Value of all property (1)	\$	11,714,949,924 50%
Assessed valuation	\$	5,857,474,962
Debt limit (5% of assessed value)	\$	292,873,748
Debt applicable to limit:     City's Share of Special Assessments     Debt Supported Soley by Taxes     Governmental Lease Obligations		18,204,352 (2) 35,515,000 (2) 174,518 (2)
Less: Debt available in related debt service funds Total net debt applicable to limit	_	1,415,387 (2) 55,309,257
Legal debt margin	\$	237,564,491

	Fiscal Year										
	 2009	2010	2011	2012	2013	2014	2015	2016 (3)	2017	2018	
Debt limit	\$ 166,260,174 \$	170,987,981 \$	175,901,694 \$	183,097,718 \$	190,106,290 \$	204,011,329 \$	229,925,362 \$	257,457,517 \$	277,934,676 \$	292,873,748	
Total net debt applicable to limit	8,672,284	6,941,107	10,057,205	10,613,336	10,762,778	10,949,030	22,174,224	49,759,291	53,840,734	55,309,257	
Legal debt margin	\$ 157,587,890 \$	164,046,874 \$	165,844,489 \$	172,484,382 \$	179,343,512 \$	193,062,299 \$	207,751,138 \$	207,698,226 \$	224,093,942 \$	237,564,491	
Total net debt applicable to the limit as a percentage of debt limit	5.50%	4.23%	6.06%	6.15%	6.00%	5.67%	10.67%	23.96%	24.03%	23.28%	

<sup>(1)</sup> Source - Cass County Auditor (2) Source - City Auditors Office (3) \$26 million GO Bonds issued for construction of new City Hall

## CITY OF FARGO, NORTH DAKOTA COMPUTATION OF DIRECT AND OVERLAPPING DEBT AS OF DECEMBER 31, 2018 (UNAUDITED)

Taxing Entity	2018 Taxable Value	Debt Outstanding	Percent Overlapping to City of Fargo	Total Direct and Overlapping Debt
Taxing Entity	Taxable Value	Debt Odistanding	to Oity of Faigo	Overlapping Best
City of Fargo	\$ 556,125,077 \$	658,534,918	_ 100.00%	\$ 658,534,918
Fargo Park District	556,125,077	23,060,000	100.00%	23,060,000
Fargo Public Schools	394,615,743	102,184,322	96.97%	99,088,137
Kindred Public Schools	26,805,846	10,275,353	0.06%	6,165
West Fargo Public Schools	369,188,224	191,884,325	46.99%	90,166,444
Subtotal overlapping debt	<u> </u>	327,404,000	<del>-</del>	212,320,746
Total Direct and Overlapping Debt		985,938,918	<del>-</del> =	\$ 870,855,664

Required MSRB continuing disclosure for CUSIPs: 30747M, 30747N, 30748F

Source: The individual entity specified.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Fargo. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

The percentage of overlapping debt applicable is estimated using taxable property values. Applicable percentages are estimated by determining the portion of the entity's taxable value that is within the city's boundaries and dividing it by the entity's total taxable assessed value.

#### CITY OF FARGO, NORTH DAKOTA SUMMARY OF DIRECT DEBT AND DEBT RATIOS AS OF DECEMBER 31, 2018 (UNAUDITED)

Direct Debt as of December 31, 2018	Amount	Per Capita (125,031)	Percent of Market Value (\$11,714,949,924)
General Obligation Supported by Property Tax	\$ 35,515,000	\$ 284	0.30%
Special Assessment	380,060,324	3,040	3.24%
Revenue	123,257,875	986	1.05%
Leases Payable	1,812,916	14	0.02%
Notes Payable	5,401,804	43	0.05%
Specials Payable	14,215,945	114	0.12%
Overlapping Debt	 327,404,000	2,619	2.79%
Total	\$ 887,667,864	\$ 7,100	7.57%

### CITY OF FARGO, NORTH DAKOTA PLEDGED REVENUE COVERAGE - GOVERNMENTAL ACTIVITIES LAST TEN FISCAL YEARS (UNAUDITED)

Special Assessment Bonds

Fiscal	Special Assessment	Debt 9	Service		_
Year	Collections	Principal	DEI VICE	Interest	Coverage
2018	\$ 38,646,930	\$ 18,910,000	\$	15,394,480	1.13
2017	38,133,231	14,250,000		15,703,700	1.27
2016	37,005,479	13,985,000		14,561,616	1.30
2015	26,817,909	13,850,000		13,431,966	0.98
2014	33,035,969	11,810,000		11,159,663	1.44
2013	28,217,162	11,770,000		12,014,553	1.19
2012	28,443,896	11,275,000		12,614,955	1.19
2011	23,242,178	10,638,281		10,626,319	1.09
2010	27,360,540	10,410,280		9,167,699	1.40
2009	20,503,315	14,592,491		8,457,758	0.89

Note: At the end of 2018, there was \$30,278,380 in prepaid special assessments that can be used to make debt service payments. At the end of 2017, there was \$22,850,773 in prepaid special assessments that can be used to make debt service payments. At the end of 2016, there was \$16,848,334 in prepaid special assessments that can be used to make debt service payments. At the end of 2015, there was \$25,971,050 in prepaid special assessments that can be used to make debt service payments. At the end of 2014, there was \$30,263,636 in prepaid special assessments that can be used to make debt service payments. At the end of 2013, there was \$28,062,003 in prepaid special assessments that can be used to make debt service payments.

SRLF Storm Sewer Project Note Payable

Fiscal	Special Assessment	Debt S	•		
Year	Collections	Principal		Interest	Coverage
2018	\$ 114,402	\$ 110,000	\$	8,250	0.97
2017	117,211	105,000		10,875	1.01
2016	131,218	105,000		13,500	1.11
2015	113,343	100,000		16,000	0.98
2014	77,574	100,000		18,500	0.65
2013	64,883	95,000		20,875	0.56
2012	65,533	95,000		23,250	0.55
2011	60,872	90,000		25,500	0.53
2010	127,594	90,000		27,750	1.08
2009	4,436	85,000		29,875	0.04

## CITY OF FARGO, NORTH DAKOTA PLEDGED REVENUE COVERAGE - GOVERNMENTAL ACTIVITIES (CONTINUED) LAST TEN FISCAL YEARS (UNAUDITED)

Sales Tax Revenue Bonds

Fiscal		Debt S	•		
Year	Sales Tax	Principal		Interest	Coverage
2018	\$ 7,555,260	\$ 3,394,000	\$	2,902,050	1.20
2017	7,554,672	3,280,000		3,015,560	1.20
2016	10,412,492	3,174,000		3,118,500	1.65
2015	12,747,118	3,079,000		3,217,930	2.02
2014	24,168,140	7,410,000		2,848,951	2.36
2013	20,609,635	5,580,000		1,591,026	2.87
2012	16,455,425	10,800,000		672,463	1.43
2011	15,768,411	10,530,000		1,093,503	1.36
2010	15,163,328	4,910,000		773,680	2.67
2009	14,621,568	4,735,000		1,010,430	2.54

Sales Tax Note Payable - Direct Bank Loan - FM Diversion Financing\*

Fiscal		Del			
Year	Sales Tax	Principal		Interest	Coverage
2018	\$ 22,560,969	\$ -	\$	1,095,209	20.60
2017	22,228,730	-		606,737	36.64
2016	16,324,568	-		100,573	162.32
2015	-	-		-	-
2014	-	-		-	-
2013	-	-		-	-
2012	-	-		-	-
2011	-	-		-	-
2010	-	-		-	-
2009	-	-		-	-

<sup>\*</sup> Includes notes payable and temporary sales tax revenue

### CITY OF FARGO, NORTH DAKOTA PLEDGED REVENUE COVERAGE - GOVERNMENTAL ACTIVITIES (CONTINUED) LAST TEN FISCAL YEARS (UNAUDITED)

SRLF Notes Payable

Fiscal Year	Sales Tax	Princi	Debt S	ce rest	Coverage	
2018	\$ 12,046,492	\$	4,132,409	\$	2,054,132	1.95
2017	13,303,870		4,120,422		2,124,443	2.13
2016	12,775,522		4,980,000		1,726,812	1.90
2015	12,747,118		4,851,075		1,581,750	1.98
2014	12,084,070		4,725,000		1,649,348	1.90
2013	17,665,401		4,604,374		1,679,810	2.81
2012	14,029,328		4,556,000		1,710,247	2.24
2011	15,768,412		351,000		1,475,188	8.63
2010	15,163,328		175,974		973,833	13.19
2009	14,621,568		125,000		193,382	45.92

Parking Revenue Bonds Less: Net Operating Available Fiscal Parking Debt Service Revenue Expenditures Revenue Principal Interest Year Coverage 2018 \$ \$ \$ \$ \$ 2017 2016 2015 2014 2013 1,282,636 540,165 742,471 765,000 10,089 0.96 2012 1,158,192 610,978 547,214 60,000 52,531 4.86 2011 1,154,244 646,825 507,419 60,000 55,891 4.38 2010 1,074,258 55,000 58,889 3.64 660,212 414,046 2009 910,807 50,000 61,539 2.98 577,977 332,830

Note: Final payment was made on these bonds in 2013.

## CITY OF FARGO, NORTH DAKOTA PLEDGED REVENUE COVERAGE - GOVERNMENTAL ACTIVITIES (CONTINUED) LAST TEN FISCAL YEARS (UNAUDITED)

Lease Revenue Bonds

Fiscal Year	Lease Revenue	Debt S	 Coverage	
2018	\$ - \$	-	\$	
2017	-	-		
2016	-	-		
2015	-	-		
2014	-	-		-
2013	1,611,020	3,005,000	96	,020 0.52
2012	384,948	230,000	151	,610 1.01
2011	383,026	296,421	217	,064 0.75
2010	384,237	210,000	170	,105 1.01
2009	383,510	205,000	178	,510 1.00

Note: Final payment was made on these bonds in 2013.

Fiscal Year	NRI Loan Repayments	Debt S Principal	Interest	Coverage	
2018	\$ -	\$ -	\$	-	-
2017	-	-		-	-
2016	-	-		-	-
2015	-	-		-	-
2014	100,036	100,036		-	1.00
2013	50,000	50,000		-	1.00
2012	442,756	428,297		14,458	1.00
2011	104,996	88,330		16,667	1.00
2010	104,996	86,175		18,821	1.00
2009	104,997	84,074		20,923	1.00

Note: Final payment was made on these bonds in 2014.

## CITY OF FARGO, NORTH DAKOTA PLEDGED REVENUE COVERAGE - BUSINESS TYPE ACTIVITIES LAST TEN FISCAL YEARS (UNAUDITED)

Water Revenue Bonds

				Net						
Fiscal	Water	Less:		Available		Debt 9	Servi	ce		
Year	Revenue	Expenditures Rever		Revenue	Principal			Interest	Coverage	
2018	\$ -	\$ -	\$	-	\$	-	\$	-	-	
2017	23,706,110	13,030,159		10,675,951		3,840,000		100,800	2.71	
2016	21,779,615	10,558,497		11,221,118		3,650,000		201,600	2.91	
2015	19,134,802	9,604,660		9,530,142		3,470,000		393,225	2.47	
2014	18,311,211	9,459,296		8,851,915		3,295,000		575,400	2.29	
2013	19,051,936	9,704,611		9,347,325		3,130,000		748,388	2.41	
2012	19,828,733	8,815,325		11,013,408		2,975,000		912,713	2.83	
2011	17,284,658	9,243,565		8,041,093		2,825,000		1,143,056	2.03	
2010	17,533,098	8,957,643		8,575,455		2,685,000		1,287,694	2.16	
2009	17,934,051	8,462,145		9,471,906		2,195,000		1,415,794	2.62	

Note: Final payment made on these bonds on 1/1/2018.

				Airport Reven	ue E	Bonds			
F: .				Net		5.116			
Fiscal	Airport		ess:	Available		Debt S	servi		
Year	Revenue	Expe	nditures	Revenue		Principal		Interest	Coverage
2018	\$ -	\$	-	\$ -	\$	-	\$	-	-
2017	-		-	-		-		-	-
2016	-		-	-		-		-	-
2015	8,546,795	4	4,281,126	4,265,669		5,125,000		146,597	0.81
2014	8,641,627	4	4,364,638	4,276,989		415,000		229,255	6.64
2013	7,546,237	4	4,406,659	3,139,578		405,000		245,731	4.82
2012	6,716,756	;	3,151,206	3,565,550		2,540,000		340,259	1.24
2011	6,244,177	:	2,955,458	3,288,719		1,045,000		377,369	2.31
2010	6,722,597	;	3,488,605	3,233,992		1,010,000		413,254	2.27
2009	5,907,184	;	3,150,752	2,756,432		975,000		447,566	1.94

Note: Final payment was made on these bonds in 2015.

## CITY OF FARGO, NORTH DAKOTA PLEDGED REVENUE COVERAGE - BUSINESS TYPE ACTIVITIES (CONTINUED) LAST TEN FISCAL YEARS (UNAUDITED)

FargoDome Sales Tax Revenue Bonds

Fiscal Year	goDome les Tax	 Debt Principal	Servi	ce Interest	Coverage
	 				00.0.0.90
2018	\$ -	\$ -	\$	-	-
2017	-	-		-	-
2016	-	-		-	-
2015	-	-		-	-
2014	-	-		-	-
2013	-	-		-	-
2012	-	-		-	-
2011	-	-		-	-
2010	-	-		-	-
2009	-	1,810,000	)	42,956	-

Note: Final payment was made on these bonds in 2009.

				SRLF Notes P	ayal	ble			
Fiscal Year	Vastewater Revenue	Less: Expenditures		Net Available Revenue		Debt S	Servi	ce Interest	Coverage
2018	\$ -	\$	-	\$ -	\$	-	\$	-	-
2017	-		-	-		-		-	-
2016	-		-	-		-		-	-
2015	10,328,605		5,559,656	4,768,949		4,993,000		72,815	0.94
2014	10,176,950		4,866,238	5,310,712		761,000		140,327	5.89
2013	11,046,790		5,252,745	5,794,045		741,000		155,411	6.46
2012	10,905,355		4,769,262	6,136,093		4,117,766		233,609	1.41
2011	10,401,385		4,920,920	5,480,465		1,590,000		308,444	2.89
2010	10,321,247		4,533,593	5,787,654		1,550,000		348,269	3.05
2009	10,340,200		4,000,183	6,340,017		1,500,000		386,794	3.36

## CITY OF FARGO, NORTH DAKOTA PLEDGED REVENUE COVERAGE - BUSINESS TYPE ACTIVITIES (CONTINUED) LAST TEN FISCAL YEARS (UNAUDITED)

Clean Renewable Energy Bond

Fiscal	Sale of	Debt S			
Year	by products	Principal	Interest	Coverage	
2018	\$ 177,869	\$ 100,000	\$ 3,400	1.7	
2017	341,470	100,000	4,250	3.2	
2016	337,527	100,000	5,100	3.2	
2015	335,117	100,000	5,950	3.	
2014	316,396	100,000	6,800	2.9	
2013	416,658	100,000	7,650	3.8	
2012	375,264	100,000	8,500	3.4	
2011	407,347	100,000	9,350	3.7	
2010	426,793	100,000	10,200	3.8	
2009	196,927	100,000	11,050	1.7	

Qualifed Energy Conservation Bonds

Fiscal Year	Tipping Fee Revenue								
2018	\$ 8,781,299	\$	180,889	\$	121,405	29.05			
2017	9,218,332		178,012		130,108	29.92			
2016	7,517,651		103,356		148,938	29.80			
2015	-		-		-	-			
2014	-		-		-	-			
2013	-		-		-	-			
2012	-		-		-	-			
2011	-		-		-	-			
2010	-		-		-	-			
2009	-		-		-	-			

# CITY OF FARGO, NORTH DAKOTA PLEDGED REVENUE COVERAGE - BUSINESS TYPE ACTIVITIES (CONTINUED) LAST TEN FISCAL YEARS (UNAUDITED)

SRLF	Notes	Payat	ole
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				Net				
Fiscal	Water		Less:	Available	Debt S	ervi		<u>-</u>
Year	Revenue	E	xpenditures	Revenue	Principal		Interest	Coverage
2018	\$ 23,888,031	\$	14,268,537	\$ 9,619,494	\$ -	\$	737,169	13.05
2017	-		-	-	-		-	-
2016	-		-	-	-		-	-
2015	-		-	-	-		-	-
2014	-		-	-	-		-	-
2013	-		-	-	-		-	-
2012	-		-	-	-		-	-
2011	-		-	-	-		-	-
2010	-		-	-	-		-	-
2009	-		-	-	-		-	-

# CITY OF FARGO, NORTH DAKOTA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS (UNAUDITED)

			Pe	r Capita		Level of Ed	ducation (1)	K - 12 Public	Fargo	State	National	Fargo
	Estimated	Personal	Р	ersonal	Median	% High School	% Bachelor's	School	Unemployment	Unemployment	Unemployment	Labor
Year	Population (1)	Income (2)	Inc	come (2)	Age (1)	Grad or Higher	Degree or higher	Enrollment (1)	Rate (3)	Rate (3)	Rate (3)	Force (3)
2018	125,031	n/a		n/a	n/a	n/a	n/a	11,242	2.2%	2.4%	3.7%	68,195
2017	122,359	\$ 12,242,900,000	\$	50,725	30.7	93.8%	38.8%	11,317	2.2%	2.6%	3.9%	70,726
2016	120,762	11,992,967,000		50,364	31.0	93.9%	38.2%	11,175	2.2%	3.2%	4.9%	69,230
2015	118,523	11,688,827,000		49,987	30.7	94.6%	38.0%	11,157	2.2%	2.7%	5.3%	65,665
2014	115,863	11,166,605,000		48,914	29.5	94.7%	38.6%	11,026	2.5%	2.8%	6.2%	65,038
2013	112,075	10,509,203,000		47,023	31.7	93.7%	35.3%	10,903	3.0%	2.9%	7.4%	61,896
2012	109,779	10,033,320,000		46,384	32.1	94.9%	37.1%	10,821	3.2%	3.1%	8.1%	60,869
2011	107,054	9,068,184,000		42,740	31.7	94.5%	33.5%	10,504	3.3%	3.5%	8.9%	63,842
2010	105,549	8,511,095,000		40,644	31.5	94.2%	35.6%	10,455	3.9%	3.9%	9.6%	58,817
2009	103,428	7,980,697,000		39,883	30.2	93.3%	33.7%	10,414	4.2%	4.3%	9.3%	59,265

<sup>(1)</sup> Source - FM Metrocog, City of Fargo Planning Dept, NDSU Data Center, US Census Bureau, Fargo Public Schools

<sup>(2)</sup> Source - Bureau of Economic Analysis, Fargo-Moorhead (MSA)

<sup>(3)</sup> Source - North Dakota Job Service

## CITY OF FARGO, NORTH DAKOTA RETAIL SALES & ESTIMATED BUYING INCOME CASS COUNTY (UNAUDITED)

R	tetail Sales	ctive Buying come (EBI)	Me	Median Household EBI				
	(\$000)	(\$000)		MSA		State		
2018 \$ 2017 2016 2015 2014 2013 2012 2011	5,433,331 4,368,865 4,788,922 4,946,200 4,839,445 2,862,674 3,435,135 3,436,706	\$ 5,529,837 5,363,344 5,172,302 4,556,037 4,231,840 3,667,475 3,198,040 3,236,972	\$	54,109 50,722 49,082 46,208 45,276 42,550 37,714 37,404	\$	55,194 53,172 52,472 49,198 46,365 40,911 36,558 36,353		
2010 2009	3,136,582 3,221,627	3,056,126 2,971,275		37,839 37,105		37,390 36,655		

Source: Demographics USA, Survey of Buying Power

### CITY OF FARGO, NORTH DAKOTA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO (UNAUDITED)

		20	18	2009				
			Percentage			Percentage		
			of Total City			of Total City		
Employer	Employees	Rank	Employment	Employees	Rank	Employment		
Sanford Health	9,349	1	13.71%	-	-	-		
North Dakota State University	4,156	2	6.09%	2,401	2	4.05%		
Essentia Health	2,690	3	3.94%	-	-	-		
Fargo Public Schools	1,860	4	2.73%	1,638	4	2.76%		
West Fargo Public Schools	1,622	5	2.38%	-	-	-		
Noridian Healthcare Solutions	1,511	6	2.22%	1,800	3	3.04%		
U.S. Bank	1,213	7	1.78%	952	6	1.61%		
Fargo VA Health Care System	1,186	8	1.74%	830	9	1.40%		
Microsoft	1,024	9	1.50%	948	7	1.60%		
Integrity Windows and Doors	1,000	10	1.47%	-	-	-		
MeritCare Health System	-	-	-	3,691	1	6.23%		
Innovis Health	-	-	-	1,285	5	2.17%		
City of Fargo	-	-	-	885	8	1.49%		
Phoenix International	-	-	-	634	10	1.07%		

Source: Fargo Moorhead Chamber of Commerce

City of Fargo, ND

## CITY OF FARGO, NORTH DAKOTA NUMBER OF CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General government										
City Administrator	3	2	1	1	1	1	1	2	2	3
Human Resources	5	6	6	6	6	6	6	7	8	8
Information Services	15	19	22	22	23	23	23	24	24	24
Public Information	-	1	1	2	2	2	2	2	2	3
Auditor	16	16	16	15	15	15	15	15	15	15
Municipal Court	8	8	8	8	8	8	8	8	8	8
City Assessor	11	11	11	11	11	11	11	11	11	11
Buildings & Grounds	7	7	7	7	7	7	7	13	13	14
Planning	9	10	11	12	11	12	13	14	15	13
Central Garage	23	23	23	23	23	23	23	23	23	24
City Commission	8	8	8	8	8	8	8	8	8	8
Public safety										
Inspections	20	20	20	20	20	20	21	22	23	23
Traffic Engineering	8	9	9	9	9	9	11	11	11	11
Fire Department	111	117	117	117	117	121	121	122	122	122
Police Department	157	164	166	167	169	172	180	187	197	204
Public works										
City Engineering	37	38	36	37	37	37	41	42	42	43
Streets & Sewers	46	46	49	49	51	51	54	55	55	55
Public health & welfare										
Health	111	111	111	110	112	114	117	116	116	112
Homeless shelter	1	2	2	15	16	18	18	19	20	20
Recreation & culture										
Public Library	45	46	47	48	48	49	49	50	51	52
Civic Memorial Auditorium	6	6	6	6	6	6	6	4	4	4
Urban redevelopment	3	3	3	3	2	2	2	2	2	2
Public transportation	18	19	20	19	21	22	21	23	25	25
Business-type funds										
Airport	14	14	14	16	16	16	26	27	27	27
Water	39	39	42	42	44	45	46	47	48	52
Wastewater	19	19	20	20	20	20	20	20	20	20
Solid waste	49	49	50	50	50	50	50	50	50	50
Storm sewer	4	4	4	5	5	5	5	5	5	5
Street Lighting	3	3	2	2	2	2	2	2	2	2
Forestry	10	10	10	10	10	11	11	11	11	11
Fargodome	20	20	20	18	20	21	21	21	23	23
Total	826	850	862	878	890	907	939	963	983	994

<sup>-</sup> Number includes budgeted full-time equivalent (FTE) positions

### CITY OF FARGO, NORTH DAKOTA OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (UNAUDITED)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	Percent Change from 2009 to 2018
Public safety											
Fire Number of calls answered Number of fire inspections	4,221 6,949	4,485 7,754	4,785 8,372	6,262 7,109	6,984 6,552	7,196 6,470	9,336 6,437	10,483 6,005	10,711 6,007	11,014 6,956	161% 0%
Police Number of calls for service Arrests	48,062 10,117	47,534 7,991	51,215 8,285	55,584 7,632	62,836 6,067	65,682 6,063	74,516 6,907	78,784 7,412	89,162 7,076	89,565 6,592	86% -35%
Public works Average daily water consumption (gallons)	10,510,285	9,958,030	9,589,658	11,180,334	10,508,699	9,989,474	10,530,370	12,576,805	14,156,756	14,008,019	33%
Wastewater avg flow per day (MGD)	12.86	13.01	13.66	12.23	13.39	12.84	12.17	12.72	11.81	11.78	-8%
Public health & welfare											
WIC participation	2,699	2,606	2,720	2,695	2,702	2,701	2,970	2,908	2,975	2,773	3%
Nursing visits	208,124	194,823	196,131	192,853	214,637	152,266*	144,985*	148,719*	145,353*	146,465*	-31%
Recreation & culture											
Library circulation	815,998	919,845	960,092	986,773	997,492	1,000,024	1,004,966	987,851	992,711	1,026,953	26%
Civic center attendance	88,828	91,115	78,327	82,870	88,355	91,660	48,945	46,001	37,240	33,963	-62%
Fargodome attendance	486,059	528,380	499,805	529,657	539,285	550,330	565,914	593,489	539,428	522,883	8%
Public transportation											
Number of rides Fixed route Paratransit	1,479,646 57,428	1,624,637 57,850	1,665,221 58,992	1,608,628 54,217	1,682,267 53,403	1,751,824 53,893	1,600,610 51,513	1,483,667 52,394	1,419,067 52,509	1,440,766 52,665	-3% -8%
Public information											
Web site Total Sessions Users Page views Pages per visit	n/a n/a n/a n/a	n/a n/a n/a n/a	905,700 419,268 2,789,176 3.08	1,220,404 620,800 3,640,975 2.98	1,269,295 716,763 3,216,029 2.50	1,272,993 745,192 3,017,692 2.37	1,378,527 759,584 3,110,926 2.26	1,239,551 653,841 2,751,964 2.22	1,078,806 565,904 2,635,927 2.44	993,435 448,066 2,424,353 2.44	n/a n/a n/a n/a
Infrastructure											
New projects assessed Value of new projects	32 \$ 37,651,698 \$	71 \$ 25,706,180 \$	19 10,826,700	50 \$ 27,829,486 \$	51 \$ 27,096,674	43 \$ 42,278,237	38 \$ 34,950,435	53 \$ 77,220,449	55 \$ 58,787,981	45 \$ 46,058,863	41% 22%

<sup>\*</sup> Amount does not include correctional health clinical nursing visits.

### CITY OF FARGO, NORTH DAKOTA CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS (UNAUDITED)

<del>-</del>	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General government Area in square miles	48.45	48.45	48.45	48.60	48.80	48.84	49.22	49.22	49.22	49.22
Public safety										
Fire Stations Vehicles Police	6 30	7 28	7 28	7 27	7 31	7 31	7 31	7 23	7 20	7 17
Stations Marked cars	3 37	3 38	3 39	3 41	2 41	1 41	2 44	2 44	2 48	2 47
Public works										
Number of street lights	8,959	9,077	9,430	9,785	10,113	10,402	11,091	11,622	12,086	12,759
Miles of paved streets	367.16	371.65	394.30	400.92	407.43	464.39	525.47	590.04	615.35	651.04
Miles of water mains	428.02	436.00	445.26	449.79	459.93	472.90	484.03	490.01	495.22	504.72
Miles of sanitary sewer	414.64	425.40	429.53	433.98	443.30	453.99	460.87	466.28	473.46	468.06
Miles of storm sewer	387.88	395.05	409.85	416.49	429.74	442.51	455.86	464.51	470.96	494.18
Recreation & culture										
Library Collection	236,012	253,167	250,000	252,618	282,462	298,344	305,539	274,536	275,981	271,187
Public transportation Buses	22	26	27	28	32	32	29	29	31	46

#### CITY OF FARGO, NORTH DAKOTA SCHEDULE OF INSURANCE IN FORCE DECEMBER 31, 2018 (UNAUDITED)

Policy No.	City Department	Insurance Broker	Insuring Company	Coverage type / \$ Limits	Term
FBP8341772	Multiple	USI Insurance Services LLC	Hartford	Boiler & equipment breakdown \$ 100,000,000	1/1/2018 - 1/1/2019
1949	Multiple	State Fire & Tornado	State Fire & Tornado	Buildings & Contents \$400,737,239 Building \$47,043,576 Contents \$79,932,887 Outdoor property	7/1/2018 - 6/30/2019
2536	Multiple	State Fire & Tornado	State Fire & Tornado	Buildings & Contents \$ 5,481,500 Building	7/1/2018 - 6/30/2019
COP35513P	Transit	USI Insurance Services LLC	Nationwide	Buildings & Contents Transit Maintenance Facility \$7,000,000 Building \$653,680 Contents	10/30/2018 - 10/30/2019
IM000114708	Multiple	Warner & Company	ND Insurance Reserve Fund	Mobile Equipment and Trailers \$62,234,888 Fine Arts \$25,575 Portable Radio Equipment \$964,700	6/1/2018 - 6/1/2019
33 1150903540 05	Multiple	Insure Forward	Wright National Flood Insurance	City Hall Flood - \$500,000 Building/\$500,000 Contents	4/15/2018 - 4/15/2019
87060578102018	Wastewater	Warner & Company	Assurant Flood Solutions DBA American Bankers Insurance	Office/Admin Building Flood - \$500,000 Building/\$500,000 Contents	4/18/2018 - 4/18/2019
87060578102018	Wastewater	Warner & Company	Assurant Flood Solutions DBA American Bankers Insurance	Effluent Reuse Facility Flood - \$500,000 Building/\$500,000 Contents	4/18/2018 - 4/18/2019
87043898542017	Library	Warner & Company	Assurant Flood Solutions DBA American Bankers Insurance	Main Library Flood - \$500,000 Building/\$500,000 Contents	3/26/2018 - 3/26/2019
33 1151410674 02	Convention & Visitor's Bureau	Insure Forward	Wright National Flood Insurance	Convention Visitors Bureau Flood - \$500,000 Building/\$200,000 Contents	4/15/2018 - 4/15/2019
G2382520A 012	Solid Waste	Dawson Insurance Agency	Westchester Surplus Lines Insurance Co.	Environmental General Liability for Methane Operations \$2,000,000	8/14/2018 - 8/14/2019
BA000230012	Multiple	Warner & Company	ND Insurance Reserve Fund	Auto Liability - \$2,000,000 Liability	1/1/2018 - 1/1/2019
				Personal Injury/Property Damange \$2,000,000 Medical Payments \$2,500 Governance Liability \$2,000,000 Data Breach Liability \$250,000 Data Breach Expense \$250,000 Data Breach Coverage Aggregate \$250,000	
MSP000644	Multiple	MMIC Insurance, Inc.	MMIC Insurance, Inc.	Malpractice Insurance	1/1/2018 - 1/1/2019
AP003387932-59	Airport	Northstar Aviation Ins. Inc	Commerce & Industry Insurance Co.	Primary Aircraft Liability \$ 100,000,000	1/1/2018 - 1/1/2019
33 1150903542 05	Airport	Insure Forward	Wright National Flood Insurance	Hector Airport Admin Building Flood - \$500,000 Building/\$78,000 Contents	4/15/2018 - 4/15/2019
BA000230211	Airport	Warner & Company	ND Insurance Reserve Fund	Airport Auto Liability - \$2,000,000 Liability	3/5/2018 - 3/5/2019
ERP4323144	Fargodome	Dawson Insurance	Zurich	Fargodome \$173 MM property, \$100MM flood	12/31/2018 - 12/31/2019
33-1150891263 05	Fargodome	Dawson Insurance	Wright National Flood Insurance Company	Fargodome Flood - \$500M contents & \$500M building	03/01/2018 - 02/28/2019
6LKKO0000005874700 & 6LKKO000000587480		Dawson Insurance	K&K	Fargodome General Liability - \$1MM per event aggregate Excess Liability - \$10MM umbrella Auto Liability - \$1MM	12/31/2018 - 12/31/2019
106244436	Multiple	Warner & Company	Traveler's Insurance	Commercial Crime Police Forgery or Alteration - \$10,000,000/\$100,000 Computer Fraud - \$10,000,000/\$100,000 Computer Restoration - \$1,000,000/\$100,000 Funds Transfer Fraud - \$10,000,000/\$100,000 Claim Expense - \$5,000/\$0	2/12/2018 - 2/12/2019
Z41606-3	Street	Warner & Company	Acuity	Commerical Property Coverage - \$2,913,120 Bergseth Budiling (Leased for Street Department)	3/23/2018 - 3/23/2019
Z59550-8	Parking	Warner & Company	Acuity	Commerical Fire Insurance for Radisson Parking Ramp Building: \$3,796,685 BPP: \$56,962 Papers and Records Exc Electronic: \$10,000	12/1/2018 - 12/1/2019
3735	Multiple	State Bonding Fund	ND Insurance Department	Fidelity Bond - \$2,000,000	1/1/2018 - 12/31/2019
			I		